



Department of State

TELEGRAM

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PAGE 01 141724Z

44
ACTION INT-05

Amb *W*
~~Wilson~~
Capt *W*
~~Col Smith~~

MVTrent *mm*
~~Archer~~
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INFO OCT-01 EA-10 IO-10 PA-02 PM-03 L-02 /033 W
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P 141010Z APR 75 ZNZ1
FM HICOMTERPACIS SAIPAN MARIANAS ISLANDS
TO ALDISTADS TERPACIS
TT LNO GUAM MARIANAS ISLANDS
TT LNO KWAJALEIN MARSHALL ISLANDS
COMNAV MARIANAS GUAM MARIANAS ISLANDS
CINCPACREP GUAM/TTPI GUAM MARIANAS ISLANDS
CINCPAC HONOLULU HI
INTELLIGENCE CENTER PACIFIC (IPAC)
NAVINSERVO GUAM MARIANAS ISLANDS
COMTWELVE SAN FRANCISCO CA
RUEHC /SECSTATE WASHINGTON DC
SECDEF WASHINGTON DC
JCS WASHINGTON DC
CNO WASHINGTON DC
CINCPACFLT MAKALAPA HI
CINCPACAF HICKAM AFB HI
CGFMFPAC CAMP H M SMITH HI
COMCBPAC PEARL HARBOR HI
NAVFACENGCOMHQ ALEXANDRIA VA
PACNAVFACENGCOM PEARL HARBOR HI

1. 20 COM Bills sign by Nicom
2. Disapproved 2
3. Reminghaus - "State of district message"
4. K Uelue on UPI story on Status

802

TT LNO HONOLULU HI
SAMTEC VANDENBERG AFB CA
FCDNA-VGA KIRTLAND AFB NM
CDRUSAGO MAKIMINATO JAPAN//TTPI-LNO//
AMEMB CANBERRA AS

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SECTION 01 OF 03
COMTWELVE PASS INFO FOR AMB WILLIAMS
SECSTATE PASS TO DEPT INT/SEC INTERIOR/DOIA OSN
AMEMBASSY CANBERRA FOR PAC. ISL. MONTHLY
(HICOM SIGNS 20 BILLS)

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SAIPAN, APR. 14 (MNS)---TWENTY BILLS HAVE BEEN SIGNED INTO LAW BY HIGH COMMISSIONER EDWARD E. JOHNSTON. THE HIGH COMMISSIONER SIGNED THE BILLS FRIDAY (APRIL 11). HE ALSO VETOED TWO BILLS (SEE FOLLOWING STROY).

THE SIGNED BILLS ARE AS FOLLOWS:

-A BILL TO FURTHER RESTRICT THE DEFINITION OF A FISHING COOPERATIVE SO THAT TO QUALIFY A HIGH PERCENTAGE OF A COOPERATIVE'S BUSINESS MUST BE DONE WITH ITS MEMBERSHIP SO

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THAT A LARGE PERCENTAGE OF ITS GROSS SALES MUST BE DERIVED FROM MARINE RESOURCES, (HB 6-129), PUBLIC LAW 6-28;

-TO APPROPRIATE \$671,223 FOR THE OPERATING AND CONTINGENT EXPENSES OF THE OFFICE OF THE LEGISLATIVE COUNSEL, (HB 6-154), PUBLIC LAW 6-29;

-EARMARKING \$253,764 TO DEFRAY EXPENSES OF THE MICRONESIAN CONSTITUTIONAL CONVENTION AND TO DEFRAY THE EXPENSES OF THE DISTRICT DELEGATIONS, (HB 6-127), PUBLIC LAW 6-30;

-TO REQUIRE THE CHIEF OF THE LABOR DIVISION TO MAINTAIN UP-TO-DATE INFORMATION ON LABOR IN THE TRUST TERRITORY INCLUDING TRAINING PROGRAMS AND FACILITIES, APPLICABLE LEGISLATION AND STATISTICS AND BE ABLE TO EXCHANGE SUCH INFORMATION WITH MEMBER COUNTRIES OF THE CONFERENCE OF SOUTH PACIFIC LABOUR MINISTERS, (SB6-28), PUBLIC LAW 6-31;

