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ACTION IO-10

INFO OCT-01 EUR-12 EA-06 ISO-00 CIAE-00 DODE-00 PM-03 H-02

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FM USMISSION USUN NY
TO SECSTATE WASHDC 777
INFO CINCPACREP GUAM/TTPI UNN
AMEMBASSY PARIS
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY CANBERRA
USLO PEKING

DEPARTMENT OF STATE A/CDC/MR	
REVIEWED BY <u>Hell</u>	DATE <u>MAR. 5 1987</u>
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EDS or EDS EXT. DATE <u>OADR</u>	
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DECLASSIFIED <input checked="" type="checkbox"/> RELEASABLE <input checked="" type="checkbox"/> <u>IN PART</u>	
RELEASE DENIED <input type="checkbox"/>	
PA or FOI EXEMPTIONS <u>BIAS</u>	

C O N F I D E N T I A L SECTION 1 OF 2 USUN 3053

PLEASE PASS INTERIOR FOR DOTA AND OMSN

CINCPAC REP FOR STATUS LNO FOR HICOM

E.O. 11652: GDS
TAGS: PFOR, UN, TQ
SUBJECT: TRUSTEESHIP COUNCIL 41ST SESSION: SUMMARY
REF: USUN 1917

SUMMARY: TRUSTEESHIP COUNCIL (TC) APPROVED VISITING MISSION TO OBSERVE MARIANAS PELBISCITE (OVER SOVIET OPPOSITION) THUS RECOGNIZING LEGITIMACY OF ACT OF SELF-DETERMINATION. CONGRESS OF MICRONESIA'S RESPONSIBILITY FOR PRESENT STALEMATE IN NEGOTIATIONS CAME THROUGH CLEARLY, BUT COUNCIL SHOWED IMPATIENCE AT LACK OF PROGRESS IN ECONOMIC DEVELOPMENT AND SELF-GOVERNMENT. PRESSURES FOR EARLY TERMINATION OF TRUSTEESHIP LIKELY TO GROW. END SUMMARY.

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1. MARIANAS. TRUSTEESHIP COUNCIL SESSION MAY 27-JUNE 7 AUTHORIZED (OVER SOVIET OPPOSITION) VISITING MISSION TO OBSERVE MARIANAS PLEBISCITE, THUS ACCEPTING RESPONSIBILITY FOR PRESENCE AT ACT OF SELF-DETERMINATION AND IMPLICITLY RECOGNIZING LEGITIMACY OF PLEBISCITE.

2. BRITISH-FRENCH-AUSTRALIAN SUPPORT WAS LOGICAL STEP IN LONG PROCESS OF EDUCATION ON THE ISSUES INVOLVED, THROUGH COUNCIL SESSIONS, INFORMAL CONSULTATIONS, AND PARTICIPATION IN PREVIOUS VISITING MISSIONS.

BIAS

3. SOVIET OPPOSITION TOOK FORM OF VOTE AGAINST THE MISSION. OTHERWISE, IT WAS VERY SIMILAR TO PREVIOUS YEAR'S AND NOT VERY MUCH MORE POLEMIC. SOV'S HAVE CONSISTENTLY MADE CLEAR THEIR OPPOSITION TO SEPARATION OF MARIANAS. WHILE THERE WERE RUMORS THAT THEY MIGHT REQUEST A RULING FROM UN LEGAL COUNSEL ON LEGALITY OF MARIANAS PLEBISCITE, THEY DID NOT DO SO. FURTHERMORE, DESPITE SOME EARLY HINTS OF OBSTRUCTIONIST TACTICS ON PART OF SOV REP NEKLESSA-- WHICH COULD HAVE MADE IT DIFFICULT FOR VISITING MISSION TO DEPART ON TIME --HE BECAME MORE COOPERATIVE AS THE SESSION PROGRESSED AND AGREED TO FINAL SESSION SATURDAY, JUNE 7 SO THAT MISSION COULD DEPART ON SCHEDULE JUNE 9.

4. FIVE PRO-CONVENANT PETITIONERS MADE GOOD IMPRESSION WITH SOLID, CONVINCING STATEMENTS. FAILURE OF MOST VOCAL OPPONENTS TO APPEAR AS PETITIONER ALSO HAD IMPACT. NEITHER OF THE TWO WHO DID APPEAR--AN AUSTRALIAN ABORIGINAL OF QUESTIONABLE CREDITIALS AND TINIAN PETITIONER SAN NICOLAS --WAS PARTICULARLY EFFECTIVE.

