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Department of State

TELEGRAM

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43 ACTION INT-05

INFO OCT-01 TO-11 EA-09 PM-04 PA-02 L-03 /035 W

P 2499467 FEB 76 FM HICOMTERPACIS SAIPAN MARIANAS ISLANDS TO ALDISTADS TERPACIS TT LNO GUAM MARIANAS ISLANDS TT LMO KWAJALEIN MARSHALL ISLANDS COMNAVMARIANAS GUAM MARIANAS ISLANDS CINCPACREP GUAM/TTPI GUAM MARIANAS ISLANDS CINCPAC HONOLULU HI INTELLIGENCE CENTER PACIFIC (IPAC) NAVINVSERVO GUAM MARIANAS ISLANDS COMTWELVE SAN FRANCISCO CA RUEHC /SECSTATE WASHINGTON DC SECOEF WASHINGTON DC JCS WASHINGTON DC CNO WASHINGTON DC CINCPACELT MAKALAPA HI CINCRACAF HICKAM AFB HI CGEMEPAC CAMP H M SMITH HI COMCBPAC PEARL HARBOR HI

NAVFACENGCOMHO ALEXANDRIA VA CCGDFOURTEEN HONOLULU HI Capital Bill
Congress Leaders

One Concerned
Chaet False

PACNAVFACENGCOM PEARL HARBOR HI SAMTEC VANDENBERG AFB CA FCDNA-LGA KIRTLAND AFB NM CDRUSAGO MAKIMINATO JAPAN//TTPI-LNO// AMFMB CANBERRA ACT AS RUFHKO /AMFMB TOKYO JA CDRBMOSCOM HUNTSVILLE AL//MBD SC-RO// COMCOGARD MARSEC GUAM

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SECTION 01 OF 02
COMTHELYF PASS INFO FOR AMB WILLTAMS



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SECSTATE PASS TO DEPT INT/SEC INTERIOR/DOTA OSN AMEMBASSY CANSERRA FOR PAC. ISL. MONTHLY (HOUSE POSTPONES CAPITAL BILL)

SAIPAN, FEB. 24 (MNS)---THE HOUSE OF REPRESENTATIVES OF THE CONGRESS OF MICRONESIA RECESSED ABRUPTLY TUESDAY DURING DISCUSSION ON A BILL WHICH WOULD DESIGNATE PONAPE DISTRICT AS THE SITE OF THE FUTURE MICRONESIAN CAPITAL (SB 5-277) WHEN THEY WERE CONFRONTED WITH A SURPRISING

PAGE 03 RUHGSAA3204 UNCLAS. AMENDMENT PROPOSED BY PALAU REP. KUNIWO NAKAMURA.

NAKAMURA'S FIRST PROPOSED AMENDMENTS WOULD ESTABLISH A "COMMISSION ON THE PERMANENT CAPITAL OF MICRONESIA" AND EARMARK \$20,000 TO CARRY OUT THE FUNCTINS OF THE COMMISSION. HIS AMENDMENT ASKS THAT THE COMMISSION CONSIST OF SIX MEMBERS, TWO FROM THE CONGRESS, TWO FROM THE JUDICIAL BRANCH AND TWO FROM THE EXECUTIVE BRANCH OF THE TRUST TERRITORY GOVERNMENT.

IN INTRODUCING HIS AMENDMENT, MAKAMURA EMPHASIZED THAT HIS PROPOSED AMENDMENT IS NOT DESIGNED TO PUT MICRONFSIA'S FUTURE CAPITAL IN PALAU DISTRICT BUT IS MERELY TO "ACCOMMODATE" THE VARIOUS REQUESTS SUBMITTED BY PALAU, TRUK, YAP AND PONAPE. "THERE IS NO URGENCY IN PASSING THE BILL." NAKAMURA SAID.

