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Department of State

TELEGRAM

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51 ACTION INTEGS

INFO OCT=01 EAUSS 30014 PAc04 PMc07 L=03 /048 W

P 121446Z FEB 74 ZNZ1 PM AICONTERPACIS SATUAN MARTANAS YSLANDS TO ALDISTADS TERPACIO TT LNO GUAM MARYANAU ZELANDS TT LNO KWAJALEIN MARSHALL ESLANDS COMNAVMARIANAS GUAM MARIANAS ISLANDS 3.0 CINCPACREP GUAM/TTPI GUAM MARIANAS ISLANDS CINCPAC HONOLULU HI NAVINVSERVO GUAM MARIANAS ISLANDS COMTWELVE SAN FRANCISCO CA RUEHC VSECSTATE WASHINGTON DC SECDEF WASHINGTON DE JCS WASHINGTON DC CNO WASHINGTON DC CINCPACELT MAKALAPA HX CINCPAGAF HICKAM AFB HI RUEHDT JUS MISSION TO UN NEW YORK NY CGFMFPAC CAMP + M SMITH HI COMCBPAC PEARL HARBOR HI

TT UND HONOLIGU HS SAMTEC VANDENBERG AFB CA CDRUSARBCO TTPI LNO MACHINATO JA

COMNAVEACENGOOM ALEXANDRIA VA PACNAVEACENGOOM PEARL MARBOR HI

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SECTION 01 OF 02
COMTHELVE PASS INFO POR AMB WILLYAMS
SECSTAYE PASS TO DEPT INT/SEC INTERIOR/DOTA/OSN
TTPI NO. 96
(SPEFCHES ARE ONLY ACTIVITY)

SAIPAN, FEB. 12 (MNS) --THE CONGRESS OF MICRONESIA MET ONLY BRIEFLY IN FORMAL SESSION AGAIN TUESDAY (FEB. 12), THE THIRTIETH



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DAY OF THE SMADAY RESOLUTE OF SATPAN, NEITHER THE HOUSE OF REPRESENTATIVES NOR THE SENATE HAD ANY LEGISLATION ON THEIR CALENDARS FOR FINAL ARTION. AND THE ONLY ACTIVITY CONSISTED OF SPEECHES DELIVERED BY SENATOR JOHN MANSEFEL (YAP) AND CONGRESSMAN MACHIME DISONIS (TRUE).

SENATOR MANGEFEL CALLED THE ATTENTION OF HIS COLLEAGUES. TO THE WIDE DISPARITY THAT EXISTS UNDER THE PRESENT GOVERNMENT EMPLOYEES SALARY PLAY SATHEND THE LOWESTHEAD MICRONESIAN

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GOVERNMENT WORKER, AND THE HIGHEST. THE RANGE IS FROM LESS
THAN \$2,000 A YEAR TO MORE THAN \$16,000 A YEAR, AND SENATOR
MANGEFEL NOTED THAT SOME MICRONESIANS HOLDING EXEMPT POSITIONS
EARN AS MUCH AS \$24,000 A YEAR, IT IS INCUMBENT UPON THE
CONGRESS OF A GRONESTA TO CLOSE THIS GAP, HE SAID, AND ADDED
THAT IN HIS CPINION IT SHOULD BE DONE BY TAKING MONEY FROM
THOSE AT THE TOP BE THE PAY SCALE AND INCREASING THE SALARIES
OF THOSE AT THE BOTTOM.

CONGRESSMAN O'SONIS SPOKE CONCERNING THE LIFTING OF THE SO-CALLED "MOST FAVORED NATION CLAUSE" OF THE TRUSTEESHIP AGREEMENT, WHICH INTERIOR SECRETARY ROGERS C.B. MORTON ANNOUNCED LAST MONTH WILL BE INTERPRETED TO PERMIT INVESTMENT IN THE TY FROM ANY COUNTRY BEGINNING APRIL 1. (NOTE: SEE FOLLOWING CONGRESS RELEASE FOR FURTHER COVERAGE OF BOTH SPEECHES.)

OTHER THAN THE SPEECHES, THE ONLY ACTIVITY DURING THE SESSION WAS THE INTRODUCTION OF NEW LEGISLATION, SIX BILLS AND A JOINT RESOLUTION WERE INTRODUCED IN THE SANUTE, WHILE THO NEW BILLS AND THE JUYAT RESOLUTIONS WERE OFFERED IN THE HOUSE.

