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 TO ZEN/ALDISTADS TERPACIS  
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TOR11422022 JAN 76

(HIGH COMMISSIONER DELIVERS STATE OF THE TERRITORY MESSAGE)  
 SAIPAN, JAN. 14 (MNS)---TRUST TERRITORY HIGH  
 COMMISSIONER EDWARD E. JOHNSTON DELIVERED HIS ANNUAL  
 "STATE OF THE TERRITORY MESSAGE" WEDNESDAY MORNING (JAN. 14)  
 OUTSIDE THE HOUSE OF REPRESENTATIVE CHAMBER BEFORE A JOINT  
 SESSION OF THE CONGRESS OF MICRONESIA ON SAIPAN. IN HIS  
 ADDRESS, THE HIGH COMMISSIONER REVIEWED THE PROGRESS MADE  
 IN MICRONESIA DURING THE PAST YEAR. MR. JOHNSTON SAID  
 THAT 1975 "WILL ALWAYS BE REMEMBERED AS A TREMENDOUSLY  
 IMPORTANT YEAR IN MICRONESIA'S HISTORY." THE FOLLOWING  
 IS THE COMPLETE TEXT OF HIS SPEECH.

"DURING THE YEAR JUST PAST, THE PEOPLE OF THE MARIANA  
 ISLANDS DISTRICT, IN AN ELECTION OBSERVED BY REPRESENTATIVES  
 OF THE UNITED NATIONS, VOTED OVERWHELMINGLY TO ADOPT A  
 COVENANT IN CLOSE ASSOCIATION WITH THE UNITED STATES, AND  
 THE APPROVAL OF THIS COVENANT IS NOW PENDING BEFORE THE  
 UNITED STATES SENATE.

BOOK OVERLAP

"ON NOVEMBER 8, IN A CEREMONY -- THE HISTORICAL  
 IMPORTANCE OF WHICH CAN ONLY BE RIVALLED BY THE CREATION  
 OF THIS CONGRESS IN 1965 -- REPRESENTATIVES OF ALL SIX  
 DISTRICTS SIGNED A DRAFT CONSTITUTION FOR THE PROPOSED  
 FEDERATED STATES OF MICRONESIA. I AM PLEASED TO REPORT  
 THAT THIS ALL-IMPORTANT DOCUMENT HAS ALREADY BEEN  
 TRANSLATED INTO TEN LANGUAGES AND THAT THE TRANSLATIONS  
 ARE NOW BEING REVIEWED IN THE DISTRICTS FOR FINAL  
 APPROVAL. LARGELY THROUGH THE EFFORTS OF OUR DIRECTOR  
 OF PUBLIC AFFAIRS, MR. STRIK YOMA, HIMSELF A DELEGATE TO  
 THE CONVENTION, IT IS ANTICIPATED THAT THE CONSTITUTION  
 WILL ACTUALLY BE REPRODUCED AND DISTRIBUTED IN ALL TEN  
 LANGUAGES BY THE END OF THIS CURRENT MONTH, OR SHORTLY  
 THEREAFTER. WE SHALL ASK THIS SESSION OF THE CONGRESS  
 FOR ADDITIONAL FUNDING TO SUPPORT THIS PROJECT.

"IN THEIR RESOLUTION NO. 38, THE DELEGATES TO THE  
 CONSTITUTIONAL CONVENTION URGED THIS SESSION OF THE  
 CONGRESS OF MICRONESIA TO WORK TOWARD THE EARLY  
 IMPLEMENTATION OF THOSE PORTIONS OF THE CONSTITUTION  
 WHICH ARE NOT IN FUNDAMENTAL CONFLICT WITH THE TRUSTEESHIP  
 AGREEMENT. THE EXECUTIVE BRANCH STANDS READY TO ASSIST  
 YOU IN THIS PROJECT AND URGES YOU TO CALL UPON US WHEN  
 SUCH ASSISTANCE IS NEEDED.

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"ANOTHER EVENT OF GREAT IMPORTANCE TO THE FUTURE OF ALL MICRONESIA, WHICH OCCURRED DURING 1975, WAS THE BEGINNING OF A COMPREHENSIVE DEVELOPMENT PLAN. CERTAINLY, GREAT CREDIT MUST GO TO THE CONGRESS OF MICRONESIA FOR PROVIDING THE FUNDING FOR THIS IMPORTANT EFFORT TO SUPPLEMENT FUNDS FROM THE UNITED NATIONS DEVELOPMENT PROGRAMME, WE ARE FORTUNATE TO HAVE MR. ROBERT TRUSK, WITH EXPERIENCE IN SIMILAR PROGRAMS IN 31 DIFFERENT COUNTRIES, AS THE HEAD OF THE TEAM WHICH WILL PUT TOGETHER OUR COMPREHENSIVE DEVELOPMENT PLAN.

"IN EARLY DECEMBER, 1975, THE UNITED NATIONS ASIAN DEVELOPMENT INSTITUTE CONCLUDED A VERY SUCCESSFUL SUB-REGIONAL COURSE ON "PROJECT DEVELOPMENT AND DANNING" WHICH GRADUATED STUDENTS NOT ONLY FROM THROUGHOUT THE TRUST TERRITORY BUT, ALSO, FROM FIJI, TONGA, MALAYSIA, WESTERN SAMOA AND THE COOK ISLANDS.

"WE HAVE RECENTLY RECEIVED APPROVAL FROM WASHINGTON TO PROCEED WITH ANOTHER UNDP PROJECT -- TO DEVELOP A LONG-NEEDED STATISTICAL ORGANIZATION WITHIN THE TRUST TERRITORY GOVERNMENT. THIS PROJECT, HOPEFULLY, WILL BE STARTED IN THE VERY NEAR FUTURE, AND WE WILL CERTAINLY CONSIDER THE SUGGESTIONS FOR SETTING UP OUR STATISTICAL OFFICE CONTAINED IN A RECENT LETTER FROM CONGRESSMAN SETIK.

