# **Chamorros of Indeterminate Status**

# A Problem Defining Persons of Northern Marianas Descent

There exists a class of Chamorros who, though believing themselves to be persons of Northern Marianas Descent (NMD), face uncertainty as to their status. Most are the descendants of a large group of Chamorros born on Guam that migrated to Saipan during Spanish, German and early Japanese times. Others are descended from Guam born Chamorros who migrated to Yap, Palau or Ponape during the same eras and later migrated to the Northern Marianas shortly after the American invasion of Saipan.

To qualify as a person of Northern Marianas descent, a person must meet the twin criteria of Article XII; 1) Trust Territory Citizenship and, 2) domicile in the Northern Mariana Islands by 1950.

The issue as to this class's status arises because, unless personally qualified (by definition eliminating all those less than 45 years old), those claiming NMD status are dependent upon the status of their ancestors ("base line ancestors") and, for this class, this creates uncertainty because of their ancestors' birth place, Guam.

The framers of Article XII attempted to create a definition for NMDs that, while broad, would exclude those with allegiance elsewhere. As Trust Territory citizenship was similarly limited, that concept was utilized. What appears to have been overlooked, however, was the long term presence in the local community of a large class of Guam born Chamorros who apparently didn't qualify for Trust Territory citizenship because it was limited to those born in (or with parents born in) the Trust Territory. 53 TTC §1. While the definition of Trust Territory citizen has varied somewhat over the years, it has always included this requirement.<sup>1</sup>

This causes a potential problem for descendants of Chamorros born on Guam that were induced to move to Saipan in the early 1900's by the recruiting efforts of German administrators seeking to repopulate the island by offering

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<sup>&</sup>lt;sup>1</sup> This is somewhat difficult to document. I have researched Trust Territory archived records and have determined that this requirement appears in all versions of the Trust Territory Code I've located. The materials are not sorted or indexed, however, leading to the possibility that relevant material remains unreviewed.

Memorandum re: status June 15, 1995 page 2

homesteads and jobs. Entire families migrated north and several hundred of these people were found residing on Saipan, Rota and the Northern Islands at the time of the American invasion in 1944. The definition of Trust Territory citizenship eventually adopted years later created doubt as to their status, even though they were obviously a part of the local community, because of their birthplace.<sup>2</sup>

There are other identifiable migration streams of Guam born Chamorros with similar problems. Chamorros that came from Yap in 1946 (211 people) and 1948 (217 people) included Guam born Chamorros. Another group of Chamorros (112 people) including Guam born Chamorros arrived from Anguar in 1945. A separate stream came from Ponape. Thus, quite unintentionally, a class of Chamorros of indefinite status was created when, somewhat after the fact, a definition of Trust Territory citizen was adopted that included a requirement that the individual be born within the Trust Territory.

At first, the indefinite status was of little consequence. Military ID cards were issued to all and it appears scant attention was paid to a Chamorro's status because, perhaps, Trust Territory laws and procedures were just developing. Over time, however, military requirements dictated that the local population be tracked with greater care and a naturalization process was developed to provide a method to resolve the status questions. This was part of a transition from ID cards to passports. And, with this change, questions of status became more important because passports were limited to Trust Territory citizens.

Faced with this status problem, the Trust Territory Government responded by creating and implementing a naturalization process. The procedure was developed in the mid to late 1950s after a naturalization provision was inserted in the Trust Territory Code and regulations adopted to implement it. The first Naturalization Certificates were issued in 1958. A sample summary of selected applications and application form are attached as exhibit "A". In the interim, over 1,000 people had died, some of whom, while residing in the Northern

A similar situation - the disqualification as a Trust Territory citizen by later definition of the term - arose in *Milne v. DeBrum*, 7 TTR 148, December 10, 1974. In that case the petitioner had been accepted as a Marshallese "citizen" and was a leading politician. Still, it was said he did not qualify as a TT citizen and his voting rights were withdrawn because his birthplace, the Gilbert Islands, were not part of the Trust Territory. The court ruled that petitioner's Marshallese "citizenship" through customary adoption had been established long before the enactment of 53 TTC §1 and that to apply it to petitioner to deny his status as a TT citizen "...is the same as an enactment of a retrospective law which is analogous to an ex post fact law." Id. at page 151.