NAKAMURAIS COLLEAGUE FROM PALAU, ISIDORO RUDIMCH, SAID THE AMENOMENT WOULD CORRECT SOME CONCERNS OF THE MEMBERS. THEY ARE: ONE, THE INFORMATION CONTAINED IN THE JOINT COMMITTEE ON PROGRAM AND BUDGET PLANNING REPORT MADE IN 1971 ON VARIOUS SITES FOR THE CAPITAL ARE "OBSOLETE"; SECOND, THE BILL COMPLETELY IGNORES THE VARIOUS DISTRICTS

PAGE 24 RUHGSAA3204 UNCLAS.
ASKING TO HOST THE CAPITAL: AND THIRD, THE APPROPRIATIONS UNDER THE BILL DOES NOT HAVE A "SPECIFIED PURPOSE,"
NAKAMURA'S AMENDMENT MET IMMEDIATE OPPOSITION FROM SOME MEMBERS. APPROPRIATIONS CHAIRMAN RAYMOND SETIK SAID THE AMENDMENT WOULD CHANGE THE DRIGINAL INTENTION OF THE



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BILL. FLOOR LEADER LUKE TMAN SAID THE AMENDMENT WAS "NOT GERMANE TO THE BILL."

AT THIS POINT, REP. NAKAMURA WITHDRAW HIS PROPOSED AMENDMENT AND OFFERED A NEW ONE. THE NEW AMENDMENT WOULD EXCLUDE PALAU DISTRICT FROM BEING CONSIDERED AS A POSSIBLE SITE FOR THE FUTURE CAPITAL OF MICRONESIA BUT WOULD APPROPRIATE \$50,000 TO PERFORM FEASIBILITY STUDIES AND MASTER PLANS NECESSARY FOR THE PERMANENT CAPITAL OF PALAU DISTRICT.

REP. RESID MOSES OF PONAPE, UNTIL CALLING THE AMENDMENT "SUBSTANTIAL" MOVED TO RECESS UNTIL WEDNESDAY (FEB. 25) SO THE MEMBERS CAN HAVE TIME TO STUDY THE BILL. THE MOTION WAS CARRIED AND THE HOUSE RECESSED.

EARLIER. THE HOUSE PASSED AND SENT TWO BILLS TO THE HIGH COMMISSIONER FOR HIS ACTION. BOTH BILLS DEAL WITH APPROPRIATION MEASURES FOR THE SENATE AND HOUSE; \$378,612

PAGE 05 PUHGSAA3204 UNCLAS.

FOR THE SENATE (HB 6+358) AND \$782,600 FOR THE HOUSE, (HB 6+357). THE LATTER BILL PROMPTED PROLONG DEBATE.

SEVERAL MEMBERS OPPOSED THE DELETION OF FUNDS FROM CERTAIN JOINT COMMITTEES. OTHERS CLAIMED THE AMOUNT APPROPRIATED FOR OTHER COMMITTEES ARE SUBSTANTIAL AND THAT THE WORK OF CERTAIN COMMITTEES CAN BE ACCOMPLISHED WITH LESS MONEY. STILL OTHERS, CONTENDED THAT THE DELETION CERTAIN FUNDS FROM SEVEPAL JOINT COMMITTEES TS JUSTIFIED.

REP. SASAUD HARUO OBJECTED TO THE CONFERENCE COMMITTEE'S REPORT, WHICH DID NOT INCLUDE FUNDS FOR THE JOINT COMMITTEE ON RESOURCES AND DEVELOPMENT. CALLING THE JUNGEMENT OF THE COMMITTEE "DISCRIMINATORY", HARUO SATU IF FUNDS ARE TO BE DELETED, THE CONGRESS MIGHT AS WELL "ABOLISH" THE COMMITTEE.

IN RESPONSE TO HARUDIS COMMENTS, REP. KUNIWO NAKAMURA SAID THE BUDGET OFFICER OF THE CONGRESS HAD INFORMED THE MEMBERS THAT IF THE MARIANAS IS SEPARATED, THE CONGRESS WILL BE "BANKRUPT." SAYING THAT THE CONGRESS TO PRESENTLY OPERATING IN A DEFICIT, NAKAMURA SAID, "WE



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MUST BEGIN TO TIGHTEN OUR BELTS NOW. WE MUST CUT FUNDS IN EVERY AREA WE CAN."

HE ALSO READ A PORTION OF THE COMMITTEE'S REPORT ON THE REASON FOR NOT INCLUDING FUNDS FOR THE COMMITTEE WHICH STATES IN PART: "...THE WORK OF THIS COMMITTEE MUST NOT CONTINUE UNTIL THE U.N. DEVELOPMENT PLANTIS COMPLETED. THERE IS NO NEED TO TRAVEL TO VARIOUS COUNTRIES WHEN EXPERTS FAMILIAR WITH THOSE COUNTIPES AND THEIR ECONOMIES WILL BE IN MICPONESIA TO WORK WITH THE PERSONNEL FROM THE UNTIED NATIONS DEVELOPMENT PROGRAM."

