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POSITION PAPERS WERE PRESENTED COVERING A MSRIAD OF PROB-

EMBHUNATEDSINCE AT TIME, AT THE REQUEST STAES, TE MARIANAS DE

EGAION HAS GRAPHICAL

IS PHYSICAL NEEDS FOR COMMERCIAL AIRFIELD ACTIVITY IN THE FORESEEABLE FUTURE ON THE ISLAND OF INIAN. IN THE VIEW OF THE MARIANAS REPRESENTATIVES THESE NEEDS ARE A TERMINAL WITH SQUARE FOOTAGE OF APPROXIMATELY TWELVE HUNDRED SQUARE FEET, AN AUTOMOBILE PARKING LOT OF APPROXIMATELY FIFTY SPACES, AND AN APRON AREA TO HANDLE AT ANY ONE TIME TWO 707 JET AIRCRAFT AND EIGHT SMALL PRIVATE PLANES.

THE FOLLOWING GENERAL PRINCIPLES HAVE BEEN TENTATIVE-LY AGREED UPON:

1. THE GOVERNMENT OF THE MARIANAS AND THE CIVILIAN COMMUNITY SHALL, WITH THE EXCEPTIONS OF SAFETY OF
FLIGHT AND NON-INTERFERENCE WITH MILITARY OPERATIONS, HAVE
CONTINUOUS JOINT USE OF THE RUNWAY TO BE DEVELPED AT WEST
FIELD, TINIAN, AND DESIGNATED TAXI-WAY(S) ADJACENT THERETO. FURTHERMORE, THIS JOINT USE SHALL BE UNINTERRUPTED
UNLESS THE GOVERNMENT OF THE MARIANAS AGREES TO AN INTERRUPTION OR UNLESS ONE OF THE FOLLOWING CONDITIONS IS MET:

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THE COST OF DEVELOPMENT OF THE TERMINAL STRUC-TURE ITSELF SHALL BE BORNE BY THE GOVERNMENT OF THE MARIANAS, SUBJECT TO A PAYMENT OF FAIR MARKET VALUE BY THE UNITED STATES FOR THE PRESENT TERMINAL FACILITY LOCATED AT WEST FIELD. THE POSITION OF THE MARIANAS DELEGATION IS THAT THE UNITED STATES ASSIST IN THIS DEVELOPMENT BY PAVING THE APRON AREA FOR THE AIRCRAFT ALONG WITH THE PARKING FACILITY FOR THE AUTOMOBILES AND THE ACCESS ROAD OVERALL ISSUE OF TERMINAL RÈ-AS A COMPROMISE ON THE ACCORDING TO THE U.S. DELEGATION SUCH A COM-PLACEMENT. PROMISE WOULD REQUIRE A WAIVER OF MILITARY CONSTRUCTION REGULATIONS AND POSSIBLY AN EXCEPTION TO EXISTING U.S. LAW. THE U.S. RECOMMENDS INVESTIGATION OF FUNDING POSSI-BILITIES FROM OTHER GOVERNMENT AGENCIES SUCH AS FAA. SHOULD THESE TERMINAL FACILITIES -- I.E., THE TERMINAL BUIL-DING, APRON, AND PARKING AREAS -- AT ANY TIME HAVE TO BE RELOCATED DUE TO THE NEEDS OF THE MILITARY, IT IS UNDER-THAT USE OF THE RUNWAY AND ADJACENT TAXI-WAY(S) BY THE CIVILIAN COMMUNITY WILL CONTINUE TO EXIST ON THE SAME BASIS AS BEFORE RELOCATION, AND THAT APPROPRIATE RE-LOCATION COSTS OF THE TERMINAL FACILITIES, APRON AND PARKING AREAS WILL BE BORNE BY THE UNITED STATES.

3. AVIATION AND RELATED FUELS WILL BE SUPPLIED ON A COST BASIS BY THE UNITEEVHNDOO THE GOVERNMENT OF THE MARIANAS FOR ITS AIRFIELD RELATED NEEDS AND FOR COMMERCIAL NEEDS RELATED TO THE COMMERCIAL USE BY THE CIVILIAN COMMUNITY AT WEST FIELD, SO LONG AS SUCH SUPPLY IS NOT IN

COMPETITION WITH ANY PRIVATE ENTERPRISE THAT MAY BE ATTEMPTING TO PERFORM THIS OPERATION.

