



Department of State

TELEGRAM

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FM HICOMTERPACIS SAIPAN MARIANAS ISLANDS  
TO ALDISTADS TERPACIS  
TT LNO GUAM MARIANAS ISLANDS  
TT LNO KWAJALEIN MARSHALL ISLANDS  
COMNAVMARIANAS GUAM MARIANAS ISLANDS  
CINCPACREP GUAM/TTPI GUAM MARIANAS ISLANDS  
CINCPAC HONOLULU HI  
INTELLIGENCE CENTER PACIFIC (IPAC)  
NAVINSERVO GUAM MARIANAS ISLANDS  
COMTWELVE SAN FRANCISCO CA  
RUEHC /SECSTATE WASHINGTON DC  
SECDEF WASHINGTON DC  
ICS WASHINGTON DC  
CNO WASHINGTON DC  
CINCPACFLT MAKALAPA HI  
CINCPACAF HICKAM AFB HI  
CGFMFPAC CAMP H M SMITH HI  
COMCBPAC PEARL HARBOR HI  
NAVFACENGCMMHQ ALEXANDRIA VA  
PACNAVFACENGCOM PEARL HARBOR HI

1. Pangelinan & Tenorio Meet President Ford
  2. U.S. Can't Control Super Slot-Machines
  3. Andrews Appointed Special Asst to AG
- 504

TT LNO HONOLULU HI  
SAMTEC VANDENBERG AFB CA  
FCDNA-LGA KIRTLAND AFB NM  
CDRUSAGO MAKIMINATO JAPAN//TTPI-LNO//  
AMEMB CANBERRA ACT AS

UNCLAS  
COMTWELVE PASS INFO FOR AMB WILLIAMS  
SECSTATE PASS TO DEPT INT/SEC INTERIOR/DOIA OSN  
AMEMBASSY CANBERRA FOR PAC. ISL. MONTHLY  
(PANGELINAN AND TENORIO MET PRESIDENT FORD)  
WASHINGTON, MAR. 21 (MNS)---UNITED STATES PRESIDENT GERALD

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R. FORD MET WITH EDWARD DLG. PANGELINAN, CHAIRMAN OF THE MARIANAS POLITICAL STATUS COMMISSION (MPSC), AND SENATOR PEDRO A. TENORIO ON WEDNESDAY (MAR. 19) IN THE OVAL OFFICE OF THE WHITE HOUSE.

THE TWO MEMBERS OF THE MPSC PRESENTED THE PRESIDENT AN ORIGINAL VERSION OF THE COVENANT SIGNED LAST MONTH IN SAIPAN TO ESTABLISH A COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS. SECRETARY OF THE INTERIOR ROGERS C.B. MORTON, AND UNITED

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STATES DEPUTY REPRESENTATIVE FOR MICRONESIAN STATUS NEGOTIATIONS, JAMES M. WILSON, JR., ESCORTED PANGELINAN AND TENORIO IN THE PRESIDENT'S OFFICE FOR THE HALF-HOUR SESSION.

PRESIDENT FORD AUTOGRAPHED TWO COPIES OF THE COVENANT FOR HIS VISITORS. PANGELINAN SAID HE PLANNED TO ATTACH THE AUTOGRAPHED COVENANT BY THE PRESIDENT TO THE OFFICIAL DOCUMENT WHICH IS KEPT IN SAIPAN.

OVER COFFEE, PRESIDENT FORD DISCUSSED HIS TRAVELS THROUGH THE MARIANAS IN THE 1940'S. HE THEN PRESENTED EACH MAN WITH A PAIR OF CUFF-LINKS BEARING THE SEAL OF THE PRESIDENT OF THE UNITED STATES OF AMERICA.

(U.S. CAN'T CONTROL SAIPAN MACHINES)

SAIPAN, MARCH 21 (MNS)---A JUSTICE DEPARTMENT LEGAL OPINION PRESENTED TO THE TRUST TERRITORY AD HOC GAMBLING COMMITTEE THIS WEEK INDICATED THAT THE UNITED STATES HAS NO POWER TO REGULATE SLOT MACHINES IN THE TT, ACCORDING TO FRIDAY'S (MARCH 21) EDITION OF THE PACIFIC DAILY NEWS.

WILLIAM S. LYNCH, CHIEF OF THE DEPARTMENT'S ORGANIZED CRIME AND RACKETEERING SECTION AND ATTORNEY ROBERT D. ROSE FROM THE SPECIAL OPERATIONS UNIT CONCLUDED IN A FIVE-PAGE

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OPINION THAT THE "UNITED STATES PRESENTLY LACKS JURISDICTION TO REGULATE SLOT MACHINES WITHIN THE TRUST TERRITORY."

THE OPINION POINTS OUT THAT "IF THE PACIFIC ISLANDS, OR AT LEAST THE NORTHERN MARIANAS, BECOME A U.S. TERRITORY, THEIR UNIQUE STATUS WILL BE DROPPED" AND THE MARIANAS WOULD

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NOT DIFFER FROM OTHER U.S. TERRITORIES, MEANING THAT THE CODE WOULD BE APPLICABLE, PDM POINTED OUT.

"IF IT IS REASONABLE TO SUPPOSE THAT A NEW TERRITORY, SUCH AS THE TENTATIVELY APPROVED COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS, WOULD NOT DIFFER IN TERRITORIAL STATUS FROM ITS SISTER ISLAND, GUAM, THEN IT SHOULD FOLLOW THAT THE SAME FEDERAL STATUTES WOULD BE APPLICABLE IN BOTH TERRITORIES," THE OPINION CONTENDS.

