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11/14/74
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S E C R E T

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SECT 01 OF 99600

ACTION J5(02)
DISTR CJCS:(04) CJCS DJS SJCS(02) J3(08) J6(04) DDCDIV(01)
SECDEF(04) SECDEF: ASD:IL(02) ASD:M&RA(01) ASD:LA(01) ASD:ISA(10)
ASD:PA&E(01) ASD:PA(01) DDRE(01) DIA: DIA(10)
DCA WASH DC
FILE(1)
(053)

TRANSIT/142049Z/142157Z/001:08TOR3182146
DE RUHQHGA #0569 3182141
ZNY SSSSS
R 142049Z NOV 74
FM CINCPAC HONOLULU HI
TO RUEKJCS/JCS WASHDC
INFO RUEKJCS/SECDEF WASHDC
RUEADWD/CSA WASHDC
RUEFHQA/CSAF WASHDC
RUENAAA/CNO WASHDC
RUEOFIA/CMC WASHDC
RUWTEKA/CINCSAC OFFUTT AFB NE
RHHMBRA/CINCPACFLT MAKALAPA HI
RUHVAAA/CINCPACAF HICKAM AFB HI
RUHHRGA/CINCUSARPAC FT SHAFTER HI
ZEN/COMMARCCORBASESPAC CAMSMH HI
RUEOIAA/NSACSS FT MEADE MD
RUHNSAA/CINCPACREP GUAM/TIPI
RUHKBGD/DCAPAC KUNIA HI
BT

S E C R E T/J539/J01 SENDS SECTION 01 OF 02
CINCSAC FOR XP
OSD/JCS REVIEW OF TINIAN BASE REQUIREMENTS (L)
A. JCS 3524/010316Z OCT 74
B. CINCSAC 151500Z OCT 74 (PASEP)
C. CINCPACFLT 252041Z OCT 74 (PASEP)
D. CINCUSARFAC 240143Z OCT 74 (PASEP)
E. CINCPACAF 250450Z OCT 74 (PASEP)
F. ADMINMARCORBASESPAC 230005Z OCT 74 (PASEP)
1. (U) REF A REQUESTED CINCPAC AND CINCSAC CONDUCT COORDINATED
REVIEW OF LONG RANGE, BEYOND 1982, TINIAN REQUIREMENTS. IT ALSO
REQUESTED SERVICES FORWARD LONG RANGE REQUIREMENTS THROUGH COMPONENTS
TO CINCPAC. THIS MESSAGE PROVIDES LONG TERM REQUIREMENTS AND WAS

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COORDINATED WITH CINCSAC.

2. (S) ADDITIONAL ASSUMPTIONS TO THOSE IN REF A ARE:

A. WITHDRAWAL FROM LISTED COUNTRIES CONSIDERED INDIVIDUALLY, WITH BASES MAINTAINED IN OTHERS.

B. NO BASE EXPANSION/INCREASE WILL TAKE PLACE IN LISTED COUNTRIES TO ACCOMMODATE REDEPLOYMENTS FROM CLOSED BASES IN OTHERS.

C. PRESENT SECURITY COMMITMENTS MAINTAINED.

D. FORCE PROJECTIONS FROM CURRENT PROGRAM DECISION MEMORANDUM.

3. (S) LONG TERM REQUIREMENTS NOT GENERATED BY BASE DENIAL.

A. MARINE. ESTABLISH A MARINE AMPHIBIOUS UNIT (MAU) CAMP ON TINIAN INCLUDING SEMI-PERMANENT FACILITIES TO ACCOMMODATE APPROXIMATELY 2250 PERSONNEL. THIS UPGRADES ENCAMPMENT AREA TO SUPPORT DISEMBARKED MARINE UNITS DURING AMPHIBIOUS READY GROUP IN-PORT PERIODS. THIS IS ONLY NCM-CONTINGENCY REQUIREMENT.