- 4. THE UNITED STATES, DURING ITS PLANNING OF THE BASE FACILITIES, WILL TAKE INTO CONSIDERATION THE NEEDS OF THE CIVILIAN TERMINAL AREA FOR WATER, POWER, TELEPHONE AND OTHER UTILITIES APPLICABLE TO A TERMINAL FACILITY, TO MAKE AVAILABLE TO THE CIVILIAN COMMUNITY APPROPRIATE UTILITY HOOKUPS AT THE CLOSEST PRACTICABLE LOCATIONS TO ALLOW FOR CIVILIAN DEVELOPMENT OF THESE UTILITIES AND JOINT USE THEREAFTER ON A PROPERLY REIMBURSABLE BASIS.
- 5. IN REFERENCE TO THE PRESENT FACILITIES IN EXISTENCE AT THE WEST FIELD LOCATION, THESE FACILITIES AND THE USE OF THE PRESENT AIR STRIP WILL BE CONTINUED ON AN UNINTERRUPTED BASIS WHENEVER AND WHEREVER POSSIBLE UNTIL THE OPENING OF THE NEW RUNWAY IS COMPLETED. IT IS UNDERSTOOD THAT SHOULD INTERRUPTIONS OF THE USE OF THE PRESENT WEST FIELD AND ITS TERMINAL FACILITIES BE NECESSARY DUE TO THE CONSTRUCTIOARIANAS TO INSURE AS LITTLE HARDSHIP AS POSSIBLE.
 - 6. ALL USE OF MILITARY HANGERS AND RELATED MAP

- (A) NATIONAL EMERGENCY. IF IT IS NECESSARY
 BECAUSE OF NATIONAL EMERGENCY OR A DECLARATION OF WAR, THE
 JOINT USE OF THE ABOVE-DESCRIBED FACILITIES MAY BE CURTAILED BY THE SECRETARY OF DEFENSE FOR ALL OR PART OF THE
 PERIOD OF EXISTENCE OF THIS STATE OF EMERGENCY OR WAR.
- (B) NATIONAL ALERT OR NATIONAL INTERESTS. THE MILITARY BASE COMMANDER MAY, IF NECESSARY, CURTAIL THE JOINT USE OF THESE FACILITIES FOR A REQUIRED PERIOD OF TIME DURING A NATIONAL ALERT OR WHEN THE NATIONAL INTERESTS SO REQUIRE PURSUANT TO APPLICABLE REGULATIONS AND GUIDELINES.
- (C) CONSTRUCTION AND REPAIR. THE USE OF A RUN-WAY AND TAXI-WAY(S) MAY BE CURTAILED FROM TIME TO TIME TO

ALLOW APPROPRIATE AND ADEQUATE CONSTRUCTION AND REPAIR WORK TO BE ACCOMPLISHED. THIS CONSTRUCTION OR REPAIR WORK WILL AT ALL TIMES WHENEVER POSSIBLE BE COORDINATED WITH THE CIVILIAN COMMUNITY SO AS TO MINIMIZE THE HARDSHIPS INVOLVED.

2. ADEQUATE PRESENT AND FUTURE LAND NEEDS OF THE CIVILIAN COMMUNITY FOR AIRPORT TERMINAL ACTIVITIES INCLUDING, BUT NOT LIMITED TO, PARKING, TERMINAL AREA, APRON AND PARKING AREA FOR AIRCRAFT WILL BE MADE AVAILABLE AS NEAR TO THE RUNWAYS AND RELATED TAXI-VAYS OF THE MILL ARY COMPLEX AS IS PRACTICABLE. THE INITIAL LOCATION OF THESE TERMINAL AND RELATED FACILITIES FOR THE CIVILIAN COMMUNITY WILL BE ALONG THE SOUTHERN BOUNDARY OF THE EASTERLY END OF THE RUNWAY. IT IS UNDERSTOOD THERE IS A 1,235 FOOT "ARM" AND "DE-ARM" CLEARANCE AREA, AND THAT THE TERMINAL FUNCTIONS WILL NOT EXTEND INTO THIS AREA. THE EXACT LOCATION AND CONFIGURATION OF THIS TERMINAL FACILITY IS SUBJECT TO FURTHER REVIEW BY BOTH SIDES.

ACTION.....STATUS LNO

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TION.

8. CURRENT UNITED STATES PLANNING IS TO CONSTRUCT A LIGHTED, INSTRUMENTED, RUNWAY WITH APPROPRIATE NAVIGATIONAL AIDS. THE UNITED STATES WILL PROVIDE AIRCRAFT
AND STRUCTURAL FIRE PROTECTION SERVICES AND AIRCRAFT CRASH
RESCUE SERVICE AS AVAILABLE. THE COST OF THESE SERVICES
SHALL BE BORNE BY THE UNITED STATES, SUBJECT TO CHARGING
APPROPRIATE FEES TO USERS OF THESE SERVICES.

