

(CALL USERS: PLEASE CREDIT CONGRESS OF MICRONESIA)  
(JOINT R&D COMMITTEE SHIPPING SURVEY)

File

SAIPAN, NOV 21 (CONGRESS RELEASE) - ~~4~~ - AFTER COMPLETING A 24-DAY SURVEY OF SHIPPING SERVICES AND PORT FACILITIES THROUGHOUT MICRONESIA LAST WEEK, TRUK REPRESENTATIVE SASAUO HARUO SAID, "NEGLECT, A LACK OF FUNDS AND MISPLACED PRIORITIES" BY THE TRUST TERRITORY AND UNITED STATES GOVERNMENTS HAVE RESULTED IN "AN OBSOLETE FLEET, GENERALLY INADEQUATE PORT FACILITIES, AND AN OVERALL LACK OF PLANNING FOR A VIABLE SHIPPING SYSTEM IN THE TRUST TERRITORY."

HARUO, CHAIRMAN OF THE CONGRESS OF MICRONESIA'S JOINT COMMITTEE ON RESOURCES AND DEVELOPMENT, WAS ACCOMPANIED ON THE SURVEY BY A SHIPPING EXPERT FROM THE UNITED NATIONS' ECONOMIC AND SOCIAL COMMISSION FOR ASIA AND THE FAR EAST, MR. DANKO KOLUDROVIC. A CONSULTANT TO THE JOINT COMMITTEE, KOLUDROVIC HAS WORKED WITH THE U.N. IN THE ASIA AND PACIFIC AREA FOR TEN YEARS, INCLUDING OTHER FORMER PACIFIC TRUST TERRITORIES.

REPORTING THEIR FINDINGS, HARUO SAID THE MAJOR PROBLEM CONCERNING SHIPPING IN MICRONESIA TODAY IS PROVIDING ADEQUATE SERVICE WITHIN AND BETWEEN THE SIX DISTRICTS. HE SAID BRINGING CARGO TO MICRONESIA FROM OTHER COUNTRIES IS LESS OF A PROBLEM TODAY COMPARED TO ONE YEAR AGO, SINCE THE TRUST TERRITORY GOVERNMENT REMOVED THE EXCLUSIVE SHIPPING MONOPOLY FROM TRANSPACIFIC LINES, INC., AND PERMITTED VARIOUS COMPANIES TO SERVICE MICRONESIAN PORTS. HARUO SAID SHIPPING "HAS NOT BEEN THE NUMBER ONE PRIORITY OF THE UNITED STATES AS ADMINISTERING AUTHORITY OF THE TRUST TERRITORY." HE SAID, "AS AN ISLAND NATION, SHIPPING IS OUR LIFELINE, BUT ALL OUR SHIPS ARE OBSOLETE, THE VESSELS ARE HAZARDOUS, WORST OF ALL, THERE IS NO PLAN TO IMPROVE THE SITUATION, EXCEPT PLANS TO BUILD NEW SHIPS WHICH CONSTANTLY GET DEFERRED BY THE ADMINISTRATION."

JOINT COMMITTEE CONSULTANT KOLUDROVIC, WHO HAS WITNESSED MANY AMERICAN AID PROGRAMS THROUGHOUT THE ASIAN AND PACIFIC AREA, SAID HE WAS "SURPRISED" AT THE SHIPPING SITUATION IN MICRONESIA. HE SAID THAT THE UNITED STATES HAS "POURED MILLIONS OF DOLLARS" INTO MANY OTHER NATIONS WHERE IT HAD NO FORMAL COMMITMENT SUCH AS IT HAS UNDER THE UNITED NATIONS' TRUSTEESHIP AGREEMENT IN MICRONESIA. KOLUDROVIC ADDED THAT WHAT HE CONSIDERS TO BE THE "MOST FUNDAMENTAL ELEMENTS" OF ATTEMPTING TO ESTABLISH AN EFFICIENT SHIPPING SERVICE, SUCH AS COLLECTING STATISTICS ON TONNAGE AND OTHER MATTERS IN THE VARIOUS PORTS IN MICRONESIA, ARE NONEXISTENT. HE URGED THE ESTABLISHMENT OF OFFICIAL STATISTICS AND RECOMMENDED THE USE OF A UNITED NATIONS' APPROVED DATA COLLECTION SCHEME.