REP. POLYCARP BASILIUS, CHAIRMAN OF THE JOINT COMMITTEE ON ADMINISTRATIVE APPOINTMENTS, OBJECTED TO THE \$3,000 GIVEN TO HIS COMMITTEES. THE COMMITTEE CUT DOWN THE FUNDS FOR THE JCAA BECAUSE THEY BELIEVE MOST OF THE NOMINATIONS SHOULD BE SUBMITTED DURING EITHER THE REGULAR OR SPECIAL SESSION. THE FUNDS GIVEN TO THE JCAA CAN BE USED IN EMERGENCY SITUATIONS WHEN THE COMMITTEE MAY BE REQUIRED TO MEFT, THE CONFERENCE COMMITTEE STATED IN ITS REPORT.

THE BILL THEN PASSED BY A VOTE OF 12-6, VOTING

PAGE 07 RUHGSAA3204 UNCLAS.
AGAINST THE MEASURE WERE: REPS. NAKAMURA, RUDIMCH, AND BASILIUS OF PALAU; LAMBERT AAFIN AND SASAUO HARUO OF TRUK: AND EDGAR EDWARDS OF PONAPE.

ALSO PASSED AND SENT BACK TO THE SENATE WITH HOUSE AMENDMENTS WAS A BILL TO REQUIRE THE HIGH COMMISSIONER TO SUBMIT TO THE CONGRESS WITHIN FOUR YEARS, THE NAME OF EVERY INCUMBENT WHOSE APPOINTMENT WAS MADE PRIOR TO THE EFFECTIVE DATE OF THE ADVICE AND CONSENT LAW FOR REGUNFIRMATION AND TO REQUIRE RECONFIRMATION OF ALL ADVICE AND CONSENT APPOINTEES AT FOUR YEAR INTERVALS, (58 6-109):

THE SENATORS ALSO PASSED AND SENT TO THE HIGH COMMISSIONER A BILL WHICH WOULD DEFINE THE MANNER BY WHICH A NOMINATION. MADE UNDER THE PROVISIONS OF THE ADVICE AND CONSENT LAW, SHALL BE DEEMED TO BE REJECTED



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BY THE CONGRESS OF MICRONESIA, (SB 6-123).

TWO OTHER MEASURES WERE APPROVED AND SENT TO THE LOWER HOUSE FOR FURTHER CONSIDERATIONS. THEY WOULD: PROVIDE A MINIMUM WAGE AND MAXIMUM HOURS OF WORK FOR WORKERS EMPLOYED IN THE TRUST TERRITORY (SB 6-168);

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41 ACTION INT-05

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P 240940Z FEB 76 FM HICONTERPACIS SAIPAN MARIANAS ISLANDS TO ALDISTADS TERPACIS TT LNO GUAM MARIANAS ISLANDS TT LNO KNAJALEIN MARSHALL ISLANDS COMNAVMARIANAS GUAM MARIANAS ISLANDS CINCPACREP GUAM/TTPI GUAM MARIANAS ISLANDS CINCPAC HONOLULU HI INTELLIGENCE CENTER PACIFIC (IPAC) NAVINVSERVO GUAM MARIANAS YSLANDS COMTWELVE SAN FRANCISCO CA RUEHO /SECSTATE WASHINGTON DC SECOEF WASHINGTON DC JCS WASHINGTON DC CNO WASHINGTON DC CINCPACELT MAKALAPA HI CINCPACAF HICKAM AFB HI CGFMFPAC CAMP H M SMITH HI COMCBPAC PEARL HARBOR HI NAVFACENGCOMHO ALEXANDRIA VA

PACNAVFACENGCOM PEARL HARBOR HI SAMTEC VANDENBERG AFB CA FCDNA-LGA KIRTLAND AFB NM CORUSAGO MAKIMTNATO JAPAN//TTPI-LNO// AMEMB CANBERRA ACT AS RUEHKO /AMEMP TOKYO JA COREMOSCOM HUNTSVILLE AL//MBD SC-RO// COMCOGARD MARSEC GUAM

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AND APPROPRIATE \$95,000 TO REPAIR THE M.S. RAN ANNIM.



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rss 6-360).

