



Department of State

MAY 12 1975

TELEGRAM

645N  
10  
542  
3

UNCLASSIFIED 4766

PAGE 01 090908Z

17  
ACTION INT-45

Amb  
Schmitz  
Capt  
Col Smith

MVTrent  
Aiche  
de Giffenried

FM 10-10 EA-12 L-72 PM-03 PA-02 1033 W  
075572

UNCLAS MAY 74  
CINCPACFLT SAIPAN MARIANAS ISLANDS  
CINCPACFLT TERPACIS  
CINCPACFLT GUAM MARIANAS ISLANDS  
CINCPACFLT KWAJALEIN MARSHALL ISLANDS  
CINCPACFLT GUAM MARIANAS ISLANDS  
CINCPACFLT GUAM/TIPI GUAM MARIANAS ISLANDS  
CINCPAC HONOLULU HI  
INTELLIGENCE CENTER PACIFIC (IPAC)  
NAVINSERVO GUAM MARIANAS ISLANDS  
COMTWELVE SAN FRANCISCO CA  
AEMBC /SECSTATE WASHINGTON DC  
SECDEF WASHINGTON DC  
JCS WASHINGTON DC  
CNO WASHINGTON DC  
CINCPACFLT MAKALAPA HI  
CINCPACFLT HICKAM AFB HI  
COMFRAC CAMP H M SMITH HI  
COMCOPAC PEARL HARBOR HI  
NAVFALENGCOMO ALEXANDRIA VA  
PACNAVFACENGCOM PEARL HARBOR HI

TT LNO HONOLULU HI  
SAMTEC VANDENBERG AFB CA  
PCDWA LGA KIRTLAND AFB NM  
CURUSAGU MAKIMINATO JA//TIPI=LNO//  
AMEMB CANBERRA ACT AS

UNCLAS.  
SECTION 01 OF 02  
COMTWELVE PASS INFO FOR AMB WILLIAMS  
SECSTATE PASS TO DEPT INT/SEC INTERIOR/OTA OSN  
AMEMBASSY CANBERRA FOR PAC. ISL. MONTHLY  
AMEMBASSY TOKYO

UNCLASSIFIED

03 - 026734



Department of State

TELEGRAM

UNCLASSIFIED

PAGE 02 090908Z

MISSION USUN NEW YORK

(WILLIAMS RESPONSE TO TENORIO)

PARAGRAPH 9 (MNSING THE MARIANAS COVENANT "IS OPEN FOR AMENDMENT BY REVISION OR NEGOTIATION") ACCORDING TO A RECENT LETTER FROM AMBASSADOR FRANKLIN HAYDN WILLIAMS TO MARIANAS SENATOR PEDRO A. TENORIO. THE LETTER, (DATED MAY 5) CONTAINS DETAILED ANSWERS TO A LIST OF QUESTIONS SUBMITTED TO THE AMBASSADOR BY SENATOR TENORIO ON APRIL 23RD.

3 RUHGSAA0667 UNCLAS.

AMBASSADOR WILLIAMS ALSO REAFFIRMED THAT IF THE COVENANT IS APPROVED IN THE JUNE 17 PLEBISCITE IT WILL BE SUBMITTED "IN EXACTLY THE SAME FORM TO THE CONGRESS OF THE UNITED STATES. FOR APPROVAL OR DISAPPROVAL BUT NOT FOR AMENDMENT BY THAT BODY."

AFTER POINTING OUT THAT THE QUESTIONS RAISED IN SENATOR TENORIO'S LETTER WERE CAREFULLY CONSIDERED BEFORE THE SIGNING OF THE COVENANT, THE AMBASSADOR ANSWERED EACH QUESTION IN DETAIL. A SUMMARY OF HIS RESPONSE FOLLOWS.

ON THE QUESTION OF APPLICABILITY OF U.S. MINIMUM WAGE LAW, WILLIAMS POINTED OUT THAT THE AGREEMENT LEFT THE MARIANAS LEGISLATURE FREE TO ADOPT WHATEVER MINIMUM WAGE IT CONSIDERS APPROPRIATE TO THE NORTHERN MARIANAS AND THAT IT COULD ADOPT LEGISLATION IDENTICAL TO THAT OF THE UNITED STATES IF IT SO DESIRED.

