## WILMER, CUTLER & PICKERING

## MANUEL F. COHEN (1912-1977)

LLOYD N. CUTLER
JOHN H. PICKERING HUGH R. H. SMITH LOUIS F. OBERDORFER J. ROGER WOLLENBERG CHARLES C. GLOVER, III MARSHALL HORNBLOWER HENRY T. RATHBUN REUBEN CLARK SAMUEL J. LANAHAN WILLIAM R. PERLIK SAMUEL A. STERN ARNOLD M. LERMAN ROBERT P. STRANAHAN, JR. MAX O. TRUITT, JR. JOEL ROSENBLOOM HOWARD P. WILLENS ANDREW T. A. MACDONALD ROBERT A. HAMMOND, III' TIMOTHY B. DYK

DAVID R. ANDERSON J. RODERICK HELLER TIT ARTHUR F. MATHEWS JAMES S. CAMPBELL DENNIS M. FLANNERY JAMES ROBERTSON RAYMOND C. CLEVENGER, III LOUIS R. COHEN MICHAEL R. KLEIN STEPHEN A. WEISWASSER TIMOTHY N. BLACK SALLY KATZEN F. DAVID LAKE, JR. PAUL J. MODE, JR. STEPHEN F. BLACK C. BOYDEN GRAY RONALD J. GREENE C.LORING JETTON.JR. WILLIAM T. LAKE

EZEKIEL G. STODDARD ARTHUR Z. GARDINER, JR. COUNSEL 1666 K STREET, N. W. WASHINGTON, D.C. 20006

CABLE ADDRESS: WICRING WASH, D. C.
INTERNATIONAL TELEX: 440-239
TELEX: 89-2402
TELEPHONE 202 872-6000

EUROPEAN OFFICE

5 CHEAPSIDE
LONDON, EC2V GAA, ENGLAND
TELEPHONE OI-236-2401
TELEX: 851 883242
CABLE ADDRESS: WICRING LONDON

September 9, 1977

STEWART A. BLOCK ACKLAND H. BLOOM, JR. LYNN BREGMAN MICHAEL L. BURACK RICHARD G. BURT RICHARD W. CASS WILHELMINA REUBEN COOKE MICHELE B. CORASH MARY CAROLYN COX PATRICIA D. DOUGLASS S. ALLEN EARLY, III JAMES R. FARRAND NANCY C. GARRISON NEAL M. GOLDBERG CORNELIUS J. GOLDEN, JR. EDWARD T. HAND ALLEN H. HARRISON, JR. JOHN H. HARWOOD II MICHAEL S. HELFER DAVID R. JOHNSON JAMES T. KILBRETH, III NEIL J. KING PAUL S. KOFFSKY WILLIAM J. KOLASKY, JR. CANDACE S. KOVACIC VICKLE, LAND

DONALD C. LANGEVOORT FIWYN C. LEE CHRISTOPHER R. LIPSETT RICHARD A. LOWE PORERT A. MAJOR, JR. BRUCE E. MAXIMOV ROBERT B: McCAW MARY A. MCREYNOLDS A. DOUGLAS MELAMED LOWELL B. MILLER WILLIAM J. PERLSTEIN PHILLIP L. RADOFF RENÉ TOWNSEND ROBINSON JOHN ROUNSAVILLE, JR. MICHAEL S. SCHOOLER GAIL F. SCHULZ KAREN KOSER SCHWARTZ ARTHUR B. SPITZER ALAN B. STERNSTEIN ERICA A. WARD ARTHUR M. WEISBURD CAROL DRESCHER WEISMAN ALAN S. WEITZ ANN O. WILLIAMS ROGER M. WITTEN

Ms. Patricia A. Krause
Subcommittee on National Parks
and Insular Affairs
1522 Longworth House Office Bldg.
House of Representatives
Washington, D.C. 20515

## Dear Pat:

Enclosed are various materials which outline the latest in the never-ending series of Northern Marianas crises -- this time concerning the need for congressional action to establish a district court for the Northern Marianas under Section 401 of the Covenant. The situation is basically as follows:

First, the Administrative Office of the United States Courts and the Department of Justice now take the position that a district court (including a judge and the necessary supporting personnel) cannot be established in the Northern Marianas under Section 401 without more specific authorization. Although this reportedly has been Mr. Marcuse's views at the Department of Justice for more than one year, it reflects a fairly recent determination by the Administrative Office. In any event, legislation designed to provide such congressional authorization has been drafted and is scheduled for consideration before the Judicial Conference on September 15, 1977. I think the enclosed letters adequately communicate my feelings on this subject.

Second, although the impossible may happen, it seems most unlikely that such legislation could be approved

Ms. Patricia A. Krause September 9, 1977 Page Two

is the

by Congress during the remainder of this legislative session. I would appreciate your confirmation of this judgment after consultation with the Congressman. If there is any way to expedite this process, I would like to be advised.

Third, if no legislation has been enacted on this subject before January 9, 1978, the Northern Marianas have a serious problem. One alternative would be to create a larger Commonwealth court system in order to handle the local matters that under the Constitution are to be handled by the United States District Court. Another alternative which may or may not be available would be to continue using the TTPI courts for some local matters. A third alternative which the Administrative Office people believe cannot be accomplished is some form of temporary utilization of the Guam District Court and its personnel to handle the matters assigned under the Northern Marianas Constitution to the District Court for the Northern Mariana Islands. None of these possibilities has been explored and it is my objective to try and persuade the Administrative Office and the Department of the Interior that such contingency planning should promptly be undertaken by them.

After you have reviewed these materials, I would appreciate hearing your views. It seems to me a little friendly pressure from your office on the Department of Justice and the Department of the Interior might be useful.

Best personal regards.

Sincerely,

Howard P. Willens

Enclosures

bc: Mr. Pangelinan

Mr. Leonard

Mr. Koffsky