ACTION WAS POSTPONED ON A BILL WHICH WOULD INCREASE THE TAX ON WAGES AND SALARIES FROM TWO PERCENT TO SIX PERCENT. ACCORDING TO THE WAYS AND MEANS COMMITTEE CHAIRED BY PONAPE SEN, BAILEY OLTER, THE TAX BILL, IF SIGNED INTO LAW, HOULD RAISE ABOUT \$2,600,000 IN ADDITIONAL REVENUE EACH YEAR. THE COMMITTEE STATED THAT WHAT IS NEEDED NOW IS A TAX MEASURE THAT CAN BE IMPOSED

PAGE 03 RUHGSAA3206 UNCLAS.
IN THE "INTERIM." THEREFORE, AN ENTIRELY NEW TAX SYSTEM IS NEEDED AND SUCH A TAX SYSTEM WILL BE A PART OF THE DEVELOPMENT PLAN BEING PREPARED BY THE JOINT COMMITTEE ON PROGRAM AND BUDGET PLANNING.

REFERRING TO A STATEMENT MADE BY THE WAYS AND MEANS COMMITTEE WHICH STATED THE TAX PROPOSED IN THE BILL TO THE BEST "SHORT-TERM" SOLUTION TO MICRONESIA'S CRITICAL PROBLEMS OF INSUFFICIENT REVENUES, MARIANAS SENATOR OLYMPIO T. BORJA COMMENTED THAT THE "SHORT-TERM". APPROACH TO SUCH A CRITICAL PROBLEM CAUSED HIM TO BE ON THE OPPOSITION SIDE.

THE SENATOR ADDED THAT IT WOULD BE BETTER FOR THE CONGRESS TO CONSIDER MERITS OF SUCH AN IMPORTANT MATTER IN THE LONG RUN RATHER IMPOSE ON THE PEOPLE SUCH A TAX JUST FOR A SHORT TERM. SEN. BORJA ALSO OFFERED HIS OPTNION THAT A TASK FORCE SHOULD BE ESTABLISHED TO DO A THOROUGH STUDY ON SUCH AM UNPOPULAR ISSUE AND COME UP WITH A MUCH BETTER SOLUTION PRIOR TO ENACTION OF SUCH A MEASURE.

OTHER SENATORS ALSO VOICED THEIR WURRIES OVER THE

PAGE 64 RUHGSAA3266 UNCLAS.

TMPACT THIS RILL COULD HAVE ON THE VARIOUS EMPLOYEES IN

THE MICRONESIAN COMMUNITIES IF IT BECOMES LAWS. OTHERS

EVEN HINTED THAT SUCH A TAX MEASURE MIGHT NOT BE TOO

POPULAR ANONG MANY MORKING SECTORS AT THIS TIME.

IN AN UNSUCESSFUL ATTEMPT TO PROLONG THE MOVE TO



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DEFER ACTION ON THE BILL, YAP SENATOR JOHN A. MANGEFEL STATED FIRMLY, "THERE IS NO SUCH THING AS A BETTER TAX STRUCTURE." MANGEFEL INDICATED THAT THERE ARE THOSE WHO ARE AGAINST WHATEVER TAX STRUCTURE ANY LEGISTURE COMES UP WITH. MANGEFEL CONCLUDED, "WE MIGHT AS WELL START WITH SUMETHING AND IMPROVE IT AS WE GO ALONG."

THE FOLLOWING FOUR JOINT RESOLUTIONS WERE ADOPTED BY THE SENATE: SJR 6-76, REQUESTING THE U.S. GOVERNMENT TO PROVIDE A PROGRAM TO TRAIN MICRONESIANS IN PATROLING AND DEFENDING THE TT TERRITORIAL WATERS AGAINST THE INCHEASING VIOLATIONS BY FORFIGN VESSELS; SJR 6-91, SD1, REQUESTING THE U.S. CONGRESS TO AMEND THE MICRONESIAN CLAIMS ACT OF 1971, AS AMENDED, SO THAT THE WAR DAMAGE CLAIMANTS MAY EXECUTE RELEASE OF LIABILITY TO THE UNITED STATES AND JAPAN ONLY UPON FULL PAYMENT OF MERITORIOUS

PAGE 05 RUHGSA43206 UNCLAS.
CLAIM; SJR 6-100; AUTHORIZING THE CO-CHAIRMEN OF THE
JOINT COMMITTEE ON PROGRAM AND BUDGET PLANNING TO
REPRESENT THE CONGRESS OF MICRONFSTA REGARDING HOUSING
PROGRAMS BEFORE OFFICIALS OF THE U.S. GOVERNMENT, AND FURTHER
AUTHORIZING THEM TO COMMIT THE GENERAL FUND OF THE CONGRESS
OF MICRONESIA TO GUARANTEE FOR COST OVERRUNS AND FOR
MAINTENANCE CONDITIONS REQUIRED FOR FEDERALLY FUNDED
HOUSES, AND (HJR 6-124), ESTABLISHING A JOINT COMMITTEE
ON MICRONESIAN CLAIMS.