CONCERNING WAR CLAIMS, WILLIAMS SAID THAT THE COVENANT PROTECTS THE RIGHTS OF THE PEOPLE OF THE NORTHERN MARIANAS BY "SPECIFICALLY STATING THAT THE MICRONESIAN CLAIMS ACT AND ANY SUBSEQUENT AMENDMENTS THERETO WILL CONTINUE TO APPLY TO THE NORTHERN MARIANA ISLANDS WHEN THE COVENANT TAKES EFFECT."

PAGE 04 RUHGSAA0667 UNCLAS.

THE RIGHT OF EMINENT DOMAIN "MUST EXTEND TO ALL TERRITORIES UNDER THE DOMAIN OF THE UNITED STATES," AMBASSADOR WILLIAMS WROTE, BUT "THE LANGUAGE OF THE COVENANT WAS CAREFULLY DESIGNED TO EXTEND MAXIMUM PROTECTION TO THE PEOPLE OF THE NORTHERN MARIANAS IN THIS MATTER" AND THE UNITED STATES HAS UNDERTAKEN

UNCLASSIFIED

026735



Department of State

TELEGRAM

UNCLASSIFIED

PAGE 03 000008Z

A FORMAL COMMITMENT "THAT IF IN THE FUTURE IT HAS NEED FOR LAND IN THE NORTHERN MARIANAS FOR PUBLIC PURPOSES IT WILL SEEK TO ACQUIRE THE RIGHTS TO SUCH LAND BY VOLUNTARY MEANS AND IN ACCORDANCE WITH ESTABLISHED LAWS AND PROCEDURES."

TURNING TO GUARANTEED JOB PREFERENCES, WILLIAMS STATED THAT THE GOVERNMENT OF THE NORTHERN MARIANAS WOULD BE FREE TO ESTABLISH "JUSTIFIABLE STANDARDS AND QUALIFICATIONS FOR LOCAL EMPLOYMENT," BUT THE "LAWS COULD NOT BE APPLIED IN A MANNER TO DISCRIMINATE AGAINST AMERICAN CITIZENS FROM OTHER PARTS OF THE UNITED STATES IF THEY HAD THE SAME QUALIFICATIONS."

ON THE QUESTION OF GUARANTEED FINANCIAL SUPPORT, HE WROTE IN THE LANGUAGE OF THE COVENANT COULD NOT BE MORE STRONGLY PUT. IT STATES THAT APPROVAL BY THE U.S. CONGRESS WILL CONSTITUTE A COMMITMENT AND PLEDGE OF THE FULL FAITH AND CREDIT OF THE UNITED STATES FOR THE PAYMENT ON AN ANNUAL BASIS OF ALL

PAGE 05 RUHGSAA0667 UNCLAS.

THE MONIES CALLED FOR IN ARTICLE VII OF THE COVENANT.

IN ADDITION, THE UNITED STATES WILL PROVIDE THE FULL RANGE OF FEDERAL PROGRAMS AND SERVICES WHICH ARE AVAILABLE TO THE TERRITORIES OF THE UNITED STATES, INCLUDING SOCIAL SECURITY, HEALTH AND MEDICAL CARE ASSISTANCE, HOUSING ASSISTANCE, AND CHILD WELFARE PROGRAMS.

THE COVENANT EXTENDS TO CAROLINIANS AND CHAMORROS OF NORTHERN MARIANA ISLANDS DESCENT EQUAL PROTECTION WITH RESPECT TO LAND OWNERSHIP, WILLIAMS STATED. "UNDER THE COVENANT AND THE U.S. CONSTITUTION CAROLINIANS AND CHAMORROS WILL BE GUARANTEED THE FULL PROTECTION OF THE LAW AND ACCESS TO THE COURTS IF THEIR EQUAL RIGHTS TO LAND OWNERSHIP ARE DENIED TO THEM OR IF IN ANY WAY THEY ARE DISCRIMINATED AGAINST WITH RESPECT TO LAND OWNERSHIP."

CONCERNING THE TERMS UNDER WHICH THE UNITED STATES WILL LEASE CERTAIN LANDS, WILLIAMS REAFFIRMED THAT AGREEMENT HAD BEEN REACHED ONLY AFTER BOTH SIDES HAD STUDIED THE MATTER THOROUGHLY AND AFTER CAREFUL CONSIDERATION OF THE VIEWS AND RECOMMENDATIONS OF REAL ESTATE EXPERTS AND LAND APPRAISERS. HE POINTED OUT THAT \$19,520,600 WILL BE PAID TO THE GOVERNMENT

UNCLASSIFIED

025736



# Department of State TELEGRAM

UNCLASSIFIED

PAGE 04 090908Z

PAGE 06 RUHGSAA0687 UNCLAS.

