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S E C R E T //N02200//N6 SECTION 01 OF 02

OSD/JCS REVIEW OF TINIAN BASE REQUIREMENTS (U)

A. JCS WASHINGTON DC 010316Z OCT 74

B. CINCPAC HONOLULU HI 110359Z OCT 74 (NOTAL)

(S) SUMMARY. THIS MESSAGE REVIEWS BASING REQUIREMENTS FOR TINIAN AND PROVIDES INFORMATION ON PACFLT LONG RANGE REQUIREMENTS.
END SUMMARY.

1. (S) REFERENCES A AND B REQUESTED LONG RANGE REQUIREMENTS FOR TINIAN WITH ANALYSIS/RATIONALE, TO INCLUDE REQUIREMENTS IN THE EVENT OF LOSS OF BASING RIGHTS IN KOREA, JAPAN, TAIWAN OR THE PHILIPPINES.

2. (S) THE FOLLOWING FACTORS ARE IMPLICIT IN ANALYSIS OF THE WEST-

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PAC BASE REQUIREMENTS:

A. CURRENTLY ASSIGNED FORWARD ACTIVITIES ARE SO BASED FOR RAPID RESPONSE TO, AND SUPPORT OF, CONTINGENCY OPERATIONS IN WESTPAC.

B. THE LOSS OF BASING RIGHTS IN KOREA AND TAIWAN WILL RESULT IN NO RELOCATION OF PACFLT UNITS OR SUPPORT FACILITIES REQUIRED TO PERFORM PACFLT BASIC MISSIONS. HOWEVER, THE LOSS OF TRAINING AREAS IN KOREA WOULD RESULT IN INCREASED UTILIZATION OF PROPOSED MARINE FACILITIES ON TINIAN.

C. THE LOSS OF BASING RIGHTS IN JAPAN (INCLUDING OKINAWA) AND/OR THE PHILIPPINES WOULD REQUIRE RELOCATION OF CERTAIN PACFLT UNITS AND SUPPORT FACILITIES TO OTHER WESTPAC SITES. DETERMINATION OF SPECIFIC RELOCATION SITES WOULD BE SENSITIVE TO A NUMBER OF POLITICAL AND MILITARY VARIABLES. SUCH DETERMINATION WOULD REQUIRE COMPREHENSIVE STUDY AND IS NOT CONSIDERED TO BE WITHIN THE SCOPE OF THIS REVIEW.

3. (S) LONG RANGE REQUIREMENT FOR TINIAN IRRESPECTIVE OF THE STATUS OF OVERSEAS BASING RIGHTS. ESTABLISH A MAU CAMP INCLUDING SEMI-PERMANENT FACILITIES TO ACCOMMODATE APPROX 2,250 PERSONNEL. RATIONALE: TO UPGRADE ENCAMPMENT AREA TO A LEVEL SUITABLE FOR SUPPORT OF DISEMBARKED MARINE UNITS DURING SHIP INPORT PERIODS.

4. (S) IMPACT RESULTING FROM THE LOSS OF BASING RIGHTS IN JAPAN (INCLUDING OKINAWA).

A. MAJOR PACFLT FORCE ACTIVITIES IN JAPAN WHICH WOULD HAVE TO BE RELOCATED:

COMSEVENTHFLT	
COMFAIRWESTPAC	CLG-5 (SEVENTHFLT FLAG SHIP)
AIRCRAFT CARRIER (CV)	DLG-18
CARRIER AIR WING (CVW)	PHIBGRU ONE
PATWING ONE	SUBGRU SEVEN
VQ-1 DETACHMENT	TWO AFS
VC-5	III MAF
DESRON 15 (5 DESTROYERS)	FOSIF WESTPAC

OF THE ABOVE ACTIVITIES, THE FOLLOWING COULD BE RELOCATED TO GUAM/TINIAN WITHOUT UNDUE DEGRADATION OF MISSION ACCOMPLISHMENT ALTHOUGH A SUBSTANTIAL INCREASE IN SUPPORT ACTIVITIES WOULD BE REQUIRED.

COMSEVENTHFLT
COMFAIRWESTPAC
CV
CVW (ANDERSON AFB AND/OR NORTHWEST FIELD)
VC-5
DESRON 15
CLG-5
DLG-18

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PHIBGRU ONE (CO-LOCATE WITH III MAF)
SUBGRU SEVEN

III MAF (ONE MAB, APPROXIMATELY 15,000 PERSONNEL, IN GUAM WITH THE REMAINING FORCES RETURNED TO EASTPAC. SEE PARAGRAPH 7 FOR ESTIMATED USMC REQUIREMENTS ON GUAM.)

