

UNCLASSIFIED 2814

PAGE 01 2415052

44 ACTION INT-08

INFO OCT#01 EA#11 IO-14 L-03 1048 W 104643

P 9411137 JUL 74 ZNZ1 FM HICOMTERPACIS SAIPAN MARIANAS ISLANDS TO ALDISTADS TERPACIS TT LNO GUAM MARIANA ISLANDS TT LNO KWAJALEIN MARSHALL ISLANDS COMNAYMARIANAS GUAM MARIANAS ISLANDS CINCPAC REP GUAM/TTPI GUAM MARIANAS ISLANDS CINCPAC HONOLULU HI

NAVINYSERVO GUAM MARIANAS ISLANDS

COMTWELVE SAN FRANCISCO CA

RUPHO /SECSTATE WASHINGTON DC

SECDEF WASHINGTON DC

JCS WASHINGTON DC

CNO WASHINGTON DC

CINCPACELT MAKALAPA HI CINCPACAF HICKAM AFB HI

CGFMFPAC PEARL HARBOR HI

COMCBPAC PEARL HARBOR HI

COMNAVEACENGOOM ALEXANDRIA VA

PACNAVFACENGOOM PEARL HARBOR HI

TT LNO HONOLULU HI

SAMTEC VANDENBERG AFB CA FCDNA-LGA KIRTLAND AFB NM CORUSARBOO MACHINATO JAPAN//TTPI-LNO//

UNCLAS SECTION 01 OF 03 COMTWELVE PASS INFO FOR AMB WILLIAMS SERSTATE PASS TO DEPT INT/SEC INTERIOR/DOTA OSN TTPI NO. 459 (SENATE SESSION)

SAIPAN, JULY 24 (MNS) --- WEDNESDAY'S SENATE SESSION WAS A BRIEF ONE. THE ONLY OFFICIAL BUSINESS WAS THE INTRODUCTION

UNCLASSIFIED



TELEGRAM

UNCLASSIFIED

PAGE 02 241505Z

THE BILLS INCLUDE ANOTHER AMENDMENT TO THE CONSTITUTIONAL CONVENTION LAW (SB 351). THE AMENDMENT WOULD PROVIDE THAT THE TRADITIONAL LEADERSHIP DELEGATES TO THE CONVENTION, TWO FROM EACH DISTRICT, WOULD HTHAT AVE A VOTE, SOMETHING THEY DO NOT NOW HAVE. THE AMENDMENT ALSO SPELLS OUT MORE CLEARLY THE PROCEDURES FOR A REFERENDUM ON THE CONSTITUTION, PROVIDING THAT IT SHALL NOT BE DEEMED TO HAVE BEEN APPROVED UNLESS IT

PAGE 03 RUHGSAA4288 UNCLAS
TS APPROVED BY A MAJORITY OF THOSE VOTING IN THE REFERENDUM
AND "...BY A MAJORITY OF THOSE VOTING IN AT LEAST FOUR OF
THE SIX DISTRICTS OF THE TRUST TERRITORY..." THE BILL ALSO
WOULD PROTECT THE INTERESTS OF THE INDIVIDUAL DISTRICTS BY
PROVIDING THAT "...THE CONSTITUTION SHALL NOT TAKE EFFECT
IN ANY SUCH DISTRICT IF IT IS NOT APPROVED BY THREE=FOURTHS
OF THOSE VOTING AT THE REFERENDUM IN THAT DISTRICT."

THE OTHER BILL IS AN APPROPRIATION MEASURE, TO PROVIDE \$153,100 FOR HEALTH SERVICE PERSONNEL, AND \$62,430 FOR THE HOSPITAL FEEDING PROGRAM IN THE TT (SB 350).