5. WHILE ACCEPTING THE PLEBISCITE, OUR FIRENDS ON THE COUNCIL ARE SENSITIVE TO ANY EVIDENCE THAT THE US IS "RAILROADING" THE SEPARATION OR NOT LIVING UP TO ITS OBLIGATIONS UNDER THE TRUSTEESHIP AGREEMENT. THUS IT WAS IMPORTANT TO REITERATE OUR INTENTION TO SEEK TERMINATION OF THE TRUSTEESHIP AGREEMENT FOR THE ENTIRE TERRITORY SIMULTANEOUSLY. IT WILL BE OF CONTINUING IMPORTANCE TO

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SHOW THAT WE ARE SCRUPULOUSLY CARRYING OUT OUR TRUSTEESHIP OBLIGATIONS, AND ARE NOT REGARDING THE MARIANAS SEPARATION AS A FAIT ACCOMPLI UNTIL THE TRUSTEESHIP IS ENDED. WE REITERATE OUR RECOMMENDATIONS (USUN 1917) THAT THE US NOT RULE THE MARIANAS OUT OF THE JULY 8 REFERENDUM OR THE CONSTITUTIONAL CONVENTION, AND TAKE NO STEP TOWARD SETTING UP SEPARATE ADMINISTRATION UNTIL THE US CONGRESS HAS APPROVED THE COVENANT.

6. OTHER NEGOTIATIONS. UNLIKE LAST YEAR'S SESSION, WHERE THE US AND CONGRESS OF MICRONESIA (COM) REPRESENTATIVES VOICED ESSENTIALLY THE SAME OPTIMISTIC VIEWS ABOUT NEGOTIATIONS ON FREE ASSOCIATION, THIS YEAR THE PICTURE WAS BOTH CONFUSED AND NEGATIVE. COM REPRESENTATIVES USED STRONG LANGUAGE, CONDEMNING US "BAD BAITH" IN CONDUCT OF THE NEGOTIATIONS AND SEPARATION OF THE MARIANAS. SENATOR KENDALL WENT SO FAR AS TO SAY THAT FAILURE TO REACH AGREEMENT WITH THE US "HAS FOR ALL PRACTICAL PURPOSES REMOVED FREE ASSOCIATION...FROM CONSIDERATION AS A VIABLE MEANS FOR THE ACHIEVEMENT OF OUR OBJECTIVES." THE STRONG LANGUAGE OF THE PREPARED STATEMENTS, HOWEVER, WAS NOT MATCHED BY REPLIES UNDER QUESTIONING. WHAT CAME THROUGH MOST CLEARLY, BOTH IN PUBLIC SESSIONS AND IN INFORMAL CONVERSATIONS, WAS THAT THE CONGRESS OF MICRONESIA CONSIDERS THE MARIANAS' SEPARATION A BODY BLOW TO THE FUTURE OF MICRONESIA, AND THAT THEY ARE SOMEWHAT AT A LOSS TO KNOW HOW TO PROCEED. US REPRESENTATIVES FIRMLY REFUTED CHARGES OF BAD FAITH, AND BY REITERATING US REDINESS TO RESUME TALKS, MADE CLEAR THAT THE BALL IS NOW IN THE MICRONESIANS' COURT.

7. WHILE ACCEPTING THE MARIANAS' SEPARATION EC MEMBERS ARE STRONGLY OPPOSED TO FURTHER FRACTIONING OF MICRONESIA. THUS IT WAS IMPORTANT THAT THE US REITERATED IT CONTINUED SUPPORT FOR THE UNITY OF THE MARSHALLS AND CAROLINES.

8. SENATOR SALII, CHAIRMAN OF THE COM JOINT COMMITTEE ON FUTURE STATUS, THOUGHT NOT A REPRESENTATIVE AT COUNCIL SESSION, WAS IN NEW YORK AT THE TIME AND PARTICIPATED IN SEVERAL SOCIAL ACTIVITIES. HE STATED PRIVATELY WHAT THE COM REPRESENTATIVES SAID PUBLICLY - THAT HE DIDNT

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KNOW WHAT THE NEXT STEPS WOULD BE, AND THAT THE COM NEEDED TIME TO SORT THINGS OUT. HE TOLD AMB WHITE THAT IT WOULD BE SEVERAL MONTHS BEFORE THE COM DECIDED HOW TO PROCEED.

BIAS

9. PROGRESS IN ECONOMIC DEVELOPMENT, SELF-GOVERNMENT. DURING EXTENSIVE QUESTIONING OF ADMINISTERING POWER IN TWO LENGTHY SESSIONS, TC MEMBERS MADE CLEAR THEY WERE NOT SATISFIED WITH EITHER THE STATE OF ECONOMIC DEVELOPMENT OR PROGRESS TOWARD SELF-GOVERNMENT. IN SHREWD AND FRANK COMMENTS, BOTH BRITISH AND AUSTRALIANS QUESTIONED WHETHER MICRONESIA WOULD EVER HAVE THE ECONOMIC STRENGTH TO STAND ON ITS OWN AND WHETHER COM REJECTION OF SUBSTANTIAL FINANCIAL PROVISIONS OF COMPACT OF FREE ASSOCIATION WAS WISE. FAMILIAR COMPLAINTS FROM PREVIOUS YEARS--LACK OF LOCAL REVENUE, LACK OF ECONOMIC PROGRESS, US TRADE DISCRIMINATION AGAINST MICRONESIA, QUESTION OF WHEN US WOULD PROPOSE LEGISLATION FOR MICRONESIAN PARTICIPATION IN ASIA DEVELOPMENT BANK--WERE VOICED SOMEWHAT MORE INSISTENTLY BY TC MEMBERS THIS YEAR. SO WERE CRITICISMS ECHOING FORCEFULLY STATEMENTS BY COM REPRESENTATIVES, THAT MICRONESIA WAS NOT PROGRESSING TOWARD SELF-GOVERNMENT BUT WAS EVEN SLIPPING BACKWARD.

