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To provide, own constitutional convention to propose amendments to the Constitution of the Northern Wariana islands; to prescribe its powers, duties, functions, and procedures to provide for the election of delegate; to specify the method by which proposed amendments shall be ratified; and for other purposes.

Offered by Representatives Vicente M. Sablan, Juan B. Tudela, Victor B. Hocog,

Gregorio C. Sablan and Benigno M. Sablan

Date: January 31, 1984

House Action

Referred to: "Committee on Judiciary & Governmental Operations
Standing Committee Report No. 4-8

Conference Committee Report No. 4-3

First and Second Reading: March 16, 1984

Final Reading: December 19, 1984 The state of the state of the state of the state of

Senate Action

Referred to: : Committee on Judiciary, Governmental and Law 240

Standing Committee Report No. 4-57

Second Reading: November 7, 1984

Conference Committee Report No. 4-3

Final Reading:

January 23, 1985

Daniel O. Quitugua Chief Clerk

House of Representatives

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Commonwealth of the Northern Mariana Islands - Gffice of the Governor

Saipan, Mariana Islands 96950

FOR OFFICIAL USE CABLE ADDRESS GOV. NMI SAIPAN REPLY TO:

FEB 1 9 1985

DEPT. or ACTIVITY



The Honorable Vicente M. Sablan Speaker, House of Representatives Fourth Northern Marianas Commonwealth Legislature Saipan, CM 96950

and

The Honorable Ponciano C. Rasa President of the Senate Fourth Northern Marianas Commonwealth Legislature Saipan, CM 96950

Dear Mr. Speaker and Mr. President:

This is to inform you that I have signed into law House Bill No. 22, H.D.l, S.D.2, C.D.l, entitled, "To provide for a constitutional convention to propose amendments to the Constitution of the Northern Mariana Islands; to prescribe its powers, duties, functions, and procedures; to provide for the election of delegates; to specify the method by which proposed amendments shall be ratified; and for other purposes," which was passed by the Fourth Northern Marianas Commonwealth Legislature.

As you may know efforts to incorporate an amendment to secure Carolinian Community representation as requested by their leadership was futile due to its unconstitutionality.

As time is of the essence, for the benefit of the general public, I have no alternative but to sign this bill into Public Law No. 4-30, and hope that whatever the election results will be, that the elected delegates discharge their duties and responsibilities in a professional manner and take into consideration the views and aspirations of all of the people of the Commonwealth of the Northern Mariana Islands.

Copies of Public Law No. 4-30 bearing my signature are forwarded for your ready reference.

Sincerely,

PEDRO P. TENORIO

Governor

CC: Special Assistant for Programs and Legislative Review



Commonwealth of the Northern Mariana Islands Stice of the Sovernor

Saipan, Mariana Islands 96950

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PEDRO P. TENORIO

Governor

CC: Special Assistant for Programs and Legislative Review

FOURTH NORTHERN MARIANAS COMMONWEALTH LEGISLATURE

FIRST REGULAR SESSION, 1984

20

AN ACT

To provide for a constitutional convention to propose amendments to the Constitution of the Northern Mariana Islands; to prescribe its powers, duties, functions, and procedures; to provide for the election of delegates; to specify the method by which proposed amendments shall be ratified; and for other purposes.

BE IT ENACTED BY THE NORTHERN MARIANAS COMMONWEALTH LEGISLATURE:

Section 1. Short Title. This act may be cited as the "Northern 1 2 Marianas Constitutional Convention Enabling Act of 1984." Section 2. Findings. The Fourth Northern Marianas Commonwealth 3 4 Legislature finds that seventy-six percent of the votes cast in the 5 last general election called for the holding of a constitutional convention, thereby requiring that the legislature convene such a 6 7 convention promptly, pursuant to Subsections (a) and (c) of Section 2 of Article XVIII of the Constitution. 8 9 Section 3. Constitutional Convention Created. There is hereby created in accordance with Article XVIII, Sections 1 and 2 of the 10 Constitution of the Commonwealth of the Northern Mariana Islands a 11 12 constitutional convention in and for the Commonwealth of the Northern Mariana Islands, to propose amendments to the Constitution of the 13 Commonwealth of the Northern Mariana Islands. The convention shall 14 be known as the 1985 Constitutional Convention to Propose Amendments 15 to the Commonwealth of the Northern Mariana Islands Constitution. 16 Section 4. Delegates. The convention shall consist of 17 twenty-four (24) delegates, elected at-large on a nonpartisan basis 18 from each of the three senatorial districts as defined in Article II, 19