ONE OF THE JOINT RESOLUTIONS WOULD URGE THE SECRETARY OF INTERIOR TO REPEAL THAT PORTION OF SECRETARIAL ORDER 2918 WHICH REQUIRES THE REAPPORTIONMENT OF THE HOUSE OF REPRESENTATIVES OF THE CONGRESS OF MICRONESIA (\$JR 123). THE MEASURE STATES THAT "...REAPPORTIONMENT AT THE PRESENT TIME WOULD TEND TO HINDER THE EFFECTIVENESS OF THE DELICATE BALANCE OF POWER AND AUTHORITY WHICH PRESENTLY EXISTS WITHIN THE CONGRESS OF MICRONESIA, AND THUS DETRACT FROM ITS COMESIVENESS..."

THE OTHER JOINT RESOLUTION ASKS THE U.S. CONGRESS TO

PAGE 04 RUHGSAA4288 UNCLAS
AMEND CERTAIN PUBLIC LAWS TO EXTEND PROGRAMS OF FEDERAL
ASSISTANCE WITH RESPECT TO FISHERIES TO THE TRUST TERRITORY
(SJR 122). THE SAME MEASURE WAS INTRODUCED TUESDAY IN THE
HOUSE.

UNCLASSIFIED



TELEGRAM

UNCLASSIFIED

PAGE 03 241505Z

THE SENATE WILL MEET AGAIN AT 10 THURSDAY MORNING. (MARIJUANA RESTRICTIONS REMOVED)

SAIPAN, JULY 24 (MNS) --- A RULING BY TRUST TERRITORY CHIEF JUSTICE HAROLD W. BURNETT HAS, IN EFFECT, REMOVED ANY RESTRICTIONS UPON THE SALE OR POSSESSION OF MARIJUANA. JUSTICE BURNETT'S ORDER WAS ISSUED FOR THE CASE OF THE TRUST TERRITORY OF THE PACIFIC ISLANDS VS. MARIAND R. BERMUDES WAS CHARGED WITH VIOLATING TITLE 63, SUBCHAPTER 303 OF THE TRUST TERRITORY CODE AND TITLE 7, PART 162 OF THE TRUST TERRITORY CODE OF PUBLIC

REGULATIONS. THE CASE WAS HEARD IN SEPTEMBER, 1973,
BOTH REGULATIONS PREVENT INDIVIDUALS FROM IMPORTING,
USING, OR SELLING DRUGS WHICH THE DIRECTOR OF HEALTH SERVICES
DEFMS DANGEROUS. PART 161 OF TITLE 7 LISTS MARIJUANA AS
A DANGEROUS DRUG.

BERMUDES WAS ARRESTED AND CHARGED WITH POSSESSING

PAGE 05 RUHGSAA4288 UNCLAS AND SELLING MARIJUANA.

BURNETT'S ORDER HAS INVALIDATED THE REGULATIONS IN QUESTION, AND EN ADDITION INVALIDATES SUBCHAPTERS 301 AND 302 OF TITLE 63. SUBCHAPTER 301 DEFINES WHAT A DRUG IS, AND 302 EMPOWERS THE DIRECTOR OF TRUST TERRITORY HEALTH SERVICES TO DECIDE WHICH DRUGS HAVE "SUBSTANTIAL POTENTIAL" FOR ABUSE.

BY INVALIDATING THE STATUTES IN QUESTION, BURNETT'S ORDER MAKES IT IMPOSSIBLE FOR THE TRUST TERRITORY GOVERNMENT TO PROSECUTE AN INDIVIDUAL FOR THE SALE OR POSSESSION OF MARIJUANA. JUSTICE BURNETT'S RULING DOES NOT EFFECT THE STATUTES PROHIBITING THE SALE OR POSSESSION OF HEROIN OR OPIUM.

IN HIS ORDER, BURNETT SAID, "WHILE THE DEBILITATIVE AND ADDICTIVE EFFECTS OF USING (MARIJUANA) ARE STRONGLY DISCOUNTED, THOSE OF (OPIUM OR HEROIN) HAVE BEEN CONCLUSIVELY PROVEN AND UNIVERSALLY RECOGNIZED."

