

DEPARTMENT OF DEFENSE

JOINT CHIEFS OF STAFF  
MESSAGE CENTER

39964

19 10/5

ACTION  
DISTR

CJCS	4	J6	MCEB	PA	1	H&E	CIA	NSA		
DJS	2	NMCC	3	USRMCO	DDRE	ASD:PA&E	1	CSA	1	RF:MCB
SJCS	2	NMCCDDO	SECDEF	4	ARPA	DTACCS	CNO	1	FILE (1)	
J-1		JRC	ADM		COMP	WSEG	CSAF	1	MCCG-1	
J-3	10	NWSB	ISA	10	LA	W/H	CMC	6		
J-4	8	DAS	I/L	2	AE	STATE	NSC			
J-5	2	SAGA	G/C	1	M/RA	DIA	15	NIC	TOTAL	78

VZCZCIDW189CIR924 UNCLASSIFIED  
RUEKJCS  
ZNR UUUUU ZOC STATE ZZH  
TPP RUHG3AA RUWJAJA  
DE RUEHC #7801 1842317  
ZNR UUUUU ZZH  
P 032023Z JUL 75  
FM SECSTATE WASHDC  
TO RUHG3AA/HICOMTERPACIS  
INFO RUWJAJA/COMTWELVE SFRAN  
BT  
UNCLAS STATE 157801

12-REC  
130  
F  
TPP

E.O. 11652:INA

TAGS: PFOR, TQ

SUBJECT: PRESIDENT'S TRANSMITTAL OF COMMONWEALTH COVENANT  
TO THE CONGRESS OF THE UNITED STATES

FOR STATUS LNO TO HOLD UNTIL INSTRUCTED TO RELEASE.

FOLLOWING IS TEXT OF PRESIDENT'S LETTER OF JULY 1 WITH WHICH HE TRANSMITTED TO PRESIDENT OF THE SENATE AND SPEAKER OF THE HOUSE RESPECTIVELY, A PROPOSED JOINT RESOLUTION WHICH WOULD PROVIDE CONGRESSIONAL APPROVAL FOR THE COVENANT TO ESTABLISH A COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS IN POLITICAL UNION WITH THE UNITED STATES OF AMERICA.

BEGIN TEXT: THE WHITE HOUSE  
WASHINGTON

JULY 1, 1975

DEAR MR. SPEAKER:

I AM TRANSMITTING HERewith A PROPOSED JOINT RESOLUTION WHICH WOULD PROVIDE CONGRESSIONAL APPROVAL OF THE "COVENANT TO ESTABLISH A COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS IN POLITICAL UNION WITH THE UNITED STATES OF AMERICA

ON JUNE 17, 1975, THE PEOPLE OF THE NORTHERN MARIANA ISLANDS OF THE TRUST TERRITORY OF THE PACIFIC ISLANDS OVERWHELMINGLY APPROVED THE COVENANT IN A UNITED NATIONS-OBSERVED PLEBISCITE. THIS HISTORIC ACT OF SELF-

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Declassified/Released on 5-27-88  
under provisions of E.O. 12356 (F86-71)  
by D. Sirko, National Security Council

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	DJS	NMCC	USRMCLC	DDRE	ASD:PA&E	CSA	RF:MCB
	SJCS	NMCCDDO	SECDEF	ARPA	DTACCS	CNO	FILE (1)
	J-1	JRC	ADM	COMP	WSEG	CSAF	
	J-3	NWSB	ISA	LA	W/H	CMC	
	J-4	DAS	I/L	AE	STATE	NSC	
	J-5	SAGA	G/C	M/RA	DIA	NIC	TOTAL

DETERMINATION WAS THE CAPSTONE OF MORE THAN TWENTY YEARS OF CONTINUOUS EFFORT ON THE PART OF THE PEOPLE OF THE MARIANAS DISTRICT TO ENTER INTO CLOSE UNION WITH THE UNITED STATES. THIS ACTION HAS NOW CLEARED THE WAY FOR THE SUBMISSION OF THE COVENANT TO THE CONGRESS OF THE UNITED STATES FOR ITS FORMAL CONSIDERATION.

