Marianis mamos July 5, 1974 290

MEMORANDUM FOR MR. WILLENS

Subject: Carnegie Endowment Report (Part II)

I have read the attached chapter concerning the Marianas negotiations. I have only the following comments.

- 1. On page 20 of the initial portion of the chapter, the authors state that unincorporated territory status implies evolution to statehood. As I understand the difference between incorporated and unincorporated territories, this statement is wrong.
- 2. On pages 26 to 28, the characterizations of Messrs. Williams and Wilson are, unfortunately, remarkably accurate. I do not know precisely how you will be associated with this report, but if the association is "close" (or enduring or the like) you will want to consider whether it serves our client's interest to have your name associated with a document as insulting to them as this one. Truth may be a defense to libel, but . . .
- 3. On page 2 of the portion of the chapter entitled "Micronesians and Separate Negotiations" Lazarus Salii is stated to have acknowledged "that the JCFS 'more or less' gave the Marianas the go-ahead to discuss separate negotiations in April, 1972." This statement contradicts the statement in the chapter you previously asked me to read which said that the Joint Committee did not give its approval (see page 5 of the other chapter).
- 4. On page 3 of the second portion of the chapter the separatist movement in the Marianas is likened to the separatist movement in the Marshalls on the ground that "both appear to be motivated by economic factors primarily." It may not be worth fighting with them again on this issue, but one could use the applicability of laws and U. S. Constitution arguments here. And, though the point is dismissed by the authors, the longer history of separatist desires in the Marianas surely is relevant.

Michael Helfer