"ON JANUARY 7, 1969 -- MORE THAN SEVEN YEARS AGO -- A LETTER WAS SENT BY THE TRUST TERRITORY ADMINISTRATION WHICH PRECEDED OURS TO THE THEN OFFICE OF TERRITORIES IN THE DEPARTMENT OF THE INTERIOR, ASKING INTERIOR'S OFFICE OF SURVEY AND REVIEW TO REVIEW AND COMMENT ON PROPOSALS TO PROVIDE A COMPREHENSIVE FINANCIAL MANAGEMENT SYSTEM FOR THE TRUST TERRITORY. THE LETTER SAID, "WE MUST MOVE IN THIS DIRECTION IF WE ARE EVER TO OBTAIN THE NEEDED FINANCIAL AND QUANTITATIVE DATA REQUIRED FOR DECISION MAKING."

"SHORTLY AFTER MY ARRIVAL IN THE TRUST TERRITORY, I WAS BRIEFED ON THE NECESSITY FOR AN ADEQUATE FINANCIAL MANAGEMENT SYSTEM AND FOR SIX YEARS HAVE BEEN WELL AWARE OF THE FACT THAT THIS COULD NOT BE ACCOMPLISHED IN-HOUSE, AND THAT WE WOULD NEED CONSIDERABLE PROFESSIONAL ASSISTANCE FROM OUTSIDE THE TRUST TERRITORY. ON MY DESK

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IS A FILE SOME THREE INCHES THICK OF SUBSEQUENT CORRESPONDENCE WITH OFFICIALS IN WASHINGTON CONSTANTLY SEEKING TO HAVE SUCH A SYSTEM DEVELOPED AND IMPLEMENTED. I AM SURE, THEREFORE, THAT THE CONGRESS OF MICRONESIA IS AS HAPPY AS I AM THAT AT LONG LAST OUR PLEASE HAVE BEEN HEARD AND THE SYSTEM WHICH WE HAVE SOUGHT THESE PAST SEVEN YEARS IS NOW BEING IMPLEMENTED. CERTAINLY THIS CAN BE CONSIDERED AS ONE OF THE MOST IMPORTANT EVENTS OF 1975 WITH WIDE--REACHING BENEFITS TO THE CONGRESS OF MICRONESIA, THE CONGRESS OF THE UNITED STATES, THE DEPARTMENT OF THE INTERIOR AND THE EXECUTIVE BRANCH OF BOTH THE PRESENT AND FUTURE GOVERNMENTS OF MICRONESIA. IN OUR EFFORTS, THUS FAR, TO DEVELOP AND IMPLEMENT THE SYSTEM, WE ARE GRATEFUL FOR THE ASSISTANCE OF THE DEPARTMENT OF THE INTERIOR, THE FEDERAL COMPTROLLER FOR GUAM AND THE TRUST TERRITORY AND THE PEACE CORPS, WHICH HAS FURNISHED A NUMBER OF HIGHLY-QUALIFIED VOLUNTEERS FOR THIS PROJECT.

"THE PAST YEAR HAS BEEN ANOTHER OF CONSIDERABLE PROGRESS IN THE PHYSICAL DEVELOPMENT OF MICRONESIA'S LONG OVERDUE INFRASTRUCTURE. CONTRARY TO SOME REPORTS WHICH YOU MAY HAVE READ RECENTLY, THE JALUIT HIGH SCHOOL WAS DEDICATED IN OCTOBER UPON ONE COMPLETION OF PHASE I OF THE CONSTRUCTION AND IS A STRUCTURE OF WHICH THE PEOPLE OF THE MARSHALLS AND ALL OF MICRONESIA CAN WELL BE PROUD. PHASE II WILL BE COMPLETED WITHIN THE NEXT FEW

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MONTHS, AS ALL OF YOU KNOW, THE SAIPAN INTERNATIONAL AIRPORT IS IN USE AND ITS BEAUTIFUL, YET PRACTICAL, TERMINAL FACILITIES ARE SCHEDULED TO BE FINISHED DURING

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THE FIRST HALF OF THIS YEAR. WE HAVE RECEIVED AND TESTED THE FIRST OF OUR NEW FLEET OF SEVEN TUNA FISHING BOATS, AND THE OTHER SIX WILL ALL BE DELIVERED WITHIN THE NEXT FEW MONTHS.

"IMPORTANT PROJECTS STARTED IN 1975 INCLUDE THE LONG-NEEDED PALAU BRIDGE, THE TRUST TERRITORY MARICULTURE CENTER AND HOSPITALS IN THE PONAPE AND YAP DISTRICTS.

"BUT MORE IMPORTANT TO ALL OF US IS THAT, IN ADDITION TO BUILDING PHYSICAL IMPROVEMENTS, WE HAVE CONTINUED TO BUILD PEOPLE; WE HAVE CONTINUED, AS WE HAVE FOR THE PAST SIX YEARS, TO GRADUALLY GIVE MORE AND MORE DECISION-MAKING RESPONSIBILITY TO THE PEOPLE OF THESE ISLANDS, WHICH HAVE BEEN GOVERNED BY OTHERS FOR OVER 400 YEARS. IN ADDITION TO THE INCREASED POWERS WHICH HAVE BEEN EXERCISED SO CAPABLY BY THE MEMBERS OF THE CONGRESS, WE REACHED A MILESTONE IN LATE 1975 IN OUR MICRONIZATION PROGRAM -- ALL SIX OF OUR PRESENT DISTRICTS ARE HEADED BY MICRONESIAN DISTRICT ADMINISTRATORS INDIGENOUS TO THEIR RESPECTIVE DISTRICTS, AND FIVE OF OUR SIX DEPUTY DISTRICT ADMINISTRATORS MEET THE SAME QUALIFICATIONS. WE HAVE REACHED THE POINT WHERE SIX OF OUR EIGHT MAJOR OPERATING DEPARTMENTS ARE HEADED BY MICRONESIANS. YOU CAN REFO ASSURED THAT THIS TREND WILL CONTINUE JUST AS VIGOROUSLY DURING 1976.

