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INFO 00/01/SDO/N3/08/09  
TOR 282230Z OCT 74/20

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FM CINCPAC HONOLULU HI  
TO RUEHC/SECSTATE WASHDC  
INFO RUEKJCS/SECDEF WASHDC  
RUEBHGA/SECRETARY OF INTERIOR WASHDC  
RUEADWW/WHITE HOUSE WASHDC  
RUEKJCS/JCS WASHDC  
RUWJAJA/COMTWELVE SPFRAN CA  
RUHNSAA/CINCPACREP GUAM/TTPI  
RUEHDT/USUN NEW YORK

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BT  
CONFIDENTIAL SECTION 01 OF 02  
SECSTATE FOR OMSN; COMTWELVE FOR AMB WILLIAMS; CINCPACREP GUAM/TTPI  
FOR STATUS LNO, SAIPAN.

SUBJECT: (U) MARIANAS STATUS NEGOTIATIONS

SUMMARY: US & NORTHERN MARIANAS PRINCIPALS MET IN HONOLULU  
OCT 26 & 27. REVIEWED PROGRESS MADE TO DATE AT TECHNICAL LEVELS AND  
EXPLORED OUTSTANDING MAJOR ISSUES IN DRAFT AGREEMENT, LAND NEGOTIA-  
TIONS AND TRANSITION ARRANGEMENTS. AGREED ON TENTATIVE TIMETABLE  
FOR COMPLETION OF AGREEMENT, PLEBISCITE & APPROVAL PROCESS AND

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INSTALLATION OF NEW MARIANAS GOVERNMENT. SET TARGET DATE OF DECEMBER  
2 FOR NEXT FORMAL ROUND OF NEGOTIATIONS DESIGNED TO PERMIT SIGNATURE  
OF NEW AGREEMENT THIS YEAR, WITH SUBMISSION TO DISTRICT LEGISLATURE  
SPECIAL SESSION FOR APPROVAL NEXT JANUARY.

1. (U) AMB WILLIAMS AND WILSON MET INFORMALLY WITH SENATOR  
PANGELINAN & PRESIDENT SANTOS OVER TWO DAYS AT CINCPAC GUEST HOUSE  
BEGINNING OCT 26, WITH FOLLOWING FOUR POINT AGENDA: (1) REVIEW OF  
EVENTS SINCE LAST INFORMAL MEETING IN GUAM IN JULY; (2) REVIEW OF  
WORK ACCOMPLISHED TO DATE BY DRAFTING AND LAND COMMITTEES; (3)  
EXAMINATION OF TASKS LYING AHEAD; AND (4) DEVELOPMENT OF TENTATIVE  
TIMETABLE FOR PROJECTED FUTURE EVENTS.

2. (C) UNDER FIRST HEADING WILLIAMS QUESTIONED PANGELINAN CLOSELY  
REGARDING ROLE OF MARIANAS JCFS MEMBERS IN DEVELOPMENT AND ENDORSE-  
MENT OF CHANGES IN JULY 12 GUAM DRAFT COMPACT OF FREE ASSOCIATION  
WITH PARTICULAR REFERENCE TO CHANGES DESIGNED TO AFFECT MARIANAS  
SEPARATE NEGOTIATIONS. PANGELINAN CLEARLY EMBARRASSED AND ASSERTED  
MARIANAS RELATED CHANGES MADE IN DRAFT AFTER HE AND GUERRERO HAD  
SIGNED COVER LETTER. SAID HE WAS WILLING TO CORRECT THIS FOR  
RECORD PUBLICALLY.

3. (C) PANGELINAN ALSO DEFENSIVE ABOUT GENERAL LACKADAISICAL

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ON JUL 10 1985 UNDER PRO-  
VISIONS OF E.O. 12958 BY  
YNCS D.K.DOLAN, USN  
SPECIAL ASSISTANT, OMSN

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ATTITUDE OF MARIANAS COM DELEGATION ON OTHER STATUS MATTERS IN RECENT SPECIAL SESSION OF COM, SAID THINGS MOVED TOO FAST IN CLOSING DAYS TO PERMIT CONCERTED ACTION. EXPLAINED HIS PROFFERED EXPLANATION OF STATUS OF MARIANAS SEPARATE NEGOTIATIONS PROGRESS HAD BEEN REJECTED BY COM LEADERSHIP AND NOT ACCEPTED FOR COM RECORD.

