



Department of State

TELEGRAM

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FM SECSTATE WASHDC
TO HICOMTERPACIS PRIORITY
INFO COMTWELVE

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E.O. 11652: NA
TAGS: PFOR, TO
SUBJECT: COMPACT OF FREE ASSOCIATION
COMTWELVE FOR AMBASSADOR WILLIAMS
PASS TO STATUS LNO BERGESEN FOR DELIVERY TO SENATOR LAZARUS
SALII FROM AMBASSADOR F. HAYDN WILLIAMS

QUOTE
THE HONORABLE LAZARUS SALII
CHAIRMAN, JOINT COMMITTEE ON FUTURE STATUS
CONGRESS OF MICRONESIA
SAIPAN, MARIANA ISLANDS 96950

DEAR SENATOR SALII. *Lazarus*

YOUR LETTER OF AUGUST 22ND IN RESPONSE TO MY CABLE OF
THE 14TH WAS TELEPHONED TO ME TODAY. I REGRET TO SAY THAT
GIVEN THE FACTS AND THE SUBSTANTIAL PROGRESS MADE OVER THE
PAST SIX MONTHS I CANNOT UNDERSTAND THE BASIS OR THE LOGIC
OF YOUR CONCERN OVER DELAYS ON OUR PART, OUR FLEXIBILITY,
AND DOUBTS ABOUT THE EFFICACY OF THE PROCESSES BEING
FOLLOWED IN THE NEGOTIATIONS. LET ME REVIEW IF I MAY WHERE
I THINK THINGS NOW STAND.

ON BEHALF OF THE UNITED STATES I HAVE APPROVED THE DRAFT
COMPACT, A DRAFT WHICH INCORPORATED MANY OF THE CHANGES

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REQUESTED BY THE JCFS AT ITS JUNE MEETING IN GUAM TO GO OVER THE CARMEL AGREEMENT, THE 12 JULY DRAFT AS AGREED TO BY BOTH SIDES AT THOSE TALKS LEFT OPEN THE QUESTION OF WHICH CONSUMER PRICE INDEX SHOULD BE USED IN TITLE IV. I AM PLEASED TO SAY NOW THAT MY GOVERNMENT IS WILLING TO ACCEDE TO YOUR REQUEST THAT THE GUAM PRICE INDEX BE FOLLOWED. THE U.S. RESERVED ON ONE TITLE, THAT IS TITLE VIII, AND CONTINUES TO DO SO. OTHER THAN TITLE VIII WHICH I HOPE WILL BE RESOLVED SHORTLY, THE UNITED STATES HOLDS TO ITS APPROVAL OF THE JULY 12 DRAFT COMPACT AND ITS ANNEXES.

IT SEEMS THAT FOLLOWING YOUR REFERRAL OF THE AGREED JULY 12 DRAFT TO THE JOINT COMMITTEE THAT A NUMBER OF CHANGES WERE PROPOSED BY ITS MEMBERS AND THE VERSION OF THE DRAFT COMPACT SUBSEQUENTLY SUBMITTED TO THE CONGRESS OF MICRONESIA WAS DIFFERENT FROM THE ONE AGREED TO IN GUAM BY YOU, EKPAP AND BY MYSELF. SOME OF THE CHANGES APPEAR TO BE TECHNICAL AND OF A MINOR NATURE, OTHERS APPEAR TO BE OF A SUBSTANTIVE NATURE AND IN SOME CASES A SIGNIFICANT DEPARTURE FROM THE DRAFT AS AGREED TO ON 12 JULY 1974.

I AM SORRY THAT THESE ADDITIONAL CHANGES PROPOSED BY THE JOINT COMMITTEE MAY SLOW THINGS UP A BIT BUT I AM SURE THAT WE CAN RESOLVE WHATEVER NEW DIFFERENCES THAT HAVE BEEN RAISED JUST AS WE HAVE OTHERS IN THE PAST. IN THE MEANWHILE IT IS MY DESIRE TO MOVE FORWARD WITHOUT DELAY TO ADDRESS THE REMAINING TASKS THAT NEED TO BE COMPLETED BEFORE OUR NEGOTIATIONS ARE CONCLUDED.

WITH THIS OBJECTIVE IN MIND THE PALAU LAND SURVEY HAS BEEN COMPLETED AND I AM LOOKING FORWARD TO ADMIRAL CROWE'S REPORT TO ME THIS WEEKEND. IN THE INTEREST OF EXPEDITING THE LAND TALKS FOR THE PALAU OPTIONS IN ORDER TO CLEAR THE WAY FOR THE SIGNING OF A FINAL AGREEMENT ON A COMPACT OF FREE ASSOCIATION, I CERTAINLY WOULD APPRECIATE ANY CONSTRUCTIVE THOUGHTS YOU MIGHT HAVE AS TO HOW THESE LAND NEGOTIATIONS CAN BE SPEEDED UP.

AS I MENTIONED IN MY CABLE I AM NOW OFF TO WASHINGTON

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AND EXPECT TO BE THERE DURING A GOOD PART OF SEPTEMBER. EXECUTIVE SESSIONS HAVE BEEN SCHEDULED FOR BOTH THE SENATE AND THE HOUSE DURING THE FIRST PART OF SEPTEMBER TO DISCUSS THE STATUS NEGOTIATIONS. I WOULD BE FREE AFTER THAT TIME TO MEET WITH YOU AND WOULD LIKE TO TAKE THIS OPPORTUNITY TO INVITE YOU AND EKPAP TO COME TO WASHINGTON DURING THE WEEK OF THE 16TH OF SEPTEMBER.

IN THE MEANTIME IT WOULD BE VERY HELPFUL FOR MY PREPARATIONS FOR MY MEETING WITH YOU IF YOU COULD SHARE WITH ME IN A MEMORANDUM OR LETTER THE REASONS AND THINKING BEHIND THE PROPOSED CHANGES IN THE JULY 12 DRAFT COMPACT.

I LOOK FORWARD TO HEARING FROM YOU AT YOUR EARLIEST CONVENIENCE AND IN ORDER TO SAVE TIME I AM SENDING THIS TO YOU VIA ALF BERGESEN. HE WILL BE HAPPY TO RELAY YOUR RESPONSE BY CABLE IF THAT BE YOUR WISH. WITH BEST REGARDS,
F. HAYDN WILLIAMS, END QUOTE. KISSINGER

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