



DEPARTMENT OF STATE

Washington, D.C. 20520

NSC UNDER SECRETARIES COMMITTEE

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NSC-U/SM-86Y - Correction

July 3, 1974

TO: The Deputy Secretary of Defense
The Assistant to the President for
National Security Affairs
The Director of Central Intelligence
The Chairman of the Joint Chiefs of Staff
The Deputy Attorney General
The Under Secretary of Interior
Mr. James Wilson, Jr., Office of Micro-
nesian Status Negotiations,
Department of Interior
The Associate Director, Office of Management
and Budget

SUBJECT: Micronesian Status Negotiations: Request
for Amendment to Negotiating Instructions

On June 26, 1974, a draft memorandum for the
President on the above subject was circulated for
your comments and/or concurrence. A copy of the
Marianas IV Final Communique was attached. This
copy contained several errors in the form of
missing lines, and a corrected copy is hereby
forwarded for your use.

DEPARTMENT OF STATE A/CDC/MR	
REVIEWED BY <u>W. U. [Signature]</u>	DATE <u>10 MAR 1986</u>
RDS <input type="checkbox"/> or XDS <input type="checkbox"/> EXT. DATE _____	
TS AUTH. _____	REASON(S) _____
ENDORSE EXISTING MARKINGS <input type="checkbox"/>	
DECLASSIFIED <input type="checkbox"/> RELEASABLE <input checked="" type="checkbox"/>	
RELEASE DENIED <input type="checkbox"/>	
PA or FOI EXEMPTIONS _____	

Brandon Grove, Jr.
Brandon Grove, Jr.
Staff Director

Attachment:

As stated

(EXECUTIVE REGISTRY FILE

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OFFICE FOR MICRONESIAN STATUS NEGOTIATIONS
WASHINGTON, D.C. 20540

May 31, 1974

MARIANAS IV - FINAL COMMUNIQUE

The following is the text of the Joint Communique issued on Saipan May 31, 1974 at the conclusion of Round Four of the Marianas Status Negotiations. The communique was signed by the President's Personal Representative for Micronesian Status Negotiations, Ambassador Franklin Haydn Williams, the Chairman of the Marianas Political Status Commission, Senator Edward DLG. Pangelinan and the Vice-Chairman, President of the Marianas District Legislature, Vicente N. Santos:

Begin text:

"From May 15 to May 31, 1974, the Marianas Political Status Commission and the U.S. Delegation met for the fourth session of negotiations aimed at achieving the long held desire of the people of the Mariana Islands for political union between the present Mariana Islands District of the Trust Territory of the Pacific Islands and the United States.

The session consisted of several working meetings held on Saipan, and public meetings held on Rota and Tinian. These entailed a continued and progressive discussion of matters raised in earlier rounds, including questions concerning the basic political nature of the proposed commonwealth relationship, land, economic and financial assistance, transition and the nature of the formal Status Agreement to be entered into. The public meetings offered an opportunity to discuss with many of the people of the Mariana Islands District the progress which had been achieved and the issues which remain to be resolved.

During these discussions the delegations affirmed the basic decisions reached in earlier sessions with respect to the future political relationship between the Northern Marianas and the United States which include the establishment of a Commonwealth of the Northern Marianas under U.S. sovereignty with maximum internal self-government, including the right of the people to draft and adopt their own constitution and to establish local courts to administer local laws.

Land

A summary of the tentative agreements reached on land requirements follows:

1. Farallon de Medinilla. This island consisting of 229 acres (93 hectares) will continue to be made available to the United States as a target area. Maximum safety precautions will be enforced by the United States.

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2. Tanapag Harbor area. Approximately 197 acres (78 hectares) in the southern portion of the Tanapag harbor area, now under military retention, will be made available for future contingency use by the United States. Most of this land will be used by the United States for the development of an American Memorial Park which will be used as a recreation area by the people of the Marianas. Preliminary plans for the park call for cleared beaches, an amphitheatre, a family picnic area, an arboretum, a swimming pool and other athletic facilities in addition to a monument. Land in the Tanapag harbor area not used for the Memorial Park or for military purposes will be made available to the future Government of the Northern Marianas for possible sub-lease for civilian harbor-related activities. There are no current plans for military use of this area. Subject to the limitations imposed by any future military use, the United States has agreed to permit maximum feasible joint use of any land and facilities which are developed for military purposes.

3. Isely Field area. Approximately 482 acres (193 hectares) south and adjacent to the southern runway of Isely Field and within the south boundary road also will be made available for future contingency use by the U.S. forces. As at Tanapag harbor this land will be made available to the future Government of the Northern Marianas for use or lease for industrial or agricultural purposes compatible with possible future military use.

4. Tinian. Approximately 17,475 acres (6,993 hectares) will be made available for the development of a joint service military base in accordance with the plans newly presented by the United States. These plans reduced the acreage required by approximately 1,200 acres (485 hectares) and eliminated the necessity for relocating San Jose Village. The United States will carefully reevaluate its military land needs in the area south and east of the northeastern portion of the proposed runway in order to make as much of this land as possible immediately available to the Government of the Northern Marianas under a land use arrangement for agricultural and other purposes compatible with planned military activities.

Joint use arrangements for both the new West Field and the rehabilitated San Jose harbor, with free access to both, will be developed. The rehabilitated harbor will be under the civilian control of the Marianas Government except during times of national emergency. Consistent with military requirements, land will be made available under a land use arrangement in the San Jose harbor area for civilian harbor-oriented activities. In addition, there will be maximum civilian use of land within the base itself for agricultural, fishing, recreational and other purposes including access through the base area to northern beaches compatible with the military operation of the base. Further discussions will

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be held with respect to local community needs for public utility services. The U.S. offered to improve the road from San Jose Village to the Marpo Valley and north into the base area by the construction of a by-pass road to the civilian air terminal and around the air base. Opportunity will be provided for the development of a commercially operated ferry system between Saipan and Tinian and possibly Rota.