"IN ADDITION TO OUR CONTINUED PROGRESS OF PLACING MICRONESIANS IN TOP-LEVEL POSITIONS, WE HAVE GREATLY IMPROVED OUR EMPLOYEE TRAINING PROGRAMS DURING THE PAST YEAR. SECRETARIAL AND CLERICAL SKILLS HAVE BEEN CONSIDERABLY UPGRADED AND, ALTHOUGH MUCH REMAINS TO BE ACCOMPLISHED, WE HAVE MADE SOME PROGRESS IN UPGRADING OUR TECHNICIANS IN PUBLIC WORKS AREAS -- BOTH AT HEADQUARTERS AND, MORE IMPORTANTLY, AT DISTRICT LEVELS. EMPLOYEE TRAINING WILL CONTINUE TO HAVE TOP-LEVEL PRIORITY THROUGH 1976.

"DURING 1975, WE CONTINUED OUR ACTIVE PARTICIPATION IN VARIOUS INTERNATIONAL AND INTRA-REGIONAL ORGANIZATIONS, BEING PARTICULARLY ACTIVE IN THE WORK OF THE SOUTH PACIFIC COMMISSION. IT HAS BEEN MY PRIVILEGE THIS PAST YEAR TO SERVE AS PRESIDENT OF THE PACIFIC ISLANDS DEVELOPMENT COMMISSION, AND I AM PLEASED TO REPORT THAT

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TOR1142264Z JAN 76

WORKING WITH OTHER PACIFIC ISLANDS COUNTRIES, AS WELL AS WITH OUR COLLEAGUES IN HAWAII, GUAM AND AMERICAN SAMOA, WE HAVE MADE CONSIDERABLE STRIDES IN BOTH THE DEVELOPMENT OF OUR PACIFIC AREAS FISHERIES AND, ESPECIALLY, IN THE FIELD OF COOPERATIVE TOURISM FOR THE PACIFIC AREA. WE SHALL BE MEETING AGAIN IN FEBRUARY IN WESTERN SAMOA AND I AM HOPEFUL THAT AT LEAST ONE REPRESENTATIVE OF THE CONGRESS OF MICRONESIA CAN ACCOMPANY US TO THE MEETING.

"OF GREAT IMPORTANCE TO OUR GROWING TOURISM -- WHICH, INCIDENTALLY, INCREASED BY SOME 9 PERCENT LAST YEAR WHILE OTHER DESTINATION AREAS WERE SHOWING LOSSES -- WAS THE NOVEMBER MEETING OF THE BOARD OF DIRECTORS OF THE PACIFIC AREA TRAVEL ASSOCIATION, (PATA) WHICH WAS HELD IN PALAU. THE PEOPLE OF PALAU, ESPECIALLY A GROUP OF STUDENTS FROM PALAU HIGH SCHOOL AND THE MICRONESIAN OCCUPATIONAL CENTER, ARE TO BE HIGHLY COMMENDED FOR THE TRULY PROFESSIONAL MANNER IN WHICH THEY HANDLED THIS IMPORTANT GATHERING. THE PATA BOARD MEMBERS ALSO MADE A BRIEF, BUT WELL ORGANIZED, VISIT TO YAP FOLLOWING THEIR MEETING IN PALAU.

"PATA IS GENERALLY ACKNOWLEDGED TO BE ONE OF THE MOST SUCCESSFUL ORGANIZATIONS OF ITS TYPE ANYWHERE IN THE WORLD, AND HAS HONORED US THIS PAST YEAR NOT ONLY BY HOLDING A BOARD MEETING WITHIN MICRONESIA, BUT BY ELECTING OUR CHIEF OF TOURISM, MIKE ASHMAN, TO ITS BOARD OF DIRECTORS. PATA'S DEVELOPMENT AUTHORITY WILL BE ASSISTING US FURTHER BY SENDING A WELL-QUALIFIED GROUP OF EXPERTS TO THE TRUST TERRITORY THIS COMING MARCH.

"REAR ADMIRAL KENT CARROLL, USN, THE NEW CINCPAC REPRESENTATIVE FOR GUAM AND THE TRUST TERRITORY AND COMNAVMAIANAS, HAS JUST COMPLETED A VISIT TO EACH OF OUR SIX DISTRICTS. THIS PERSONAL INTEREST IN, AND FAMILIARITY WITH, OUR PROBLEMS THROUGHOUT ALL OF MICRONESIA WILL CONTINUE, I AM SURE, TO GREATLY BENEFIT THE TRUST TERRITORY.

"WE ALSO APPRECIATE ONE PERSONAL INTEREST IN PROBLEMS OF THE TRUST TERRITORY EXHIBITED BY REAR ADMIRAL JAMES MOREAU, USCG, AND LOOK FORWARD TO EVEN MORE BENEFICIAL COOPERATION WITH THE U.S. COAST GUARD THIS YEAR.

"ONE OF OUR MOST IMPORTANT APPOINTMENTS IN 1975

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WAS OUR CHOICE, WITH THE APPROVAL OF CONGRESS, OF A NEW PUBLIC DEFENDER, HERBERT SOLL, WHO HELD THIS SAME POST IN ALASKA, HAS ALREADY GIVEN LONG-NEEDED STATURE TO THIS IMPORTANT OFFICE.

