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P 030430Z JUN 74
FM CINCPAC REP GUAM MARIANAS ISLANDS
TO RUEHC /SECSTATE WASHINGTON DC
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RUEADWW/WHITE HOUSE WASHINGTON DC
RUEKJCS/JCS WASHINGTON DC
RUHQHGA/CINCPAC HONOLULU HI
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C O N F I D E N T I A L
SECTION 01 OF 03
FROM STATUS LNO 166C
PASS INTERIC FOR CMSN ACTION
PASS INTERIC FOR DOTA INFO
COMTWELVE FOR AMB WILLIAMS
WHITE HOUSE FOR NSC
STATE FOR EA/ANP, 12/UNP
DEFENSE FOR OSD/ISA
USUN FOR AMB WHITE
AMEMB CANBERRA FOR POL
AMEMB MANILA FOR POL
AMEMB TOKYO FOR POL
SUBJECT: MARIANAS IV: ROUNDUP REPORT

DEPARTMENT OF STATE A/GDC/MB
REVIEWED BY BH3 DATE 4/25/88
 RELEASE DECLASSIFY
 EXCISE DECLASSIFY in PART
 DENY Non-responsive info.
FOI, EO or PA exemptions _____
TS authority to:
 CLASSIFY as _____, OADR
 DOWNGRADE TS to () S or () C, OADR

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REFERENCE: STATUS LNO 164

1. (C) SUMMARY: TEXT OF FINAL JOINT COMMUNIQUE (REFTEL) GIVES FACTUAL REPORT OF RESULTS FOURTH ROUND MARIANAS STATUS TALKS HELD ON SAIPAN MAY 15-31. THIS CABLE PRESENTS COMMENTARY ON ATMOSPHERE AND COURSE OF DEVELOPMENTS DURING ROUND IV WHICH DEALT WITH KEY ISSUES OF LAND (ESPECIALLY U.S. MILITARY LAND NEEDS), ECONOMICS AND FINANCE, POLITICAL RELATIONSHIPS TO BE REFLECTED AND DEFINED IN AGREEMENT BETWEEN TWO PARTIES AND FOR FIRST TIME, SEPARATE ADMINISTRATION. BASIC U.S. POLITICAL AND MILITARY REQUIREMENTS HAVE BEEN SATISFIED ON ALL PRINCIPAL POINTS IN ACCORDANCE WITH AMBASSADOR WILLIAMS' INSTRUCTIONS.
2. (C) LAND. AMBASSADOR SUCCEEDED IN ACQUIRING ALL LAND NEEDED TO MEET U.S. MILITARY REQUIREMENTS, BUT ONLY AS RESULT OF LONG, HARD BARGAINING. INITIAL PROSPECTS WERE NOT ENCOURAGING. LAND WAS MAJOR ITEM ON AGENDA, ESPECIALLY U.S. MILITARY REQUIREMENTS, DISCUSSION OF WHICH COMPRISED SOME THREE-FOURTHS OF NEGOTIATING PERIOD. FIRST TWO DAYS WERE DEVOTED TO PRESENTATION BY AMB. WILLIAMS AND PACAF BRIEFER OF U.S. MILITARY REQUIREMENTS, INCLUDING REVISED REQUIREMENTS FOR TINIAN. ELIMINATION OF NEED TO RELOCATE SAN JOSE VILLAGE CAUGHT MPSC BY SURPRISE AND INITIALLY STRONG AND RATHER CRITICAL FEELINGS WERE VOICED BY INDIVIDUAL MEMBERS ON THIS SCORE. PRIVATE EXPRESSIONS OF DISAPPOINTMENT WERE EVEN STRONGER, WITH BLAME BEING PLACED ON FEW LOCAL POLITICIANS AND MDC (MICRONESIAN DEVELOPMENT COMPANY - JONES RANCH) FOR LOSS OF OPPORTUNITY FOR NEW VILLAGE. GENERAL MCDONALD WAS SOMBER AND INITIAL PROSPECTS WERE NOT BRIGHT FOR ACCEPTANCE OF REVISED PLAN.
3. (C) LAND CONTINUED TO BE LEADING ITEM OF DISCUSSION AND BACKGROUND THINKING DURING JOINT VISITS MAY 17-19 BY US DEL AND MPSC TO ROTA AND TINIAN. CRITICAL POINT CAME AT TIME OF ADDITIONAL SUBSEQUENT JOINT VISIT MAY 22 TO TINIAN WHEN AMBASSADOR EXPLAINED IN DETAIL TO PEOPLE OF TINIAN AT SIX-HOUR PUBLIC MEETING OUR REVISED BASE PLAN ELIMINATING NEED FOR RELOCATION OF VILLAGE AND REDUCING TOTAL ACREAGE REQUIRED. DESPITE PRESENCE OF ACTIVIST OPPOSITION LEAD BY GUAM LAWYER AND CANDIDATE FOR GOVERNOR JOAQUIN ARRIOLA AND LARGE TINIAN LAND LESSOR RANCHER KEN JONES, AND HIS ENTOURAGE FROM GUAM, REBUTTAL EFFORTS WERE SURPRISINGLY WEAK AND INEFFECTIVE. MOST PERSISTENT ARGUMENTATION CAME FROM MAYOR BORJA WHO CONTENDED THAT TINIAN SHOULD HAVE ACCESS TO FUNDS PREVIOUSLY INCLUDED IN U.S. PLAN AS COST OF VILLAGE RELOCATION. HE REPEATEDLY ASKED IF RELOCATION OPTION STILL OPEN. HE AND OTHERS OF HIS PERSUASION SHOWED STRONG DISAPPOINTMENT WHEN TOLD NO.
4. (C) FOR SEVERAL DAYS FOLLOWING TINIAN SESSION NEGOTIATIONS WERE IN ABEYANCE WHILE MPSC HELD ITS OWN CONSULTATIONS. REQUESTS WERE