THE CHIEF JUSTICE INVALIDATED SUBCHAPTERS 301 THRU
303 OF TITLE 63 BECAUSE THEY FAILED "TO PROVIDE ...A
CONSTITUTIONALLY MANDATED STANDARD AND AS SUCH CONSTITUTES

UNCLASSIFIED



TELEGRAM

UNCLASSIFIED

PAGE 04 241505Z

PAGE 06 RUHGSAA4288 UNCLAS

AN UNLAWFUL DELEGATION OF LEGISLATIVE AUTHORITY." BURNETT ALSO CRITICIZED THE VAGUE LANGUAGE OF SURCHAPTER 301 WHICH DEFINES WHAT A DRUG IS. "THE MEANING OF 301, AND WHAT SUBSTANCES ARE INTENDED TO BE INCLUDED WITHIN IT, IS FAR FROM CLEAR," THE ORDER STATED.

SUBCHAPTER 302, IN DELEGATING AUTHORITY TO THE DIRECTOR OF HEALTH SERVICES TO DETERMINE DRUGS ON THE BASIS OF "CHRRENT MEDICAL KNOWLEDGE," DOES NOT PROVIDE A "SUFFICIENTLY PRECISE STANDARD UPON WHICH THE DIRECTOR CAN BASE HIS DETERMINATIONS" BURNETT FOUND.

"THE MEDICAL PROFESSION," BURNETT SAID, "IS IN A STATE OF FLUX AS TO ITS APPRAISAL OF MARIJUANA AND IS DUBIOUS ABOUT THE SUBSTANCE'S ROLE IN DRUG ABUSE."

ANOTHER POINT IN QUESTION WAS THE FACT THAT BERMUDES COULD HAVE BEEN GIVEN A STIFFER SENTENCE FOR THE SALE AND POSSESSION OF MARIJUANA, UNDER THE STATUTES MADE INVALID. THAN HE COULD RECEIVE FOR IMPORTING AND SELLING OPIUM OR HEROIN.

BURNETT INDICATED HE DID NOT FEEL THIS WAS RIGHT. AND THIS WAS AN IMPORTANT FACTOR IN HIS INVALIDATING THE

PAGE 07 RUHGSAA4288 UNCLAS STATUTES IN QUESTION.

"THE CHALLENGED STATUTE," BURNETT FOUND, "CONSTITUTES

AN UNLAWFUL DELEGATION OF THE LEGISLATIVE POWER (AND) IS VIOLATIVE OF THE EQUAL PROTECTION CLAUSE." THE CHIEF JUSTICE DISMISSED THE TRUST TERRITORY COMPLAINT AGAINST RERMUDES.

BERMUDES! ATTORNEY! ASSISTANT PUBLIC DEFENDER BENJAMIN ABRAMS, CALLED BURNETT'S ORDER A "COURAGEOUS AND ENLIGHTENED DECISION."

"THE EFFECT OF JUSTICE BURNETT'S RULING," ABRAMS SAID, RHIGHLIGHTS THE FALLACY OF SO-CALLED VICTIMLESS CRIMES SINCE ANY SELF-RESPECTING DOCTOR KNOWS THAT MARIJUANA PRESENTS NO THREAT TO THE USER OR COMMUNITY. THERE IS NO VICTIMA" HE CONTINUED.

UNCLASSIFIED



TELEGRAM

UNCLASSIFIED

PAGE 05 2415057

THE TRUST TERRITORY ATTORNEY GENERALS OFFICE HAD
NO COMMENT ON THE ORDER.
ABRAMS SAID THAT HE HOPES THE CONGRESS OF MICRONESIA AND TRUST
TERRITORY GOVERNMENT WILL USE THIS "OPPORTUNITY
TO OBSERVE THE RESULTS OF THIS DECISION BEFORE ANY NEWLAWRINGS AFFECTING THE USE OF MARIJUANA ARE ENACTED."

FOT