"CERTAINLY A MAJOR ASPECT OF LIFE IN MICRONESIA DURING THE YEAR JUST PASSED HAS BEEN THE TREMENDOUS AMOUNT OF CRITICISM LEVELLED AGAINST THE TRUST TERRITORY, MAINLY IN THE FORM OF UNPROVEN ALLEGATIONS, BY VICIOUS BUT DEDICATED MALCONTENTS, ALTHOUGH I AM SURE THE MEMBERS OF THIS CONGRESS WOULD JOIN ME IN A FRANK ADMISSION THAT WE ARE ALL HUMAN AND DO FROM TIME TO TIME MAKE HUMAN ERRORS, I THINK YOU WILL AGREE WITH ME THAT SUCH STRONG WORDS AS "WASTE," "INEFFICIENCY," "MISMANAGEMENT" AND EVEN "CORRUPTION" HAVE BEEN USED SO OFTEN DURING THE PAST YEAR IN RELATION TO TOTALLY UNSUBSTANTIATED AND UNPROVEN ALLEGATIONS THAT THEY MAY EVEN BE BELIEVED BY SOME INDIVIDUALS OUTSIDE THE TRUST TERRITORY, I HOPE THAT THIS GRIEF ERA IS NOW A PART OF OUR PAST AND THAT ALL AMERICANS, AT EVERY LEVEL OF THE UNITED STATES GOVERNMENT AS THE ADMINISTERING AUTHORITY, WILL REALIZE FULLY THAT UNDER THE UNITED NATIONS TRUSTEESHIP AGREEMENT OUR ONE TASK IS TO HELP MICRONESIANS AND TO MOVE THEM, AS RAPIDLY AS POSSIBLE, TOWARD BOTH SELF-DETERMINATION AND SELF-SUFFICIENCY. THERE SHOULD BE NO OTHER MOTIVE IN THE MINDS OF ANYONE CONNECTED WITH THE TREMENDOUS RESPONSIBILITY

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 OF THE TRUSTEESHIP.

"ONE OF THE GREATEST ASSETS TO A FREE SOCIETY IS A  
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TOR142206Z JAN 76						

SATISFACTION THE CONSIDERABLE IMPROVEMENT DURING THE PAST YEAR IN MANY OF OUR LOCAL WEEKLY NEWSPAPERS, PARTICULARLY THE MARIANAS VARIETY IN SAIPAN AND THE MICRONESIAN INDEPENDENT IN MAJURO. I COMMEND THEM ON THEIR PROGRESS AND WISH THEM AND OUR OTHER WEEKLY PAPERS CONTINUED SUCCESS.

"I WOULD BE REMISS IN REPORTING TO YOU IF I FAILED TO ACKNOWLEDGE WITH SINCERE THANKS THE FAIR AND OBJECTIVE COVERAGE OF THE TRUST TERRITORY BY THE PACIFIC DAILY NEWS AND THE HONOLULU ADVERTISER. THEIR EXAMPLE COULD WELL BE FOLLOWED BY OTHER DAILY NEWSPAPERS IN AMERICA AND THROUGHOUT THE FREE WORLD.

"RECENTLY THERE HAVE BEEN SOME REFERENCES TO THE ALLEGED FAILURE OF "MASSIVE INFUSIONS OF MONEY INTO THE TRUST TERRITORY," WHILE IT IS TRUE THAT OUR BUDGET THESE PAST FEW YEARS HAS FAR EXCEEDED THAT OF THE FIRST TWENTY YEARS OF THE TRUSTEESHIP, WE SHOULD NEVER LOSE SIGHT OF THE FACT THAT WE ARE ONLY NOW GENUINELY BEGINNING TO REPLACE MANY OF THE PUBLIC IMPROVEMENTS WHICH WERE DESTROYED BY THE RAVAGES OF WORLD WAR II. IN THIS CONNECTION, I AM MOST PLEASED TO INFORM THIS CONGRESS THAT, ALTHOUGH IT APPEARED AT ONE POINT THAT OUR FISCAL 1977 BUDGET MIGHT BE DRASTICALLY CUT PRIOR TO BEING SENT TO THE CONGRESS OF THE UNITED STATES, THANKS TO THE TIRELESS EFFORTS OF MR. FRED M. ZEDER AND THE VIGOROUS PERSONAL INTERVENTION OF OUR NEW SECRETARY OF THE INTERIOR, THOMAS S. KLEPPE, OUR PROPOSED BUDGET HAS BEEN RESTORED ALMOST TO THE LEVEL WE ORIGINALLY SOUGHT. NEVERTHELESS, WE MUST REALIZE THAT THIS BUDGET MUST BE DEFENDED AND DOCUMENTED, POSSIBLY EVEN MORE THOROUGHLY THAN USUAL IN THE MONTHS TO COME. WE MUST BE AWARE, ALSO, THAT FOR US TO CONTINUE TO RECEIVE MAJOR UNITED STATES FEDERAL FUNDING, WE MUST PUT OUR HOUSE IN ORDER AND LEAVE NO STONE UNTURNED TO ASSURE THAT THE FUNDS ARE SPENT HONESTLY AND WISELY IN EVERY INSTANCE AND ARE ACCOUNTED FOR FULLY AND ACCURATELY. WE, THEREFORE, WELCOME THE CONTINUING SURVEILLANCE OF THE MEMBERS OF THIS CONGRESS OF THE WORK ACCOMPLISHED OR UNDERTAKEN BY THE EXECUTIVE BRANCH AND ASSURE YOU OF OUR CONTINUED COOPERATION.