-GRANTING THE TRADITIONAL CHIEFS WHO ARE DELEGATES TO THE MICRONESIAN CONCON THE RIGHT TO VOTE, (SB6-34), PUBLIC LAW 6-32;

-TO PROVIDE CONTROL, ACCOUNTING, LIMITATIONS AND MANAGEMENT OF APPROPRIATED FUNDS OF THE CONGRESS OF MICRONESIA, (HB 6-67), PUBLIC LAW 6-32;

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-TO APPROPRIATE \$616,000 FOR THE OPERATING AND CONTINGENT EXPENSES OF THE HOUSE OF REPRESENTATIVES, (HB 6-178), PUBLIC LAW 6-35;

ATO APPROPRIATE \$500,500 FOR THE OPERATING AND CONTINGENT EXPENSES OF THE SENATE, (HB 6-177), PUBLIC LAW 6-34;

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- TO APPROPRIATE \$400,000 AS A GRANT TO THE MARSHALL ISLANDS DEVELOPMENT AUTHORITY TO BUILD A VOPRA PROCESSING PLANT IN THE MARSHALL ISLANDS (HB 6-223), PUBLIC LAW 6-36
- TO CREATE A REVOLVING FUND IN EACH DISTRICT; TO AUTHORIZE THE COLLECTION OF LANDING FEES ON AIRCRAFT; AND TO EARMARK LANDING FEES FOR MAINTENANCE OF AIRPORTS, (HB 6-263), PUBLIC LAW 6-37
- TO EXEMPT MEMBERS AND EMPLOYEES OF ANY BOARD, COMMISSION, AGENCY, AUTHORITY, OR OTHER BODY OR POSITION CREATED BY A DISTRICT LEGISLATURE FROM THE PROVISIONS OF THE TT PUBLIC SERVICE SYSTEM ACT UNLESS SPECIFICALLY INCLUDED BY DISTRICT LAW, (SB 6-73), PUBLIC LAW 6-38
- TO APPROPRIATE \$90,000 FOR THE OPERATING EXPENSES OF THE DISTRICT FISHING AUTHORITIES, (HB 6-130), PUBLIC LAW 6-39
- TO APPROPRIATE 111,500 FOR PUBLIC PROJECTS IN PA.

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ALAU

DISTRICT, (HB 6-229), PUBLIC LAW 6-40

-TO APPROPRIATE \$94,046 FOR THE COST OF MICRONESIAN PARTICIPATION IN THE SOUTH PACIFIC GAMES, (HB 6-19), PUBLIC LAW 6-41

-TO APPROPRIATE \$112,500 TO DEFRAY ADMINISTRATIVE COSTS AND CONTINGENT EXPENSES OF THE DISTRICT HOUSING AUTHORITIES, (HB 6-159), PUBLIC 6-42

-TO ALLOW THE DEPARTMENT OF EDUCATION TO COMPENSATE MEMBERS OF THE MICRONESIAN BOARD OF EDUCATION WHILE ENGAGED IN CARRYING OUT THE BUSINESS OF THE BOARD, (HB 6-220) PUBLIC LAW 6-43

-TO APPROPRIATE \$120,000 FOR PUBLIC PROJECTS IN TRUK DISTRICT, (HB 6-274), PUBLIC LAW 6-44

-TO ALLOW THE YAP HOUSING AUTHORITY TO UTILIZE THE FUNDS IT PRESENTLY HAS ON HAND DURING FISCAL YEAR 1976 AND TO PREVENT THESE FUNDS FROM REVERTING TO THE GENERAL FUND OF THE CONGRESS AT THE END OF FY 175, (HB 6-249), PUBLIC LAW 6-45

-TO MAKE AMENDMENTS TO PL 40-71, TO MAE AVAILABE

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FUNDS FOR IMPROVEMENTS TO THE DOCK AT LUKAF VILLAGE, PATA
MUNICIPALITY IN TRUK (HB6-256), PUBLIC LAW 6-46; AND
-TO APPROPRIATE \$150,000 FOR PUBLIC IMPROVEMNT PROJECTS
IN PONAPE DISTRICT, (HB 6-296), PUBLIC LAW 6-47.
(HICOM DISAPPROVES TWO BILLS)

SAIPAN, APR. 14 (MNS)---HIGH COMMISSIONER EDWARD E. JOHNSTON
DISAPPROVED TWO BILLS FRIDAY AFTERNOON, (APRIL 11), BUT SIGNED
20 OTHER INTO LAW (SEE PREVIOUS STORY).