4. (C) SANTOS DEFENDED MDL ACTIONS ON PUBLIC LAND ENTITY BILL, BUT PROMISED QUICK REMEDIAL ACTION IF DISTAD FORCED TO VETO IT BECAUSE OF TECHNICAL DIFFICULTIES. NOTED SUCCESS OF SEDARATE ADMINISTRATION RESOLUTION PASSED UNANIMOUSLY.

5. (C) BOTH PANGELINAN AND SANTOS CLEARLY UNCOMFORTABLE ABOUT CONTINUED AGITATION ON TINIAN HOMESTEAD ISSUE. ADMITTED PROBLEM ONE OF FUNDING AND ADMINISTRATION, NOT ANY US IMPOSED "MORATORIUM" AND WHEN INFORMED OF DEPHICOM AUGUST LETTER TO DISTAD OFFERING FUNDS, SAID THEY WOULD PUSH MATTER FURTHER IN SAIPAN AND SET RECORD STRAIGHT RE OMSN NON-RESPONSIBILITY.

6. (U) ON AGENDA ITEM 2, US SIDE REVIEWED BRIEFLY REASONS FOR ITS POSITIONS ON SUBSTANTIVE ISSUES IN DRAFT AGREEMENT. EXPRESSED HOPE REMAINING NON-SUBSTANTIVE SPLITS IN WORKING DRAFT COULD BE RESOLVED SOON IN DRAFTING COMMITTEE, WHICH IT WAS AGREED SHOULD CONTINUE ITS WORK AS RAPIDLY AS POSSIBLE. PANGELINAN HAD NO REAL COMMENT ON

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SUBSTANTIVE ISSUES BUT INDICATED NO SPECIAL CONCERNS AND GENERAL OPTIMISM THAT THEY COULD BE SOLVED WITHOUT TOO MUCH TROUBLE.

7. (U) REGARDING LAND COMMITTEE REPORT PANGELINAN SAID ONLY MAJOR ISSUES APPEARED TO BE PRICE AND METHOD OF ACQUISITION (I.E. PURCHASE VS LEASE). SAID MARIANAS COUNTER OFFER ON THE WAY. SEEMED TO FEEL OTHER ITEMS CAN BE HANDLED WITHOUT DIFFICULTY.

8. (U) ON AGENDA ITEM 3 PANGELINAN AND SANTOS FELT NEXT FORMAL MEETING SHOULD BE THE LAST, ENDING WITH SIGNATURE OF NEW AGREEMENT. ASKED THAT IT BE HELD IN SAIPAN. AGREED PUBLIC MEETING IN ROTA AND TINIAN WOULD ALSO BE USEFUL. WILLIAMS SUGGESTED FURTHER INFORMAL MEETING OF PRICIPALS PRIOR TO FORMAL SESSION TO WORK OUT ANY MAJOR DIFFERENCES REMAINING IN ADVANCE. IT WAS AGREED PANGELINAN AND SANTOS WOULD COME TO WASHINGTON IF NECESSARY FOR THESE PURPOSES WEEK OF NOV 18, AND TARGET DATE FOR MARIANAS FIVE SHOULD BE WEEK OF DECEMBER 2 IN SAIPAN. SESSION TO BE FOLLOWED BY FORMAL PLENARY AND SIGNATURE CEREMONY. MEANWHILE BOTH SIDES WOULD GIVE ENTIRE MATTER TOP PRIORITY TREATMENT (IN MARIANAS THIS UNDERSTOOD TO MEAN POST-ELECTIONS).