OF THE NORTHERN MARIANAS TO A 10 PER CENT ANNUAL INTEREST AND IF THE PRINCIPAL IS IN CONTACT IT COULD EARN INTEREST AND DIVIDENDS UP TO 10 PER CENT PER YEAR.

THE UNITED STATES HAS ALREADY PAID FOR USE AND OCCUPANCY OF APPROXIMATELY ONE THIRD OF THE LAND IN QUESTION AND THIS MONEY REMAINS IN A TRUST FUND FOR THE BENEFIT OF THE PEOPLE OF THE NORTHERN MARIANAS, HE ADDED.

ADDITIONALLY, THE UNITED STATES WILL LEASE BACK TO THE GOVERNMENT OF THE NORTHERN MARIANAS ABOUT 6400 ACRES OF LAND FOR ONE DOLLAR PER ACRE AND WILL SET ASIDE LAND IN SAIPAN FOR A PUBLIC PARK. THE UNITED STATES WILL ALSO RETURN SOME 4,790 ACRES OF MILITARY RETENTION LAND TO THE PEOPLE OF THE NORTHERN MARIANAS.

THE UNITED STATES CONSTITUTION AND FEDERAL LAWS AND TREATIES ARE APPLICABLE TO ALL OF THE STATES AND AMERICAN TERRITORIES. WITHIN THIS FRAMEWORK THE NORTHERN MARIANAS ARE ASSURED OF MAXIMUM SELF-GOVERNMENT UNDER THEIR OWN CONSTITUTION AND THE COVENANT PLACES SUBSTANTIAL LIMITATIONS ON THE EXERCISE OF U.S. POWERS IN THE NORTHERN MARIANAS.

THE CITIZENS OF THE NORTHERN MARIANAS WILL ELECT THEIR OWN

PAGE 07 RUHGSAA0667 UNCLAS.

GOVERNMENT, WHICH WILL BE EMPOWERED TO ENACT LOCAL LAWS. UNDER THE COVENANT, AMERICAN CITIZENS WOULD HAVE THE RIGHT TO RESIDE IN THE MARIANAS, JUST AS PEOPLE OF THE MARIANAS WHO HAVE BECOME UNITED CITIZENS WOULD BE ABLE TO LIVE ANYWHERE IN THE UNITED STATES.

LAND OWNERSHIP RESTRICTIONS IN THE COVENANT "COULD INHIBIT THOSE WHO DO NOT QUALIFY FOR LAND OWNERSHIP FOR THINKING IN TERMS OF PERMANENT RESIDENCE IN THE NORTHERN MARIANA ISLANDS." AMBASSADOR WILLIAMS STATED. THE RIGHT OF AN AMERICAN CITIZEN RESIDING IN THE NORTHERN MARIANAS TO VOTE IN U.S. PRESIDENTIAL ELECTIONS COULD NOT BE GRANTED BY THE COVENANT, HE SAID, BECAUSE VOTING IS RESTRICTED TO CITIZENS RESIDING IN ONE OF THE 50 STATES OR THE DISTRICT OF COLUMBIA.

WHILE IT IS POSSIBLE THAT AT SOME TIME IN THE FUTURE THE CONSTITUTION MAY BE AMENDED TO ALLOW ALL AMERICAN CITIZENS TO

UNCLASSIFIED

026737



Department of State

TELEGRAM

UNCLASSIFIED

CASE 85 090908Z

VOTE IN PRESIDENTIAL ELECTIONS REGARDLESS OF THEIR PLACE OF RESIDENCE. THE LETTER EXPLAINED THIS COULD NOT BE GRANTED UNDER EXISTING CONSTITUTIONAL PROVISIONS. VOTING REPRESENTATION IN THE UNITED STATES CONGRESS IS SIMILARLY RESTRICTED, WILLIAMS SAID. THE AMERICAN TERRITORIES OF GUAM, PUERTO RICO AND THE