The United States indicated its intent to relinquish its use rights on all remaining military retention land in the Northern Marianas not covered by the new agreement - some 4,691 acres (1,898 hectares) - and to return them to the public domain at a time to be agreed but no later than the date when the formal status agreement becomes effective.

The two delegations discussed whether the land could be made available to the United States by lease or purchase and methods of determining fair market value. A Joint Land Committee has been appointed by the Marianas Political Status Commission and the President's Personal Representative to consider the exact details of specific requirements and means, procedures and terms for acquisition of land by the U.S. Government.

It was agreed that the consideration and development of appropriate safeguards in the area of eminent domain would be referred to the Joint Drafting Committee referred to below. The question of how to implement the prior agreement that the Marianas Government will have the authority to prohibit the alienation of land to persons not of Marianas descent was also referred to the Joint Drafting Committee. This Committee will consider as well limitations on the amount of public lands which might be made available to or held by any one individual.

Economics and Finance

A Report by the Joint Ad Hoc Preparatory Committee on Transition established at the third negotiating session last December was approved. The Report outlined a proposed program of studies and events to take place between the time of the signing of a political status agreement and the establishment of a new Government of the Northern Marianas under its own constitution. These studies will include those related to government organization and planning for the Marianas constitutional convention, research and planning for government reorganization and the initial legislative program, and research on U.S. federal programs and services. There would also be studies related to economic and social development planning, fiscal and revenue planning, physical planning and study of the impact of relocation of the capital of the Trust Territory. The events anticipated to take place include a political status education program and status plebiscite, a constitutional convention, a constitutional education program and constitutional

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referendum, and finally the election of a new government.

A Joint Commission on Transition, consisting of representatives of the Marianas and United States, will be established to provide continuing consultation and policy guidance on all matters related to the change in political status. To assist the Commission, a Joint Secretariat consisting of six highly qualified professionals, is to be established to develop transition plans and schedules, conduct basic economic studies, arrange for the employment of experts and administer funds to be made available by the United States for these activities in the amount of \$1.2 million.

The two delegations tentatively agreed on an initial 7-year program of U.S. financial assistance to begin following the installation of a new Government of the Northern Marianas in accordance with a popularly approved constitution. This could be as early as July 1976. Under this tentative agreement the U.S. will provide \$13.5 million for each of these years in direct financial grants as follows: a grant of \$8 million a year to help meet the cost of government operations; a grant of \$1.5 million a year to the future Government of the Northern Marianas to be used for economic development loans, with \$500 thousand a year of this amount to be reserved for small loans to farmers and fishermen and to agricultural and marine cooperatives; and a grant of \$4 million a year for Capital Improvement Projects of which at the Marianas Political Status Commission request \$500 thousand a year will be reserved for Rota and \$500 thousand a year for Tinian because of the urgent development needs on those islands. U.S. assistance will be provided in constant 1975 dollars.

In addition, a wide range of services and assistance under regular U.S. federal programs will be available. The United States estimates the value of federal services and assistance at \$3 million a year. The total direct annual assistance is thus estimated at \$16.5 million. This does not include potential additional income from military construction and a growing military presence and spending.

Federal funds will augment the Commonwealth's other growing financial resources from internal taxes, anticipated rebates of U.S. federal income taxes after the new status becomes effective and income from public lands. All of these resources would be directed toward assuring the economic development of the Northern Marianas, higher personal income and living standards for the people, capital improvements for social and economic growth, as well as improved public services.

Commonwealth of the Northern Marianas Status Agreement

In the light of the progress achieved, both parties agreed to the establishment of a Joint Drafting Committee whose members

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(1) will be charged with the preparation of a Status Agreement in keeping with the tentative agreements reached to date; and (2) will have the authority to draft subject to the approval of their principals specific language for the provisions to be included in the agreement. Their draft will be presented to the Marianas Political Status Commission and the United States at the next negotiating session. It was reaffirmed that any final agreement will have to be approved by the Marianas District Legislature, the people of the Mariana Islands District in a plebiscite, and by the United States Congress.

Separate Administration

The final substantive item of discussion centered on the Marianas Political Status Commission's request for consideration of early transition to self-government and the possible separate administration of the Marianas District prior to the termination of the Trusteeship Agreement. The Commission shared its preliminary views with the United States Delegation for the purpose of opening a dialogue on this important subject. The U.S. in turn promised to take the matter under advisement and both parties agreed that further study and consultation on this question should be carried forward prior to the next negotiating session.

The members of the Marianas Political Status Commission and the U.S. Delegation expressed appreciation for the warm hospitality extended to them by the people of Rota, Tinian and Saipan and for all of the courtesies and cooperation received from the authorities of the TTPI Headquarters and the Marianas District Government.

No firm date was set for the next meeting but it is expected that it will take place in the early fall. In the meantime informal consultations will continue and technical, legal and drafting experts will be meeting in accordance with the agreements reached and recorded in this Joint Communique."

Date: May 31, 1974

For the Marianas:

/s/ Edward Pangelinan

Edward DLG Pangelinan
Chairman, Marianas Political
Status Commission,

/s/ Vicente N. Santos

Vicente N. Santos
Vice-Chairman, Marianas Political
Status Commission

For the United States

/s/ Franklin Haydn Williams

Franklin Haydn Williams
The President's Personal Representative for Marianas Status
Negotiations

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