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THE WHITE HOUSE

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Speaker  
the House

JUL 1 - 1975

Dear Mr. President:

I am transmitting herewith a proposed Joint Resolution which would provide Congressional approval of the "Covenant to Establish A Commonwealth of the Northern Mariana Islands in Political Union with the United States of America."

On June 17, 1975, the people of the Northern Mariana Islands of the Trust Territory of the Pacific Islands overwhelmingly approved the Covenant in a United Nations-observed plebiscite. This historic act of self-determination was the capstone of more than twenty years of continuous effort on the part of the people of the Marianas District to enter into close union with the United States. This action has now cleared the way for the submission of the Covenant to the Congress of the United States for its formal consideration.

The passage by the Congress of the Joint Resolution approving the Northern Mariana Islands Commonwealth Covenant will set into motion a series of progressive steps which will result in: the administrative separation of the Northern Mariana Islands from the Government of the Trust Territory of the Pacific Islands; the adoption of a locally-drafted and popularly-approved Constitution for the Northern Mariana Islands; and finally, following the termination of the Trusteeship Agreement for all of the Trust Territory of the Pacific Islands, the conferral of Commonwealth status on the Northern Mariana Islands as a territory of the United States as provided for by the Covenant.

The Covenant Agreement I am presenting to the Congress today was signed on February 15, 1975, by the Marianas Political Status Commission for the Northern Mariana Islands and by Ambassador F. Haydn Williams for the United States. It is the result of more than two years of negotiations between the United States and a broadly representative delegation from the Northern Mariana Islands. Prior to and during the talks, the people of the Northern Mariana Islands actively participated.

DEPARTMENT OF STATE A/CDC/MR

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In open discussions of the various aspects of the proposed relationship. Likewise, the Executive Branch consulted frequently with members of the U. S. Congress regarding the progress of the negotiations and actively sought the advice and guidance of the Congress, much of which is reflected in the final provisions of the Covenant.

Following the signing, the Covenant was submitted to the Marianas District Legislature for its review and approval. On February 20, 1975, the elected representatives of the people of the Northern Mariana Islands through the District Legislature unanimously approved the Covenant and requested the United States to arrange for an early Plebiscite. The Plebiscite was carried out in accordance with an Order issued by the Secretary of the Interior on April 10, 1975. It was conducted under the supervision of my personal representative, Mr. Erwin D. Canham, whom I appointed to serve as Plebiscite Commissioner. On June 22, 1975, Commissioner Canham certified that 78.8 percent of the people in the Marianas who voted had approved the Covenant.

The next step in the approval process is action by the U. S. Congress. The enclosed Joint Resolution, when approved, will provide the authority to begin the gradual and progressive implementation of the terms of the Covenant. This process hopefully will have been completed by 1981 when we expect the Trusteeship over all of the Trust Territory of the Pacific Islands will have been terminated following a similar act of self-determination by the other districts of the TTPI.

All of the provisions of the Covenant are the product of detailed negotiations extending over a two year period. I want to call your attention particularly to the financial assistance provisions in light of the new procedures established by the Congressional Budget Act.

Article VII of the resolution specifically constitutes a commitment and pledge of the full faith and credit of the United States for the payment, as well as for the appropriation, of guaranteed levels of direct grant assistance totalling \$14,000,000 per year, in 1975 constant dollars, to the Government of the Northern Mariana Islands for each of the first seven full fiscal years after approval by the Federal Government of the locally adopted Constitution. The same amount would be paid in future years unless changed by the Congress. A pro rata share of the \$14,000,000 is authorized to be appropriated for the first partial fiscal year after the Constitution has been approved.