END

UNCLASSIFIED

026738



10  
5

Department of State

TELEGRAM

UNCLASSIFIED 4760

PAGE 01 090908Z

15  
ACTION INT-05

INFO OCT-01 IO-10 EA-10 PM-03 PA-02 L-02 /033 W  
----- 075559

P 090625Z MAY 75  
FM HICOMTERPACIS SAIPAN MARIANAS ISLANDS  
TO ALDISTADS TERPACIS  
TT LNO GUAM MARIANAS ISLANDS  
TTPI LNO KWAJALEIN MARSHALL ISLANDS  
CUMNAVMARIANAS GUAM MARIANAS ISLANDS  
CINCPACREP GUAM/TTPI GUAM MARIANAS ISLANDS  
CINCPAC HONOLULU HI  
INTELLIGENCE CENTER PACIFIC (IPAC)  
NAVINSERVO GUAM MARIANAS ISLANDS  
COMTWELVE SAN FRANCISCO CA  
RUEHC /SECSTATE WASHINGTON DC  
SECDEF WASHINGTON DC  
JCS WASHINGTON DC  
CNO WASHINGTON DC  
CINCPACFLT MAKALAPA HI  
CINCPACAF HICKAM AFB HI  
CGFMFPAC CAMP H M SMITH HI  
COMCBPAC PEARL HARBOR HI  
NAVFACENGCOMHQ ALEXANDRIA VA  
PACNAVACENGCOM PEARL HARBOR HI

TT LNO HONOLULU HI  
SAMTEC VENDENBERG AFB CA  
FCO NA LGA KIRTLAND AFB NM  
CURUSAGO MAKIMINATO JA//TTPI-LNO//  
AMEMB CANBERRA ACT AS

UNCLAS.  
FINAL SECTION OF 02  
VIRGIN ISLANDS NOW HAVE NON-VOTING REPRESENTATIVES TO THE  
CONGRESS.

AMBASSADOR WILLIAMS OBSERVED THAT IT WAS THE MANDATE OF  
THE MARIANAS POLITICAL STATUS COMMISSION TO NEGOTIATE A CLOSE

UNCLASSIFIED

03025739



Department of State

TELEGRAM

UNCLASSIFIED

PAGE 02 090908Z

AND ENDURING RELATIONSHIP IN POLITICAL UNION WITH THE UNITED STATES. HE STATED THAT "THE PRINCIPLE OF UNILATERAL TERMINATION IS INCONSISTENT WITH THE KIND OF POLITICAL RELATIONSHIP THAT WAS BEING SOUGHT BY THE NORTHERN MARIANAS AND ITS INCLUSION IN THE COMMONWEALTH COVENANT WOULD HAVE BEEN UNACCEPTABLE TO THE UNITED STATES."

THE MPSC AND THE UNITED STATES AGREED THAT APPROVAL OF THE COVENANT SHOULD REQUIRE A 55 PERCENT MAJORITY IN THE

PAGE 03 RUHGSAA0668 UNCLAS.

PLEBISCITE, BUT THEY AGREED THAT "ONE THIRD OF THE PEOPLE VOTING SHOULD NOT BE ALLOWED TO DENY A LARGE MAJORITY OF THEIR DEMOCRATIC RIGHT TO DETERMINE THE FUTURE POLITICAL STATUS OF THE NORTHERN MARIANAS," WILLIAMS CONCLUDED.

(OLD AGE PROGRAM)

SAIPAN, MAY 9 (MNS)---SOME 30 SENIOR CITIZENS OF SAIPAN ATTENDED A PARTY HOSTED BY THE COMMUNITY DEVELOPMENT DIVISION AT SAIPAN'S MICRO BEACH FRIDAY.

MARIANAS DISTRICT ADMINISTRATOR FRANCISCO . ADA, SAIPAN MAYOR VICENTE D. SABLAN AND LEGISLATURE PRESIDENT VICENTE NO. SANTOS ATTENDED THE PARTY.

HANDICRAFTS MADE BY THE OLDER CITIZENS WERE ON DISPLAY. THE HANDICRAFTS WERE MADE FROM LOCAL MATERIALS.

PRESIDENT SANTOS, IN HIS BRIEF REMARKS, TOLD THE SENIOR CITIZENS: "YOUR KNOWLEDGE OF OUR LOCAL CUSTOMS SHOULD BE PASSED ON TO THE PRESENT GENERATION."