THOSE VETOED WERE A BILL TO PREVENT THE TRANSFER OF CERTAIN
PROPERTY FORMERLY OWNED BY THE ANGAUR HOUSING AUTHORITY TO THE
PALAU DISTRICT HOUSING AUTHORITY (SB 6-97), AND A BILL TO REQUIRE
SUBMISSION OF CONTRACTS BY THE EXECUTIVE BRANCH FOR APPROVAL OF
THE CONGRESS OF MICRONESIA, (SB 6-120).

CONCERNING THE SUBMISSION OF CONTRACTS TO THE CONGRESS FOR
APPROVAL, THE HIGH COMMISSIONER, IN A LETTER TO HOUSE SPEAKER
RETHEL HENRY STATED THAT EXPERTS OR CONSULTANTS ARE RETAINED
UNDER CONTRACTS EXECUTED BY A DEPARTMENT HEAD "WHOSE APPOINTMENT
TO THAT POSITION IS SUBJECT TO ADVICE AND CONSENT.

"SUCH A DEPARTMENT HEAD MUST BE FREE TO ADMINISTER HIS
DEPARTMENT ACCORDING TO TRUST TERRITORY LAW WITHOUT FURTHER

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CONTROL OF PERSONNEL BY THE CONGRESS OF MICRONESIA," THE HICOM'S
VETO MESSAGE READ.

FURTHERMORE, THE HICOM CONTINUES, THE LEGISLATION PROVIDES
NO REASONABLE PROCEDURE. IF THE LEGISLATION IS ENACTED, EXPLAINS
THE HIGH COMMISSIONER, IT WOULD REUIRE "EVERY DEPARTMENT, BOARD,
OFFICE, AGENCY, OR OTHER DULY CONSTITUTED AUTHORITY WITHIN THE
EXECUTIVE GRANCH TO SUBMIT TO THE CONGRESS OF MICRONESIA... FOR
APPROVAL ALL CONTRACTS WHICH HAVE AS THEIR PUPOSE THR RETAINING
OF EXPERTS OF CONSULTANTS."

REGARDING THE BILL TO PREVENT TRANSFER OF CERTAIN PROPERTY
OF ANGAUR HOUSING AUTHORITY TO THE PALAU DISTRICT HOUSING
AUTHORITY THE HIGH COMMISSIONER STATED THAT THE CONGRESS OF
MICRONESIA " DOES NOT HAVE THE POWER TO LEGISLATE DISPOSAL OF
THE ANGAUR TRUST FUND."

ACCORDING TO THE HIGH COMMISSIONER, "THE ASSETS OF THE

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ANGAUR AUTHORITY, WHETHER CASH, NOTES OR OTHER KIND, ARE TRUST ASSETS AND MUST REVERT BACK TO THE CORPUS OF THIS SAID TRUST, SUBJECT OF COURSE, TO ANY OFFSET CAUSED BY PAUMENT OF THE LIABILITIES OF THE AUTHORITY." HE POINTED OUT THAT THE FUNDS OF THE ANGAUR HOUSING AUTHORITY CAN BE ADMINISTERED ONLY IN

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ACTION INT-05

INFO OCT-01 EA-10 PM-03 IO-10 PA-02 L-02 /033 W
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P 141010Z APR 75 ZNZ1
FM HICOMTERPACIS SAIPAN MARIANAS ISLANDS
TO ALDISTADS TERPACIS
TT LNO GUAM MARIANAS ISLANDS
TT LNO KWAJALETN MARSHALL ISLANDS
COMNAV MARIANAS GUAM MARIANAS ISLANDS
CINCPACREP GUAM/TTPI GUAM MARIANAS ISLANDS
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NAVINSERVO GUAM MARIANAS ISLANDS
COMTWELVE SAN FRANCISCO CA
RUEHC /SECSTATE WASHINGTON DC
SECDEF WASHINGTON DC
JCS WASHINGTON DC
CNO WASHINGTON DC
CINCPACFLT MAKALAPA HI
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COMCBPAC PEARL HARBOR HI
NAVFACENGCOSHQ ALEXANDRIA VA
PACNAVACENGCOS PEARL HARBOR HI