THE NEW SENATE BILLS ARE: A MEASURE ABBLISHING THE DIVISION OF OPERATIONS AND MAINTENANCE WITHIN THE HEADQUARTERS.

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DEPARTMENT OF PUBLIC WORKS. ON THE GROULDS THAT THIS FUNCTION
IS MORE PROPERLY PERFORMED BY THE SEVERAL DISTRICT PUBLIC
WORKS DEPARTMENTS (SS 294) FA HILL TO PROVIDE THAT EMPLOYEES
DECUPYING GOVERNMENT HOUSING SHALL BE REDUIRED TO PAY A FAIR.
RENTAL FOR THOSE UNITS. AS WELL AS FOR UTILITIES. SUCH AS

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FLECTRICITY, AMO MATER, SUPPLIED TO THE HOUSE (SM 295); AN ADMINISTRATION BILL THAT HOULD FACILITATE THE TRANSFER OF PUBLIC LAND TO THE VARIOUS DISTRICTS, AS SPELLED OUT IN THE U.S. POLICY STATEMENT ON PUBLIC LAND ISSUED LAST YEAR (SB 296); ANOTHER BILL RELATED TO GOVERNMENT HOUSING, WHICH WOULD REQUIRE THE GOVERNMENT TO SELL ALL SUCH HOUSING UNITS TO IT CITIZENS. NOT LAYER THAN JANUARY 1, 1975, MITH LEASE ARRANGEMENTS TO BE WORKED OUT SO THAT COVERNMENT EMPLOYEES MAY CONTINUE TO OCCUPY THE HOUSES, AND MITH A PROVISION PROVIDING FOR HOUSING ALLOWANCES EQUAL TO THE COST OF RENTING SUCH HOUSES (SB 297); A BILL TO ESTABLISH THE ADMINISTRATIVE DISTRICT OF KUSAIE (SB 298); AND A MEASURE TO ESTABLISH A MICRONESIAN SPORTS COUNCIL AND APPROPRIATE MONEY FOR ITS ACTIVITIES, ONE OF WHICH SHALL BE ORGANIZATION AND SUPERVISION OF THE TRUST TERRITORY'S ENTRY IN THE SOUTH PACIFIC GAMES (SB 299).

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THE JOINT RESOLUTION WOULD ASK THE DEPARTMENT OF INTERIOR TO AMEND SECRETARIAL ORDER 2918 TO SPECIFICALLY AUTHORIZE THE CONGRESS OF MICRONESTA TO BORROW MONEY (SJR 93).

IN THE HOUSE, THE NEW BILLS OFFERED TUESDAY ARES A BILL APPROPRIATING \$1000,000 FOR THE STUDENT LOAN FUND (MB 301) S AND A BILL THAT WOULD PROHIBIT ALL SERVICE CONTRACTS BETWEEN MEMBERS OF THE CONGRESS OF MICRONESIA AND THE TRUST TERRITORY GOVERNMENT (MB 300).

THE JOINT RESOLUTIONS INCLUDE A MEASURE REQUESTING THE U.S. GOVERNMENT TO DISPENSE WITH THE REQUIREMENT OF VISAS FOR TT:CITIZENS ENTERING THE UNITED STATES FROM THIRD COUNTRIES (HJR 112); AND A MEASURE EXPRESSING APPRECIATION TO FATHER; WILLIAM J. WALTER, S.J. FOR HIS WORK IN THE OUTER ISLANDS OF YAP DISTRICT AND DECLARING HIM AN HONORARY CITIZEN OF MICRONESIA (HJR 113).

BOTH HOUSES OF THE CONGRESS ARE IN RECESS UNTIL TEN WEDNESDAY MORNING.

(ALL USERS: PLEASE CREDIT CONGRESS OF MICRONESIA)

(MANGEFEL CRITICIZES PAY SCHEDULE)

SATPAN, FEB. 12 (CONGRESS RELEASE) -- SENATOR JOHN MANGEPEL



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DISTRICT LEVEL AND HWICH IS BASED ON AN EQUALLY INEFFICIENT AND UNWORKABLE MODEL OF THE UNITED STATES GOVERNMENT."