B. SAC. TINIAN IS ALTERNATIVE FOR BASING LARGE SAC FORCES IN POLITICALLY STABLE LOCATION, UNDER CONDITIONS WHERE ANDERSEN'S CAPACITY MAY BE EXCEEDED OR BECOME UNUSABLE. TINIAN WOULD ENHANCE FLEXIBILITY IN WESTPAC BY PROVIDING ALTERNATIVE BASING FOR STRATEGIC RECONNAISSANCE, CONVENTIONAL BOMBING, AIR REFUELING, SEA SURVEILLANCE, AERIAL MINELAYING OPERATIONS, AND EMERGENCY ALTERNATE FOR ANDERSEN BASED AIRCRAFT OPERATIONS. MINIMUM REQUIREMENTS:

(1) RUNWAY AND TAXIWAY COMPLEX CAPABLE OF SUPPORTING B-52 OPERATIONS.

(2) MASS APRON PARKING RAMP WITH QUICK-REACTION LOCATION TO RUNWAY. APRON PARKING TO PROVIDE MAXIMUM FLEXIBILITY TO ACCOMMODATE DIFFERENT TYPES AIRCRAFT (E.G., B-52, KC-135, FB-111, B-1).

(3) STORAGE FOR CONVENTIONAL AND NUCLEAR WEAPONS.

(4) OPERATIONS AND MAINTENANCE FACILITIES.

4. (S) ALL OTHER LONG TERM REQUIREMENTS ARE CONTINGENCY ONLY AND RESULT FROM BASE DENIAL CONSIDERATIONS SPECIFIED IN REF A. REQUIREMENTS FOR BOTH GUAM AND TINIAN ADDRESSED DUE TO THEIR PROXIMITY. IMPACT ON SIGNAL INTELLIGENCE COLLECTION ACTIVITIES WILL BE ADDRESSED BY NSACSS. REMOVAL OF HUMAN INTELLIGENCE (HUMINT) OPERATIONS FROM FORWARD AREAS IN ANY OF COUNTRIES CONSIDERED FOR BASE DENIAL PRECLUDES EFFECTIVE HUMINT. GUAM IS HUB OF WESTPAC CABLE COMMUNICATIONS. LOSS OF COMMUNICATIONS FACILITIES IN SPECIFIED COUNTRIES RESULTS IN DEGRADED COMMUNICATIONS CAPABILITY, RANGING FROM REDUCED FLEXIBILITY TO MAINTAINING ONLY ESSENTIAL COMMAND AND CONTROL CIRCUITS.

5. (S) KOREA BASE DENIAL APPRAISAL.

A. SLIGHT CHANCE OF U.S. BASE DENIAL. INVASION THREAT TO ROK REMAINS. ROK DEPENDENT ON U.S. FINANCIAL/LOGISTIC/MILITARY SUPPORT TO DETER/DEFEND AGAINST NK/PRC/USSR.

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B. TINIAN REQUIREMENT, IF KOREA LOST, IS AIR FORCE WRM AND NUCLEAR WEAPON STORAGE. WRM INCLUDES 50,000 S/T MUNITIONS, 60,000 SQUARE FOOT WAREHOUSE AND 200,000 BBLs POL (INCLUDES 22,000 S/T MUNITIONS AND 200,000 BBLs POL PREVIOUSLY IDENTIFIED AS NEAR TERM REQUIREMENT). IN ADDITION, 100,000 BBLs POL CAN BE ACCOMMODATED IN OTHER WESTPAC FACILITIES AND 100,000 BBLs POL MUST BE RELOCATED ELSEWHERE.

C. ACTIVITIES RELOCATED OR LOST.

(1) GENERAL. TERMINAL COMMUNICATIONS AND TRAINING AREA LOST:

(2) NAVY/MARINE. NONE.

(3) ARMY. 8TH ARMY FORCES CANNOT BE RELOCATED TO TINIAN/GUAM OR ELSEWHERE IN PACOM WITHOUT MAJOR, EXPENSIVE CONSTRUCTION PROGRAM. UNABLE TO ASSESS AVAILABILITY BASES/TRAINING SITES IN CONUS.