TT LNO HONOLULU HI
SAMTEC VANDENBERG AFB CA
FCO NA-VGA KIRTLAND AFB NM
CDRUSAGO MAKIMINATO JAPAN//TTPI-LNO//
AMEMB CANBERRA AS

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ACCORDANCES WITH THE TERMS OF THE TRUST, THAT ANY CHANGE IN
THE USE OF FUNDS MUST BE APPROVED BY THE BENEFICIARIES OF THE
TRUST FUND, AND BY THE HIGH COMMISSIONER AS A TRUSTEE.
(DISTAD REMENGESAU DELIVERS STATE OF THE DISTRICT MESSAGE)

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PALAO, APR. 14 (MNS)-2-PALAU DISTRICT ADMINISTRATION THOMAS N. REMENGESAU DELIVERED HIS STATE OF THE DISTRICT MESSAGE WEDNESDAY, (APRIL 9), TO THE FIFTH PALAU DISTRICT LEGISLATURE AT ITS EIGHTH REGULAR SESSION, PALAU PUBLIC INFORMATION OFFICER DAVID NGIRMIDOL REPORTS.

IN HIS MESSAGE, DISTRICT REMENGESAU FIRST SPOKE ABOUT LAST YEAR'S ACCOMPLISHMENTS AS WELL AS AREAS OF CONCERN, ACCORDING TO NGIRMIDOL. REMENGESAU SAID THE SERVICES THAT THE GOVERNMENT

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HAS RENDERED TO THE PEOPLE OF PALAU WERE ESSENTIAL. "YOUR GOVERNMENT HAS CONTINUED TO PARTICIPATE ACTIVELY IN PROVIDING ESSENTIAL PUBLIC SERVICES TO OUR PEOPLE DURING THIS PAST YEAR," HE SAID. HE MENTIONED VARIOUS ACCOMPLISHMENTS, AND ACTIVITIES OF PALAU DISTRICT GOVERNMENT WHICH INCLUDE EDUCATION, PUBLIC HEALTH SERVICES AGRICULTURE, MARINE RESOURCES, ECONOMICS, SCHOOLS, AND CAPITAL IMPROVEMENT PROJECTS. "OUR MOST RECENT ESTIMATES INDICATE THAT PALAO WILL REQUIRE OVER \$45 MILLION IN CAPITAL IMPROVEMENTS AND SOME \$35 MILLION TO OPERATE OUR DISTRICT GOVERNMENT AT ITS PRESENT LEVEL FOR A FIVE YEAR PERIOD. THIS MEANS WE NEED \$80 MILLION OVER THE NEXT FIVE YEARS IF WE ARE TO PROVIDE PALAO WITH A VIABLE PHYSICAL INFRASTRUCTURE AND A SLIGHTLY INCREASED LEVEL OF PUBLIC SERVICES WHICH WILL BE NECESSARY TO MAINTAIN AND OPERATE THE EXPANDING PHYSICAL PLANT," REMENGESAU SAID. "UNFORTUNATELY, THE FUNDING LEVELS PRESENTLY ANTICIPATED FOR THE PROPOSED FIVE YEAR TRANSITION PERIOD ARE WOEFULLY INADEQUATE TO SUPPORT A PROGRAM OF THIS MAGNITUDE," HE ADDED.

NOTING THAT THE PROPOSED \$80 MILLION IS DIFFICULT TO REACH, THE PALAU DISTRICT SAID, "WE ARE FACED INSTEAD WITH THE VERY REAL POSSIBILITY OF A SEVERE REDUCTION OF PUBLIC SERVICES

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BEGINNING IN FISCAL YEAR 1977 AND CONTINUING DOWNWARD THEREAFTER." AS PRESENTLY SCHEDULED AND ESTIMATED \$13 MILLION WOULD BE AVAILABLE FOR CAPITAL IMPROVEMENTS DURING THIS PERIOD WHICH REPRESENTS ONLY ONE-THIRD OF OUR PROJECTED NEED FOR CAPITAL IMPROVEMENT, HE NOTED. "THIS FINANCIAL PICTURE, HE SAID, IS GRIM