LEON T. CAMACHO, A MEMBER OF THE POLICY COUNCIL OF THE OLD AGE PROGRAM TOLD THE GROUP THAT THEY SHOULD ASK THE GOVERNMENT FOR A PERMANENT PLACE WHERE THE SENIOR CITIZENS COULD GATHER AND WORK. HE ENCOURAGED THE USAGE OF LOCAL

PAGE 04 RUHGSAA0668 UNCLAS.

MATERIALS IN MAKING HANDICRAFTS.

EUT

UNCLASSIFIED

026740



Department of State

TELEGRAM

UNCLASSIFIED

PAGE 02 101114Z

(CORRECTION ON WILLIAMS, TENORIO STORY)  
SAIPAN, MAY 10 (MNS) --- THE MNS STORY DATED FRIDAY,  
MAY 9 (WILLIAMS RESPONSE TO TENORIO) CONTAINED A SERIOUS  
TYPOGRAPHICAL ERROR WHICH SHOULD BE CORRECTED BEFORE RELEASE.  
THE WORD QUOTE NOT UNQUOTE WAS INADVERTENTLY LEFT OUT IN THE FIRST  
LINE OF THE STORY. THE CORRECT OPENING SENTENCE FOR THAT STORY  
SHOULD READ AS FOLLOWS: "THE MARIANAS COVENANT" IS NOT OPEN  
FOR AMENDMENT, REVISION, OR RENEGOTIATION" ACCORDING TO

PAGE 03 RUHGSAA0705 UNCLAS

A RECENT LETTER FROM AMBASSADOR FRANKLIN HAYDN WILLIAMS TO  
MARIANAS SENATOR PEDRO A. TENORIO.

MNS REGRETS THE ERROR AND REQUESTS THAT ALL BROADCASTERS  
AND EDITORS MAKE THE NECESSARY CORRECTION ON THE STORY  
BEFORE RELEASE.

EUT

UNCLASSIFIED

29

026741





MAY 12 1975

10/5  
6015A

Department of State

TELEGRAM

UNCLASSIFIED

8293  
Amb

MVTrent

PAGE 01 101114Z

Schmitz

Archer

11  
ACTION INT-05

Capt

de Graffenried

Col Smith

INFO OCT-01 EA-10 IO-10 PM-03 PA-02 L-02 /033 W  
090052

P 100410Z MAY 75 ZNZ1  
FM HICOMTERPACIS SAIPAN MARIANAS ISLANDS  
TO ALDISTADS TERPACIS  
TT LNO GUAM MARIANAS ISLANDS  
TT LNO KWAJALEIN MARSHALL ISLANDS  
CUMNAV MARIANAS GUAM MARIANAS ISLANDS  
CINCPACREP GUAM/TTPI GUAM MARIANAS ISLANDS  
CINCPAC HONOLULU HI  
INTELLIGENCE CENTER PACIFIC (IPAC)  
NAVINSERVO GUAM MARIANAS ISLANDS  
COMTWELVE SAN FRANCISCO CA  
RUEHC /SECSTATE WASHINGTON DC  
SECDEF WASHINGTON DC  
JCS WASHINGTON DC  
CNO WASHINGTON DC  
CINCPACFLT MAKALAPA HI  
CINCPACAF HICKAM AFB HI  
CGFMFPAC CAMP H M SMITH HI  
COMCBPAC PEARL HARBOR HI  
NAVFACENGCOMHQ ALEXANDRIA VA  
PACNAVACENGCOM PEARL HARBOR HI

*Handwritten notes:*  
CINCPACFLT MAKALAPA HI  
CINCPACAF HICKAM AFB HI  
CGFMFPAC CAMP H M SMITH HI  
COMCBPAC PEARL HARBOR HI

TT LNO HONOLULU HI  
SAMTEC VANDENBERG AFB CA  
FCDNA-LGA KIRTLAND AFB NM  
CURUSAGO MAKIMINATO JAPAN//TTPI-LNO//  
AMEMB CANBERRA AS

UNCLAS  
COMTWELVE PASS INFO FOR AMB WILLIAMS  
SECSTATE PASS TO DEPT INT/SEC INTERIOR/DOIA OSN  
AMEMBASSY CANBERRA FOR PAC. ISL. MONTHLY  
AMEMBASSY TOKYO JA  
USMISSION USUN NEW YORK

UNCLASSIFIED

03026742