



Department of State

TELEGRAM

1217

10  
7.2

UNCLASSIFIED

AN: 0740347-0082

PAGE 01 STATE 263136

47  
ORIGIN INT-05

INFO OCT-01 ISO-00 EA-10 IO-10 L-02 /028 R

DRAFTED BY OMSN:FHWILLIAMS:JMWILSON :MJW  
APPROVED BY OMSN:JMWILSON

032093

P 291855Z NOV 74  
FM SECSTATE WASHDC  
TO HICOMTERPACIS

UNCLAS STATE 263136

E.O. 11652: N/A  
TAGS: PFOR, TO  
SUBJECT:

FOR STATUS LNO FROM AMBASSADOR WILLIAMS  
PLEASE DELIVER FOLLOWING LETTER FROM ME TO SENATOR SALII  
WITH COPY TO CHAIRMAN SILK: QUOTE

DEAR LAZARUS:

YOUR MESSAGE TO ME OF NOVEMBER 20 AND SEPARATE MESS-  
AGE TO SECRETARY MORTON OF NOVEMBER 18 ON THE SUBJECT OF  
THE TRANSFER OF PUBLIC LANDS HAVE SURPRISED ALL OF US WHO  
WERE IN HONOLULU SINCE THEY SEEM TO DEPART IN MANY IMPOR-  
TANT RESPECTS FROM OUR UNDERSTANDINGS OF LESS THAN A  
MONTH AGO. YOU WILL RECALL EARLY IN HONOLULU YOUR STATE-  
MENT THAT THE RETURN OF THE PUBLIC LANDS BY EXECUTIVE  
ORDER WAS NOT RULED OUT AND THAT "THE RESULTS ARE WHAT  
COUNTS NOT THE METHOD". IT WAS ALSO OBSERVED THAT SOME  
FORM OF EXECUTIVE ACTION WOULD BE REQUIRED IN ANY EVENT.  
INDEED, MOST OF OUR SUBSEQUENT DISCUSSION REVOLVED  
AROUND THE MEANS BY WHICH EXECUTIVE ACTION MIGHT BE TAKEN  
AND CULMINATED IN YOU REQUESTS FOR MICRONESIAN PARTICI-  
PATION IN THE PREPARATION OF A SECRETARIAL ORDER AND A  
STATEMENT FROM ME IN WRITING OF WAYS BY WHICH THE TRANSFER  
OF TITLE TO PALAU BY EXECUTIVE ACTION COULD BE EXPEDITED.  
WE SAID THE NEXT DAY, AFTER CHECKING SPECIFICALLY ON THIS  
POINT WITH WASHINGTON, THAT THE DEPARTMENT OF INTERIOR  
WOULD WELCOME THE ADVICE OF MICRONESIAN LEADERS, INCLUDING

PAGE 02 STATE 263136

DEPARTMENT OF STATE A/CDC/MR	
REVIEWED BY <u>Heel</u>	DATE <u>MAR. 5 1987</u>
RDS <input type="checkbox"/> or XDS <input type="checkbox"/> EXT. DATE _____	TS AUTH. _____ REASON(S) _____
ENDORSE EXISTING MARKINGS <input type="checkbox"/>	DECLASSIFIED <input type="checkbox"/> RELEASABLE <input checked="" type="checkbox"/>
RELEASE DENIED <input type="checkbox"/>	PA or FOI EXEMPTIONS _____

UNCLASSIFIED

03:15:00

05- 420815

DECLASSIFIED

UNCLASSIFIED

MEMBERS OF THE CONGRESS OF MICRONESIA, AND THE SECRETARIAL ORDER WOULD NOT BE ISSUED PENDING SUCH CONSULTATION.

CERTAINLY THROUGHOUT THIS DISCUSSION I REGRET TO SAY THAT NONE OF US PRESENT HAS ANY RECOLLECTION OF THE "CONDITIONS" YOU SAY YOU LAID DOWN, AS ALSO ENUMERATED IN A RECENT MNS RELEASE. WE DO BELIEVE YOUR STATEMENT ABOUT EXECUTIVE ACTION REPORTED IN THE NOVEMBER 8 "VARIETIES" REPRESENTS MUCH MORE CLOSELY OUR RECOLLECTION OF WHAT WAS ACTUALLY SAID.

IN THIS REGARD WE MADE A DELIBERATE EFFORT IN HONOLULU--AND THOUGHT IT WAS SUCCESSFUL--TO MAKE SURE THAT YOU AND EKPAP UNDERSTOOD THAT A BASIC U.S. DECISION HAD BEEN MADE AND THAT THE EXECUTIVE ACTION THAT WAS GOING TO BE TAKEN WAS IN RESPONSE TO EARLIER REQUESTS FROM YOU, THE JOINT COMMITTEE ON FUTURE STATUS, THE CONGRESS OF MICRONESIA AND FROM SOME DISTRICTS. INITIALLY, AS YOU KNOW, YOU REQUESTED IN WRITING THAT THE LANDS BE RETURNED BY A SECRETARIAL ORDER OR AN EXECUTIVE ACTION BY THE HIGH COMMISSIONER. I RECOGNIZE THAT IN BETWEEN YOU MAY HAVE ADOPTED OTHER POSITIONS BUT CERTAINLY THE ONE OUTLINED IN YOUR MOST RECENT CABLE DIFFERS MATERIALLY FROM THE ONE WE THOUGHT YOU HAD TAKEN IN HONOLULU LAST MONTH.

WHAT WE WANT EVERYONE TO BE CLEAR ABOUT IS THAT THE U.S. POLICY IS RESPONSIVE TO WHAT WE WERE TOLD REPEATEDLY WERE THE WISHES OF MANY OF THE PEOPLE OF MICRONESIA. IT IS A PERMISSIVE POLICY IN THAT IT WOULD BE ACTIVATED ONLY UPON THE REQUEST OF THE PEOPLE OF A DISTRICT. IT IS A POLICY WHICH THE JCFS SAID IT ENDORSED IN NOVEMBER 1973 AS DID THE LEADERSHIP IN TWO DISTRICTS.

WE NOW KNOW OF NOTHING THAT SHOULD STAND IN THE WAY OF THE WISHES OF THE PEOPLE OF MICRONESIA FOR THE RETURN OF PUBLIC LANDS TO THE DISTRICTS TO BE HELD IN TRUST FOR THEM ON EXACTLY THE SAME BASIS THAT WAS ENDORSED BY THE JCFS LAST YEAR. I SINCERELY HOPE THAT THE MEETING WHICH THE DEPARTMENT OF INTERIOR HAS CALLED WILL BRING ABOUT A FULL UNDERSTANDING AND A SPIRIT OF FULL COOPERATION IN

PAGE 03 STATE 263136

UNCLASSIFIED

DECLASSIFIED

05-420816

DECLASSIFIED

UNCLASSIFIED

MAKING IT POSSIBLE FOR THESE DISTRICTS WHICH WANT TITLE  
TO THESE PUBLIC LANDS TO RECEIVE SUCH TITLE WITHOUT ANY  
FURTHER UNNECESSARY DELAY.

I AM SENDING A COPY OF THIS TO EKPAP.

SINCERELY YOURS, HAYDN. UNQUOTE. INGERSOLL

UNCLASSIFIED

DECLASSIFIED

05- 420817