Memorandum re: status June 15, 1995 page 3

Marianas for years, were still of uncertain political status because they had been born on Guam.<sup>3</sup>

While a naturalization procedure was available as early as 1958, relatively few individuals took advantage of it. The vast majority continued to reside in the Northern Marianas without ever resolving their status and the treatment of the Guam born Chamorro remained a thorny issue throughout Trust Territory times.<sup>4</sup> It is the descendants of these people - or descendants of those who died before the naturalization process was implemented - who now face uncertainty.

A question may be raised as to the significance of this problem. The exact number affected is almost impossible to determine. First, the numbers of Chamorros of indeterminate status is difficult to ascertain. Second, while not all this class had children after 1950, presumably some did with exponential effect. The average Chamorro family tends to be large. Two or three generations have passed in the intervening 45 years. If we assume each couple produces 6 children, 1 defect becomes 6; becomes 36; becomes 216; and the question of status becomes intolerably confused.

Still, it is not an impossible task. American military authorities registered all inhabitants of the Northern Marianas immediately after the invasion of Saipan. These records were maintained until the termination of the Trust Territory administration and provide a wealth of information.<sup>5</sup> Examples are attached as exhibit "B". Sampling these records, I have found a significant class - almost 300 people - who, while born on Guam, were part of the local community at the time of the invasion, having resided in the Northern Marianas for many years. These people, and those living in Chamorro communities on Yap and Palau that were repatriated to Saipan from 1945 through 1947, constitute a significant percentage of the entire local population as recorded by U.S military authorities.<sup>6</sup> An

<sup>&</sup>lt;sup>3</sup> I have examined summaries of death certificates from 1947 through 1961 and several individual death certificates. Unfortunately, it was not until 1960 that the place of birth is noted on the death certificate so the exact number of Chamorros born on Guam and dying between 1947 and 1958 is difficult to determine. It is possible, however as this information is also contained in the military ID records attached as Exhibit "B".

<sup>&</sup>lt;sup>4</sup> Attorney General Richard I. Miyamoto expressed the problem well in his letters to U.S. Immigration officials in December, 1975 and January, 1976. The letters are attached as Exhibit "C"

<sup>&</sup>lt;sup>5</sup> Not only do these records provide the birthplace, date of birth and id number of the individual, they also were used to record war claims for the loss of personal property caused by the American invasion. The first distribution occurred in the mid 1970s and it appears these records were maintained until at least that time.

<sup>&</sup>lt;sup>6</sup> Records received from U.S. Naval Operational Archives include a first draft of a handbook used by the School of Naval Administration, Hoover Institute, Stanford University,

Memorandum re: status June 15, 1995 page 4

examination of all the military ID records - which still exist - would certainly increase this number.

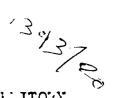
The information gleaned from the military id records and lists of Naturalization Certificates is reproduced in spreadsheet form in Exhibit "E". Because the information contained is somewhat sensitive, I have obscured the names. From the numbers of unnaturalized, Guam born Chamorros revealed in this sample alone, it is clear that a problem of identification exists that jeopardizes the entire class of NMDs either through unfair exclusion of this class - and its efforts to resist that exclusion - or, just as real, the eventual impossibility of enforcement of the NMD criteria for lack of certainty; the inability to provide definite proof one way or the other of the eligibility of the base line ancestor. Certainly, it is a problem that needs to be addressed.

<sup>1948,</sup> which calculates the total indigenous population of Saipan shortly after the invasion to be 5653. The breakdown is attached as Exhibit "D".

## EXHIBIT "A"

## SUMMARY OF SELECTED NATURALIZATION FILES FOUND IN ARCHIVES

- 88 : Emeliana Salas Villagomez Born in Guam - August, 1896 Domiciled in TT since 1907
- 90 : Jose Lujan Chong Born in the Gilbert Islands Domiciled in TT since 1945
- 91 : Maria De Leon Guerrero Tudela Born in Guam - October, 1894 Domiciled in TT since 1926
- 93 : Joaquin Iriarte Pangelinan Born in Guam - October, 1895 Domiciled in TT since 1903
- 94 : Juan Iriarte Pangelinan Born in Guam - March, 1899 Domiciled in TT since 1903
- 95 : Jose Ada Santos Born in Guam - March, 1899 Domiciled in TT since 1903
- 96 : Vicente Takeda Seman Born in Japan - August, 1893 Domiciled in TT since 1934
- 101 : Jose Cabrera Manibusen Born in Guam - October, 1897 Domiciled in TT since 1897
- 102 : Vicente Aguon Babauta Born in Guam - 1900 Domiciled in TT since 1907