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"UNFORTUNATELY, IT HAS BEEN INTIMATED RECENTLY IN SOME CIRCLES THAT THE TRUST TERRITORY GOVERNMENT HAS BEEN UNRESPONSIVE TO HELPFUL SUGGESTIONS FROM OTHER SOURCES, NOTHING CAN BE FURTHER FROM THE TRUTH. ALTHOUGH WE ABHOY THE WILD AND FANTASTIC MISSTATEMENTS OF SOME VOCAL MALCONTENTS, WE WILL CONTINUE TO SEEK, AND BE RESPONSIVE TO, AND ALL GENUINE CONSTRUCTIVE CRITICISM OF OUR EFFORTS TO MOVE THE TRUST TERRITORY FORWARD. IN THIS CONNECTION, I AM PROUD TO CALL TO YOUR ATTENTION A REPORT OF DECEMBER 9, 1975, FROM THE FEDERAL COMPTROLLER FOR GUAM AND THE TRUST TERRITORY. IN THIS REPORT ON THE MANAGEMENT AUDIT OF THE HEADQUARTERS DEPARTMENT OF PUBLIC WORKS, THE COMPTROLLER, MR. FLOYD FAGG, POINTS OUT THAT OF 88 RECOMMENDATIONS MADE BY HIS OFFICE, WITHIN ONE MONTH 35 HAD BEEN FULLY IMPLEMENTED AND 30 OTHERS WERE BEING IMPLEMENTED -- A TOTAL OF 74 PERCENT OF THE RECOMMENDATIONS FULLY OR PARTIALLY IMPLEMENTED WITHIN ONE MONTH DEFINITELY DOES NOT INDICATE AN UNRESPONSIVE ATTITUDE. I CAN ASSURE THE MEMBERS OF THIS CONGRESS, AND ALL OTHER INTERESTED PARTIES THAT WE WILL PROCEED VIGOROUSLY AND RAPIDLY TO IMPLEMENT ALL SIMILAR HELPFUL RECOMMENDATIONS WHICH WE RECEIVE.

"UNFORTUNATELY, NOT ALL REPORTS ON TRUST TERRITORY OPERATIONS DURING RECENT MONTHS HAVE CONTAINED SUCH CLEARLY DEFINED SUGGESTIONS FOR IMPROVEMENT AS THOSE MADE BY THE COMPTROLLER. AT TIMES, IN FACT, SUCH REPORTS HAVE BEEN SOMEWHAT CONTRADICTORY AND CONFUSING.

"FOR EXAMPLE, WE MAY BE TOLD BY ONE GROUP THAT "SOME OF THE FACILITIES DO NOT SHOW A GREAT DEAL OF ARCHITECTURAL IMAGINATION. THE PLANS HAVE AN INSTITUTIONAL ASPECT AND DO NOT BLEND WELL WITH THE ISLAND ENVIRONMENT." AND A FEW MONTHS LATER OTHERS WHO VISIT THE TRUST TERRITORY ON A SIMILAR MISSION REPORT THAT "ARCHITECTS IN SAIPAN ARE LIVING BEYOND THEIR MEANS AND DESIGNING DREAM CASTLES WITH INSUFFICIENT OR NO FUNDS TO BUILD THEM." SINCE THERE ARE NO MICRONESIAN ARCHITECTS AT PRESENT, THIS IS CERTAINLY AN AREA WHERE WE SEEK AND NEED THE GUIDANCE OF THE ADMINISTERING AUTHORITY AND WE WOULD WELCOME A MORE GENERALLY AGREED-UPON APPROACH TO THE PROBLEM. IT MIGHT ALSO BE NOTED THAT ALTHOUGH SOME REPORTS HAVE BEEN

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EXTREMELY CRITICAL OF OUR LACK OF A COMPREHENSIVE DEVELOPMENT PLAN, GRANT FUNDS REQUESTED FOR THIS SPECIFIC PURPOSE WERE DELETED FROM THE TRUST TERRITORY BUDGET REQUEST IN WASHINGTON AND THE ENTIRE FUNDING, OTHER THAN THAT PROVIDED BY THE UNITED NATIONS DEVELOPMENT PROGRAMME, HAD TO COME FROM LOCAL FUNDS APPROPRIATED BY THE CONGRESS OF MICRONESIA,

"AS YOU ARE WELL AWARE, I HAVE BEEN IN MICRONESIA AS YOUR APPOINTED HIGH COMMISSIONER FOR ALMOST SEVEN YEARS, A CONSIDERABLY LONGER TIME THAN ANY OF MY DISTINGUISHED PREDECESSORS. I CAN STILL REMEMBER QUITE DISTINCTLY MY ARRIVAL IN MICRONESIA WITH THEN SECRETARY OF THE INTERIOR WALTER J. WICKEL, AND I HAVE MANY TIMES SINCE REVIEWED THE IMPORTANT POLICY STATEMENT WHICH HE ANNOUNCED AT MY SHEARING-IN CEREMONY ON MAY 4, 1969. TO REFRESH YOUR MEMORY, SECRETARY WICKEL STATED:

"JUST ONE DAY BEFORE I LEFT WASHINGTON, D.C., I DISCUSS CERTAIN THINGS CONCERNING MICRONESIA WITH THE PRESIDENT OF THE UNITED STATES.

"WE DISCUSSED, OF COURSE, TWO POINTS PRESENT IN YOUR MINDS -- YOUR POLITICAL FUTURE AND YOUR ECONOMIC DEVELOPMENT. BUT FOREMOST IN THE PRESIDENT'S MIND -- AND IN MY THOUGHTS ALSO -- WAS THAT YOU, THE PEOPLE OF THESE ISLANDS, BE FULLY CONSULTED ABOUT EVERY STEP WE TAKE IN THESE AREAS.

"WE DO NOT COME HERE TODAY TO OUTLINE OUR PLANS FOR



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YOU, THE PRESIDENT DOES NOT BELIEVE IN THE GOVERNMENT  
 RULING THE PEOPLE. HE DOES NOT BELIEVE IN WASHINGTON  
 IMPOSING ITS WILL ON THE PEOPLE. HE BELIEVES IN

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GOVERNMENT VOICING THE WILL OF THE PEOPLE.

"AND ESPECIALLY THIS APPLIES TO YOU. FOR YEAR BGFVFSM HAVE HAD LITTLE VOICE IN YOUR GOVERNMENT. THIS IS WRONG. ONLY WHEN THE PEOPLE LEAD THEIR GOVERNMENT CAN THAT GOVERNMENT BE GREAT AND THAT PEOPLE PROSPER.