SINCE THERE IS "NO TT LAW CONCERNING THE REGULATION OF SLOT MACHINES, NO KNOWN COMMON LAW ON THE SUBJECT AND NO SPECIFIC LANGUAGE WITHIN THE U.S. CODE WHICH WOULD MAKE LAWS CONTAINED IN THOSE TITLES, BY THEIR OWN TERMS, APPLICABLE TO THE TT, IT MUST BE DECIDED THAT THE U.S. LACKS JURISDICTION," THE OPINION MAINTAINS.

THE REPORT ADMITS THAT "A DEFINITE ANSWER WOULD BE

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IMPOSSIBLE WITHOUT THE KNOWLEDGE OF THE TERMS OF THE INCORPORATION OR TERRITORIALIZATION," THE GUAM NEWSPAPER CONCLUDED.

(ANDREWS APPOINTED SPECIAL ASSISTANT TO AG)

SAIPAN, MAR. 21 (MNS)---KEITH L. ANDREWS, FORMER ATTORNEY GENERAL (AG) ON GUAM, HAS BEEN APPOINTED SPECIAL ASSISTANT TO THE ATTORNEY GENERAL OF THE TRUST TERRITORY, ACCORDING TO SPOKESMAN FOR THE AG'S OFFICE.

IN HIS JOB, ANDREWS WILL: WORK WITH U.S. SENATORS AND CONGRESSMEN, LAW ENFORCEMENT ASSISTANCE ADMINISTRATION AND INTERIOR OFFICIALS, THROUGH THE HIGH COMMISSIONER, ANALYZE ALL FEDERAL LEGISLATION AND REGULATIONS APPLICABLE TO THE TRUST TERRITORY, ANALYZE SELECTED FEDERAL LEGISLATION FOR INCORPORATION OF TTPI AS A PARTICIPATING "STATE" ENTITY, AND SUCH OTHER ASSIGNMENTS ASSIGNED BY THE T.T. ATTORNEY GENERAL.

A GRADUATE OF BUTLER UNIVERSITY WITH A B.S. DEGREE IN CHEMISTRY-ZOOLOGY IN 1941, ANDREWS RECEIVED HIS LAW DEGREE FROM INDIANA UNIVERSITY SCHOOL OF LAW IN 1952.

THE FORMER GUAM ATTORNEY GENERAL SERVED 15 YEARS AS GENERAL COUNSEL FOR THE INDIANA CREDIT UNION LEAGUE, REPRESENTED

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10 CREDIT UNIONS INDIVIDUALLY, SERVED FIVE YEARS AS ATTORNEY FOR THE INSURANCE COMMISSIONER OF THE STATE OF INDIANA, AND CONDUCTED A GENERAL LAW PRACTICE THERE.

ANDREWS WAS APPOINTED ATTORNEY GENERAL OF GUAM IN NOVEMBER 1972 UNTIL JANUARY 1975.

HE AND HIS WIFE GENEVA, HAVE SIX CHILDREN, RONALD, 26, CONNIE MCCLAIN, 23, STEVE, 20, BOB, 18 BARBIE, 15 AND JIMMY, 13.

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# U.S. Can't Control Saipan Machines

By Joan King  
Daily News Staff Writer

SAIPAN — The United States has no power to regulate slot machines in the Trust Territory (TT), according to a Justice Department legal opinion presented to the TT ad hoc gambling committee this week.

William S. Lynch, chief of the department's organized crime and racketeering section, and Attorney Robert D. Rose from the special operations unit concluded in a five-page opinion

that the "United States presently lacks jurisdiction to regulate slot machines within the Trust Territory."

The opinion points out that "If the Pacific Islands, or at least the Northern Marianas, become a U.S. territory, their unique status will be dropped."

Then it is possible that the TT would not differ from other U.S. territories, meaning that the code would be applicable, the opinion states.

"If it is reasonable to suppose that a new territory, such as the

tentatively approved commonwealth of the Northern Mariana Islands, would not differ in territorial status from its sister island, Guam, then it should follow that the same federal statutes would be applicable in both territories," the opinion contends.

Since there is "no TT law concerning the regulation of slot machines, no known common law on the subject and no specific language within the U.S.

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## Saipan Machines

(Continued from page 1)

code which would make laws contained in those titles, by their own terms, applicable to the TT, if must be decided that the U.S. lacks jurisdiction," the opinion maintains.

The report admits that "A definite answer would be impossible without knowledge of the terms of the incorporation or territorialization."

According to the U.S. code, individual states have the power to decide whether they want gambling legalized. Only Nevada has gone into extensive legalized gambling.

The Territory of Puerto Rico also permits gambling. According to a 1971 report, Puerto Rico's 13 gambling casinos pay a \$25,000 annual fee for a license that must be renewed every 90 days (at no extra cost).

Lynch met with the TT ad hoc gambling committee and the Saipan Municipal Council last week to explore the extent of any organized crime influence on gambling.

The committee is expected to finish its report to the high

commissioner, recommending that gambling not be legalized, in a few weeks.

The council, which passed the ordinance that legalized slot machines May 9, has had two pieces of legislation on slot machines before it.

One would require that persons playing the machines in Saipan have licenses.

The proposal, introduced by Pedro R. Guerrero, would "authorize the mayor of Saipan to issue a license that shall contain a picture of the applicant, date of birth, date of issuance, color of eyes and hair, height of the applicant and place of residence."

A \$5 fee would be charged for the license and "no person shall be issued a license who earns less than \$4,000 a year or who is a USDA food recipient."

The other bill, introduced by Juan LG Demapan, would outlaw slot machines by repealing the section of the Municipal Code permitting them.

Council sources indicate there is little likelihood that a bill outlawing slot machines would pass.

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