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MADE FOR ADDITIONAL TECHNICAL INFORMATION AND DURING THIS PERIOD PRIVATE TALKS WERE HELD BETWEEN THE PRINCIPALS ON THE MPSC SIDE AND THE AMBASSADOR. WHEN NEGOTIATING SESSIONS RESUMED, MPSC GAVE ITS AGREEMENT TO ALL U.S. MILITARY LAND REQUIREMENTS INCLUDING FARALLON DE MEDINALLA AND SPECIFIED ACREAGE ON SAIPAN AND TINIAN. MPSC STATED HOWEVER, THAT ITS AGREEMENT WAS CONTINGENT UPON REACHING SATISFACTORY ARRANGEMENTS REGARDING PHASE II FINANCING, AND POINTING TO HIGH SENSITIVITY OF SUBJECT REQUESTED THAT MATTER BE KEPT IN STRICT CONFIDENCE PENDING OUTCOME DISCUSSION ON FINANCE. AMBASSADOR IMMEDIATELY MADE CLEAR THAT HE COULD NOT RECOGNIZE SUCH CONDITIONAL RELATION BETWEEN THESE TWO ASPECTS OF NEGOTIATIONS, BUT IN INTEREST OF PROGRESS OF TALKS, WOULD INSTRUCT U.S. DELEGATION TO RESPECT MPSC REQUESTS, WITH AGREEMENT ON FINANCE HAVING BEEN ACHIEVED LATER, (SEE BELOW) WRAPS WERE OFF BY MUTUAL AGREEMENT MAY 30.

5. (U) DETAILS CONCERNING JOINT USE OF FACILITIES, LEASE AND LEASE LAND USE ARRANGEMENTS WILL BE SUBJECT FOR CONSIDERATION BY US/MARIANAS LAND COMMITTEE. MPSC HAS NAMED BEN MANGLONA, JOE CRUZ AND PETE TENORIO AS ITS REPRESENTATIVES ON THIS COMMITTEE. U.S. GAVE ITS PRELIMINARY VIEWS ON FUNCTIONS AND TERMS OF REFERENCE BUT DID NOT MENTION BY NAME ITS REPRESENTATIVES.

6. (U) IN PRESS CONFERENCE ON SITE ON MEMORIAL DAY, MAY 28, FOLLOWING WREATH LAYING AT AMERICAN WWII MONUMENT AND MONUMENT FOR SAIPAN-SEE AND CAROLINIANS, AMBASSADOR REVEALED PRELIMINARY PLANS FOR CREATING AMERICAN MEMORIAL PARK AT MICRO BEACH AREA ON SAIPAN. PARTICULARLY NOTEWORTHY WAS MPSC CHAIRMAN PANGELINAN'S COMMENTS ON THE OCCASION, WELCOMING THE CONCEPT AND UNDERSCORING AMBASSADOR'S POINTS THAT USE OF MILITARY RETENTION LAND AS A MEMORIAL PARK WOULD RETAIN ATTRACTIVE BEACH AREA FOR PUBLIC ACCESS AND ENJOYMENT.

7. (C) TERMS OF ACQUISITION OF LAND FOR U.S. REQUIREMENTS, INCLUDING RENEGOTIATION OF LEASES OF CURRENT MILITARY RETENTION LANDS WERE NOT SETTLED IN COURSE OF THIS ROUND. THE DISCUSSION CENTERED ON PURCHASE VS LEASE, LUMP SUM PAYMENT, AND METHOD FOR DETERMINING FAIR MARKET VALUE.

8. (C) THE MPSC SHOWED NO SIGN OF YIELDING ON THE PURCHASE ISSUE AND SAID THAT LAND WOULD BE MADE AVAILABLE ONLY ON A LEASE BASIS. MPSC WILLING TO LEASE THE LANDS COVERED IN AGREEMENT FOR FIFTY YEARS WITH AUTOMATIC RENEWAL FOR ANOTHER FIFTY YEARS AT THE OPTION OF THE U.S. MPSC ALSO REFUSED TO ACCEPT U.S. PROPOSAL FOR ONE LUMP SUM PAYMENT FOR ALL OF THE LAND COVERED BY THE AGREEMENT AND ALSO REJECTED FOR THE MOST PART U.S. SUGGESTIONS REGARDING THE DETERMINATION OF FAIR MARKET VALUE. CLEAR MPSC WISHES TO GO INDEPENDENT APPRAISER ROUTE AND NEGOTIATIONS FOR PRICE TO BE PAID FOR LAND PROMISES TO BE TOUGH, GIVEN EARLY INDICATIONS OF VALUE BEING ATTACHED TO LAND BY

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THE MPSC. AGREED THAT JOINT LAND COMMITTEE WOULD BE GIVEN TASK OF DISCUSSING FURTHER METHOD OF ACQUISITION TERMS AND ARRANGEMENTS FOR LOCAL GOVERNMENT AND PRIVATE USE OF MILITARY ACQUIRED LAND INCLUDING LEASE BACK AGREEMENT.

9. (C) MPSC REMAINED HESITANT ON SUBJECT OF LAND ALIENATION, AND INQUIRED WHETHER IT WOULD BE CONSTITUTIONALLY PERMISSABLE TO LIMIT ALIENATION OF LAND TO PERSONS OF NORTHERN MARIANAS DESCENT. U.S. RESPONDED THAT CAREFULLY DRAFTED LEGISLATION TO THAT EFFECT WOULD PROBABLY BE UPHOLD BY THE COURTS. U.S. POINTED TO FEDERAL

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