APPLICATION FOR HATURALIZATION AND CITIZEN OF THE TRUST TELESIONY OF THE FACIFIC ISLANDS PURCHART TO ALOTION 669 OF THE CODE OF THE TRUST TERMITORY OF THE PACIFIC ISLANDS

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TRUSTITURITORY OF THE PACIFIC ISLANDS ) SALEAD DISTRICT, SALEAD, A.I. ) 55

Subscribed and sworn to before we this 18th day of sum t 19

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An application having been made by <u>**Viewere Agron FARMITA**</u> for uralization as a Citizen of the Trust Territory of the Pacific Islands, i it appearing from said application and supporting documents attached ereto that the said <u>**Viewere Agron BABLITA**</u> is eligible for such turalization.

Now Therefore, **Vleense Agaan BABAUTA** is declared to be a itizen of the Trust Territory of the Pacific Islands effective immediately pon <u>the</u> taking the oaths set forth below.

ate: DEC 1 1 1959

I, <u>Viewe Amon Marine</u> a person of <u>Amon Alignment</u> reby renounce and disclaim nationality in any state or country other than the Trust Territory under United States administration that may have accrued to me through the nationality of my parents or for any other reason whatsoever and hereby renounce absolutely and entirely all allegiance and fidelity o any foreign prince, state or sovereignty.

	Vicento B. Agnon.
Subscribed and sworn to	before me this 19 day of SEbha, 19 60
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de vict tigs tigt and and tig tigt with the state of	Clerk of Courts, Seipan District

## OATH OF ALLEGIANCE

I, **Vicente Agree BABAUTA**, solemnly swear that I will support and defend the Government and the Bill of Rights of the Trust Territory of the Pacific Islands against all enemies, foreign and domestic; that I will bear true faith and allegiance to the same; and that I take this obligation free-

# CERTIFICATE

I, <u>Elies P. Sablen</u>, a citizen of the Frust territory of the Facific Islands and of the dunicipality of <u>eipen</u> <u>Marisse Islands</u> do hereby certify that I have known <u>Vicente Aquon BABAUTA</u> for <u>35</u> years and this to the best of my knowledge (he) (see) is of good morel character.

# <u>CFRTIFICLTE</u>

I, <u>Vicente De Locn Guerrero</u>, a citizen of the Trust territory of the Facific Islands and of the Hunicipality of <u>Selpen</u> <u>Marirna Islands</u> do hereby certify that I ha known <u>Vicente Ag on BABAUTA</u> for <u>35</u> years and that to the best of my knowledge (he) (144) is of good moral character.

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# CERTIFICATO

I, <u>NALE H. MORTENSEN</u> I, <u>When be</u>. Walker that to the best of my knowledge and belief: 1. <u>Hims F. Sablan</u> and <u>Vicente Delocn Guerrero</u> are leading citizenc of the Frust Territory of the Facific Islam's, and

2. Vicente Aguon BABAUTA , an applicant for citizenship of the Trust Territory of the Pacific Islands, is a person of good moral character.

SEP 2 ; 1959 Data: \_ H. MORTENSIA, COR USER 1 Naval administrator

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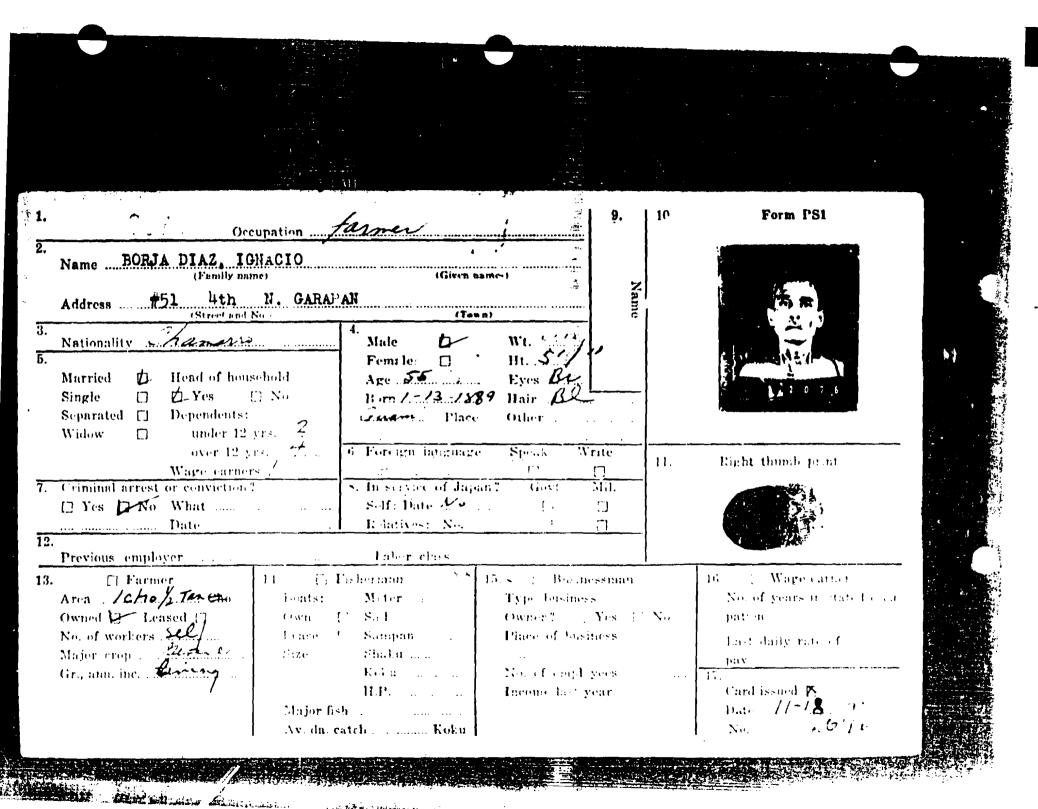
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#### January 15, 1976 Si ..... . . . .