Section 2 of the Constitution of the Commonwealth of the Northern

1 (d) Remits to the Board of Elections a filing fee of fifty dollars (\$50.00); provided, that requirements (c) 2 and (d) above shall not apply to write-in candidates. 3 The Board of Elections may refuse to accept for filing any. petition that, on its face, fails to comply with the requirements 5 of this Act. If the Board of Elections does not affirmatively take 6 7 action to deny certification to a candidate within ten (10) days after the nominating petition is filed, the candidate shall be deemed 8 9 certified for the election ballot. The Convention shall be the sole 10 judge of the qualifications of delegates. Section 6. Election. Election of delegates shall take place on 11 12 Sunday, April 21, 1985. Section 7. Eligibility to Vote; Conduct of Election; Determination 13 14 of Results. 15 (a) Except as otherwise provided by this Act, the 16 conduct of the election of delegates, eligibility to vote 17 in said election, the determination of the results of said election, and related matters shall be in accordance with 18 and as prescribed by Title 1, Division 6, Chapters 1, 2, 19 20 and 4 of the Commonwealth Code. (b) The names of the candidates shall appear on the 21 22 ballot without any reference to political party affiliation 23 and in a sequence to be established by the drawing of lots to be administered by the Board of Elections. 24

(c) Eligible voters in each senatorial district may cast votes for up to but not more than the number of delegates to be elected from that senatorial district. No more than one vote may be cast for a single candidate by an individual voter. Those candidates in each senatorial district receiving the highest number of votes cast in that senatorial district shall be declared elected, in descending order of votes received, until delegates shall have been declared elected to fill all the delegate seats prescribed by Section 4 of this Act for each senatorial district; provided, that in the event of a tie for the final delegate seat in a senatorial district, the candidates so tied shall draw lots to determine which shall be declared elected.

- (d) If any voter contests the election:
- (1) the terms "reverse", "reversing", or "reversed" as used in Article 2 of Chapter 4 of Division 6 of Title 1 of the Commonwealth Code shall be construed to mean "change", "changing", or "changed" with respect to the result of the election; and
- (2) notwithstanding the provisions of 1 CMC §6427, the defendant shall relinquish the office and the candidate having the highest number of votes among those not elected from the senatorial

1	district concerned shall be declared to have been
2	elected if:
3	(A) the defendant is found to have
4	fewer legal votes than an unsuccessful
5	candidate in the same senatorial district; or
6	(B) the Board finds a winning candidate
7	to have been ineligible or to have violated
8	the election laws of the Commonwealth or the
9	provisions of this Act.
10	(e) The provisions of Article 4 of Chapter 3 of
11	Division 6 of Title 1 of the Commonwealth Code shall apply
12	to candidates for delegate.
13	(f) The provisions of Chapter 5 of Division 6 of
14	Title 1 of the Commonwealth Code shall also apply to the
15	conduct of all persons with respect to the election of
16	delegates for the Constitutional Convention.
17	(g) The Board of Elections shall promulgate such
18	additional regulations as are consistent with this Act
19	and existing law, as necessary to govern the election of
20	delegates to the Constitutional Convention.
21	Section 8. <u>Disqualification for Partisan Activity</u> . Any person
22	who, having declared intent to be a candidate for delegate to the
23	Constitutional Convention, publicly proclaims his political party
24	affiliation, permits his political party affiliation to be used in
25	connection with his name in campaign materials or campaigning, or wh