"HIGH COMMISSIONER JOHNSTON WILL MOVE RAPIDLY AND DECISIVELY TO BRING MORE MICRONESIANS INTO HIGH-RANKING AND RESPONSIBLE POSITIONS IN THE TRUST TERRITORY GOVERNMENT.

"YOU WILL BE BROUGHT INTO THE PLANNING AND DECISION PROCESSES AS FULL AND EQUAL PARTICIPANTS WITH AMERICAN PERSONNEL."

"TO ME THESE IMPORTANT WORDS WERE NOT HOLLOW PHRASES OR WINDOW DRESSING. THEY CONSTITUTED A VERY FIRM STATEMENT OF A NEW AMERICAN POLICY TOWARD MICRONESIA AND ONE WITH WHICH I FULLY AGREE. DURING MY ENTIRE TIME AS YOUR HIGH COMMISSIONER I HAVE BEEN DEDICATED TO THE FULFILLMENT OF THIS POLICY ON BEHALF OF THE UNITED STATES AS THE ADMINISTERING AUTHORITY.

"TO MY KNOWLEDGE, THIS BASIC POLICY HAS NEVER BEEN CHANGED, ALTHOUGH I AM SURE WE ALL AGREE THAT IT HAS BEEN VIOLATED ON VARIOUS OCCASIONS IN THE PAST FEW YEARS. MAY I ASSURE YOU THAT I STILL HAVE GREAT CONFIDENCE IN THE DECISION MAKING POWERS AND WISDOM OF THE MICRONESIAN PEOPLE AND AM CONSTANTLY AWARE THAT THIS IS YOUR COUNTRY, YOUR LAND, IN WHICH MOST OF YOU, AND THOSE WHO FOLLOW YOU, WILL SPEND YOUR ENTIRE LIFETIME. I AM HOPEFUL THAT THE CONGRESS OF MICRONESIA WILL JOIN WITH THE GROWING NUMBER OF MICRONESIANS IN KEY POSITIONS IN THE EXECUTIVE BRANCH IN A CONSTANT EFFORT TO SEE THAT THE FAVORABLE TRENDS OF THE PAST SIX YEARS ARE NOT REVERSED AND THAT ALL BASIC DECISIONS ON YOUR FUTURE, AND THE FUTURE OF YOUR CHILDREN, CONTINUE TO BE MADE IN MICRONESIA AND NOT IN WASHINGTON, D.C., OR ANY OTHER PART OF THE WORLD.

"IN HIS INITIAL MEETING WITH THE MEMBERS OF THE CONGRESS OF MICRONESIA, MR. FRED M. ZEDER, THE NEW DIRECTOR OF THE OFFICE OF TERRITORIAL AFFAIRS, ASSURED YOU THAT THIS POLICY WOULD CONTINUE.

"AS I LOOK BACK UPON THE PAST FEW YEARS, IT SEEMS TO ME THAT ONE OF THE BASIC REASONS -- PERHAPS THE MOST

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IMPORTANT REASON -- THAT WE HAVE BEEN ABLE TO MOVE MICRONESIA SO RAPIDLY WAS THE GENUINE COOPERATIVE EFFORT BETWEEN THE EXECUTIVE AND LEGISLATIVE BRANCHES OF THIS GOVERNMENT. WE HAVE ALWAYS BEEN ABLE TO RESOLVE OUR DIFFERENCES HERE AT HOME AND MAKE A UNITED UPD WELL-DOCUMENTED PRESENTATION ON BEHALF OF THE GOVERNMENT OF THE TRUST TERRITORY OF THE PACIFIC ISLANDS AND ALL ITS CITIZENS IN OUR MANY APPEARANCES AT BUDGET COMMITTEE HEARINGS OF THE UNITED STATES CONGRESS AND VARIOUS HEARINGS BY OTHER CONGRESSIONAL COMMITTEE. MANY OF THIS SPIRIT OF COOPERATION CONTINUE DURING YOUR CRITICAL PERIOD OF TRANSITION AND SERVE AS A MODEL FOR YOUR FUTURE GOVERNMENT.

"AS WE GATHER HERE AT THE START OF THE BICENTENNIAL YEAR OF THE WORLD'S GREATEST NATION -- A NATION OF WHICH I AM PROUD TO BE A CITIZEN -- IT SEEMS TO ME THAT ALL AMERICANS, PARTICULARLY IN THIS 200TH YEAR OF OUR EXISTENCE AS FREE AND INDEPENDENT NATION, MUST, FIRST OF ALL, BE EVER CONSCIOUS OF OUR GREAT RESPONSIBILITY TO GIVE PROGRESSIVELY MORE SELF-GOVERNMENT TO A WONDERFUL, PROUD AND INTELLIGENT PEOPLE WHO HAVE PROVEN SO CONCLUSIVELY IN THE RECENTLY CONCLUDED CONSTITUTIONAL CONVENTION THAT THEY CAN WORK TOGETHER AND CAN DRAFT A DOCUMENT WHICH COULD SERVE AS THE FRAMEWORK FOR THEIR NATION, JUST AS THE CONSTITUTION OF THE UNITED STATES HAS SERVED AS THE FRAMEWORK FOR AMERICA'S GOVERNMENT FOR ALMOST 200 YEARS. THEREFORE, I URGE ALL CITIZENS OF THE UNITED STATES TO JOIN THOSE OF US WHO ARE WORKING IN, OR DIRECTLY WITH, THE TRUST TERRITORY OF THE PACIFIC ISLANDS, NEVER TO LOSE SIGHT OF OUR BASIC GOALS AND, ABOVE ALL, NOT TO BETRAY THE MICRONESIANS IN ANY WAY BE REVERSING THE SUBSTANTIAL PROGRESS WHICH HAS BEEN MADE IN THE PAST SEVERAL YEARS.

