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Dear Mr. President (and Speaker)

I am transmitting herewith a proposed Joint Resolution which would provide Congressional approval of the "Covenant to Establish A Commonwealth of the Northern Mariana Islands in Political Union with the United States of America".

On June 17, 1975, the people of the Northern Mariana Islands of the Trust Territory of the Pacific Islands overwhelmingly approved the Covenant in a United Nations observed plebiscite. This historic act of self-determination was the capstone of more than twenty years of continuous effort on the part of the people of the Marianas District to enter into close union with the United States. This action has now cleared the way for the submission of the Covenant to the Congress of the United States for its formal consideration.

The passage by the Congress of the Joint Resolution approving the Northern Mariana Islands Commonwealth Covenant will set into motion a series of progressive steps which will result in: the administrative separation of the Northern Mariana Islands from the Government of the Trust Territory of the Pacific Islands; the adoption of a locally drafted and popularly approved Constitution for the Northern Mariana Islands; and finally, following the termination of the Trusteeship Agreement for all of the Trust Territory of the Pacific Islands, the conferral of full Commonwealth status on the Northern Mariana Islands as provided for by the Covenant.

The Covenant Agreement I am presenting to the Congress today

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was signed on February 15, 1975, by the Marianas Political Status Commission for the Northern Mariana Islands and by Ambassador F. Haydn Williams for the United States. It is the result of more than two years of negotiations between the United States and a broadly representative delegation from the Northern Mariana Islands. Prior to and during the talks the people of the Northern Mariana Islands actively participated in open discussions of the various aspects of the proposed relationship. Likewise, the Executive Branch consulted frequently with members of the U.S. Congress regarding the progress of the negotiations and actively sought the advice and guidance of the Congress, much of which is reflected in the final provisions of the Covenant.

Following the signing, the Covenant was submitted to the Marianas District Legislature for its review and approval. On February 20, 1975, the elected representatives of the people of the Northern Mariana Islands through the District Legislature unanimously approved the Covenant and requested the United States to arrange for an early Plebiscite. The Plebiscite was carried out in accordance with a Secretarial Order issued by the Secretary of the Interior on April 10, 1975. It was conducted under the supervision of my personal representative, Mr. Erwin D. Canham whom I appointed to serve as Plebiscite Commissioner. On June __, 1975, Commissioner Canham certified that __% of the people in the Marianas who voted had approved the Covenant.

The next step in the approval process is action by the U.S. Congress. The enclosed Joint Resolution, when approved, will provide the authority to begin the gradual and progressive implementation of the terms of the Covenant. This process hopefully will have been completed by 1981 when we expect the Trusteeship over all of the Trust Territory of the Pacific Islands will have been terminated following a similar act of self-determination by the other districts of the TTPI.

I urge the Senate and the House to take early, positive action to approve the Northern Mariana Islands Commonwealth Covenant which will thereupon become law in accordance with its provisions. Favorable consideration by the Congress will represent one more important step toward fulfillment of the obligations which the United States undertook when the Congress approved by joint resolution the Trusteeship Agreement on July 18, 1947. Congressional approval of the freely expressed wish of the people of the Northern Mariana Islands also will enable them to move toward their long sought goal of self-government in political union with the United States. The final realization of this desired goal will be a historic event for the people of the Northern Mariana Islands and for the United States--an event to which I look forward with great pleasure.

The President

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Joint Resolution Approving the
"Covenant to Establish a Commonwealth of the
Northern Mariana Islands in Political
Union with the United States of America"

WHEREAS, the United States is the Administering Authority of the Trust Territory of the Pacific Islands under the terms for the Trusteeship Agreement for the former Japanese mandated islands entered into by the United States with the Security Council of the United Nations on April 2, 1947, and approved by the United States on July 18, 1947; and

WHEREAS, the United States, in accordance with the Trusteeship Agreement and the Charter of the United Nations, has assumed the obligation to promote the development of the peoples of the Trust Territory towards self-government or independence as may be appropriate to the particular circumstances of the Trust Territory and its peoples and the freely expresses wishes of the peoples concerned; and

WHEREAS the United States, in response to the desires of the people of the Northern Mariana Islands clearly expressed over the past twenty years through public petition and referendum, and in response to its own obligations under the Trusteeship Agreement to promote self-determination, entered into political status negotiations with representatives of the people of the Northern Mariana Islands; and

WHEREAS, on February 15, 1975, a "Covenant to Establish A Commonwealth of the Northern Mariana Islands in Political Union with the United States of America" was signed by the

Marianas Political Status Commission for the people of the Northern Mariana Islands and by the President's Personal Representative, Ambassador F. Haydn Williams, for the United States of America, following which the Covenant was approved by the Mariana Islands District Legislature on February 20, 1975 and by the people of the Northern Mariana Islands in a plebiscite held on June 17, 1975: Now be it

Resolved by the Senate and House of Representatives of the United States of America in Congress assembled, That the Covenant to Establish A Commonwealth of the Northern Mariana Islands in Political Union with the United States of America is approved as follows:

/Full Commonwealth Covenant would be copied in the body of the Joint Resolution/

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DRAFT PUBLIC STATEMENT OF THE PRESIDENT

Upon learning of the outcome of the plebiscite held on June 17, 1975, I would like to take this opportunity to extend to the people of the Northern Mariana Islands my personal greetings and convey to them my pleasure with the results of their act of self-determination. My representative Mr. Erwin D. Canham, the Plebiscite Commissioner has today certified that ____% have voted in favor of the Commonwealth Covenant in a free and open United Nations observed plebiscite preceded by a fair and impartial plebiscite education program. I wish at this time to personally congratulate and commend all of those who were responsible for the conduct of the plebiscite including the Plebiscite Commissioner and his staff, the Voter Registration Board and the Plebiscite Advisory Committee.

The people of the Northern Marianas have now spoken. The next step will be consideration of the Covenant by the Congress of the United States and I intend to submit without delay the Covenant to the Congress with my strong endorsement for its early favorable action. It is my earnest hope that we may look forward to further steps in the near future which will move the people of the Northern Mariana Islands still closer to their long desired ultimate goal of political union with the United States. I know the American people join with me in sending to the people of the Northern Mariana Islands our warmest greetings.