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DEPARTMENT OF THE NAVY
OFFICE OF THE CHIEF OF NAVAL OPERATIONS
WASHINGTON, D.C. 20350

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APR 1974

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Tinian also

From: Chief of Naval Operations
To: Joint Chiefs of Staff
Subj: Mid-Range Plans for Guam (U)
Ref: (a) DEPSECDEF memo of 23 December 1974
Encl: (1) Guam Study Guidelines

- (U) Enclosure (1) is the Air Force/Navy coordinated statement of study tasking to meet the requirements established by reference (a). The Commander, Naval Facilities Engineering Command has been given execution responsibility.
- (S) Reference (a) directs that the JCS review the completed study, and accordingly provision has been made in enclosure (1). Additional participation, however, will be required from the JCS and CINCPAC in projecting force levels on Guam and Tinian and in coordination and consolidation of long range requirements. Assistance is requested.

J. S. Kern

J. S. KERN
Rear Admiral, U.S. Navy
Director, Operations Division

* Attached

Copy to:
CSAF (PRPO) (w/o encl)
CINCPAC
COMNAVFACENGCOM (w/o encl)
CINCPACFLT (w/o encl)
CSA (w/o encl)

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SUBJ TO GDS OF EO 11652
AUTOMATICALLY DOWNGRADED
AT TWO-YR INTERVALS 1983
DECLAS ON 31 DEC

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GUAM STUDY GUIDELINES

1. (S) Initial Tasking: On 23 December 1974, the Deputy Secretary of Defense tasked the Secretaries of the Navy and Air Force jointly to study real property needs on Guam in order to "make adjustment now to be in best posture for the future." (TAB A) Specific objectives were enumerated as (1) identification of an alternative to the shipping of ammunition through Apra Harbor and to minimize movement of munitions through non-military areas, (2) development of a mid-range master plan for defense installations and land holdings which will provide the adjustments necessary to reduce separate isolated activities and consolidate facilities in a more logical manner, and (3) to provide both classified and unclassified versions of proposed official rationale for the long range posture of active and inactive holdings and installations on both Guam and Tinian.

2. (U) Interim Reply: On 10 February 1975, an interim reply was forwarded to DEPSICOMF to (a) establish detailed study premises prior to beginning and (b) to request an extension of the completion date from mid-April until October 1975 (TAB B). TAB C is the OSD response to the interim reply.

3. (S) Scope of Study: This tasking establishes two major study objectives. Each includes specified or implied lower order objectives which must be met as a condition of acceptability of study conclusions and recommendations.

a. Major Objective #1: Develop a mid-range land use plan for Defense requirements on Guam which will reduce physically separated or isolated activities by consolidation of functions and related facilities. Implied or specified lower order objectives attendant to objective #1 are:

(1) Consolidate defense land holdings on Guam to the maximum extent feasible without detriment to mission.

(2) Include within the study a proposal to eliminate the shipping, offloading, and handling of ammunition in Apra Harbor and cross island transportation through urban areas giving primary consideration to the joint AF/N proposal submitted by the ASN(I&L) to ASD(I&L) on 4 December 1974. Include study of an additional alternative, relocation of the offloading and storage functions to Tinian, prior to selection of a specific recommendation.

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GUAM STUDY GUIDELINES III
(CONT)

(3) Evaluate among possible consolidation alternatives the relocation of Naval Air Operations from NAS Agaña to either Andersen AFB or Tinian.

b. Guidelines and/or constraints for Major Objective #1:

(1) Real estate and facility requirements for the mid-range will be based on two cases:

(a) Forces on Guam/Tinian will continue in status quo. or

(b) Forces on Guam/Tinian will be at levels projected for FY 1982 in the Five Year Defense Plan (FYDP) in the Pacific Area. Summaries of forces contained in the FYDP must be interpreted by the unified and component commanders to define anticipated assignment of forces to the WESTPAC area where utilization of the Guam/Tinian support facilities would be required.

(2) Primary attention in structuring consolidations should be given to the reduction of those Defense land holdings the release of which, (to the civilian sector) would provide in the following order: (1) no adverse impact on military needs, (2) significant improvements in military/civil relationships, and (3) maximum impact for improved economic growth.

(3) Defense land on Tinian, for planning purposes, will be as negotiated in the Political Status ad referendum agreement between the Northern Marianas and the USG.

(4) New acquisition of real property is acceptable in meeting study objectives provided the net effect is not additive to present holdings.

(5) Known land deficiencies such as communications buffer zone requirements will be accommodated in the study. Compensating decreases in other land holdings will be identified to meet paragraph (4) above. Such decreases should be structured to take advantage of land exchange agreements with the Government of Guam where feasible rather than satisfaction by release/purchase.

(6) Environmental impact of change in land use will be considered, including social and economic impact on the civilian sectors of Guam and Tinian, as well as environmental impact on the effectiveness of the Defense community.

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TAB D

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