FOSIF WESTPAC

B. DEGRADATION. IN THE EVENT AIRFIELDS IN KOREA ARE NOT AVAILABLE FOR RELOCATION OF F-4, F-105, VP AIRCRAFT, AIR SURVEILLANCE OF NORTHEAST ASIA OCEAN AREAS WOULD BE DENIED, WHICH WOULD NECESSITATE REASSESSMENT OF CAPABILITIES TO SUPPORT U.S. NATIONAL STRATEGY. THE RELOCATION TO GUAM OF SHIPS FORWARD DEPLOYED WOULD INCREASE TRANSIT TIME TO THE CURRENT SEVENTHFLT AREAS OF OPERATIONS THUS REDUCING THEIR AVAILABILITY TO THE OPERATIONAL COMMANDER IN REQUIRED AREAS. ROLLBACK OF III MAF WOULD RESULT IN SIGNIFICANT DEGRADATION OF THE RAPID RESPONSE CAPABILITIES ACHIEVED BY FORWARD BASING. MAGNITUDE OF DEGRADATION WOULD BE RELATIVE TO LIFT AVAILABILITY AND TIME/DISTANCE FACTORS FOR GROUND FORCES. INFLIGHT REFUELING REQUIREMENTS WOULD GREATLY INCREASE RESPONSE TIME FOR TACTICAL AIR TO MEET WESTPAC CONTINGENCIES.

C. LOGISTICS:

(1) SHIP REPAIR - MOST OF THE SRF YOKOSUKA WORKLOAD WOULD BE REDISTRIBUTED TO SRF GUAM, WHICH WOULD REQUIRE MAJOR UPGRADING TO ACCOMMODATE THE ADDITIONAL WORKLOAD.

(2) SUPPLY. EXCLUSIVE OF POL REQUIREMENTS, LOSS OF NSD YOKOSUKA WOULD REQUIRE AN AUGMENTATION OF APPROXIMATELY 11 IN PERSONNEL AT NSD GUAM TO SUPPORT THE INCREASED REQUIREMENTS.

(3) POL. 3,000,000 BARRELS OF TERMINAL POL TANKAGE WOULD REQUIRE RELOCATION TO GUAM. IT IS ESTIMATED THAT 1,500,000 BARRELS OF TANKAGE COULD BE CONSTRUCTED WITHIN EXISTING NAVY-MANAGED FUEL STORAGE AREAS IN GUAM. NO ESTIMATE OF PERSONNEL OR DOLLAR REQUIREMENTS FOR CONSTRUCTION OF THIS FACILITY IS AVAILABLE. THE REMAINING 1,500,000 BARRELS OF TANKAGE WOULD REQUIRE DEVELOPMENT OF NEW FUEL STORAGE AREAS ON EXISTING DOD-CONTROLLED LAND.

(4) MUNITION STORAGE. THE DENIAL OF U.S. NAVY FACILITIES IN JAPAN WOULD CREATE A 46,000 S/T MUNITIONS STORAGE DEFICIT IN WESTPAC. EXPANSION OF NAVMAG GUAM AND/OR USAF STORAGE ON GUAM WOULD BE NECESSARY TO ACCEPT ALL MUNITIONS STORED IN JAPAN. ADDITIONALLY, USMC WOULD REQUIRE STORAGE ON TINIAN FOR 173,000 SQ. FT. OF CLASS V(W)/GROUND AMMUNITION. ATTENDANT WITH MUNITION STORAGE REQUIREMENTS, PORT FACILITIES CAPABLE OF 1,000 S/T PER DAY WOULD BE REQUIRED TO PROVIDE THROUGHPUT AT BOTH GUAM AND TINIAN.

5. (S) IMPACT RESULTING FROM THE LOSS OF BASING RIGHTS IN THE PHILIPPINES.