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ENOUGH OF ITSELF BUT WHEN WE CONSIDER OUR CURRENT DESIRE FOR A MORE SELF-SUFFICIENT FORM OF GOVERNMENT AND WITH THE CONSEQUENT FURTHER REDUCTION OF OUTSIDE FUNDING, IT IS APPARENT THAT WE ARE HEADING FOR A VERY SERIOUS CRISIS." "WE ARE AT AN HISTORIC CROSSROAD IN THE HISTORY OF OUR ISLAND COMMUNITY WHICH WILL AFFECT THE LIVES NOT ONLY OF OUR GENERATION BUT THOSE OF OUR CHILD AND THEIR CHILDREN," HE HADDED

DISTAD REMENGEYAU SAID OF W SELF-SUFFICIENT NATION, "FOR THE MOMENT, ASIDE FROM THE POLITICAL RHETORIC OF FREE ASSOCIATION, INDEPENDENCE OR COMMONWEALTH, LET US AS OURSELVES THOSE BASIC QUESTIONS PERTINENT TO WHAT OUR LIFE STYLE OR STANDARD OF LIVING SHOULD BE, WHAT MATERIAL THINGS DO WE WANT FOR OURSELVES AND OUR CHILDREN? SHALL WE GO BACK TO THE WAYS OF OUR FOREFATHERY ON THE LAND AND SEA? I DOUBT THAT, FOR THE OTHER EXTREME SHALL WE PROJECT OURSELVES ON A COURSE TO ACCELERATE OUR ECONOMIC

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GROWTH TO THAT OF A DEVELOPED COUNTRY LEVEL AS SOON AS POSSIBLE WHICH WOULD MEAN CONSIDERABLE FOREIGN CAPITAL AND LABOR AND OFFERING OF OUR LANDS TO THEM? NO, WE COULD NOT ABSORB THAT SHOCK EITHER. BUT IS THERE NOT A SUITABLE ANSWER IN BETWEEN...A COMPRISE?"

IN CONCLUDING HIS MESSAGE! DISTAD REMENGEYAU SAID, "OUR BEST ESTIMATES ARE THAT IF PALAU WERE TO BE TOTALLY SELF-SUFFICIENT WE WOULD NEED TO GENERATE SOME \$14 MILLION IN TAXES ANNUALLY. FROM A BASICALLY ECONOMIC STANDPOINT, WE SHOULD ACCEPT A REDUCTION IN OUTSIDE FUNDING ONLY TO THE EXTENT THAT IT CAN BE REPLACED BY LOCAL TAXES, IF WE ARE TO MAINTAIN AT LEAST MINIMUM SERVICES." HE SAID.

"WE HAVE MADE GREAT STRIDES IN POLITICAL DEVELOPMENT, ESPECIALLY OVER THE PAST TEN YEARS BUT OUR ECONOMIC DEVELOPMENT HAS NOT KEPT PACE WITH OUR POLITICAL DEVELOPMENT. MANY MORE ECONOMIC DEVELOPMENT WILL ENTAIL BRINGING IN SOME FOREIGN CAPITAL AND LABOR AS WE SIMPLY DO NOT HAVE SUFFICIENT ASSETS AND ALL THE NECESSARY MANPOWER TO COMPLETE THE TASK BEFORE US,"

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HE ADDED.

"THERE CAN BE NO VIABLE GOVERNMENT STRUCTURE WITHOUT AN ECONOMIC BASE OF SUFFICIENT SIZE TO GENERATE TAX REVENUES TO SUPPORT THAT GOVERNMENT. AND WITHOUT A VIABLE GOVERNMENT, WHAT THEN HAPPENS TO POLITICAL DEVELOPMENT?" REMENGESAU ASKED.

"WE BELIEVE THAT A REASSESSMENT OF OUR PRIORITIES IS IMPERATIVE AND TOWARD THAT END, MY ADMINISTRATION PLEDGES ITS FULL SUPPORT IN WORKING WITH THIS LEGISLATURE TO ACHIEVE THAT GOAL," HE ASSERTED.

THE PALAU DISTRICT EXPRESSED HIS APPRECIATION FOR THE COOPERATION GIVEN HIM IN THE PAST YEAR.

