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PAGE 01

NC 79105

TOR:081513Z JUL 74

R 080130Z JUL 74
 FM CINCPAC REP GUAM MARIANAS ISLANDS
 TO RUEHC /SECSTATE WASHINGTON DC
 RUMJAJA/COMTWELVE SAN FRANCISCO CA
 RUEADWH/WHITE HOUSE WASHINGTON DC
 RUEKJCS/JCS WASHINGTON DC
 RUEKJCS/SECDEF WASHINGTON DC
 RUHQHGA/CINCPAC HONOLULU HI
 RUEHDT /US MISSION TO UN NEW YORK NY
 RUEHBAC/AMEMB CANBERRA AS
 RUMJMA /AMEMB MANILA RP
 RUEHKO /AMEMB TOKYO JA

DEPARTMENT OF STATE A/CDC/MR

REVIEWED BY WVH/ep DATE AUG 6 1985

RDS or XDS EXT. DATE _____

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PA or FOI EXEMPTIONS _____

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 SECTION 01 OF 02
 FROM STATUS LNO 2020 (JULY 3, 1974)
 PASS INTERIOR FOR OMSH ACTION
 PASS INTERIOR FOR DOTA INFO
 COMTWELVE FOR AMB WILLIAMS
 WHITE HOUSE FOR NSC
 STATE FOR EA/ANP, IO/UNP
 DEFENSE FOR OSD/ISA
 USUN FOR ANP KWHITE
 AMEMBASSIES CANBERRA, MANILA, TOKYO FOR POL

SUBJ: MICRONESIAN REFLECTIONS

1. (C) WHILE TWO YEARS IS A VERY SHORT TIME IN THE COURSE OF POLITICAL DEVELOPMENT, I BELIEVE THAT THE PAST TWO YEARS WERE HAVE SEEN THE EVOLUTION OF A TREND IN MICRONESIA THAT COULD PROVE IMPORTANT AND FAVORABLE TO THE EVENTUAL WORKING OUT OF MICRONESIA'S POLITICAL STATUS PROBLEMS. A GROWING NUMBER OF MICRONESIANS ARE ACTUALLY THINKING ABOUT THESE PROBLEMS AND RECOGNIZING THEREBY THAT THEY ARE NOT MATTERS OF MERELY ACADEMIC CONSIDERATION BY A REMOTE CONGRESS BUT ARE RELEVANT TO THEIR DAILY LIVES.

2. (C) THIS AWAKENING OF POPULAR INTEREST HAS SERVED AS SOMETHING OF A BRIDLE TO THE RUNAWAY INDEPENDENCE ADVOCATES WHO MANAGED TO MAKE SUCH A SHAMBLES OF THE PONAPE SPECIAL SESSION OF THE CONGRESS IN AUGUST 1972. TODAY FRANCISCO ULUDONG, YOUNG MILITANT SO CONSPICUOUS ON AND OFF THE FLOOR AT PONAPE, IS A SOBER BUSINESS MAN, IN XOROR HAVING EXCHANGED

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PAGE 02

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TOR:081513Z JUL 74

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3. (C) IN RETROSPECT IT SEEMS THAT LAST SUMMER'S VISITS TO THE DISTRICTS BY THE TWO SECTIONS OF THE JCFS CONSTITUTED A SOMENHAT RUDE AWAKENING TO THE JCFS ON THE ONE HAND AND TO THEIR AUDIENCES ON THE OTHER. THE JCFS WAS BROUGHT FACE TO FACE WITH THE CONSTITUENTS' CHARGES OF FAILURE TO COMMUNICATE AND TO KEEP PEOPLE INFORMED OF WHAT THEY WERE DOING, AND THE PEOPLE OF MICRONESIA, EVEN ON SOME OF THE OUTER ISLANDS, CAME INTO DIRECT CONTACT WITH THE CONGRESSMEN KWHO WERE ARRANGING THEIR POLITICAL FUTURE.

4. (C) ANOTHER STEP IN POINTING UP THE SUBSTANTIVE RESPONSIBILITIES RATHER THAN THE IRRESPONSIBLE RHETORIC OF STATUS DETERMINATION HAS BEEN THE EXAMINATION OF THE PUBLIC LAND SITUATION. WHILE THE U.S. LAND POLICY STATEMENT OF LAST NOVEMBER HAS NOT YET BEEN FOLLOWED UP WITH IMPLEMENTING LEGISLATION, IT SIGNALLED CLEARLY FROM ONE END OF MICRONESIA TO THE OTHER THAT THE U.S. AT LAST INTENDED TO COME TO GRIPS WITH THIS IMPORTANT AND COMPLEX ISSUE, SO VITAL TO MICRONESIANS. SINCE SETTLEMENT OF THE PUBLIC LAND QUESTION HAD BECOME A PART OF THE STATUS NEGOTIATIONS, THIS MOVE BROUGHT THE STATUS ISSUE VIRTUALLY DOWN TO EVERY MICRONESIAN'S COCONUT TREE.