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Mr. John F. O'Shea District Director Immigration and Naturalization Service P. 0. Box 461 595 Alomoaua Blvd. Nonolulu, Havaii 

Dear Mr. O'Sheat

We enclose a copy of a letter we addressed to the Guam Office of the United States Immigration and Naturalization Service and a copy of the reply received from that office. We hope that you may be able to assist us with a more definitive answer to our inquiry.

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There are a number of persons in the Trust Territory with similar problems of citizenship. They are being denied the benefits of Trust Territory citizenship on the theory that they were born on Guom and are United States citizens. Admittedly they have not, through the years; received the benefits of United States citizenship. We are coming more and more to the opinion that, although these persons born on Guan could have become and retained United States citizenship, they in fact did not. Once this is established, we will be able to determine whether these persons qualify for Trust Territory citizenship or whether they are without citizenship.

Your assistance in establishing the status of these residents of the Trust Territory will be very helpful.

Sincerely yours,

Richard I. Hiyamoto Attorney General -

Enclosures



ESPARLING/go

December 2, 1975

United Statos Intigration and Naturalization Corvice Quan 96910

> . Roll-2039 . No: 1

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Subject: Francisco C. Cruz

Your assistance is requested in determining the citizanship of Francisco C. Cruz, a resident of Saipan, Hariana Islaads. Sfir facts are as follows:

Francizco C. Cruz was horn to Dolores de la Cruz in Agana, Guam on October 5, 1998. The father is unknown. Dolores de la Cruz was born in Gmam and we can assumed that her birth was prior to April 11, 1899. She was a resident of Salpan, Mariana.Islands from shortly after the birth of Francisco C. Cruz through August 1, 1950 and thereafter.

Francisco C. Cruz came to the Mariana Islands with his Mother in October 1908 and has, since that time, resided in Baipan. Mr. Cruz voted in the local elections in Salpan and Voted in the recent plobiseite in the Northern Harianas.

Mr. Cruz was considered as a Trust Territory citizen when ho was exployed by the United States Navy and by the Government of the Trust Ferritory. His pay'scale was at all times that of a Trust Territory citizen.

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Unch visiting in Guan, Hr. Cruz was admitted to Guam on the basis of his birth certificate which knows him as having been born in Guan. On his return to Salpan, Mr. Cruz was humitted on a permit as a non-Trust Torritory citizen. His was hover ordered to lenve the Trust Territory.

In order to assist this office in the determination of the Citizenship of Mr: Cruz, it would be helpful if you would determine whether Mr. Francisco C. Cruz is a citizen of the United States. The determination which you make on these facts will ausist us in a number of similar cases where the dissue of United States citizenship is involved.

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Your cooperation will be tach appreciated.

E Sincercly yours,

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Richard I. Hiyanoto Attorney-General

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# The United States Trust Territory of the Pacific Islands Northern Marianas

First Draft for Restricted Circulation Only

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## (Saipen District)

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School of Neval idministradion

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Boover Institute, Stanford University

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## FORENORD

This handbook, prepared by the staff of the School of Naval Administration, Stanford University, is one of a series of six handbooks dealing with the major administrative regions in the United States Trust Territory of the Pacific Islands. The information relates primarily to the post-war period, and especially to conditions existing as of April 1948.