SPEAKER OF THE PALAU LEGISLATURE ITEL BANG LUI SPOKE BRIEFLY ABOUT SECRETARIAL ORDER 2969, REGARDING THE RETURN OF PUBLIC LANDS. HE ALSO DISCUSSED WAR CLAIMS, THE KOROR-AIRAI BRIDGE, THE PALAU CONSTITUTIONAL CONVENTION, POLITICAL STATUS NEGOTIATIONS AND BUDGET (ALL ISSUES: PLEASE CREDIT CONGRESS OF MICRONESIA) (UDUI CLARIFIES PONAPE RESOLUTION)

SAIPAN, APR. 14 (CONGRESS RELEASE)---CONGRESS OF MICRONESIA

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LEGISLATIVE COUNSEL KALEB UDUI HAS ISSUED A BRIEF STATEMENT CORRECTING CERTAIN INFORMATION CONTAINED IN A UNITED PRESS INTERNATIONAL STORY WHICH APPEARED IN A RECENT ISSUE OF THE GUAM'S PACIFIC DAILY NEWS.

UDUI COMMENTED ON AN APRIL 10, 1975 STORY WHICH APPEARED ON PAGE EIGHT OF THE NEWSPAPER CONCERNING A PONAPE DISTRICT LEGISLATURE RESOLUTION URGING THE U.S. TO HALT SEPARATE TALKS WITH THE MARIANA ISLANDS.

THE STORY INDICATED THAT THE MARIANAS "OPTED" TO NEGOTIATE SEPARATELY AFTER CONGRESS REJECTION OF THE U.S. PROPOSAL FOR COMMONWEALTH STATUS FOR ALL OF THE TRUST TERRITORY IN 1969.

"IT WAS ONLY UNTIL THE U.S. IN 1972 AGREED TO SEPARATE TALKS THAT NEGOTIATIONS WERE ACTUALLY INITIATED," HE COMMENTED.

ONE PART OF THE STORY DESCRIBED "FREE ASSOCIATION" AS ONE IN WHICH THE "TT WOULD RECEIVE GRANTS AND PROTECTION FROM THE

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UNITED STATE, BUT COULD UNILATERALLY TERMINATE THE ASSOCIATION WITHOUT NOTICE AT ANY TIME.

"THIS IS NOT ACCURATE. 7,534 5#3 0433,5 0490938 IMPACT, THE U.S. WOULD BE ALLOWED TO NEGOTIATE TO BUILD MILITARY BASES IN, AND HANDLE FOREIGN AFFAIRS AND DEFENSE FOR MICRONESIA, AND

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ACTION INT-05

INFO OCT-01 TO-10 EA-10 PM-03 PA-02 L-02 /033 W
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P 141010Z APR 75 ZNZ
FM HICOMTERPACIS SAIPAN MARIANAS ISLANDS
TO ALOI STADS TERPACIS
TT LNO GUAM MARIANAS ISLANDS
TT LNO KWAJALEYN MARSHALL ISLANDS
COMNAV MARIANAS GUAM MARIANAS ISLANDS
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PCDNA-VGA KIRTLAND AFB NM
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MICRONESIA IN CONSIDERATION WOULD RECEIVE GRANTS AND ASSISTANCE.
FURTHERMORE, THE AGREEMENT COULD ONLY BE MUTUALLY TERMINATED
AFTER THE FIRST 15 YEARS, AND ONLY AFTER THAT PERIOD COULD IT
BE UNILATERALLY TERMINATED," HE COMMENTED.

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"THE U.S. HAS NOT REJECTED THIS PROPOSAL AS THE STORY INDICATED. THE U.S. WAS A PART OF THE NEGOTIATIONS WHICH LED UP TO THIS PROPOSAL AND THE ONLY REJECTION I KNOW OF IS THAT BY THE CONGRESS RECENTLY IN REJECTING TITLE FOUR OF THE COMPACT DEALING WITH FINANCIAL MATTERS," UDUT SAID, ADDING THAT IT IS EXPECTED THAT THIS TITLE WILL BE RENEGOTIATED.

"WE WELCOME NEWS ABOUT MICRONESIA'S POLITICAL STATUS MATTERS," HE CONCLUDED, "BUT NOTFOVER WE WELCOME ACCURATE"

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STORIES SO THAT BOTH THE PEOPLE OF MERTICA AND MICRONESIA CAN BE KEPT WELL-INFORMED ON THIS IMPORTANT QUESTION."

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