"EACH SUCCEEDING YEAR, AS I STAND BEFORE YOU AS THE HIGH COMMISSIONER OF THE TRUST TERRITORY OF THE PACIFIC ISLANDS, I FEEL AN EVER-INCREASING SENSE OF PRIDE IN THE ACCOMPLISHMENTS OF THE PEOPLE OF MICRONESIA, AND THEIR ELECTED REPRESENTATIVES, IN YOUR STEADY PROGRESS TOWARD SELF-GOVERNMENT -- PRIDE IN KNOWING THAT THE DAY IS DRAWING EVER CLOSER WHEN THE STATE OF THE TERRITORY MESSAGE WILL, AT LONG LAST, BE DELIVERED BY A MICRONESIAN

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CHIEF EXECUTIVE OF YOUR OWN CHOOSING.

"AS YOU ALL KNOW, I HAVE STEADFASTLY HELD THE HOPE, THE DREAM, THAT I WOULD BE THE LAST HIGH COMMISSIONER TO BE APPOINTED FROM OUTSIDE MICRONESIA. BUT WHETHER OR NOT MY DREAM IS REALIZED IS UNIMPORTANT. WHAT IS IMPORTANT IS YOUR DREAM, YOUR ASPIRATIONS OF HAVING YOUR OWN CHIEF EXECUTIVE, ONE WHO WILL BE CHOSEN BY THE PEOPLE OF MICRONESIA. MAY GOD SPEED THE OCCURRENCE OF THAT GREAT DAY.

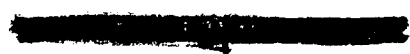
"THE HIGHLY SUCCESSFUL MICRONESIAN CONSTITUTIONAL CONVENTION WAS A GIANT STEP TOWARD THE FULFILLMENT OF THAT DREAM. I WAS NEVER MORE SINCERE THAN WHEN I SAID AT THE CONCLUSION OF THE HISTORIC EVENT THAT "I HAVE NEVER HAD A HAPPIER OR PROUDER MOMENT..." IN MICRONESIA.

"IT WAS A PERSONAL THRILL THAT WILL ONLY BE EXCEEDED BY THE THRILL I SHALL RECEIVE WHEN THAT NOBLE DOCUMENT IS IMPLEMENTED IN FULL, THE DAY WHEN, AND I QUOTE FROM ITS INSPIRING PREAMBLE, YOU, THE PEOPLE OF MICRONESIA, "BECOME THE PROUD GUARDIAN OF (YOUR) OWN ISLANDS, NOW AND FOREVER."

(CONGRESS OF MICRONESIA MEMBERS REACTION TO HIGH COM SPEECH)

SAIPAN, JAN. 14 (MNS)---"VERY IMPRESSIVE" WAS THE REACTION OF MOST MEMBERS OF THE CONGRESS OF MICRONESIA TO HIGH COMMISSIONER EDWARD E. JOHNSTON'S STATE OF THE TERRITORY" ADDRESS BEFORE A JOINT SESSION WEDNESDAY MORNING OUTSIDE THE HOUSE OF REPRESENTATIVE CHAMBER ON CAPITAL HILL.

WHILE A FEW LAWMAKERS REFUSED TO COMMENT ON THE SPEECH,



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 TO ZEN/ALDISTADS TERPACIS  
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 RUWMFGA/TTPI LNO KWAJALEIN MARSHALL ISLANDS  
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 RUHJPSA/NAVINSERVO GUAM MARIANAS ISLANDS  
 RUWJAJA/COMTWELVE SAN FRANCISCO CA  
 RUEHC /SECSTATE WASHINGTON DC  
 RUEKJCS/SECDEF WASHINGTON DC  
 RUEKJCS/JCS WASHINGTON DC  
 RUENAAA/CNO WASHINGTON DC  
 RHHMERA/CINCPACFLT MAKALAPA HI  
 RUHVAAA/CINCPACAF HICKAM AFB HI  
 RUHQHQA/CGFMFPAC CAMP H M SMITH HI  
 RHHMRSB/COMCBPAC MAKALAPA HI  
 RULSSAA/COMNAVFACENGCOCOM ALEXANDRIA VA  
 RUHHAGA/CCGD FOURTEEN HONOLULU HI  
 RHHMRSB/PACNAVFACENGCOCOM MAKALAPA HI  
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OTHERS COMMENDED THE HICOM FOR HIS POLICIES OF PLACING MORE MICRONESIAN IN THE DECISION MAKING LEVELS OF THE GOVERNMENT.

MARIANAS SENATOR PEDRO A. TENURIO SAID THAT THE SPEECH

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WAS "VERY GOOD" AND THAT THE HICOM COVERED MOST OF THE IMPORTANT EVENTS THAT TOOK PLACE DURING THE PAST YEAR. HE ADDED THAT HE WAS GLAD THE HICOM ACKNOWLEDGED THE "POLITICAL DECISION OF THE PEOPLE OF THE MARIANAS" WHEN THEY VOTED TO ASSOCIATED THEMSELVES CLOSELY WITH THE UNITED STATES UNDER THE COMMONWEALTH FORM OF GOVERNMENT.

CONGRESSMAN OSCAR C. RASA OF THE MARIANAS SAID: "VERY IMPRESSIVE BUT HIGHLY AND COMPLETELY SUBJECTIVE AND PREJUDICIAL." ANOTHER MARIANAS CONGRESSMAN HERMAN K. GUERRERO, SAID THAT HICOM JOHNSTON'S REMARKS IMPRESSED HIM, NOTING HIS ACHIEVEMENTS IN PLACING MORE MICRONESIANS IN KEY POSITIONS IN THE TRUST TERRITORY GOVERNMENT.

FRESHMAN CONGRESSMAN HERMAN T. PALACIOS OF THE MARIANAS SAID: "IT'S GOOD TO HEAR THE GOOD THINGS BUT AS A REPRESENTATIVE, I STILL HAVE SOME RESERVATIONS ON SOME OF THE THINGS HE SAID THAT NEEDED TO BE CORRECTED. THE SPEECH ITSELF WAS CONVINCING BUT IT STILL DOESN'T SATISFY THE DOUBT OF THE TRUTH."