THE YAP SENATOR FURTHER POINTED OUT THAT MICRONESIA HAS A GOVERNMENT SIMILAR TO A HELL-KNOWN ANALOGY OF A COCONUT--"IT IS BROWN OUTSIDE, BUT WHITE INSIDE--IT MAY BE MANNED MOSTLY BY

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47 ACTION INT-08

INFO OCT=01 EA=11 IO=14 PA=04 PM=07 L=03 /048 W

P 1214467 FEB 74 ZNZ1 FM HICOMTERPACIS SAIPAN MARIANAS ISLANDS TO ALDISTADS TERPACIS TT LNO GUAM MARIANAS ISLANDS TT LNO KWAJALEIN MARSHALL ISLANDS COMNAVMARIANAS GUAM MARIANAS ISLANDS CINCPACREP GUAM/TTPI GUAM MARIANAS ISLANDS CINCPAC HONOLULU HI NAVINVSERVO GUAM MARIANAS ISLANDS COMTWELVE SAN FRANCISCO CA /SECSTATE WASHINGTON DC RUEHC SECDEF WASHINGTON DC JCS WASHINGTON DC CNO WASHINGTON DC CINCPACELT MAKALAPA HI CINCPACAF HICKAM AFB HI RUEHDT JUS MISSION TO UN NEW YORK NY CGFMFPAC CAMP H M SMITH HI COMCBPAC PEARL HARBOR HI COMNAVFACENGCOM ALEXANDRIA VA PACNAVFACENGOOM PEARL HARBOR HI

TT LNO HONOLULU HI SAMTEC VANDENBERG AFB CA CDRUSARBCO TTPI LNO MACHINATO JA

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FINAL SECTION OF Ø2
MICRONESIANS, BUT THE DIRECTION AND DECISIONS ARE BEING MADE
BY AMERICANS FROM THE SECRETARY OF THE INTERIOR DOWN TO THE
DIVISION LEVEL, AND LOWER." HE SAID MICRONESIA HAS A
GOVERNMENT "WHICH IS TOO BIG, AND UNRESPONSIVE, FILLED BY
PEOPLE WHOSE LOYALTY IS NOT TO THE PEOPLE OF MICRONESIA, BUT
RATHER TO THEIR PAYCHECKS WHICH COME FROM THE UNITED STATES



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(ALL USERS PLEASE CREDIT THE CONGRESS OF MICRONESIA)

V (O'SONIS SPEECH)

SAIPAN, FEBRUARY 12 (CONGRESS RELEASE) ===TRUK
REPRESENTATIVE MACHIME O'SONIS TOLD THE HOUSE OF REPRESENTATIVES
TUESDAY (FFB. 12) THAT THE CONGRESS OF MICRONESIA SHOULD
CONSIDER ASKING INTERIOR SECRETARY ROGERS MORTON TO POSTPONE
LIFTING RESTRICTIONS AGAINST FOREIGN INVESTMENT "UNTIL A

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JOINT COMMITTEE OF THIS CONGRESS AND DISTRICT LEGISLATURES
CAN HAVE MORE TIME TO FORM NEW POLICIES ON A DISTRICT-BYDISTRICT BASIS. "R

"OUR ISLANDS NEED DEVELOPMENT," HE SAID IN A PREPARED STATEMENT, "BUT CONTROLLED DEVELOPMENT."

CONCERNING MORTON'S DECISION TO LIFT THE BAN ON FORIGN INVESTMENT APRIL 1, AND OTHER POLICIES CURRENTLY BEING INITIATED IN MICRONESIA, D'SONIS SAID THAT MICRONESIAN PARTICIPATION IN THE DECISION-MAKING PROCESS WAS STILL LACKING, ALTHOUGH THE DECISIONS ARE BEING MADE "...PRESUMABLY FOR THE BENEFIT OF MICRONESIANS."

"WE SHOULD BE THE ONES TO DECIDE WHAT CHANGES SHOULD BE MADE, AND WHEN THEY SHOULD GO INTO EFFECT," HE SAID.

O'SONIS EXPLAINED TO HIS COLLEAGUES THAT WHILE SECRETARY MURTON'S RECENT DECISION TO LIFT THE BAN WAS IN AGREEMENT WITH PAST REQUESTS FROM THE CONGRESS OF MICRONESIA, THE SUDDEN ANNOUNCEMENT, MADE WITHOUT ANY ADVANCE NOTICE, HAS CAUSED SOME PROBLEMS.