This handbook should be used in conjunction with the general handbook also prepared at the School of Naval Administration on the Trust Territory as a whole. The latter covers the general directives, overall administrative organization, and other matters common to the ferritory. Such information is not repeated in this regional handbook, except as it applies specifically to this particular area. For every subject dealt with here, a cross reference is assumed to the corresponding section of the general handbook. The materials given here are therefore only those neoessary for fuller and more specific understanding of the area concerned.

Correspondingly, this handbook does not attempt to duplicate the information given in the published regional handbooks prepared under naval asupices before the invasion (OPNAV Handbooks, 50E 1,5,7,8). At most, brief remutes will be given of conditions under the Spanish, Gorman and Japanese regimes. It is again assumed that cross-reference will be made to these sources for any detailed materials needed relating to such earlier periods.

### IV POPELATION

As of 31 March 1948 the total population of islanders in the Saipan l District was approximately 5,653. This figure does not include the 134 Bonin Islanders on Chi Chi Jima.

The number of non-resident Americans has fluctuated greatly since the war. Military personnel has been greatly reduced while the number of civilian employees recruited from the United States and Honolulu has been increasing every month. No attempt is made in this handbook to record the number of military or American civilian personnel in the Saipan District.

Japanese, Korean and Okinawan civilians were repatriated from Saipan and Tinian during the months of January, February and March of 1946. A very few, 26 in number, Japanese and Koreans, identified through marriage or other special ties with island communities, have been allowed to remain. In December 1946 the last load of Japanese FOW's sailed from Saipan for Uruga, thereby completing the repatriation of Oriental military and civilians  $\frac{2}{2}$  from the Marianas.

The following table shows the estimated population and sex distribution in the Saipan District as of 1 April 1948:

- 1 Salpan consus for quarter ending 31 March 1948 was 4,978. Latest consus figures for Rota were for south ending July 1947 and showed a: total of 655.
- 2 There are approximately 31 hold-out Japanese on Anataban.

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# Saipan (including Tinian)

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3	Chanorr	Caro-		sian	: 1806	miar	i istance	i e:Korei	: 12 : Cul	i an:Total
Males under 16	<b>995</b>	2 253	t i	• •	:		1 1	1	1	1,249
Males over 16	977	304		1	•	1	10	7	1	. 1,301
Fanales under 16:	965	: 224	I 1 -		: t.		1	1 8	1	1,189
Females over 16 :	953	291	ĩ		5 5 1	6	1 8	•	•	1,258
	3,890	: :1,072	1 1 : 1 :	L .	1 1 1	7	t t 19	: 7	1 1 1	1 14,999

It can be seen here that the proportion of young people to old is by far the highest among the Chamorros.

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	•	
Rota	t Alamagan	i Agrihan
161	t r 35	t s 2 30
178	s 35	38
148	a 36	1 1 18
168	33	1 30
655 5,652	139	116 2
	161 178 148 168 655	Rota         t         Altmagan           161         s         35           178         a         35           178         a         35           148         a         36           168         a         33           a         33         a           a         33         a           b         a         33           a         a         a           a         b         a           b         a         a           a         b         a           b         a         a           b         a         b           a         b         a           b         a         b           a         b         a           b         a         b           a         b         a           b         a         a           b         a         a           c         a         a           c         a         a           c         a         a           c         a         a           c

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Breakdown by rac anot available. a a a a a a a a a a a a	inot available, there	Breakdown by races - anot available, there- sfore this figure is sincluded in the Saipan aGeneus. The Chasorros and Carolinians now sliving on Alessgen and sAgriban were moved from shaipan and landed on these 2 islands on
2 5	₩1.0	17 and 8 March 1948.