in any way makes an issue of the political party affiliation of another 1 2 candidate, shall be disqualified as a candidate for delegate and, if 3 elected, may not be seated. 4 Section 9. Vacancies. Vacancies for any elected delegate shall 5 be filled by the unsuccesful candidate from the same senatorial district who received the highest number of votes of the unsuccessful 6 candidates in that district; provided, that in the event of a tie, the 7 8 candidate to fill the vacancy shall be determined by the drawing of 9 lots. If the next delegate in line refuses or is not availble to serve 10 and there are no remaining candidates available in that senatorial district, the Mayor of Saipan, Tinian, or Rota, as appropriate, shall 11 12 appoint a person to fill the vacancy. 13 Section 10. Pre-Convention Committee. 14 (a) There shall be a Pre-Convention Committee composed of the three delegation chairmen selected by 15 and from the delegates elected from each of the three 16 17 senatorial districts as provided by Section 4 of this Act; designation of delegation chairmen shall be made in 18 19 writing by each delegation to the Governor, the President 20 of the Senate, and the Speaker of the House of Representatives not later than May 8, 1985. 21 22 (b) The Governor shall call the Pre-Convention 23 Committee to order not later than May 18, 1985, for the 24 purpose of electing from its membership a chairman and

such other officers as the committee may deem appropriate.

1	(c) No matter may be decided by the Pre-Convention
2	Committee except by the affirmative vote of at least
3	two (2) of its members.
4	(d) The Pre-Convention Committee shall:
5	(1) specify the actual date for the
6	convening of the convention, which shall not
7	be later than June 18, 1985;
8	(2) draft proposed Rules of Procedure for
9	consideration by the delegates on the opening
10	date of the Convention;
11	(3) ensure that accommodations, facilities,
12	equipment, and staff support for the Convention
13	are arranged and in proper order; and
14	(4) do such other things as are necessary
15	and appropriate to prepare for and facilitate
16	the work of the Convention.
17	(e) Members of the Pre-Convention Committee shall
18	not receive any compensation for their services on the
19	Committee but shall be entitled to per diem and travel
20	expenses, at standard Government of the Commonwealth of
21	the Northern Mariana Islands rates, while away from thei
22	home island on the business of the Committee.
23	(f) The Pre-Convention Committee shall cease its
24	existence upon the convening of the Constitutional
25	Convention and its powers shall devolve upon the
26	Convention.

Section 11. Convening the Convention.

- (a) The 1985 Constitutional Convention to Propose Amendments to the Commonwealth of the Northern Mariana Islands Constitution shall convene in Saipan, Northern Mariana Islands and shall continue in session for not more than thirty (30) calendar days. The Pre-Convention Committee shall specify the actual date for the convening of the Convention, which shall not be later than June 18, 1985.
- (b) The first order of business of the Convention shall be the election of a President. The Chairman of the Pre-Convention Committee shall act as President of the Convention until the delegates shall select a President from among their number.
- (c) The Convention may also select from among its membership, such additional officers as it may deem necessary and appropriate.
- (d) The Convention may adopt such Rules of Procedure as it sees fit; provided, that such Rules of Procedure may not be inconsistent with this Act.
- Section 12. <u>Duties of the Convention</u>. It shall be the duty of the Convention to propose such amendments to the Constitution of the Commonwealth of the Northern Mariana Islands as it believes to be in the best interests of the people of the Commonwealth. Such amendments shall require ratification by popular referendum as provided by

Article XVIII, Section 5 of the Constitution, and this Act.