(4) AIR FORCE. TFW (THREE SQUADRONS) CANNOT BE RELOCATED TO TINIAN/GUAM AND CONTINUE CURRENT MISSION.

(5) INTELLIGENCE. BENCH BOX AND BADGE KEEPER AERIAL RECONNAISSANCE PROGRAMS NOT EFFECTIVE IF LAUNCH/RECOVERY MOVED FROM ROK.

D. CAPABILITY. LOSS OF KOREA BASES DEGRADES CAPABILITY FOR DEFENSE OF JAPAN - AIR OPERATIONS AND FORWARD LOCATED MOBILE RESERVE GROUND FORCE.

6. (S) JAPAN (OKINAWA) BASE DENIAL APPRAISAL.

A. SLIGHT, PERHAPS INCREASING, CHANCE OF U.S. BASE DENIAL. MODERATE CHANCE JAPAN MAY DENY USE OF BASES FOR PURPOSES JAPAN REGARDS AS POLITICALLY UNACCEPTABLE OR NOT DIRECTLY RELATED TO DEFENSE OF JAPAN. INFLATION AND JAPANESE PRESSURE TO REACQUIRE U.S. MILITARY CONTROLLED LAND COULD FORCE SELECTIVE RELOCATION OF SOME FACILITIES.

B. TINIAN REQUIREMENT, IF JAPAN LOST, IS AIR FORCE, ARMY, AND MARINE WRM AND INCREASED TRAINING. SUMMARY:

(1) AIR FORCE. WRM INCLUDES 45,000 S/T MUNITIONS, 120,000 SQUARE FOOT WAREHOUSE AND 500,000 BBLs POL (INCLUDES 22,000 S/T MUNITIONS AND 200,000 BBLs POL PREVIOUSLY IDENTIFIED AS NEAR TERM REQUIREMENT). IN ADDITION, 200,000 BBLs POL CAN BE ACCOMMODATED IN OTHER WESTPAC FACILITIES AND 110,000 BBLs POL MUST BE RELOCATED ELSEWHERE.

(2) ARMY. WRM VARIES DEPENDING ON RESULT OF ONGOING STUDY TO REDUCE PACIFIC WAR RESERVE STOCKS.

(A). REQUIREMENT FOR REDUCED STOCK LEVELS UNDER CONSIDERATION IS 100,000 S/T MUNITIONS, WITH PORT THROUGHPUT OF 2,200-3,300 S/T A DAY.

(B) REQUIREMENT UNDER CURRENT STOCK LEVEL IS 250,000 S/T MUNITIONS WITH PORT THROUGHPUT OF 5,000-8,000 S/T A DAY.

(3) MARINE. WRM INCLUDES 12,300 S/T AMMUNITION. INCREASED

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TRAINING.

C. ACTIVITIES RELOCATED OR LOST.

(1) GENERAL. LOSS OF BASES TO SUPPORT OPERATIONS IN KOREA.
LIMITS COMMUNICATION CAPABILITY TO KOREA TO SATELLITE. LOSE MAJOR

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ANNOTES

REFS B THRU F NOT IDENTIFIED

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SECT 02 OF 99600

ACTION J5(02)
DISTR CJCS:(04) CJCS DJS SJCS(02) J3(08) J6(24) DDCDIV(01)
SECDEF(04) SECDEF: ASD:IL(02) ASD:M&RA(21) ASD:LA(01) ASD:ISA(10)
ASD:PA&E(01) ASD:PA(01) DDRE(01) DIA: DIA(10)
DCA WASH DC
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TRANSIT/142049Z/142158Z/001:09TOR3182141
DE RUHQHGA #0570 3182141
ZNY SSSSS
R 142049Z NOV 74
FM CINCPAC HONOLULU HI
TO RUEKJCS/JCS WASHDC
INFO RUEKJCS/SECDEF WASHDC
RUEADWD/CSA WASHDC
RUEFHQA/CSAF WASHDC
RUENAAA/CNO WASHDC
RUEOFIA/CMC WASHDC
RUWTEKA/CINCSAC OFFUTT AFB NE
RHHMBRA/CINCPACFLT MAKALAPA HI
RUHVAAA/CINCPACAF HICKAM AFB HI
RUHHRGA/CINCUSARPAC FT SHAFTER HI
ZEN/COMMARCORBASESPAC CAMSMH HI
RUEOIAA/NSACSS FT MEADE MD
RUHNSAA/CINCPACREP GUAM/TIPI
RUHKBGD/DCAPAC KUNIA HI
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S E C R E T/J539/J01 SENDS FINAL SECTION OF 02
CINCSAC FOR XP