1 This figure does not include the 218 Chamorros moved from Tap to Tinian about 1 April 1948.

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#### CONFIDENTIAL DRAFT

# MILITARY/TT ID CARDS OF NMI RESIDENTS UNSORTED IN THE TRUE TERRITORY IN SAME ORDER

# AS APPEAR ON REELS

Name		<u>ID No.</u>	<u>Reel/Frame</u>	<u>Card</u>	<u>Birthdate</u>	<u>Date</u> of	Place of	Natur-	<u>Remarks</u> non - italicized comments
				<u>Issued</u>		Death	Birth	dlized	appear in record
Cas		2651	1242/0101	11/16/44	06/15/95		Guam	Yes*\$3	Farmer with address in Garapan.
Cat	DLG	18867	1242/058	04/27/45	09/28/44		Guam		(Transfer from Guam)
Bor	iaz	2876	1242/050	11/18/45	01/13/89		Guam	Yes	Appears to have resided on Saipan during
							A .		Japanese time.
Bla	12	19937	1242/045		??/??/71	12/24/47***	Guam		Died 12/24/47.
Bal	tinez	14496	1242/036	11/16/44	05/08/95		Guam	Yes*71	
Bab		19	1242/034	11/16/44	07/07/98	09/01/60	Guam	Yes	Deceased: 09/01/60.
							)×		Appears to have resided on Saipan during
									Japanese times.
Bab		631	1242/032	11/16/44	04/07/00		Guam	Yes	
Bab	Guerrero	1488	1242/030	11/17/49	02/30/04		Guam		
Ago		20033	1242/011	06/15/45	11/27/00	X (	Guam		Arrived 19 Oct. 1945. Gave Ponape as
						Jan.			address.
Ago	1	1671	1242/009	11/17/44	03/02/33	•	Guam		Note, only 12 years old and born on
				Land Land	Cha Manuu				Guam.
San	in DLC	20708	1251/127	03/05/46	11/29/05	×.	Guam		Yap Chamorro.
San	Lizama	20813	1251/125	03/05/46	08/10/08		Guam		Yap Chamorro.
Cab	• Mesa	13596	1244	02/13/45	02/04/12		Guam		(Transfer from Guam.)
Cha	lio Muna	21289	1242/	03921/47	04/23/88		Guam		Gave Rota as address.
Cho	t	19128	1242/0119	09/25/4\$	07/25/20		Nauru	Yes 90	Transfer from Angaur 07/21/45. To Guam
0		1756	1040/0105		10/05/08		<b>G</b>		Jan. 1946.
Cru Del	lro, Juan	959	1242/0125 1242/0137	11/18/44	12/??/90		Guam Guam		Stevedore with address in Garapan.
De	Diaz Jesus	2854	1242/013/	11/16/44	??/??/??		Guam	Yes 78	Farmer with address in Garapan. Farmer/blacksmith with address in
De	Diaz Jesus	2034	1242/0144	11/60/44	11/11/11		Guan	ies /o	Garapan.
De	Juan Salas	21430	1242/0146	04/21/47	06/10/99		Guam	Yes 68	Galapan. Farmer with address in Rota.
Due	'.	905	1242/0159	12/05/44	02/10/07		Guam	No	Farmer with address in Garapan.
Due	:, Jesus	1273	1242/0160	11/16/44	12/11/??		Guam	Yes 82	Farmer with address in Garapan.
Flo	ina	21022	1242/0167	07/19/46	06/26/11		Guam	163 02	Nationality is U.S. citizen.
Gue	cente	1976	1242/0174	11/18/44	07/12/00		Guam	Yes*69	Longshoreman with address in Garapan.
<b>U</b> U0	••••••				0,,12,00		ouum	100 00	Appears to have resided on Saipan during
									Japanese times.
Ich	n. Migel	17303	1242/0175	06/15/45	04/08/25		Guam		Transfer from Guam 06/15/45. Jap. &
	2								Chamorro nationality.
Ich	. Migel	17355	1242/0175	06/15/45	02/28/12		Guam		Transfer from Guam 06/15/45. Jap. &
	-								Chamorro nationality.
Ich	. Migel	17313	1242/0176	06/15/45	09/26/28		Guam		Transfer from Guam 06/15/45. Jap. &
	-								Chamorro nationality.
Kis		1634	1242/0181	12/05/44	06/13/98		Guam	Yes 83	Carpenter with address in Garapan.
Maf		2946	1242/0195	12/05/44	02/11/94		Guam	Yes	Laborer with address in Garapan.