- Proposed amendments adopted by the Convention to be translated 1 2 accurately into the Chamorro and Carolinian languages. Upon 4 completion of its work, the Convention shall transmit copies of 5 all proposed amendments adopted by the Convention to the Governor, 6 and President of the Senate, and the Speaker of the House of 7 Representatives. 8 Section 13. Form of Proposed Amendments. The Convention may 9 adopt any number of proposed amendments. A proposed amendment adopted 10 by the Convention may encompass one or more sections, subsections, or articles of the Constitution or may propose the addition of new 11 12 sections, subsections, or articles to the Constitution, but the 13 Convention may not adopt more than one proposed amendment embracing 14 or affecting the same section, subsection, or article of the 15 Constitution or the same subject matter. Each proposed amendment
- Section 14. Quorum. No business may be transacted by the
 Convention in the absence of a quorum. Presence of a majority of the
 delegates shall constitute a quorum; provided, that at least one
 delegate is present from each of the three senatorial districts.

adopted by the Convention shall be subject to the ratification process

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independent of the others.

Section 15. <u>Voting</u>; Acts of the Convention. No voting shall be permitted except in person. Except as otherwise provided by this Act or in cases where the Rules of Procedure adopted by the Convention may provide for a greater voting requirement, any question before the Convention or a committee thereof may be decided by the vote of a majority of those delegates present and voting, a quorum being present.

Adoption by the Convention of proposed amendments to the Constitution
shall require the affirmative vote of at least three-fourths (3/4) of
the delegates present, a quorum being present. In the event
three-fourths of the delegates present is arithmetically a fractional
number, the required vote is rounded to the next highest number. A
roll call vote shall be required on any motion for the final adoption
of a proposed amendment to the Constitution, and, on such votes, the
prevailing side of the vote shall have the abstentions, for the

purpose of determining the success or failure of the motion.

Section 16. Powers of the Convention.

- (a) The President of the Convention or the Chairman of any duly established Committee thereof, may issue subpoenas requiring the attendance of witnesses and subpoenas duces tecum requiring the production of books, documents, or other evidence, in any matter related to the work and duties of the Convention.
 - under the authority of the Convention shall run in the name of the Government of the Commonwealth of the Northern Mariana Islands. The subpoena or other process shall be signed by the President or Chairman, as the case may be, shall contain a reference to this section, and shall set forth in general terms the matter or questions with reference to which the testimony or other evidence is to be taken.

1	(2) Any officer to whom such process is
2	directed, shall forthwith serve or execute the
3	same upon delivery to him, without charge or
4	compensation; provided, that any officer serving
5	or executing such subpoena or other process shall
6	be compensated for actual expenses, if any.
7	(b) The President of the Convention or the Chairma
8	of any duly established Committee thereof, may administe
9	an oath or affirmation to a witness in any matter under
LO	examination by the Convention.
11	(c) Any person who:
12	(1) fails or refuses to appear in compliance
L3	with a subpoena or, having appeared, fails or
L4	refuses to testify under oach or affirmation; or
15	(2) fails or refuses to answer any relevant
16	question or fails or refuses to furnish any
17	relevant book, paper, or other document
18	subpoenaed; or
19	(3) exhibits disrespect of the Convention
20	or a committee thereof by knowingly and wilfully
21	interfering with the operation and function of
22	the Convention or the committee by open defiance
23	of an order in or near the meeting place of the
24	Convention or the committee, by disturbing the
25	peace in or near the meeting place, by interfering

with an officer of the Convention or the committee in the lawful performance of his official duties, or by unlawfully detaining or threatening any witness of the Convention or the committee because of that person's duty as a witness;

shall be in contempt, and upon conviction thereof shall be fined not more than one thousand dollars (\$1,000) or imprisoned for not more than one year, or both. In any instance of the alleged contempt, the President of the Convention shall certify a statement of the contempt to the Attorney General of the Commonwealth of the Northern Mariana Islands who shall prosecute the offender in the Commonwealth Trial Court.

(d) The officers and employees of the Government of the Commonwealth of the Northern Mariana Islands shall cooperate with the Convention or any committee thereof and furnish to it or to its representatives such information as may be called for in connection with the activities of the Convention or its committees.

Section 17. Support.