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A. MAJOR PACFLT ACTIVITIES IN THE PHILIPPINES WHICH WOULD
HAVE TO BE RELOCATED:

PATWING ONE DETACHMENT
VC-5 DETACHMENT
VQ-1 DETACHMENT

VRC-50

OF THE ABOVE ACTIVITIES, THE FOLLOWING COULD BE RELOCATED TO GUAM
WITHOUT UNDUE DEGRADATION OF MISSION ACCOMPLISHMENT:

VC-5 (NAS AGANA)
VRC-50

B. DEGRADATION. RELOCATION OF THE ABOVE ACTIVITIES OUT OF
WESTPAC WOULD NOT REQUIRE REASSESSMENT OF U.S. NATIONAL STRATEGY.
CAPABILITIES THAT WOULD BE SIGNIFICANTLY DEGRADED WITH THE LOSS OF
BASE RIGHTS IN THE PHILIPPINES WOULD BE TACAIR TRAINING,
SURVEILLANCE OF THE SOUTH CHINA SEA AND USE OF SUBIC BASE COMPLEX
FOR STAGING INDIAN OCEAN OPERATIONS. ADDITIONALLY, AS IN THE CASE
WITH KOREA, THE LOSS OF TRAINING AREAS WOULD INCREASE UTILIZATION
OF PROPOSED MARINE FACILITIES FOR TINIAN.

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RUHYAAA/CINCPACAF HICKAM AFB HI

RUHHRGA/CINCUSARPAC FT SHAFTER HI

RUEOIAA/NSACSS FT MEADE MD

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C. LOGISTICS.

(1) SHIP REPAIR. THE LOSS OF SRF SUBIC BAY WOULD HAVE AN ADVERSE EFFECT ON THE MATERIAL READINESS OF SEVENTHFLT SHIPS. COMPENSATION FOR SRF SUBIC BAY WOULD REQUIRE INCREASED UTILIZATION OF COMMERCIAL SHIP REPAIR FACILITIES AT SINGAPORE AND A SUBSTANTIAL INCREASE IN WORKLOAD AT SRF GUAM AND SRF YOKOSUKA.

(2) SUPPLY. RELOCATION OF NSD SUBIC ASSETS TO JAPAN AND GUAM WOULD BE REQUIRED TO CONTINUE FLEET SUPPORT. THE AVIATION

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SUPPORT CAPABILITY WOULD BE RELOCATED TO GUAM; THIS WOULD REQUIRE A MINIMUM OF A 20 PERCENT INCREASE IN PERSONNEL. AT A REDUCED LEVEL, GENERAL FLEET SUPPORT COULD BE ABSORBED INTO THE PRESENT FACILITIES AT YOKOSUKA WITH AN INCREASE OF APPROXIMATELY 10 PERCENT IN PERSONNEL. AN AVIATION SUPPORT ROLE AT NSD GUAM WOULD REQUIRE AN ADDITIONAL 50,000 SQUARE FEET OF COVERED STORAGE SPACE.

(3) POL. THE LOSS OF BASE RIGHTS IN THE PHILIPPINES WOULD RESULT IN APPROXIMATELY THE SAME DEFICIT AS WOULD THE LOSS OF BASE RIGHTS IN JAPAN. REQUIREMENTS WOULD BE FOR 3,000,000 BARRELS OF TANKAGE WITH 1,500,000 CONSTRUCTED WITHIN THE NAVY MANAGED FUEL STORAGE AREAS ON GUAM AND THE REMAINDER ON DOD-CONTROLLED LAND.

(4) MUNITIONS STORAGE. THE DENIAL OF THE NAVMAG SUBIC WOULD CREATE A SIGNIFICANT LOSS OF CAPABILITY. THE STORAGE CAPACITY OF 44,000 S/T REPRESENTS APPROXIMATELY 40% OF THE WESTPAC STORAGE. THE THROUGHPUT CAPABILITY AT NAVMAG SUBIC IS CONSIDERED THE SINGLE MOST IMPORTANT FACTOR TO NAVY MUNITIONS LOGISTIC CAPABILITY IN THE WESTERN PACIFIC AND ITS DENIAL WOULD BE A SIGNIFICANT LOSS. THE DENIAL OF NAVMAG SUBIC WOULD REQUIRE THE RELOCATION OF ORDNANCE STORAGE TO GUAM. EXPANSION OF NAVMAG GUAM AND/OR USAF STORAGE ON GUAM WOULD BE NECESSARY TO ACCOMMODATE MUNITIONS STORED AT NAVMAG SUBIC. ADDITIONALLY, USMC WOULD REQUIRE STORAGE ON TINIAN FOR 160,000 SQ. FT. OF CLASS V(W)/GROUND AMMUNITION. ATTENDANT WITH MUNITION STORAGE REQUIREMENTS, DORT FACILITIES CAPABLE OF 1,000 S/T PER DAY WOULD BE REQUIRED TO PROVIDE THROUGHPUT AT BOTH GUAM AND TINIAN.