Name		<u>ID No.</u>	<u>Reel/Frame</u>	<u>Card</u> Issued	<u>Birthdate</u>	<u>Date of</u> <u>Death</u>	<u>Place of</u> <u>Birth</u>	<u>Natur-</u> alized	<u>Remarks</u> non – italicized comments appear in record
Mag Mat	Efraim	364 26 <b>12</b>	1242/0198 1242/0203	11/16/44 11/16/44	11/20/90 01/01/17		Guam Guam	Yes*42	Farmer with address in Tanapag. Jap. & Chamorro nationality. Appears to
			,	,_,,_,					have resided on Saipan during Japanese
Igi		644	1242/0019	11/16/44	??/??/87		Guam	die.	times. Kanaka nationality.
Pan	e Joaquin	2747	1243/0114	11/16/44	10/??/95		Guam	Yes 93	Stevedore vith address in Garapan.
Pan	Cepeda	2404	1243/0116	01/19/45	06/24/30		Guam		Student
Pan	Iriarte	20069	1243/0116	10/20/45	03/10/99		Guam 🚿	Yes 94	Arrived 20 Oct. 1945. Gave Ponape as
							1		* address.
Pan	Manuel	1335	1243/0117	11/16/44	01/01/83		Guam	Yes 87	Farmer with address in Garapan.
Pan	Mariano	17837	1243/0117	04/27/45	07/11/44		Guam	<	Baby. Transfer from Guam
Pin	Vicente	2580	1243/0122	11/16/44	07/24/91		Ghan		Appears to have resided on Saipan during
						. Inter	2000000A		Japanese times.
Rey		1674	1243/0126	11/16/44	11/7/91		Guam		Farmer with address in Garapan.
Sat	lliam John	6082	1243/0166	04/27/45	08/28/44		Guan		Baby Transfer from Guam
Sar	ose	383	1243/0183	11/16/44	05/15/98	<b>6</b>	Guầm	Yes	Stevedore with address in Garapan.
Sor	dal	17692	1243/0191	02/13/45	12/12/12	Contraction of the second seco	Japan		Transfer from Guam
Tai		19656	1243/0193	??	??/??/97		Guam	Yes	Gave Pagan as his address.
Tuć	'uan	1998	1243/0218	11/18/44	01/21/84		Guam		Farmer with address in Garapan.
Agc		1886	1244/0006	11/18/44	05/24/75	11/10/69	Guam		Deceased: 11/10/69.
Agc		19490	1244/0007	09/13/45	??/??/63	08/167/61	Guam		Deceased: 08/16/61 Deceased: 11/07/51
Agc	(r	1885 2003	1244/0007	11/18/44 11/16/44	10/27/70 10/27/77	11/07/51	Guam		Farmer with address in Garapan.
Agc		19504	1244/0008 1244/0008	09/13/45	03/29/98	05/28/70	Guam Guam	Yes	Laborer with address in Garapan.
Agc	,a	19504	1244/0008	09/13/45	Hangarat	05/28//0	Guali	ies	Deceased: 05/28/70
Agc		1555	1244/0009	11/17/44	06/13/74	02/24/66	Guam		Deceased: 02/24/66
Agi	1, Dolores	2210	1244/0010	13/17/44	09/04/66		Guam		Housewife
Maç	Maria	25	1244/0152		03/30/90	04/18/66	Guam	Yes 36	Deceased: 04/18/66
Maç	jurgur	21485	1244/0152		06/04/81	11/23/61	Guam	Yes 40	Deceased: 11/23/61
Maç	, ,	668	1244/0153	12/05/44	06/30/97		Guam	Yes*41	Farmer
Maí	1â	20767	1244/0153	03/05/46	??/??/82	01/07/57	Guam		Deceased: 01/07/57. Gave Yap as his
				))) )					address.
Mar	la	1514	1244/0156	11/17/44	02/12/86	02/04/56	Guam		Deceased: 02/04/56
Mas		477	1244/0158	11/18/44	10/04/87	08/22/63	Guam		Deceased: 08/22/63
Mat		19425	1244/0159	10/12/45	??/??/86	02/06/56	Guam		Deceased: 02/06/56
Mat	Maria	2370	1244/0160	11/17/44	11/11/81	07/23/65	Guam	Yes*61	Deceased: 07/23/65
Mor		224	1244/0163	11/17/44	??/??/98	01/08/56	Guam		Deceased: 01/08/56
Mu]		587	1244/0166	11/16/44	03/04/77	06/06/61	Guam		Deceased: 06/06/61
Mur	Anna	1286	1244/0166	??	06/15/90	??/??/44	Guam		Deceased: 1944
Mur	in	2683		11/16/44	09/22/97		Guam	Yes	Farmer
Mur	3	978	1244/0167		??/??/65	08/18/50	Guam		Deceased: 08/18/50
Mur		1603	1244/0169		02/11/92	07/11/49	Guam		Deceased: 07/11/49
Nan		19470	1244/0172	09/13/45	??/??/40	02/18/54	Guam		Deceased: 02/18/54
Nek		19993	1244/0174	09/22/45	??/??/77		Guam		Farmer
Oka	ina	1654	1244/0179		05/07/97	10/17/45	Guam		Deceased:10/17/45
Olc	Margarita	352		11/17/44	??/??/89	02/03/66	Guam		Deceased: 02/03/66
Osn	imir	639	1244/0184	12/05/44	11/29/76	04/22/49	Russia		Deceased: 04/22/49. Merchant with
					4				address in Garapan.