THE PASSAGE BY THE CONGRESS OF THE JOINT RESOLUTION APPROVING THE NORTHERN MARIANA ISLANDS COMMONWEALTH COVENANT WILL SET INTO MOTION A SERIES OF PROGRESSIVE STEPS WHICH WILL RESULT IN: THE ADMINISTRATIVE SEPARATION OF THE NORTHERN MARIANA ISLANDS FROM THE GOVERNMENT OF THE TRUST TERRITORY OF THE PACIFIC ISLANDS; THE ADOPTION OF A LOCALLY-DRAFTED AND POPULARLY-APPROVED CONSTITUTION FOR THE NORTHERN MARIANA ISLANDS; AND FINALLY, FOLLOWING THE TERMINATION OF THE TRUSTEESHIP AGREEMENT FOR ALL OF THE TRUST TERRITORY OF THE PACIFIC ISLANDS, THE CONFERRAL OF COMMONWEALTH STATUS ON THE NORTHERN MARIANA ISLANDS AS A TERRITORY OF THE UNITED STATES AS PROVIDED FOR BY THE COVENANT.

THE COVENANT AGREEMENT I AM PRESENTING TO THE CONGRESS TODAY WAS SIGNED ON FEBRUARY 15, 1975, BY THE MARIANAS POLITICAL STATUS COMMISSION FOR THE NORTHERN MARIANA ISLANDS AND BY AMBASSADOR F. HAYDN WILLIAMS FOR THE UNITED STATES. IT IS THE RESULT OF MORE THAN TWO YEARS OF NEGOTIATIONS BETWEEN THE UNITED STATES AND A BROADLY REPRESENTATIVE DELEGATION FROM THE NORTHERN MARIANA ISLANDS. PRIOR TO AND DURING THE TALKS, THE PEOPLE OF THE NORTHERN MARIANA ISLANDS ACTIVELY PARTICIPATED IN OPEN DISCUSSIONS OF THE VARIOUS ASPECTS OF THE PROPOSED RELATIONSHIP. LIKEWISE, THE EXECUTIVE BRANCH CONSULTED FREQUENTLY WITH MEMBERS OF THE U.S. CONGRESS REGARDING THE PROGRESS OF THE NEGOTIATIONS AND ACTIVELY SOUGHT THE ADVICE AND GUIDANCE OF THE CONGRESS, MUCH OF WHICH IS REFLECTED IN THE FINAL PROVISIONS OF THE COVENANT.

FOLLOWING THE SIGNING, THE COVENANT WAS SUBMITTED TO THE MARIANAS DISTRICT LEGISLATURE FOR ITS REVIEW AND APPROVAL. ON FEBRUARY 20, 1975, THE ELECTED REPRESENTATIVES OF THE PEOPLE OF THE NORTHERN MARIANA ISLANDS THROUGH THE DISTRICT LEGISLATURE UNANIMOUSLY APPROVED THE COVENANT AND REQUESTED THE UNITED STATES TO ARRANGE FOR AN EARLY PLEBISCITE. THE PLEBISCITE WAS CARRIED OUT IN ACCORDANCE WITH AN ORDER ISSUED BY THE SECRETARY OF THE INTERIOR ON

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J-3	NWSB	ISA	LA	W/H	CMC	
J-4	DAS	I/L	AE	STATE	NSC	
J-5	SAGA	G/C	M/RA	DIA	NIC	TOTAL

APRIL 10, 1975. IT WAS CONDUCTED UNDER THE SUPERVISION OF MY PERSONAL REPRESENTATIVE, MR. ERWIN D. CANHAM, WHOM I APPOINTED TO SERVE AS PLEBISCITE COMMISSIONER. ON JUNE 22, 1975, COMMISSIONER CANHAM CERTIFIED THAT 78.8 PERCENT OF THE PEOPLE IN THE MARIANAS WHO VOTED HAD APPROVED THE COVENANT.

THE NEXT STEP IN THE APPROVAL PROCESS IS ACTION BY THE U.S. CONGRESS. THE ENCLOSED JOINT RESOLUTION, WHEN APPROVED, WILL PROVIDE THE AUTHORITY TO BEGIN THE GRADUAL AND PROGRESSIVE IMPLEMENTATION OF THE TERMS OF THE COVENANT. THIS PROCESS HOPEFULLY WILL HAVE BEEN COMPLETED BY 1981 WHEN WE EXPECT THE TRUSTEESHIP OVER ALL OF THE TRUST TERRITORY OF THE PACIFIC ISLANDS WILL HAVE BEEN TERMINATED FOLLOWING A SIMILAR ACT OF SELF-DETERMINATION BY THE OTHER DISTRICTS OF THE TTPI.