OSD/JCS REVIEW OF TINIAN BASE REQUIREMENTS (L)
POL STORAGE IN WESTPAC AND GENERATE POL SHORTAGE OF 8,000,000 BBLs
IN ADDITION TO QUANTITIES LISTED ABOVE AND BELOW.

(2) AIR FORCE. TACTICAL AIRLIFT (THREE SQUADRON) AND
TACTICAL RECONNAISSANCE SQUADRON CANNOT BE RELOCATED TO TINIAN/GLUAM
AND CONTINUE CURRENT MISSION.

(3) ARMY. STORAGE OF WAR RESERVE WATERCRAFT REQUIRED EITHER
ON TINIAN OR GUAM. DRY STORAGE 218 CRAFT, WET STORAGE 25 CRAFT.

(4) NAVY. PACFLT FORCES, SHIPS, AIRCRAFT AND SHIP REPAIR
FACILITY REQUIRE RELOCATION. LOSE ONLY CARRIER DRY DOCK CAPABILITY
IN WESTPAC. VP AIRCRAFT SURVEILLANCE NORTHWEST PACIFIC RESTRICTED/

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DENIED. GUAM COULD ACCOMMODATE FLEET UNITS IDENTIFIED REF (C), BUT MAJOR UPGRADE OF GUAM SHIP REPAIR FACILITY REQUIRED. NAVY WRM AND POL REQUIRES EXPANSION GUAM FACILITIES FOR 3,000,000 BBLs POL AND 46,000 S/T MUNITIONS.

(5) MARINE. LOSS OF III MAF BASING DEGRADES RAPID RESPONSE CAPABILITIES. ONE MAB COULD RELOCATE TO GUAM (ABOUT 15,000 PERSONNEL) WITH 66 FIXED WING, 96 ROTARY WING AIRCRAFT. REMAINDER III MAF RETURN TO EASTPAC.

(6) INTELLIGENCE. PREPLANNED RECONNAISSANCE, PACIFIC (PRERECAPAC) AND BENCH BOX SUPPORT CANNOT BE ACCOMPLISHED FROM TINIAN/GUAM.

D. CAPABILITY. LOSS OF JAPAN BASES RESTRICTS ABILITY TO DEFEND KOREA - LOGISTIC SUPPORT AND STAGING FOR COMBAT ELEMENTS. DECREASES SURVEILLANCE AND DEFENSE OF LOC IN NORTHWEST PACIFIC.

7. (S) TAIWAN BASE DENIAL APPRAISAL.

A. SLIGHT CHANCE OF ROC INITIATED U.S. BASE DENIAL. HIGH CHANCE OF SELF-DENIAL IN ACCORDANCE WITH TERMS OF SHANGHAI COMMUNIQUE.

B. TINIAN REQUIREMENT, IF TAIWAN LOST, IS AIR FORCE WRM. WRM INCLUDES 35,000 S/T MUNITIONS AND 500,000 BBLs POL (INCLUDES 22,000 S/T MUNITIONS AND 200,000 BBLs POL PREVIOUSLY IDENTIFIED AS NEAR TERM REQUIREMENT). IN ADDITION 200,000 BBLs POL CAN BE ACCOMMODATED IN OTHER WESTPAC FACILITIES AND 500,000 BBLs MUST BE LOCATED ELSEWHERE.