TO CORRECT THESE PROBLEMS, HARUO SAID HIS COMMITTEE PLANS TO RECOMMEND THE CREATION OF AN INDEPENDENT AGENCY TO OVERSEE THE OPERATIONS OF THE TRUST TERRITORY TRANSPORTATION DIVISION WHICH HE SAID IS "PREOCCUPIED WITH DAY-TO-DAY OPERATIONS OF SHIPPING." "WE NEED AN INDEPENDENT AGENCY TO SET POLICIES AND GOALS AND MONITOR OUR GOVERNMENT TRANSPORTATION SYSTEM. THE LACK OF SUCH A POLICY SETTING AGENCY IS REFLECTED IN THE PRESENT POOR STATE OF AFFAIRS IN SHIPPING IN MICRONESIA TODAY," HE SAID.

SENATOR JOHN MANGEFEL, OF YAP, WHO ALSO PARTICIPATED IN THE SURVEY, SAID SHIPPING PROBLEMS HAVE REDUCED TRAVEL AND COMMUNICATIONS BETWEEN THE SIX DISTRICTS AND CONSEQUENTLY AFFECTED MICRONESIAN UNITY.

"WHETHER OR NOT THIS HAS BEEN DONE DELIBERATELY, I CANNOT SAY," MANGEFEL SAID. "BUT UNITY IN MICRONESIA WOULD BE STRONGER TODAY IF MORE TRAVEL AND CONTACT BETWEEN THE DISTRICTS EXISTED."

NOTING THAT THE CONGRESS OF MICRONESIA HAS REPEATEDLY GIVEN HIGH PRIORITY TO ACQUIRING ADDITIONAL FIELD TRIP VESSELS FOR THE DISTRICTS IN ANNUAL BUDGET REQUESTS, MANGEFEL SAID THAT ONLY ONE SHIP OUT OF A PROPOSED LINE OF EIGHT HAD ACTUALLY BEEN FUNDED AND CONSTRUCTED. HE SAID THAT THE DEPARTMENT OF THE INTERIOR THROUGH THE INFLUENCE OF AMBASSADOR FRANKLIN H. WILLIAMS OF THE OFFICE OF MICRONESIAN STATUS NEGOTIATIONS HAS IN THE PAST SHIFTED FUNDS FROM SHIPS TO OTHER PROGRAMS, AND MOST RECENTLY PROPOSED THAT THREE SHIPS BE CUT OUT OF THE PROPOSED 1975 TT BUDGET INCREASE TO IMPROVE RESOURCES AND DEVELOPMENT IN THE TRUST TERRITORY GOVERNMENT, EXPRESSED AN ATTITUDE OF FAVOR TOWARD THE INVITATION TO FOREIGN FIRMS TO INVEST IN MICRONESIA. HE SAID THAT A SURVEY OF WHAT THE FOREIGN FIRM DESIRES WHEN ENTERING A NEW AREA RESULTED IN THESE REQUESTS: 1) NO RESTRICTIONS ON REQUIRING LOCAL CONTROLLING INTEREST, 2) NO WAGE REGULATIONS, 3) NO RESTRICTIONS ON THE USE OF FOREIGN LABOR AND FOREIGN MANAGEMENT, 4) TAX HOLIDAYS AS INCENTIVES, 5) A STABLE ECONOMIC AND POLITICAL CLIMATE, AND 6) THE ABILITY TO REPATRIATE PROFITS TO THE COUNTRY OF ORIGIN.

STEWART SAID THAT GENERALLY HE AGREED WITH USING THESE TYPES OF INCENTIVES TO ATTRACT FOREIGN INVESTMENT.

CARLOS SHODA, MARIANAS DISTRICT LEGISLATURE MEMBER SAID, "ALTHOUGH WE VALUED CULTURAL TRADITION, WE WILL REACH A POINT WHERE WE WILL HAVE TO DECIDE WHETHER TO CLING TO CULTURAL VALUES AT THE EXPENSE OF SEEING OUR CHILDREN POORLY EDUCATED AND WITHOUT THE DAILY NECESSITIES OF LIFE."

SENATOR PAUL BORDALLO OF GUAM SAID THAT THE NATIONAL INCOME OF GUAM IS \$500 MILLION. PER CAPITA INCOME DISTRIBUTES \$200 MILLION TO THE RESIDENTS OF GUAM. "SO," HE ASKED, "WHERE IS THAT OTHER \$300 MILLION GOING?"

HE EXPLAINED THAT OF THE FOUR FACTORS NECESSARY FOR PRODUCTION: LABOR, LAND, CAPITAL, AND KNOW-HOW, ONLY THE LAST TWO ARE LACKING IN MICRONESIA.