ALL OF THE PROVISIONS OF THE COVENANT ARE THE PRODUCT OF DETAILED NEGOTIATIONS EXTENDING OVER A TWO YEAR PERIOD. I WANT TO CALL YOUR ATTENTION PARTICULARLY TO THE FINANCIAL ASSISTANCE PROVISIONS IN LIGHT OF THE NEW PROCEDURES ESTABLISHED BY THE CONGRESSIONAL BUDGET ACT.

ARTICLE VII OF THE RESOLUTION SPECIFICALLY CONSTITUTES A COMMITMENT AND PLEDGE OF THE FULL FAITH AND CREDIT OF THE UNITED STATES FOR THE PAYMENT, AS WELL AS FOR THE APPROPRIATION, OF GUARANTEED LEVELS OF DIRECT GRANT ASSISTANCE TOTALLING \$14,000,000 PER YEAR, IN 1975 CONSTANT DOLLARS, TO THE GOVERNMENT OF THE NORTHERN MARIANA ISLANDS FOR EACH OF THE FIRST SEVEN FULL FISCAL YEARS AFTER APPROVAL BY THE FEDERAL GOVERNMENT OF THE LOCALLY ADOPTED CONSTITUTION. THE SAME AMOUNT WOULD BE PAID IN FUTURE YEARS UNLESS CHANGED BY THE CONGRESS. A PRO RATA SHARE OF THE \$14,000,000 IS AUTHORIZED TO BE APPROPRIATED FOR THE FIRST PARTIAL FISCAL YEAR AFTER THE CONSTITUTION HAS BEEN APPROVED.

ARTICLE VIII OF THE RESOLUTION AUTHORIZES THE APPROPRIATION OF \$19,520,600 TO BE PAID TO THE GOVERNMENT OF THE NORTHERN MARIANA ISLANDS FOR THE 50 YEAR LEASE, WITH THE OPTION OF RENEWING THE LEASE FOR ANOTHER 50 YEARS AT NO COST, OF APPROXIMATELY 18,182 ACRES OF LANDS AND WATERS IMMEDIATELY ADJACENT THERETO.

IN ADDITION TO THESE SPECIFIC AUTHORIZATIONS FOR APPROPRI-

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CJCS	J-6	MCEB	PA	H&E	CIA	NSA
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J-4	DAS	I/L	AE	STATE	NSC	
J-5	SAGA	G/C	M/RA	DIA	NIC	TOTAL

ACTIONS, ARTICLE VII AUTHORIZES THE GOVERNMENT OF THE NORTHERN MARIANA ISLANDS TO RECEIVE THE FULL RANGE OF FEDERAL PROGRAMS AND SERVICES AVAILABLE TO THE TERRITORIES OF THE UNITED STATES, AS WELL AS THE PROCEEDS OF NUMEROUS FEDERAL TAXES, DUTIES AND FEES--THE SAME TREATMENT AS IS PRESENTLY AFFORDED TO THE TERRITORY OF GUAM.

I URGE THE SENATE AND THE HOUSE TO TAKE EARLY, POSITIVE ACTION TO APPROVE THE NORTHERN MARIANA ISLANDS COMMONWEALTH COVENANT WHICH WILL THEREUPON BECOME LAW IN ACCORDANCE WITH ITS PROVISIONS. FAVORABLE CONSIDERATION BY THE CONGRESS WILL REPRESENT ONE MORE IMPORTANT STEP IN THE FULFILLMENT OF THE OBLIGATIONS WHICH THE UNITED STATES UNDERTOOK WHEN THE CONGRESS APPROVED BY JOINT RESOLUTION THE TRUSTEESHIP AGREEMENT ON JULY 18, 1947. CONGRESSIONAL APPROVAL OF THE FREELY EXPRESSED WISH OF THE PEOPLE OF THE NORTHERN MARIANA ISLANDS WILL ENABLE THEM TO MOVE TOWARD THEIR LONG SOUGHT GOAL OF SELF-GOVERNMENT IN POLITICAL UNION WITH THE UNITED STATES. THE FINAL REALIZATION OF THIS DESIRED GOAL WILL BE AN HISTORIC EVENT FOR THE PEOPLE OF THE NORTHERN MARIANA ISLANDS AND FOR THE UNITED STATES--AN EVENT TO WHICH I LOOK FORWARD WITH GREAT PLEASURE.