O'SONIS EXPLAINED: "NOW THAT THE BAN HAS BEEN LIFTED, WITHOUT ANY ADVANCE WORD TO THIS CONGRESS OR TO THE PEOPLE

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OF MICRONESIA, WE ARE CAUGHT IN A DILEMMA. WE ARE UNPREPARED.

O'SONTS SAID NOW THAT RESPONSIBILITIES OF THE DISTRICT
FOREIGN INVESTMENT BOARDS WILL BF INCREASING AS A RESULT OF
INCOMING FOREIGN BUSINESS APPLICATIONS, MORE REPRESENTATION
AND GUIDELINES WILL BE REQUIRED BY THE LOCAL BOARDS, ALONG



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WITH SAFFGUARDS FOR EXISTING MICRONESIAN DONNED BUSINESSES. HE SAID: "I FEEL THAT THIS CONGRESS AND THE DISTRICT BOARDS AND LEGISLATURFS NEED MORE TIME TO PREPARE FOR THESE CHANGES AND I SUGGEST THAT THIS CONGRESS MAY WISH TO PETITION THE SECRETARY OF INTERIOR TO POSTPONE LIFTING THESE RESTRICTIONS."

O'SONIS ALSO TOOK EXCEPTION TO REMARKS MADE BY SECRETARY MORTON WHICH EMPHASIZED TOURISM AS A MEANS TO DEVELOP MICRONESIA'S ECONOMY, NOTING THAT MORTON SAID NOTHING CONCERNING DEVELOPMENT OF MICRONESIA'S NATURAL RESOURCES, O'SONIS SAID THAT PRESENT#DAY FISH EXPORTS ARE ONLY 15 PER CENT OF WHAT THEY WERE IN 1937.

"ALL THE MHILE," HE SAID, "OUR VAST AND RICH OCEAN RESOURCES ARE A CONSTANT TEMPTATION TO FOREIGN INVESTORS AND EXPLOITATION OF THESE NATURAL RESOURCES BY FORIGN INTERESTS WOULD BE EXTREMELY HARMFUL TO OUR DESIRES FOR A SELF-SUFFICIENT

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ECONOMY. MY POINT IS THIS," HE TOLD THE CONGRESS, "IT HAS
BEEN PROVED THAT THESE ISLANDS CAN BE DEVELOPED, YET WHY DOES
OUR ADMINISTERING AUTHORITY CONTINUE TO EMPHASIZE TOURISM,
WHICH DEPENDS SO HEAVILY ON FOREIGN INVESTMENT, IMPORTS AND
A HEALTHY OVERALL WORLD MONETARY SITUATION?"

O'SONIS SAID WITH DEVELOPED FISHERIES AND AGRICULTURE, MICRONESIA WOULD ONLY HAVE TO DEPEND UPON ITSELF.

IN CONCLUDING HIS SPEECH, THE TRUK CONGRESSMAN EXPRESSED CONCERN OVER THE FACT THAT ALTHOUGH MICRONESIANS ARE ASSUMING MORE IMPORTANT POSITIONS IN THE TRUST TERRITORY GOVERNMENT, "WF MICRONESIANS ARE NOT IN THE POSITIONS THAT MAKE THE CRITICAL DECISIONS.

"I AM DISTURBED THAT MANY OF THE EXPATRIATES WHICH MICRONESIANS ARE SUPPOSEDLY REPLACING HAVE BEEN MERELY PROMOTED TO WHAT I WOULD CONSIDER TO BE "SUPER CABINET" LEVEL POSITIONS WHERE THEY INSULATE THE HIGH COMMISSIONER FROM MICRONESIANS AND STILL SET GOVERNMENT POLICY.

"WHILE I BELZEVE THAT SECRETARY MORTON'S ANNOUNCEMENT TO US IS INTENDED TO REPRESENT FULFILLMENT OF OUR ADMINISTERING AUTHORITY'S COMMITMENT TO MICRONESIA IN THE AREAS OF FOREIGN



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INVESTMENT AND ECONOMIC DEVELOPMENT, CLOSE SCRUTTNY WILL REVEAL
THAT DECISIONS ARE STILL BEING MADE BY AMERICANS, BOTH IN
MASHINGTON AND SAIPAN, WITHOUT ADEQUATE MICRONESIAN
PARTICIPATION IN THE DECISION#MAKING PROCESS," HE CONCLUDED.

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