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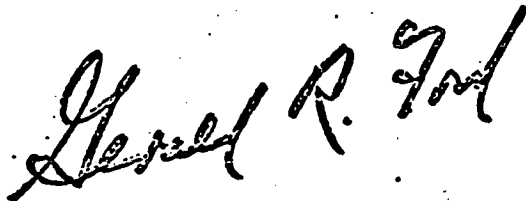
0183-7645

Article VIII of the resolution authorizes the appropriation of \$19,520,600 to be paid to the Government of the Northern Mariana Islands for the 50 year lease, with the option of renewing the lease for another 50 years at no cost, of approximately 18,182 acres of lands and waters immediately adjacent thereto.

In addition to these specific authorizations for appropriations, Article VII authorizes the Government of the Northern Mariana Islands to receive the full range of Federal programs and services available to the territories of the United States, as well as the proceeds of numerous Federal taxes, duties and fees -- the same treatment as is presently afforded to the Territory of Guam.

I urge the Senate and the House to take early, positive action to approve the Northern Mariana Islands Commonwealth Covenant which will thereupon become law in accordance with its provisions. Favorable consideration by the Congress will represent one more important step in the fulfillment of the obligations which the United States undertook when the Congress approved by joint resolution the Trusteeship Agreement on July 18, 1947. Congressional approval of the freely expressed wish of the people of the Northern Mariana Islands will enable them to move toward their long sought goal of self-government in political union with the United States. The final realization of this desired goal will be an historic event for the people of the Northern Mariana Islands and for the United States -- an event to which I look forward with great pleasure.

Sincerely,



The Honorable Nelson A. Rockefeller  
United States Senate  
Washington, D. C. 20510

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H.R. 0183-7647  
Joint Resolution Approving the  
Covenant to Establish a Commonwealth of the  
Northern Mariana Islands in Political  
Union with the United States of America"

WHEREAS, the United States is the Administering Authority of the Trust Territory of the Pacific Islands under the terms of the Trusteeship Agreement for the former Japanese mandated islands between the Security Council of the United Nations and the United States which was approved by the Security Council on April 2, 1974, and approved by the United States on July 18, 1947; and

WHEREAS, the United States, in accordance with the Trusteeship Agreement and the Charter of the United Nations, has assumed the obligation to promote the development of the peoples of the Trust Territory towards self-government or independence as may be appropriate to the particular circumstances of the Trust Territory and its peoples and the freely expressed wishes of the peoples concerned; and

WHEREAS the United States, in response to the desires of the people of the Northern Mariana Islands clearly expressed over the past twenty years through public petition and referendum, and in response to its own obligations under the Trusteeship Agreement to promote self-determination, entered into political status negotiations with representatives of the people of the Northern Mariana Islands; and

WHEREAS, on February 15, 1975, a "Covenant to Establish A Commonwealth of the Northern Mariana Islands in Political Union with the United States of America" was signed by the Marianas Political Status Commission for the people of the Northern Mariana Islands and by the President's Personal Representative, Ambassador F. Haydn Williams, for the United States of America, following which the Covenant was approved by the Mariana Islands District Legislature on February 20, 1975 and by the people of the Northern Mariana Islands in a plebiscite held on June 17, 1975: Now be it

Resolved by the Senate and House of Representatives of the United States of America in Congress assembled, That the Covenant to Establish A Commonwealth of the Northern Mariana Islands in Political Union with the United States of America is approved as follows:

05-428902

RECEIVED  
U.S. GOVERNMENT PRINTING OFFICE

JULY 7, 1975

94TH CONGRESS  
1ST SESSION

H. J. RES.

IN THE HOUSE OF REPRESENTATIVES

JULY 1975

Mr. PHILLIP BRUNOX introduced the following joint resolution; which was referred to the Committee on -----

JOINT RESOLUTION

To approve the "Covenant To Establish a Commonwealth of the Northern Mariana Islands in Political Union with the United States of America", and for other purposes.