9. ACCESS TO THE CIVILIAN AIR TERMINAL AREA WILL
BE UNRESTRICTED AND THE SECURITY IN AND AROUND THE CIVILIAN AIR TERMINAL WILL BE PROVIDED BY THE CIVILIAN AUTHORITIES. SECURITY, OPERATION AND MAINTENANCE OF THE
CIVILIAN FACILITIES WILL BE THE RESPONSIBILITY OF THE
GOVERNMENT OF THE MARIANAS OR ITS LEGAL REPRESENTATIVE.
CUSTOMS INSPECTIONS OF ALL PERSONS, BAGGAGE AND FREIGHT

WILL BE IN ACCORD WITH ALL APPLICABLE LAWS AND IMPLEMENTING REGULATIONS WITH THE GENERAL PRINCIPLE ESTABLISHED THAT WHENEVER AND WHEREVER POSSIBLE THIS CUSTOMS INSPECTION SHALL BE PERFORMED IN THE MILITARY AREA BY CUSTOMS INSPECTORS ARRANGED FOR BY THE MILITARY, AND IN THE CIVILIAN AREA BY CUSTOMS INSPECTORS ARRANGED FOR BY THE GOVERNMENT OF THE MARIANAS.

IV. JOINT USES

JOINT USES MAY BE CATEGORIZED AS UTILITIES, SOCIAL USES, AND LAND USE RIGHTS SUCH AS HUNTING AND FISHING. INITIALLY THE MARIANAS DELEGATION TO THE JOINT LAND COMMITTEE SUBMITTED TWO POSITION PAPERS IN THIS AREA. ONE PAPER WAS SUBMITTED DURING THE PREVIOUS SESSION OF NEGOTIATIONS ENTITLED, "GENERAL JOINT USES FOR THE ISLAND OF TINIAN" COVERING THE ELECTRICAL POWER SITUATION, POSSIBLE NATURAL GAS FACILITIES, TELEPHONE AND TELEGRAPH FACILITIES, WATER SUPPLIES, SEWAGE, SOLID WASTE DISPOSAL, ROADS, BEACH ACCESS AND FISHING RIGHTS. A SECOND POSITION PAPER WAS SUBMITTED PRIOR TO THE START OF THIS FINAL SET OF NEGOTIATIONS ENTITLED, "SOCIAL STRUCTURE AND JOINT USES". THESE USES WERE MAINLY IN REFERENCE TO BASE FACILITIES SUCH AS SCHOOLS, CHURCHES OR CHAPELS, HOSPITAL AND OUTPATIENT CLINICS, RECREATIONAL FACILITIES, ETC.

THE UNITED STATES POSITION IN REFERENCE TO GENERAL
JOINT USE WAS TO INDICATE THAT IT WAS AN INAPPROPRIATE
SUBJECT FOR THE COMMITTEE, AND THAT IT WAS MORE APPROPRIATE TO PLACE THESE SUBJECT MATTERS BEFORE THE JOINT MILITARY CIVILIAN RELATIONS COMMITTEE. MATTERS OF GENERAL AND
SOCIAL JOINT USES CAME UNDER FULL DISCUSSION, HOWEVER, AT
THE INSISTENCE OF THE MARIANAS DELEGATION, WITH THE
FOLLOWING RESULTS:



THE COMMITTEE DISCUSSED ELECTRICAL POWER, NATURAL GAS (SHOULD THAT EVER BECOME A REALITY, WHICH AT THE PRESENT TIME DOES NOT APPEAR LIKELY), TELEPHONE AND TELEGRAPH FACILITIES (IF FEASIBLE), WATER SUPPLIES, SEWAGE, AND IN UNUSUAL CASES THE UNITED STATES CAN MAKE EXCESS CAPACITY OF UTILITIES AVAILABLE TO A CIVILIAN COMMUNITY ON AN APPROPRIATE FEE BASIS. THIS PROCEDURE GENERALLY PROVIDES USE OF THESE EXCESS CAPACITIES WITHOUT ANY CONTRIBUTION INTO THE DEVELOPMENT COSTS OF THESE CAPACITIES. THE UNITED STATES

WOULD BE UNDER NO OBLIGATION TO INSURE OR CREATE ANY GUARANTEED CAPACITY FOR THE CIVILIAN COMMUNITY ON TINIAN UNDER THIS POLICY. THIS POLICY WILL APPLY ON TINIAN. THE CIVILIAN COMMUNITY MAY AVAIL ITSELF OF EXCESS CAPACITY AS AVAILABLE. DURING DEVELOPMENTAL PHASES A SUBSTANTIAL EXCESS CAPACITY IS ANTICIPATED.

AN INQUIRY WAS MADE INTO WHETHER OR NOT PLANNING AND DEVELOPMENT OF BASE UTILITIES COULD INCORPORATE THE NEEDS OF THE ENTIRE ISLAND AND NOT JUST THOSE OF THE BASE.