6. (S) THE PROVISION OF COMMUNICATIONS SUPPORT BY EITHER NAVCOMMSTA JAPAN OR NAVCOMMSTA PHILIPPINES COULD BE ASSUMED BY OTHER WESTPAC NAVCOMMSTAS, IF REQUIRED. THE DEGRADATION TO FLEET OPERATIONS WOULD BE REFLECTED IN THE LOSS OF FLEXIBILITY.

7. (S) SHOULD ONE MAB BE RELOCATED TO GUAM AS A RESULT OF LOSS OF BASING RIGHTS IN JAPAN (SEE SUB-PARAGRAPH 4.A. ABOVE), A GROSS ESTIMATE OF ACREAGE AND FACILITIES REQUIRED ON GUAM IS AS FOLLOWS:

(A) 1900 ACRES FOR BERTHING, ADMIN, STORAGE, MAINTENANCE, ETC.

(B) 500 ACRES FOR A SMALL UNIT TRAINING AREA.

(C) AIRFIELD. PARKING SPACE OF 400,000 SQ. FT. FOR 66 FIXED WING/96 ROTARY WING AIRCRAFT. HANGAR MAINTENANCE FACILITY OF 50,000 SQ. FT.

8. (S) THE LOSS OF U.S. BASING RIGHTS IN TAIWAN AND/OR KOREA WOULD RESULT IN SOME DEGRADATION TO FLEET CRYPTOLOGIC SUPPORT/HFDF CAPABILITIES. THE DENIAL OF U.S. BASING RIGHTS IN THE PHILIPPINES WOULD RESULT IN THE LOSS OF A HIGHLY PRODUCTIVE HFDF RESOURCE WHICH WOULD DEGRADE THE OVERALL ACCURACY OF THE PACIFIC HFDF NET. IN JAPAN, LOSS OF BASING RIGHTS WOULD RESULT IN THE LOSS OF TWO

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HDFD STATIONS (MISAWA AND HANZA), WHICH WOULD RESULT IN SOME DEGRADATION TO OVERALL HDFD NET LOCATING ACCURACY. CRYPTOLOGIC FACILITIES, INCLUDING HDFD, ALREADY EXIST AT GUAM.

9. (S) ALTHOUGH NOT LISTED AS AN ALTERNATIVE IN REFERENCES (A) AND (B), THE SIMULTANEOUS LOSS OF BASING RIGHTS IN BOTH JAPAN AND THE PHILIPPINES WOULD CREATE A SITUATION REQUIRING A DETAILED REVIEW OF ALL RELOCATION POSSIBILITIES. FOR EXAMPLE, IN SUCH A SITUATION, SRF GUAM COULD NOT ASSUME THE TOTAL WORKLOAD OF BOTH SRF YOKOSUKA AND SUBIC; NSD GUAM WOULD BE OVERLOADED IN MEETING FLEET SUPPORT REQUIREMENTS; AND MUNITIONS AND POL STORAGE WOULD UNDOUBTEDLY EXCEED FACILITIES AND AVAILABLE LAND AREA ON GUAM. UNDER SUCH A SCENARIO, A FRESH LOOK AND REEVALUATION OF LONG TERM REQUIREMENTS FOR TINIAN WOULD BE REQUIRED.

10. (S) CONCLUSION:

A. LONG RANGE REQUIREMENT FOR TINIAN: ESTABLISH A MAU CAMP INCLUDING SEMI-PERMANENT FACILITIES TO ACCOMMODATE 2,250 PERSONNEL.

B. ADDITIONAL LONG RANGE REQUIREMENTS FOR TINIAN IN THE EVENT OF LOSS OF BASING RIGHTS IN THE FOLLOWING COUNTRIES:

(1) KOREA - NONE

(2) JAPAN - STORAGE FOR 12,800 S/T (173,000 SQ. FT.) OF CLASS V(W) GROUND AMMUNITION AND PORT FACILITIES TO PROVIDE CAPABILITY FOR THROUGHPUT OF 1,000 S/T OF MUNITIONS PER DAY.

(3) TAIWAN , NONE

(4) PHILIPPINES - STORAGE FOR 11,300 S/T (160,000 SQ. FT.) OF CLASS V(W) GROUND AMMUNITION AND PORT FACILITIES TO PROVIDE CAPABILITY FOR THROUGHPUT OF 1,000 S/T OF MUNITION PER DAY.

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