Whereas the United States is the administering authority of the Trust Territory of the Pacific Islands under the terms for the trusteeship agreement for the former Japanese-mandated islands entered into by the United States with the Security Council of the United Nations on April 2, 1947, and approved by the United States on July 18, 1947; and

Whereas the United States, in accordance with the trusteeship agreement and the Charter of the United Nations, has assumed the obligation to promote the development of the peoples of the trust territory toward self-government or independence as may be appropriate to the particular circum-

05-428903

status of the Northern Mariana Islands and the clearly expressed wishes of the people concerned and

Whereas the United States, in response to the desires of the people of the Northern Mariana Islands clearly expressed over the past twenty years through public petition and referendum, and in response to its own obligations under the trusteeship agreement to promote self-determination, entered into political status negotiations with representatives of the people of the Northern Mariana Islands; and

Whereas, on February 15, 1975, a "Covenant to Establish A Commonwealth of the Northern Mariana Islands in Political Union with the United States of America" was signed by the Marianas Political Status Commission for the people of the Northern Mariana Islands and by the President's personal representative, Ambassador F. Hayden Williams for the United States of America, following which the covenant was approved by the unanimous vote of the Mariana Islands District Legislature on February 20, 1975 and by 78.8 per centum of the people of the Northern Mariana Islands voting in a plebiscite held on June 12, 1975: Now be it

- 1        *Resolved by the Senate and House of Representatives*
- 2        *of the United States of America in Congress assembled,*
- 3        *That the Covenant to Establish a Commonwealth of the*
- 4        *Northern Mariana Islands in Political Union with the United*
- 5        *States of America, the text of which is as follows, is hereby*
- 6        *approved.*

05- 428904

DECLASSIFIED

MEMBERS OF THE MICRONESIAN CLAIMS COMMISSION:

- 1
- 2 JUAN L.G. CARRERA.
- 3 VINCENTE T. CAMACHO.
- 4 JOSE R. CRUZ.
- 5 BERNARD V. HOFSCHEIDER.
- 6 BENJAMIN T. MANGLONA.
- 7 DANIEL T. MUNA.
- 8 DR. FRANCISCO T. PALACIOS.
- 9 JOAQUIN I. PANGALINAN.
- 10 MANUEL A. SABLAN.
- 11 JOANNES B. TAIMANAO.
- 12 PEDRO A. TENORIO."

13 SEC. 2. There is hereby authorized to be appropriated  
 14 such amounts as may be necessary (in addition to amounts  
 15 previously authorized to be appropriated) for the purpose of  
 16 making payments under titles I and II of the Micronesia  
 17 Claims Act of 1971 (Public Law 92-39), as such claims  
 18 have been or are adjudicated by the Micronesian Claims  
 19 Commission in accordance with the provisions of such Act  
 20 (other than limitations on amounts authorized).

21 SEC. 3. (a) The President is hereby authorized to ex-  
 22 tend to Puerto Rico, the Virgin Islands, Guam, American  
 23 Samoa, ~~the Commonwealth of the Northern Mariana Islands~~  
 24 (as <sup>defined</sup> ~~specified~~ under the Covenant approved under the first  
*of the*

05- 428905

1 Islands of Federal Government, and  
 2 loan guaranty, or other assistance to the States unless he  
 3 determines that such extension is inconsistent with the pur-  
 4 poses of the statutory authorization under which such assist-  
 5 ance is provided or unless such extension is disapproved by  
 6 resolution of either House of Congress as provided in sub-  
 7 section (b).

8 (b) The President shall transmit to the Congress notice  
 9 of any extension action taken under subsection (a) and any  
 10 such action shall take effect at the end of the first period  
 11 of sixty calendar days of continuous session of Congress after  
 12 the date on which the notice is transmitted to it unless,  
 13 between the date of transmittal and the end of the sixty-day  
 14 period, either House passes a resolution stating in substance  
 15 that that House does not favor such extension. For purposes  
 16 of this subsection, passage of such resolution shall be subject  
 17 to the same procedures as apply in the case of resolutions  
 18 disapproving government reorganization plans under chapter  
 19 9 of title 5, United States Code.

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