5. (C) THE TT ADMINISTRATION'S EDUCATION FOR SELF GOVERNMENT (ESG) PROGRAM AND THE CONSTITUTIONAL CONVENTION (CONCON) ELECTION OF EARLY JUNE WITH WHICH IT WAS CLOSELY LINKED HAVE ALSO PROVIDED WIDE-SPREAD DEMONSTRATION THAT THE GOALS OF SELF-GOVERNMENT AND STATUS DETERMINATION IN ACCORDANCE WITH MICRONESIANS' DULY-EXPRESSED WJISHES ARE FOR REAL.

6. (C) THIS AWARENESS HAS BROUGHT WITH IT IN SOME QUARTERS CERTAIN FEARS AND RESERVATIONS RAISING CAUTIONS AS TO THE

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PAGE 03

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TOR:081513Z JUL 74

IMPLICATIONS OF CHANGE. CONCERN FOCUSES ON ECONOMIC ASPECTS WITH THE RESULT THAT A GROWINGLY ARTICULATE BUT HARD TO ESTIMATE NUMBER OF MICRONESIANS ARE ASSERTING THAT IN EFFECT IT MAY BE BETTER TO ENDURE THE ILLS THEY HAVE THAN FLY TO OTHERS THAT THEY KNOW NOT OF. THIS KINDLED AWARENESS OF ECONOMIC REALITY HAS ALSO BROUGHT OUT SIGNS OF AWAKENED INTEREST IN AN ALTERNATIVE.

7. (C) IN FACT THE MARIANAS NEGOTIATIONS FOR COMMONWEALTH STATUS HAVE HAD REPERCUSSIONS ON THE THINKING OF OTHERS AS TO STATUS MATTERS. VIGOROUS OPPOSITION TO MARIANAS SEPARATION ON PART OF JOCS AND CONGRESS MAY BE EXPECTED TO CONTINUE SO LONG AS THERE IS A CONTINUATION OF PRESENT AMBIVALENCE TO MARIANAS POSITION. I BELIEVE THEREFORE THAT EARLY ADMINISTRATION SEPARATION IS DESIRABLE. THIS WILL CAUSE TREMORS IN DISTRICT ADMINISTRATION AND WILL REQUIRE CONSIDERABLE READJUSTMENT AND FLEXIBILITY AT HEADQUARTERS BUT UNLESS AND UNTIL IT IS DONE, CONFUSION AND DELAY WILL CONTINUE.

8. (C) A NEW SPECTRE HAS ARISEN ON MARIANAS SUCH AS THE INTRODUCTION OF LEGALIZED GAMBLING WITH SLOT MACHINES AS PRESENT PRINCIPAL ATTRACTION AND, REPORTEDLY, ORGANIZED GAMBLING KHAITING NEARBY IN THE HINDS. ONE REPORT SAYS A LAS VEGAS SYNDICATE IS SEEKING TO ACQUIRE LAND FOR A CASINO ON SAIPAN BEACH FRONT ADJACENT TO COMMUNITY CHURCH. BOTH CATHOLIC AND PROTESTANT PASTORS ARE DEEPLY WORRIED ABOUT ACCIDENTAL AS WELL AS PROSPECTIVE SOCIAL EFFECTS. DISCUSSIONS AT ST. PETER'S CHURCH AND IN DISTRICT LEAD TO DISTAD ADA'S INVOLVEMENT AS WELL AS AS COMPLICITY OF OTHER LEADERS, AMONG THEM MFCO MEMBERS TUNA AND CRUS. WITH SITUATION ON NEARBY GUAM AS ALARMING AS IT IS, IT SEEMS CLEARLY NECESSARY THAT SOME STEPS BE TAKEN SOON TO BRING UNDER CONTROL THIS SITUATION WHICH WOULD SERIOUSLY THREATEN OUR EFFORTS TO CREATE SOUND ECONOMIC BASE IN PROSPECTIVE COMMONWEALTH OF NORTHERN MARIANAS.

9. (C) PROGRESS IN THE MARIANA STATUS NEGOTIATIONS HAS BEEN, I BELIEVE, AN IMPETUS TO THE JOCS TO MOVE AHEAD WITH MARIANA NEGOTIATIONS. BUT MANY OF THE OLD FAMILIAR MARIANA MEMBERS I HOPE HOWEVER THAT WE CAN TEST PALAUAN PROTESTANT LEADERSHIP BY SENDING OCS TEAM WITHIN NEXT FEW WEEKS TO DETERMINE AREA DEIGNED UNDER ANNEX B. THERE MAY WELL BE HIDDEN HOOKERS IN PALAU RESOLUTION INVITING SUCH TEAM, BUT TIME PRESSURE TO MAKE THE TRY AND GIVE SUBSTANCE TO OUR STATED INTEREST.