SINCERELY,  
SIGNED  
GERALD R. FORD

THE SPEAKER  
THE HOUSE OF REPRESENTATIVES  
WASHINGTON, D.C. 20515 END TEXT

FOLLOWING IS TEXT OF PROPOSED JOINT RESOLUTION APPROVING THE COVENANT TO ESTABLISH A COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS IN POLITICAL UNION WITH THE UNITED STATES OF AMERICA:

BEGIN TEXT; WHEREAS, THE UNITED STATES IS THE ADMINISTERING AUTHORITY OF THE TRUST TERRITORY OF THE PACIFIC ISLANDS UNDER THE TERMS OF THE TRUSTEESHIP AGREEMENT FOR THE FORMER JAPANESE MANDATED ISLANDS BETWEEN THE SECURITY COUNCIL OF THE UNITED NATIONS AND THE UNITED STATES WHICH WAS APPROVED BY THE SECURITY COUNCIL ON APRIL 2, 1947, AND APPROVED BY THE UNITED STATES ON JULY 18, 1947;

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J-1	JRC	ADM	COMP	WSEG	CSAF	
J-3	NWSB	ISA	LA	W/H	CMC	
J-4	DAS	I/L	AE	STATE	NSC	
J-5	SAGA	G/C	M/RA	DIA	NIC	TOTAL

AND

WHEREAS, THE UNITED STATES, IN ACCORDANCE WITH THE TRUSTEESHIP AGREEMENT AND THE CHARTER OF THE UNITED NATIONS, HAS ASSUMED THE OBLIGATION TO PROMOTE THE DEVELOPMENT OF THE

PEOPLES OF THE TRUST TERRITORY TOWARDS SELF-GOVERNMENT OR INDEPENDENCE AS MAY BE APPROPRIATE TO THE PARTICULAR CIRCUMSTANCES OF THE TRUST TERRITORY AND ITS PEOPLES AND THE FREELY EXPRESSED WISHES OF THE PEOPLES CONCERNED; AND

WHEREAS THE UNITED STATES, IN RESPONSE TO THE DESIRES OF THE PEOPLE OF THE NORTHERN MARIANA ISLANDS CLEARLY EXPRESSED OVER THE PAST TWENTY YEARS THROUGH PUBLIC PETITION AND REFERENDUM, AND IN RESPONSE TO ITS OWN OBLIGATIONS UNDER THE TRUSTEESHIP AGREEMENT TO PROMOTE SELF-DETERMINATION, ENTERED INTO POLITICAL STATUS NEGOTIATIONS WITH REPRESENTATIVES OF THE PEOPLE OF THE NORTHERN MARIANA ISLANDS; AND

WHEREAS, ON FEBRUARY 15, 1975, A "COVENANT TO ESTABLISH A COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS IN POLITICAL UNION WITH THE UNITED STATES OF AMERICA" WAS SIGNED BY THE MARIANAS POLITICAL STATUS COMMISSION FOR THE PEOPLE OF THE NORTHERN MARIANA ISLANDS AND BY THE PRESIDENT'S PERSONAL REPRESENTATIVE, AMBASSADOR F. HAYDN WILLIAMS, FOR THE UNITED STATES OF AMERICA, FOLLOWING WHICH THE COVENANT WAS APPROVED BY THE MARIANA ISLANDS DISTRICT LEGISLATURE ON FEBRUARY 20, 1975 AND BY THE PEOPLE OF THE NORTHERN MARIANA ISLANDS IN A PLEBISCITE HELD ON JUNE 17, 1975; NOW BE IT

RESOLVED BY THE SENATE AND HOUSE OF REPRESENTATIVES OF THE UNITED STATES OF AMERICA IN CONGRESS ASSEMBLED, THAT THE COVENANT TO ESTABLISHED A COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS IN POLITICAL UNION WITH THE UNITED STATES OF AMERICA IS APPROVED AS FOLLOWS: END TEXT.

FULL TEXT OF COVENANT WAS ATTACHED, INGERSOLL

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