A SENATE PESOLUTION CONGRATULATING SENATORS WILFRED KENDALL AND ROMAN IMETUCHL (SR 6-9) WAS ALSO ADOPTED. CONGRESS LEADERS ARE CONCERNED ABOUT FALSE NEWS REPORTS)

SAIPAN, FEB. 24 (COM)---THE LEADERS OF THE CONGRESS OF MICRONESIA EXPRESSED SERIOUS CONCERN TODAY REGARDING FALSE NEWS REPORTS PUBLISHED IN THE MARIANAS VARIETY FERRUARY 26 WHICH CLAIMED THEY HAD DECIDED TO ASK THE HIGH COMMISSIONER TO REMOVE PALAUAN DEPARTMENT DIRECTORS FROM THEIR JOBS.

BECAUSE OF SERIOUSNESS OF THE CHARGES, SENATE PRESIDENT TUSING NAKAYAMA AND HOUSE SPEAKER BETHWEL HENRY ISSUED A

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PAGE 06 RUHGSAA3906 UNCLAS. JUINT STATEMENT, THEY SAID THE MARIANAS VARIETY'S STORY WAS MOT TRUE.

"FIRST, AT THE TIME THE STORY APPEARED, WE HAD NEVER FVFN SEEN A SIGNED COPY OF THE LETTER ALLEGEDLY SENT TO THE PALAU LEGISLATURE, AND UNTIL THIS DOCUMENT IS REVIEWED BY US WE HAVE NO STATEMENT OR POSITION REGARDING IT.

"HE ARE OF COURSE CONCERNED ABOUT THE VARIOUS RUMORS AND REPORTED ACTIONS OF PALAUANS WHO DESIRE PALAU TO WITHDRAW FROM MICRONESIA, AND MOST CERTAINLY SUCH AN ATTITUDE WOULD RESULT IN A POSSIBLE CONFLICT OF INTEREST IN SOME INSTANCES.

"BUT TO SAY THAT THE LEADERSHIP OF THE CONGRESS HAS MADE A DECISION TO REQUEST REMOVAL OF DEPARTMENT HEADS WHO ARE PALAUANS IS FALSE. NO SUCH DECISION HAS BEEN MADE, AND AT A LEADERSHIP MEETING LAST WEEK, THE SUBJECT WAS NEVER EVEN MENTIONED."

THE CONGRESS LEADERS SAID THEY WERE "EXTREMELY. DISTURBED TO SEE A CASE OF IRRESPONSIBLE JOURNALISM" IN WHAT THEY CONSIDERED TO BE A "RESPONSIBLE NEWSPAPER," THE MARIANAS VARIETY.

PARE 07 RUHGSAA3206 UNCLAS.

NAKAYAMA AND HENRY'S STATEMENT SAID NO REPRESENTATIVE OF THE PAPERS HAD THE COURTESY TO CONTACT THEM TO VEFITY. THE ALLEGATIONS IN THE UNTRUE REPORT. " SUCH FALSE AND MISLEADING STORIES ARE DEPLORABLE, INFLAMMATORY IN NATURE, AND CALL INTO QUESTION THE INTERGRITY OF THE WRITER AND THE FOTTOR WHO ALLOWED IT TO BE PRINTED." THE CONGRESS LEADERS POINTED OUT THAT NO NAMES WERE GIVEN AS THE SOURCE OF THE FALSE REPORT.

"WE ASSURE THE PEOPLE OF ALL THE DISTRICTS THAT THIS CONGRESS, AS IN THE PAST, WILL CONTINUE TO MAKE DECISIONS BASED ON FACTS, AND NOT ON FANTASY, OR THE FIGMENT OF SOME UNPROFESSIONAL WPITER'S IMAGINATION OR PREJUDICE," THE JOINT STATEMENT CONCLUDED.

FOT