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(a) The Governor, the President of the Senate, and the Speaker of the House of Representatives shall cooperate and make available, to the greatest extent practicable, the

resources of the executive and legislative branches to support the tasks and activities of the Convention and the Pre-Convention Committee, at the lowest possible cost to the Government, and this provision shall apply to all the factors of accommodations, facilities, equipment, and staff support.

(b) The Pre-Convention Committee or the Convention may make such other necessary arrangements, engage such other staff or professional services, and procure such supplies as may be deemed necessary in the performance of their tasks, within the limits of the funds made available to it by this Act and other acts, but shall utilize the resources of the executive and legislative branches to the greatest extent practicable.

Section 18. <u>Compensation of Delegates.</u>

(a) Delegates shall be paid at the rate of seventy-five dollars (\$75.00) per day for every day or part of a day the delegate is actually present at a session of the Convention or a meeting of a committee thereof; provided, that delegates who are employees of the Government of the Commonwealth of the Northern Mariana Islands, its subdivisions, instrumentalitites, or independent agencies or authorities, shall be granted administrative leave with pay and be paid out of the funds of the Convention only the difference between their

pro-rated daily salary and seventy-five dollars (\$75.00) per day if their salary is less than the latter amount; and provided further, that the employers of delegates who are employees of the private sector or governments other than the Government of the Northern Marianas, its subdivisions, instrumentalities, or independent agencies or authorities, are requested to grant leave with pay to those delegates in their employ, in the public interest, and in the event such leave with pay is granted, those delegates shall be paid out of the funds of the Convention only the difference between their pro-rated daily salary and seventy-five dollars (\$75.00) per day if their salary is less than the latter amount.

- (b) Delegates shall also be entitled to all necessary travel expenses, and to per diem at standard Government of the Commonwealth of the Northern Mariana Islands rates, while away from their home island on the business of the Convention or any committee thereof.
- Section 19. Ratification of Proposed Amendments.
- (a) All proposed amendments to the Constitution of the Commonwealth of the Northern Mariana Islands adopted by the Convention shall be submitted to the voters for ratification at the November 1985 regular general election, pursuant to Article XVIII, Section 5, of the Constitution of the Commonwealth of the Northern Mariana Islands.

Authority to conduct the referendum is hereby granted to the Board of Elections, in accordance with the provisions of this Act and existing election law. The Board of Elections shall certify the results of the referendum to the Governor and the Legislature.

- (b) After receipt of a proposed amendment to the Constitution as adopted by the Convention, the Legislature may, at any time prior to the final sixty (60) days before the November 1985 regular general election, adopt a joint resolution concurring with the proposed amendment, which, if receiving the affirmative vote of three-fourths (3/4) of the members of each house present and voting, shall have the effect of making the proposed amendment a "legislative initiative" within the meaning of Sections 3 and 5(b) of Article XVIII of the Constitution, for ratification purposes.
- (c) The form of the referendum ballot or ballots shall be governed substantially by the following:
 - Each proposed amendment shall be treated separately;
 - (2) The full text of each proposed amendment shall be presented in the English, Chamorro, and Carolinian languages as translated in accordance with Section 12 of this Act;

1	(3) The text of each proposed amendment
2	shall be preceeded with a question, in the
3	English, Chamorro, or Carolinian language as
4	appropriate, posed substantially as follows:
5	"Constitutional Amendment Referendum
б	. Do you approve the following amendment to
7	the Constitution of the Commonwealth of the
8	Northern Mariana Islands, as proposed by the
9	1985 Constitutional Convention?
10	YES;" and
11	(4) In the event the proposed amendment has
12	been made a legislative initiative in accordance
13	with Subsection (b) above, the question outlined .
14	in numbered paragraph (3) above shall also contain
15	the words "and the Legislature" following the word
16	"Convention".
17	Section 20. Effective Date. This Act shall take effect upon its
18	approval by the Governor, or upon its becoming law without such approval.

Vicente M. Sablan Speaker of the House

ATTEST:

Daniel O. Quitugua Chief Clerk

Pedro P. Tenor

Governor
Commonwealth of the Northern Mariana Islands