9. (C) REGARDING TRANSITION PLANNING, AFTER CONSIDERABLE DISCUSSION IT WAS AGREED MORE APPROPRIATE TIME FOR START OF PHASE I WOULD BE AFTER APPROVAL OF NEW AGREEMENT BY MARIANAS DISTRICT LEGISLATURE

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PROJECTED FOR JANUARY. MEANWHILE POLITICAL EDUCATION PROGRAM FOR MARIANAS ALREADY BEGUN WOULD HAVE TO BE INTENSIFIED, HOWEVER, PANGELINAN AND SANTOS VASTLY DISSATISFIED WITH IT AND DISTRICT EFFORTS THIS REGARD WHICH THEY SAID PRESENTED COMMONWEALTH UNFAIRLY AND AGREED NEW COOPERATIVE EFFORT IMPERATIVE BETWEEN NPSC, DISTRICT,

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TY ADMINISTRATION AND US. DISLOCATION EFFECTS OF SEPARATE ADMINISTRATION ALSO REQUIRED SPECIAL EARLY STUDY.

10. (C) WITH REGARD TO PLEBISCITE TIMING CONSENSUS WAS THAT IT SHOULD BE HELD IF POSSIBLE IN MAY OF NEXT YEAR. RECOGNIZED, HOWEVER, THAT UN TC WOULD HAVE TO TAKE SOME KIND OF ACTION IN RESPONSE TO US INVITATION TO HAVE UN OBSERVERS PARTICIPATE IN PLEBISCITE, THIS WILL REQUIRE MUCH MORE THOUGHT.

11. (C) FURTHER THOUGHT ALSO REQUIRED REGARDING NATURE OF QUESTION TO BE PUT ON BALLOT DURING PLEBISCITE, PANGELINAN AND SANTOS AFTER PUSHING INITIALLY FOR SIMPLE YES/NO VOTE RECOGNIZED MANY MORE DIMENSIONS OF PROBLEM EXIST IN RELATION TO UN PICTURE & BROADER MICRONESIAN PROBLEM. US PROMISED TO PRODUCE PAPER ON SUBJECT PRIOR TO NOVEMBER MEETING OF PRINCIPALS.

12. (C) WITH REGARD TO LAST AGENDA ITEM ON TIMING, AFTER CONSIDERING VARIOUS OPTIONS AND ALTERNATIVES TENTATIVE AGREEMENT REACHED ON

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FOLLOWING TARGET DATE:

DECEMBER 1974 -	MARIANAS FIVE AND SIGNATURE OF AGREEMENT
JANUARY 1975 -	MDL SPECIAL SESSION TO APPROVE AGREEMENT; PHASE I BEGINS,
MAY 1975 -	PLEBISCITE; FOLLOWED BY SEPARATE ADMINISTRATION,
JUNE 1975 -	AGREEMENT SUBMITTED TO US CONGRESS; MARIANAS CONSTITUTIONAL CONVENTION BILL ENACTED BY MDL.
SEPT/OCT 1975 -	MARIANAS CONSTITUTIONAL CONVENTION,
SPRING 1976 -	REFERENDUM ON CONSTITUTIONAL CONVENTION.
JULY 1976 -	NEW GOVERNMENT INSTALLED; PHASE II BEGINS.

ENTIRE MATTER, HOWEVER, BY AGREEMENT WILL CONSIDER ABLY MORE THOUGHT BY BOTH PARTIES PRIOR TO MID NOV MEETING.

13. (C) IN KEEPING WITH PRACTICE FROM PREVIOUS INFORMAL MEETINGS NO JOINT STATEMENT ISSUED. (US ALSO LEARY OF JOINT STATEMENT LINKING US TO PANGELINAN IN MIDST OF CURRENT ELECTION CAMPAIGN IN MARIANAS); IT

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HAS AGREED, HOWEVER, PANGELINAN COULD TALK TO MEDIA ON RETURN WHEN HE WILL SAY MEETINGS WENT WELL, THAT PRINCIPALS PLEASED WITH PROGRESS MADE SINCE LAST MEETING AND DESCRIBE IN GENERAL TERMS ITEMS DISCUSSED WITHOUT DISCLOSING SPECIFICS. AMB WILLIAMS SENDS,

GDS - (B2)

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