IT APPEARS DESIRABLE AND APPROPRIATE THAT THE UTILITIES PLANNING AND DEVELOPMENT BE DONE ON AN ISLAND-WIDE BASIS TAKING INTO ACCOUNT REALISTIC AND REASONABLE PROJECTIONS OF PRESENT CIVILIAN POPULATION AND PROBABLE DEVELOPMENTS ALONG WITH THE MILITARY INFLUX. PLANNING ACCOMPLISHED BY THE UNITED STATES WOULD NEED TO BE CLOSELY COORDINATED WITH GOVERNMENT OF THE MARIANAS PLANNING. THE MARIANAS WOULD BEAR THE COST OF THE CIVILIAN PLANNING EFFORT, EITHER BY DOING THE WORK ITSELF OR BY PAYING THE IT WOULD APPEAR APPROPRIATE AND DESIRABLE THAT THE GOVERNMENT OF THE TTPI TAKE NECESSARY ACTION TO OBTAIN FULL FEDERAL FUNDING POSSIBLY AVAILABLE FOR SUCH PLANNING PURSUANT TO THE HOUSING AND COMMUNITY DEVELOPMENT ACT OF 1974. BASED ON THE COORDINATED PLANNING ACTIVITY, SHOULD THIS APPROACH BE ADOPTED, UTILITIES WOULD BE DEVELOPED OF A SUFFICIENT SIZE FOR BOTH THE MILITARY AND CIVILIAN COM-MUNITIES. THAT PORTION OF THE ORIGINAL DEVELOPMENT POST OF THESE UTILITIES ATTRIBUTABLE TO THAT CAPACITY IN EXCESS OF MILITARY NEEDS WOULD BE BORNE BY THE GOVERNMENT OF THE MARIANAS, SO THAT THE CIVILIAN COMMUNITY CAN BE SERVED ON A GUARANTEED BASIS. THE LOGIC BEHIND THIS POSI-TION IS THAT THE CIVILIAN COMMUNITY WOULD BE ASSURED OF ADEQUATE UTILITIES DEVELOPMENT AT THE SAME TIME AS THE MILITARY UTILITY DEVELOPMENT IS CONSTRUCTED AT A MINIMUM COST TO THE MARIANAS AND AT NO ADDITIONAL COST TO THE UNITED STATES. THE MARIANAS COULD, OF COURSE, CHOOSE NOT TO PARTICIPATE IN PARTICULAR UTILITY PROJECTS, BUT INSTEAD TO UTILIZE THE EXCESS CAPACITY OF THE MILITARY PROJECTS, WHEN AVAILABLE.

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2. A FIRM OFFER FROM THE MARIANAS DELEGATION
WITH AN EXPLANATION ON THE BASIS OF SUCH AN OFFER.

THE MARIANAS DELEGATION PROMISED THAT PRIOR TO THE BEGIN-NING OF MARIANAS FIVE A COUNTER-OFFER, TAKING INTO ACCOUNT ALL LAND AREAS BEING REQUESTED FROM MILITARY USE AND BASED ON A METHOD OF ACQUISITION AND PAYMENT ACCEPTABLE TO THE MARIANAS DELEGATION WILL BE SUBMITTED. THE FURTHER PROB-

LEM OF THE 22 PLUS ACRES OF LAND PRESENTLY BEING USED ON SAIPAN BY THE UNITED STATES COAST GUARD HAS NOT BEEN CON SIDERED IN FITHER EVALUATION OR IN THE OFFER BY THE UNITED STATES.

VII. METHOD OF ACQUISITION

IT WAS AGREED THAT THE RESPECTIVE POSITIONS ON THE METHOD OF ACQUISITION OF MILITARY LANDS IN THE MARIANAS BY THE UNITED STATES GOVERNMENT HAD BEEN ADEQUATELY STATED BY BOTH DELEGATIONS DURING PREVIOUS ROUNDS OF NEGOTIATIONS. NEITHER SIDE WAS PREPARED TO CHANGE ITS POSITION. UNITED STATES CONTINUES TO WISH TO ACQUIRE THESE LANDS BY THE MARIANAS POLITICAL STATUS PURCHASE IN FEE SIMPLE. COMMISSION TAKES THE POSITION THAT A LEASE OF THESE LANDS TO THE GOVERNMENT OF THE UNITED STATES FOR A TERM OF FIFTY YEARS WITH AN AUTOMATIC OPTION TO RENEW ON A THE RENEGO-TIATED RATE FOR AN ADDITIONAL FIFTY YEARS WITH PERIODIC AND PERIODICALLY ADJUSTED PAYMENTS IS AN APPROPRIATE METHOD OF ACQUISITION. THIS ISSUE IS REFERRED TO THE PRINCIPALS ON BOTH DELEGA-TIONS FOR FURTHER DISCUSSION.

END QUOTE. BT #1897 KISSINGER