"THEREFORE," HE SAID, "YOU SIMPLY TRADE OFF WHAT YOU HAVE FOR WHAT YOU DON'T HAVE WITH OUTSIDE FIRMS."

HE CAUTIONED THAT ATTENTION MUST BE GIVEN TO COST-BENEFIT ANALYSIS WHEN CONSIDERING FOREIGN INVESTMENT SO THAT ECONOMIC DEVELOPMENT ENDS UP SERVING THE PEOPLE AND NOT THE OTHER WAY AROUND.

IN THE AFTERNOON THE WORKSHOP ENTITLED FUTURE POLITICAL STATUS FOR DEPENDENT AREAS WAS HELD. CONGRESSMAN JOSEPH KURODA OF HAWAII BEGAN BY GIVING SOME HISTORICAL PERSPECTIVE WITH REGARD TO HAWAII'S POLITICAL STATUS EXPERIENCE.

HE SAID THAT A CLOSE ASSOCIATION WITH THE U.S. OFFERS "SECURITY, STATUS, AND OPPORTUNITIES," BUT THAT MICRONESIA WOULD HAVE TO DECIDE FOR ITSELF, USING THE EXPERIENCES OF GUAM AND HAWAII AS LESSONS.

SENATOR LAZARUS SALII, CHAIRMAN OF THE JOINT COMMITTEE ON FUTURE STATUS FOR THE CONGRESS OF MICRONESIA, SAID THAT "IT IS IMPOSSIBLE TO REVERSE THE TREND AWAY FROM SELF-GOVERNMENT" BUT THAT THE ECONOMIC SITUATION IN MICRONESIA DOESN'T OFFER A VERY ATTRACTIVE FUTURE IN THE LONG RUN FOR A FULLY INDEPENDENT MICRONESIA.

HE SUGGESTED THAT ONE WAY TO RESOLVE THE DESIRE FOR SELF-GOVERNMENT WITH ECONOMIC REALITY IS TO JOIN WITH A MORE

POWERFUL COUNTRY. HE SAID THE PRESENT POSITION OF THE CONGRESS OF MICRONESIA IS THEREFORE FOR FREE ASSOCIATION.

SENATOR ANDRIAN SANCHEZ, A MEMBER OF GUAM'S POLITICAL STATUS COMMISSION, SAID THAT DURING THE 1969 CONSTITUTIONAL CONVENTION HELD IN GUAM THE PEOPLE EXPRESSED A DESIRE FOR THE STATUS QUO OF UNINCORPORATED TERRITORY BUT THAT SINCE THAT TIME "ALOT OF WATER HAS PASSED UNDER THE BRIDGE." HE SAID THAT MANY CHANGES IN GUAM'S ECONOMIC AND SOCIAL NATURE HAVE MADE IT NECESSARY TO RECONSIDER THAT OPINION.

HIS OWN HOPES FOR GUAM ARE TO SEE IT BECOME A STATE WITHIN HIS LIFETIME, ALTHOUGH HE SEES IT AS A REMOTE POSSIBILITY.

SENATOR JOSEPH ADA, ALSO A MEMBER OF GUAM'S POLITICAL STATUS COMMISSION, SAID THAT HE FEELS GUAM'S PRESENT STATUS IS VERY RESTRICTIVE. HE CITED EXAMPLES SUCH AS A LACK OF CONTROL OVER IMMIGRATION POLICY AND OVER THE ALIEN LABOR WAGE RATE, THE IMPOSITION OF THE JONES ACT, AND THE REFUSAL OF THE DEPARTMENT OF THE INTERIOR TO LET GUAM JOIN THE ASIAN DEVELOPMENT BANK.

HE FELT THAT COMMONWEALTH STATUS WOULD BE THE MOST ADVANTAGEOUS TO GUAM.

SPEAKER TUPIA E. LE'IATO OF THE AMERICAN SAMOAN LEGISLATURE SAID THAT ALTHOUGH THE SAMOANS HAVE OPTED FOR THE STATUS QUO OF BEING AN "UNINCORPORATED UNORGANIZED" TERRITORY, THAT THEY COULD STILL SAY THAT THE SAMOANS OWN OT PERCENT OF THE LAND.

#### (GILLIAM ON ENERGY CRISIS)

SAIPAN, NOV. 21 (MNS)---AN ADVANCE COPY OF A SPEECH TO BE DELIVERED AT A PACIFIC CONFERENCE OF LEGISLATOR'S WORKSHOP FRIDAY MORNING (NOV. 23) STATES THAT THE ENERGY CRISIS IN THE PACIFIC WAS CONTRIVED BY THE MULTI-NATIONAL OIL FIRMS IN ORDER TO DRIVE UP PRICES AND INCREASE THEIR PROFITS.