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10. (C) JCFS GIVES INDICATIONS OF BEING PARTICULARLY INTERESTED.

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 RUWJAJA/COMTWELVE SAN FRANCISCO CA
 RUEADNR/WHITE HOUSE WASHINGTON DC
 RUEKJCS/JCS WASHINGTON DC
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 RUHQHQA/CINCPAC HONOLULU HI
 RUEHDT /US MISSION TO UN NEW YORK NY
 RUEHBAC/AMEMB CANBERRA AS
 RUMJMA /AMEMB MANILA RP
 RUEHKO /AMEMB TOKYO JA

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FINAL SECTION OF 02

AT THIS JUNCTURE IN IMPLICATIONS OF TITLE II OF DRAFT COMPACT (EXTERNAL RELATIONS). QUESTION OF DEGREE AND MANNER OF MICRONESIAN RELATIONSHIP WITH OTHER COUNTRIES APPEARS TO BE BEING UP AS POINT OF MAJOR INTEREST TO JOCS NEGOTIATORS. THIS REPRESENTS A NEW TASK ON THEIR PART, REQUIRING CLOSE COORDINATION AMONG ALL INTERESTED ELEMENTS OF USG.

11. (C) IN CONNECTION WITH ANY CONSIDERATION OF THE SERVICE RELATIONS ASPECT OF MICRONESIA'S FUTURE, JAPAN WITH ITS GROWING INTERESTS IN MICRONESIA LOOMS LARGE. THE JAPANESE GOVERNMENT IS REPORTED TO APPEAR TO OFFER ENTHUSIASTIC SUPPORT FOR ECONOMIC INFILTRATION IN A MANNER NOT CONSIDERED TO BE ENDANGERING MICRONESIAN ECONOMIC CAPABILITIES. WHILE ADMITTEDLY THIS IS ONLY ONE FACTOR IN LARGER EQUATION OF USG INTERESTS AND A REPORTER IN MICRONESIA MAY MANIFEST CONCERN OVER THE SUBJECT, IT REMAINS IMPORTANT THAT THE U.S. MAINTAIN THE OPEN CHANNELS AND COMPLEX RELATIONS INVOLVED.

12. (C) SUMMING UP THE PRESENT SEEMS A REASONABLE GOAL TIME TO PRESS FOR EARLY COMPLETION AND SIGNATURE ON THE DRAFT GOVERNMENT AND DRAFT COMPACT RESPECTIVELY. THE PEOPLE OF MICRONESIA ARE BETTER PREPARED THAN THEY HAVE BEEN TO DEAL WITH THE SUBJECT ALTHOUGH CONSIDERABLE ADDITIONAL MICRONESIAN EFFORT IS NEEDED TO PREPARE FOR RESPECTIVE PLEBISCITES.

13. (C) DEPHICON BELLEVILLE HAS SPOKEN OF MICRONESIA AS

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PAGE 02-02

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IN THE EVER-RECEDING HORIZON. WE CERTAINLY THE HOPED FOR QUICK SOLUTION OF THE STATUS ISSUES ARE ELUSIVE BUT FOR REASONS SUGGESTED HEREIN THERE ARE SOME ENCOURAGING SIGNS ON THE HORIZONS OF RATHER MORE REALISTIC ATTITUDES ON THE SUBJECT. MAY IS NOT CLEAR TO US VIEWING THE SCENE WITH OUR WESTERN EYES AND BACKGROUND. BUT WE ARE SEEKING A GOAL DEEMED IMPORTANT AND UNIQUE TO THE NATIONAL INTERESTS OF THE UNITED STATES AND OF NECESSITY IN THIS DAY AND TIME WE MUST SEEK IT IN COORDINATION WITH MICRONESIANS.

14. (C) THE DEPARTING REPORTER MAY THEREFORE BE PARDONED FOR CONCLUDING THIS MESSAGE WITH A QUOTE FROM THE WEATHERED NAVIGATOR OF THE OUTRIGGER FLEET THAT RECENTLY SAILED THE 500 MILES FROM SAKAVAL TO SAIKAN RELYING QUITE NATURALLY ON TRADITIONAL METHODS OF NAVIGATION. TO AN AMERICAN QUESTION AS TO HOW HE MANAGED TO KEEP HIS COURSE ON THE VAST OCEAN IN STORM AS WELL AS FAIR WEATHER, THE OLD MAN REPLIED THROUGH AN INTERPRETER: ABOUT THE STARS ARE ALWAYS THERE.

