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INSTRUCTIONS TO BERGESEN/SCHIELE
(Phoned to Bergesen 1830, 11-15-74)

1. Should see Palacios ASAP and tell him the following:
 - a. FHW appreciates very much his message conveyed through Schiele and in particular his statement regarding previous promises and assurances as to their continuing validity.
 - b. Recognize the completion of negotiations may take more time than we had originally hoped, particularly in the light of local political developments. While we would like to complete things as soon as possible for a variety of reasons, we recognize that the pace in the last analysis must be set by the local leadership. We are prepared to give them every opportunity to make their own decisions in this and to arrive at their own consensus by whatever means seems most appropriate.
 - c. The MDL needs to act in any event on public land matters in the wake of the DISTAD's veto.
 - d. FHW has now received cable from Santos urging December 2 meeting as planned and is replying as follows (See below).
2. If Tenorio is back see him and tell him the same thing, appropriately tailored.
3. Suggest Ternorio or Palacios may wish to inform Salas and Rabauliman.
4. See Santos and tell him the following:
 - a. Thanks very much for his cable to FHW and Willens.
 - b. U.S. remains willing to meet in week of December 2 but is not pressing if Santos believes local political situation would create any real difficulties. Believes nevertheless that genuine progress can be made if we put our minds to
 - c. While many had hoped this could be final session ending with signature we recognize local conditions can make it take a little longer.

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d. MDL may still wish to take action on a new public land bill before final signature of new status agreement in any event.

e. Decision on timing now in first instance one for Marianas leadership to determine.

f. Important agenda items for meeting would be as follows:

(1) Agreement on land, particularly price and method of acquisition, though other items should be settled as well. (We are still waiting for MPSC counter offer)

(2) Completion of draft agreement where a number of substantive issues still remain to be resolved.

(3) Agreement on timing and modalities of separate administration.

(4) Agreement on transition items including establishment of a joint commission and secretariat, political education and further exchanges regarding impact of movement of the capital.

(5) Detailed discussion of future timetable for approval process, plebiscite, content and timing, and constitutional convention and referendum.

g. Note that Palacios has been in touch with us and we assume Santos will take whatever action is appropriate regarding his concerns.

h. Suggest that since November 18 meeting clearly overtaken by events it would be appropriate to have preliminary informal meeting of principals (including whatever grouping the MPSC desires on its side) prior to formal session to discuss agenda further and how things might go in formal session. Guam might be appropriate on December 1 or 2 or if desirable we could come on to Saipan somewhat in advance of formal opening.

5. Report back to FHW in SFO results of foregoing if available before Sunday A.M. SFO time. Otherwise to JMW on Sunday in D.C. or FHW/JMW on Monday in office.