THE SPEECH, TO BE DELIVERED BY THE DIRECTOR OF THE GUAM ENERGY OFFICE, JOHN GILLIAM, STATES THAT THE OIL COMPANIES "CREATED THE ENERGY CRISIS IN THE PACIFIC BASIN AND DID SO WHILE HIDING BEHIND AN ARAB VEIL."

THE PRESENTATION GOES ON TO RECITE THE STORY "BEHIND THE SCENES" OF THE GUAM ENREGY CRISIS AND REVEALS HOW THE OIL COMPANIES WITHHELD FUEL FROM THE GUAM MARKETPLACE AT A TIME WHEN THEIR STORAGE TANKS WERE FULL, RAISED THEIR PRICES, AND THEN RELEASED THE FUEL.

IT ALSO TELLS HOW THE OIL COMPANIES REFUSED TO GUARANTEE A FUEL SUPPLY TO GUAM UNTIL GOVERNMENT OFFICIALS THREATENED THEM WITH AN EMBARGO ON SHIPMENT OF FUEL TO THE TRUST TERRITORY, WHEREUPON THE COMPANIES IMMEDIATELY RELENTED.

GILLIAM STATES THAT EVEN TODAY OVER ONE MILLION DOLLARS IS OWED TO THE PEOPLE OF GUAM BY THE OIL COMPANIES WHO HAVE STILL NOT COMPLIED WITH PRICE REGULATIONS ESTABLISHED OVER TEN MONTHS AGO. GILLIAM SAYS THEY ARE "COMMITTING THEFT WITHOUT A GUN."

#### (YOUTH CONFERENCE)

SAIPAN, NOV. 21 (MNS)---A SUB-REGIONAL CONFERENCE ON OUT-OF-SCHOOL YOUTH WAS COMPLETED ON NOVEMBER 13 IN SUVA, FIJI UNDER THE SPONSORSHIP OF THE SOUTH PACIFIC COMMISSION. GOVERNMENT AND PRIVATE AGENCY YOUTH REPRESENTATIVES FROM SEVERAL PACIFIC ISLAND COUNTRIES SPENT TEN DAYS DISCUSSING COMMON PROBLEMS AMONG OUT-OF-SCHOOL YOUTH AND PRACTICAL APPROACHES TAHT MIGHT BE TAKEN BY GOVERNMENT AND NON-GOVERNMENT AGENCIES WORKING TOGETHER.

THE TRUST TERRITORY GOVERNMENT WAS REPRESENTED AT THE CONFERENCE BY JERRY CRADDOCK, ASSISTANT CHIEF OF COMMUNITY DEVELOPMENT. WITH HIM WAS THE NEWLY APPOINTED DISTRICT YOUTH SERVICES COORDINATOR FROM PALAU, TIMARONG SISIOR, WHO IS COMPLETING AT INITIAL THREE MONTHS MANAGEMENT TRAINING THROUGH THE HONOLULU YMCA.

IN DELIVERING HIS COUNTRY STATEMENT TO THE CONFERENCE CRADDOCK STATED THAT A KEY "DEVELOPMENT ASSUMPTION IMPLICIT IN THE TERRITORIAL GOVERNMENT'S PROGRAMS IS THAT SOME FORM OF REASONABLY COHERENT COMMUNITY LIFE IS FAR PREFERABLE TO HAVING FAMILIES EXISTING IN A SOCIAL LIMBO AND INCAPACITATED BY DEEPLY CONFLICTING VALUES." HE WENT ON TO SAY THAT "TRADITIONAL CULTURAL PATTERNS ALONE ARE ADMITTEDLY INCAPABLE OF SHAPING NEW SOCIAL AND ECONOMIC TOOLS NEEDED TO REINTEGRATE MICRONESIAN SOCIETIES THAT HAVE EXPERIENCED 25 YEARS OF A JAPANESE ADMINISTRATION, THE TRAUMA AND DISLOCATIONS OF WORLD WAR II AND THE MORE RECENT INTENSE EXPOSURE TO INFORMATION ABOUT LIFE IN VASTLY MORE DEVELOPED COUNTRIES. LOCAL GOVERNMENTS IN MICRONESIA, THEREFORE, ARE BEING URGED TO DEVELOP EXPERIENCED LEADERSHIP TO BUILD A COMMUNITY CONSENSUS FOR DEALING WITH MODERN SOCIAL AND ECONOMIC VALUE QUESTIONS. ONLY THEN CAN YOUTH AS WELL AS OTHERS BEGIN TO MAKE SENSE OF THEIR ISLAND ENVIRONMENT AND HOPE TO MAKE A SUCCESSFUL ADJUSTMENT TO IT. YOUTH SHOULD NOT BE EXPECTED TO ADJUST TO A MALADJUSTED SOCIETY", CRADDOCK CONCLUDED.