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FM USMISSION USUN NY
TO SECSTATE WASHDC 778
INFO CINCPACREP BUAM/TTPI UNN
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY MOSCOW
AMEMBASSY CANBERRA
USLO PEKING

C O N F I D E N T I A L SECTION 2 OF 2 USUN 3053

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10. BRITISH, FRENCH AND AUSTRALIANS CLEARLY THINK THAT GREATER PROGRESS TOWARD SELF-GOVERNMENT SHOULD BE POSSIBLE EVEN BEFORE END OF TRUSTEESHIP. FIELDS THEY PARTICULARLY CITE ARE RESTRICTIONS ON USE OF VETO POWER AND GREATER AUTHORITY TO COM, ESPECIALLY IN BUDGET. THEY ALSO RECOMMEND SPEEDING UP TIMETABLE FOR TERMINATION OF THE TRUSTEESHIP, IF THE MICRONESIANS ARE WILLING.

11. BRITISH, FRENCH, AUSTRALIANS ALSO SHOW CONSIDERABLE CONCERN THAT REST OF MICRONESIA NOT BE TREATED AS A POOR RELATION IN CONTRAST TO THE MARIANAS. ALTHOUGHT THEY WILL ACCEPT MARIANAS' SEPARATION, WE CAN EXPECT AMPLE CRITICISM IF MARIANAS FLOURISH WHILE REST OF MICRONESIA REMAINS STAGNANT. THEY RECOGNIZE THAT OTHER DISTRICTS HAVE NOT BEEN ABLE TO MAKE UP THEIR MINDS WHILE MARIANAS HAVE; NEVERTHELESS THEY STILL HOLD US AS ADMINISTERING POWER RESPONSIBLE FOR WELL-BEING OF ENTIRE TRUST TERRITORY.

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13. INTEREST OF COMMITTEE OF 24. WORTH NOTING WAS THE HIGH DEGREE OF INTEREST IN THIS COUNCIL SESSION SHOWN BY THE COMMITTEE OF 24 (DECONONIZATION COMMITTEE, WHOSE AUTHORITY TO DISCUSS TTPI WE DO NOT RECOGNIZE.) CUBAN, TANZANIAN AND BULGARIAN AMBASSADORS, ALL IN POSITIONS OF RESPONSIBILITY IN COMMITTEE WERE FREQUENT SPECTATORS AT TC SESSION. THE ANTI-MARIANA COVENANT PETITIONERS ALSO TESTIFIED AT LENGTH BEFORE THE COMMITTEE.

14. PAPUA NEW GUINEA. CONSIDERATION OF PAPUA NEW GUINEA WAS POSTPONED AGAIN, MUCH TO THE AUSTRALIANS' EMBARRASSMENT, BECAUSE THE INDEPENDENCE DATE HAS NOT YET BEEN SET. A RESUMED SESSION IS TO BE HELD BEFORE THE UN GENERAL ASSEMBLY MEETS IN SEPTEMBER.

15. CAUTIONS FOR FUTURE. THE US EMERGES FROM THIS TC SESSION IN GOOD SHAPE: THE MARIANAS' PLEBISCITE AND EVENTUAL SEPARATION HAS BEEN ACCEPTED, AND THE ONUS FOR RESUMPTIONS OF STATUS NEGOTIATIONS FOR THE REST OF MICRONESIA CLEARLY RESTS WITH THE MICRONESIANS. IF THERE HAS NOT BEEN REAL PROGRESS BY NEXT YEAR IN STATUS NEGOTIATIONS, ECONOMIC DEVELOPMENT AND SELF-GOVERNMENT, HOWEVER, WE FORSEE GROWING DIFFICULTIES IN THE COUNCIL EVEN WITH OUR FRIENDS. THE COUNCIL SEES MICRONESIA AS READY FOR SELF-GOVERNMENT AND SELF-DETERMINATION. HOWEVER THE BLAME MAY BE APPORTIONED, THE COUNCIL WILL SEE THE US AS PRIMARILY RESPONSIBLE IF WE DO NOT BRING THE TRUSTEESHIP TO A SUCCESSFUL CLOSE IN THE RELATIVELY NEAR FUTURE. AND OTHER FORCES WITHIN THE UN--INCLUDING THE COMMITTEE OF 24--WILL ADD THEIR VOICES TO FOCUS WORLD ATTENTION ON THE TTPI AS THE LAST REMAINING UN TRUST TERRITORY.
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