C. CAPABILITY. LOSS OF TAIWAN BASES DECREASES SURVEILLANCE. CAPABILITY. LOSE PRIMARY COMMUNICATION LINK BETWEEN JAPAN AND PHILIPPINES.

8. (S) PHILIPPINE BASE DENIAL APPRAISAL.

A. SLIGHT CHANCE OF U.S. BASE DENIAL. U.S. PRESENCE CLOSELY LINKED BY FILIPINO LEADERS WITH DEFENSE FROM EXTERNAL AGGRESSION. EXPECT PHILIPPINE - U.S. COOPERATION AND UNDERSTANDING TO CONTINUE.

B. TINIAN REQUIREMENT, IF PHILIPPINES LOST, IS AIR FORCE AND MARINE WRM. SUMMARY:

(1) AIR FORCE. WRM INCLUDES 35,000 S/T MUNITIONS, 170,000 SQUARE FOOT WAREHOUSE AND 425,000 BBLs POL AND NUCLEAR WEAPONS (INCLUDES 22,000 S/T MUNITIONS AND 200,000 BBLs POL PREVIOUSLY IDENTIFIED AS NEAR TERM REQUIREMENT). IN ADDITION 200,000 BBLs CAN BE RELOCATED TO OTHER WESTPAC FACILITIES.

(2) MARINE. WRM INCLUDES 11,300 S/T AMMUNITION. INCREASED TRAINING.

C. ACTIVITIES RELOCATED OR LOST.

(1) GENERAL. LIMITS COMMUNICATION TO SOUTHEAST ASIA TO SATELLITE.

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(2) AIR FORCE. TFW (THREE SQUADRONS) CANNOT BE RELOCATED TO GUAM/TINIAN AND CONTINUE CURRENT MISSION.

(3) ARMY. NONE.

(4) NAVY. PACFLT FORCES/AIRCRAFT, SHIP REPAIR FACILITY AND NAVAL MAGAZINE REQUIRE RELOCATION. SURVEILLANCE OF SOUTH CHINA SEA, SUPPORT OF INDIAN OCEAN OPERATIONS RESTRICTED/DENIED. GUAM COULD ACCOMMODATE SOME RELOCATED AIR UNITS. MAJOR UPGRADE GUAM SHIP REPAIR FACILITY REQUIRED. NAVY WRM AND POL ACCOMMODATED ON GUAM WITH FACILITY EXPANSION FOR 3,000,000 BBLs POL AND 44,000 S/T MUNITIONS.

D. CAPABILITY. LOSS OF PHILIPPINE BASES REDUCES ABILITY TO RESPOND SOUTHWEST PACIFIC/INDIAN OCEAN CONTINGENCIES - AIR AND NAVAL BASING AND GROUND ELEMENT STAGING. GUAM/TINIAN IS LOGICAL FALL-BACK.

9. (S) ADDITIONAL RATIONALE, AND MORE DETAILED BREAKOUTS OF LONG RANGE CONTINGENCY REQUIREMENTS ARE INCLUDED IN REFS (B) THROUGH (F).

10. (S) SUMMARY. IF U.S. EVENTUALLY WITHDRAWS FROM ANY WESTPAC BASES, IMPORTANCE OF GUAM/TINIAN BASES INCREASE. STRATEGIC OBJECTIVES OF MAINTAINING DEFENSIVE SCREEN AS FAR FROM U.S. AS POSSIBLE, CONTROLLING PACIFIC APPROACHES TO U.S., PROTECTING U.S. MILITARY/COMMERCIAL LOC'S, AND PROTECTING U.S. TERRITORIES (MICRONESIA) REMAIN. ALTHOUGH NOT ADEQUATE SUBSTITUTES FOR PRESENT WESTPAC BASES, GUAM/TINIAN COULD ASSIST IN ACCOMPLISHING CRITICAL OBJECTIVES. BASIC LONG RANGE REQUIREMENT IS TO KEEP OPTIONS OPEN BY ASSURING LAND AREA IS AVAILABLE, IF NEEDED, FOR FUTURE MULTISERVICE JOINT-USE BASE.

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