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 SECTION 01 OF 02
 FROM STATUS LNO 2020 (JULY 3, 1974)
 PASS INTERIOR FOR OMSH ACTION
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IMPLICATIONS OF CHANGE. CONCERN FOCUSES ON ECONOMIC REALITY WITH THE RESULT THAT A GROWINGLY ARTICULATE BUT HARD HEARTED NUMBER OF MICRONESANS ARE ASSERTING THAT IN EFFECT IT MAY BE BETTER TO ENDURE THE ILLS THEY HAVE THAN TRY TO CHANGE THEM. THEY KNOW NOT OF THIS KINDLED AWARENESS OF ECONOMIC REALITY HAS ALSO BROUGHT OUT SIGNS OF AWAKENED INTEREST IN AN ALTERNATIVE.

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9. (C) PROGRESS IN THE MARIANA STATUS NEGOTIATIONS HAS BEEN I BELIEVE AS AN IMPETUS TO THE JOCS TO MOVE AHEAD WITH STATUS NEGOTIATIONS. BUT MANY OF THE OLD FAMILIAR HINDERS REMAIN. I HOPE HOWEVER THAT HE CAN TEST PALAUAN PROTESTANT LEADERSHIP BY SENDING ONE TEAM WITHIN NEXT FEW WEEKS TO DETERMINE HOW DEGIRED UNDER THE JOCS THERE MAY BE. HE MAY BE HELPED BY A PALAU RESIDENT. SUCH A TEAM, OUR TEAM, SHOULD BE MADE THE TRY AND GIVE ASSISTANCE TO OUR STATUS NEGOTIATIONS.

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10. (C) JCFS GIVES INDICATIONS OF BEING PARTICULARLY INTERESTED.

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 FINAL SECTION OF #2

AT THIS JUNCTURE THE IMPLICATIONS OF TITLE II OF DRAFT COMPACT (EXTERNAL RELATIONS). QUESTION OF DEGREE AND MANNER OF MICRONESIAN RELATIONSHIP WITH OTHER COUNTRIES APPEARS TO BE BECOMING AN AS POINT OF MAJOR INTEREST TO JCS NEGOTIATORS. THIS REPRESENTS A NEW TASK ON THEIR PART, REQUIRING CLOSE COORDINATION AMONG ALL INTERESTED ELEMENTS OF USG.

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12. (C) SOMETHING OF THE PRESENT SEEMS A REASONABLE AMOUNT OF TIME TO PRESS FOR EARLY COMPLETION AND SIGNATURE ON THE DRAFT GOVERNMENT AND DRAFT COMPACT RESPECTIVELY. THE PEOPLE OF MICRONESIA ARE BETTER PREPARED THAN THEY HAVE BEEN TO DEAL WITH THE SUBJECT ALTHOUGH CONSIDERABLE ADDITIONAL EFFORTS ARE BEING DEVOTED TO ASSISTANCE FOR RESPECTIVE GOVERNMENTS.

13. (C) DEPARTMENT OF STATE HAS SPOKESMAN OF MICRONESIA AS

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"THE EVER-RECEDING HORIZON." CERTAINLY THE HOPED FOR QUICK SOLUTION OF THE STATUS ISSUES ARE ELUSIVE BUT FOR REASONS SUGGESTED HEREIN THERE ARE SOME ENCOURAGING SIGNS ON THE HORIZONS OF RATHER MORE REALISTIC ATTITUDES ON THE SUBJECT. MAY IS NOT CLEAR TO US VIEWING THE SCENE WITH OUR WESTERN EYES AND BACKGROUND. BUT WE ARE SEEKING A GOAL DEEMED IMPORTANT AND UNIQUE TO THE NATIONAL INTERESTS OF THE UNITED STATES AND OF NECESSITY IN THIS DAY AND TIME WE MUST SEEK IT IN COORDINATION WITH MICRONESIANS.

14. (C) THE DEPARTING REPORTER MAY THEREFORE BE PARDONED FOR CONCLUDING THIS MESSAGE WITH A QUOTE FROM THE WEATHERED NAVIGATOR OF THE OUTRIGGER FLEET THAT RECENTLY SAILED THE 500 MILES FROM SAKAL TO SAIPIAN SOLVING QUITE NATURALLY ON TRADITIONAL METHODS OF NAVIGATION. TO AN AMERICAN QUESTIONING HOW HE MANAGED TO KEEP HIS COURSE ON THE VAST OCEAN IN STORM AS WELL AS FAIR WEATHER, THE OLD MAN REPLIED THROUGH AN INTERPRETER: "BUT THE STARS ARE ALWAYS THERE."

TRENT.
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