TRUK CONGRESSMAN LAMBERT AAFIN STATED THAT IT WAS AN "EXCELLENT ADDRESS. I THINK THE MAJOR POLICIES HE MADE SINCE HE BEGAN HIS ADMINISTRATION HAVE BEEN IMPLEMENTED AND THE HIGH COMMISSIONER SHOULD BE CONGRATULATED."

CONGRESSWOMAN CARMEN BIGLER OF THE MARSHALLS COMMENTED SIMPLY: "VERY IMPRESSIVE."

CONGRESSMAN RAYMOND SETIK, CHAIRMAN OF THE HOUSE APPROPRIATIONS COMMITTEE, SAID THE MESSAGE WAS "VERY GOOD" BUT THE HIGH COMMISSIONER DID NOT INCLUDE WHAT HIS PLANS ARE FOR THE FUTURE OF MICRONESIA.

REPRESENTATIVE JOAB SIGRAH OF PONAPE STATED THAT THE MESSAGE WAS VERY GOOD "ESPECIALLY IN THE AREA WHERE HE COMMENTED ON THE PROPOSED MICRONESIAN CONSTITUTION. IN GENERAL I DON'T SEE ANY CONTROVERSIAL MATTERS ABOUT HIS SPEECH."

MARIANAS SENIOR SENATOR OLYMPIO T. BORJA COMMENTED: "IT APPEARS THAT HE IS VERY SINCERE. HE WANTS TO SEE THE POLICY OF UPGRADING MICRONESIANS IN DECISION MAKING POSITIONS." THE OTHER AREA WHICH HE SAID HE WAS GLAD TO HEAR THE HIGH COMMISSIONER MENTION WAS FOR HIM (JOHNSTON) TO BE REPLACED BY A MICRONESIAN.

CONGRESSMAN KUNIWO NAKAMURA OF PALAU SAID: "THE HIGH COMMISSIONERS STATE OF THE TERRITORY MESSAGE WAS VERY GOOD AND VERY DIFFERENT FROM LAST YEAR'S ADDRESS. IT WAS AN HONEST

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MESSAGE AND VERY WELL PRESENTED.

ANOTHER PALAUAN CONGRESSMAN, ISIDORO RUDIMCH SAID THE MESSAGE WAS GOOD BECAUSE IT CONTAINS NOT ONLY THE REPORT OF PHYSICAL DEVELOPMENT BUT ALSO THE HUMAN DEVELOPMENT WHICH IS VERY IMPORTANT IN THE "MICRONIZATION OF OUR GOVERNMENT."

YAP SENATOR JOHN MANGFEL SAID THAT "THE MESSAGE WAS VERY GOOD ALTHOUGH PEOPLE WILL ALWAYS CRITICIZE NO MATTER HOW YOU TRY." HE ADDED THAT SOMETIMES THE POLICY IS GOOD BUT THOSE WHO IMPLEMENT THAT POLICY "SCREW IT UP."

SENATE PRESIDENT TOSIHO NAKAYAMA OF TRUK SAID OF THE HICOM'S SPEECH: I WAS PARTICULARLY HAPPY THAT HE QUOTED THE STATEMENT OF FORMER SECRETARY OF THE INTERIOR WALTER J. HICKEL SAYING THAT THE PRESIDENT DOES NOT BELIEVE IN THE GOVERNMENT RULING THE PEOPLE BUT RATHER IN THE PEOPLE RULING THE GOVERNMENT.

"TO ME," NAKAYAMA SAID, "THAT STATEMENT OF POLICY IS ONE THAT ALL OFFICIALS OF THE ADMINISTERING AUTHORITY MUST BE COGNIZANT OF AND MUST CLOSELY ADHERE TO ITS INTENT AND SPIRIT, AND THAT DEVIATION FROM ITS INTENT AND SPIRIT WOULD CONSTITUTE A GRAVE VIOLATION OF THE TRUST."

"I AM HAPPY TO NOTE FROM HIS STATEMENT THE LARGE NUMBER OF CABINET POSTS HEADED BY QUALIFIED MICRONESIAN DIRECTORS. I HOPE, HOWEVER, THAT EVERY EFFORT ON THE PART OF THOSE IN AUTHORITY IN WASHINGTON D.C. AND MICRONESIA WILL BE DIRECTED TOWARD GIVING THESE MICRONESIAN GENTLEMEN THE OPPORTUNITY AND THE MEANS TO CARRY OUT THEIR DUTIES AND OBLIGATIONS TO THE GOVERNMENT OF THE UNITED STATES AND TO THE PEOPLE OF MICRONESIA."

"I AM SURE FROM MY PAST AND PRESENT ASSOCIATION WITH MR. JOHNSTON THAT HE SINCERELY MEANT WHAT HE SAID IN HIS REMARKS TODAY WHEN HE STATED: "YOU THE PEOPLE OF MICRONESIA, BECOME THE PROUD GUARDIAN OF YOUR OWN ISLANDS NOW AND FOREVER", AND NI HOPE THE HIGHER UP PEOPLE IN WASHINGTON D.C. SHARE THIS SENTIMENTS," CONCLUDED PRESIDENT NAKAYAMA.

IN OTHER CONGRESS ACTIVITIES, THE FOLLOWING BILLS WERE INTRODUCED DURING A SHORT SESSION OF THE SENATE: A MEASURE AMENDING CERTAIN SECTIONS OF THE TT CODE TO DEFINE THE MEANING OF ATTEMPTED CRIMES AND SET PUNISHMENT, (SB 6-231); A MEASURE TO REGULATE FEES FOR COURT TRANSCRIPTS, (SB 6-232); A BILL STIPULATING FEES IN CASES INVOLVING TRIAL BY JURY, (SB 6-232); AND A NATURALIZATION MEASURE, (SB 6-233).