A MAJOR CONCERN OF THE SPC CONFERENCE ON OUT-OF-SCHOOL YOUTH WAS THE NEED TO DEVELOP NON-FORMAL EDUCATIONAL ACTIVITIES AND TO MAKE GREATER USE OF NON-GOVERNMENT VOLUNTARY ORGANIZATIONS AT THE COMMUNITY LEVEL. THE CONFERENCE WAS DIRECTED BY SPC YOUTH SPECIALIST, LESTER JAMES.

A REPORT AND RECOMMENDATIONS OF THE SPC CONFERENCE ON OUT-OF-SCHOOL YOUTH WILL BE AVAILABLE SOON THROUGH THE HEADQUARTERS DIVISION OF COMMUNITY DEVELOPMENT.

#### (CETA FUNDS)

SAIPAN, NOV. 21 (MNS)---THE OFFICE OF THE HIGH COMMISSIONER WISHES TO INFORM THE GENERAL PUBLIC THAT IN ADDITION TO THE FISCAL YEAR 1974 ALLOCATION OF \$147,300 IT HAS APPLIED FOR AND RECEIVED AN ALLOCATION OF FEDERAL GRANT FUNDS OF \$169,193, CONSISTING OF \$139,335 AS A BASE ALLOCATION FOR FISCAL YEAR 1975 AND \$29,858 AS A DISCRETIONARY ALLOCATION FOR FISCAL YEAR 1975, UNDER TITLE II OF THE COMPREHENSIVE EMPLOYMENT AND TRAINING ACT (CETA) OF 1973, PUBLIC LAW 93-203.

THE GRANT FUNDS WILL BE DISTRIBUTED AS FOLLOWS:

PARTICIPANTS' WAGES, \$152,931; FRINGE BENEFITS, \$2,329; TRAINING, \$8,360; AND ADMINISTRATION, \$5,573, FOR A TOTAL OF \$169,193.

THE GEOGRAPHIC/ADMINISTRATIVE ALLOCATION OF THE FUNDS WILL BE AS FOLLOWS, HEADQUARTERS, \$15,526; MARIANAS, \$17,383; MARSHALLS, \$31,051; PALAU, \$15,636; PONAPE, \$27,430; TRUK, \$39,263; AND YAP, \$8,971.

THE PROGRAM PLANS TO PROVIDE TRANSITIONAL EMPLOYMENT IN THE UNMET PUBLIC SERVICE WHICH MAY LEAD TO PERMANENT PLACEMENT IN BOTH THE PUBLIC AND PRIVATE SECTORS FOR THE UNEMPLOYED OR UNDEREMPLOYED TARGET GROUPS CONSISTING OF FEMALES AND PERSONS WITH LIMITED ENGLISH-SPEAKING ABILITY. EMPHASIS WITHIN THE TARGET GROUPS WILL BE ON UNEMPLOYED HEADS OF HOUSEHOLDS.

RESIDENTS OF THE TRUST TERRITORY WISHING TO REVIEW AND/OR COMMENT ON THE PROPOSED PROGRAMS FOR THE GRANT ARE ALLOWED TO DO SO BY SUBMITTING THEIR COMMENTS TO THE FOLLOWING: EDWARD E.

JOHNSTON, HIGH COMMISSIONER, OFFICE OF THE HIGH COMMISSIONER,  
TRUST TERRITORY OF THE PACIFIC ISLANDS SAIPAN, MARIANA ISLANDS,  
96950; OR WILLIAM J. HALTIGAN, ASSISTANT REGIONAL DIRECTOR FOR  
MANPOWER; U.S. DEPARTMENT OF LABOR, 450 GOLDEN GATE AVENUE, SAN  
FRANCISCO, CALIFORNIA, 94102.

THE COPY OF THE PROPOSED PROGRAM IS AVAILABLE FOR YOUR  
REVIEW DURING WORKING HOURS AT HEADQUARTERS TRAINING DIVISION,  
DEPARTMENT OF PERSONNEL, SAIPAN, OR AT EACH DISTRICT PERSONNEL  
OFFICE.