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<u>Name</u>		<u>ID No.</u>	<u>Reel/Frame</u>	<u>Card</u> Issued	<u>Birthdate</u>	<u>Date of</u> <u>Death</u>	<u>Place of</u> <u>Birth</u>	<u>Natur-</u> alized	<u>Remarks</u> non - italicized comments appear in record
Pali	Faustina	2349	1244/0185	11/17/44	10/06/87	08/03/56	Guam		Deceased: 08/03/56
Pan	a, Cruz	19608	1244/0190	09/18/45	04/18/88	03/15/66	Guam	Yes	Deceased: 03/15/66
Pan	Wilson	2500	1244/0191	11/17/44	06/17/78	12/02/52	Guam		Deceased: 12/02/52
Pan	o Felisa	1354	1244/0192	11/16/44	04/20/90	07/01/66	Guam	Yes 86	Deceased: 7/1/66
Pan	Mendiola	19638	1244/0194	09/30/45	??/??/79	11/16/63	Guam		Deceased: 11/16/63
Pan	0	7902	1244/0195	06/28/45	04/02/87	07/03/63	Guam	Land Contraction of the second	Tr. from Sariguan May 13, 1945; Deceased
							1		on Tinian 07/03/63
Pan	, Mariano	1463	1244/0196	11/16/44	11/27/80		Guam 《		Farmer
Pan	a, Iriarte	4893	1244/0196	10/12/45	??/??/65		Guam 🏾 🦉		Tr. from Sariguan May 13, 1945
Per		1224	1244/0197	11/17/44	??/??/79	09/03/60	Guam	- W	Deceased: 09/03/60
Per	a	1225	1244/0197	11/18/44	03/23/90	10/05/68	Guam	<b>.</b>	Deceased: 10/05/68
Pin	tonio	2475	1244/0200	11/16/44	03/28/93	08/01/71	🔬 Gigam	Yes	Deceased: 08/01/71
Pab	gno	2086	1244/0201	11/16/44	11/17/77	09/29/57	Guar		Deceased: 09/29/57
Agu		14154	1244/0011	11/17/44	??/??/67	02/15/45	Guam		Deceased: 02/15/45
Agu	ruz	19640	1244/0011	09/18/45	11/11/89	09/16/68	Guam		Deceased: 09/16/68
Ald	Leon	21381	1244/0012	04/21/47	11/18/74	06/21/63	Guảm		Deceased: 06/21/63
Ald		2913	1244/0015	12/05/44	05/15/83	11/20/49	Guam		Deceased: 11/20/49
Ald	Rufina	2717	1244/0016	11/17/44	06/12/78	03/25/61	" Manila		Deceased: 03/25/61
Ali	ena	4500	1244/0016	11/17/44	05/02/92	10117762	Guam		Deceased: 10/17/62
Ali		19427	1244/0016	10/12/48	??/??/92	N. Ó	Guam		Transfer from Alamagan July 29 1945
Ali		1092	1244/0017	11/18/44	10/11/74	09/20762	Guam		Deceased: 09/20/62
Arr	sepha	14214	1244/0020	11/17/44	03/22/99	10/10/52	Guam		Deceased: 10/10/52
Bab		1498	1244/0024	11/??/44			Guam		Farmer
Bor	riano	1065	1244/0024	11/18/44	02/25/96	*	Guam	Yes 46	Farmer
Bas	pcion	19897	1244/0026	09/22/45	??/??/7.6	09/26/63	Guam	Yes	Deceased: 09/26/63
Bar	L	21255	1244/0026	??/??/??	09/02/84		Guam		Housewife
Bas		19950	1244/0027	09/22/45	??/?`?/83	11/??/70	Guam		Deceased: 11/70
Ben	mes, Dolores	2089	1244/0027		11/04/78		Guam		B
Bla	mia	2369	1244/0028		11/08/88	06/25/70	Guam	Yes*76	Deceased: 06/25/70
Bla	lan	2368	1244/0028	11/16/44	07/12/80	06/19/47	Guam	V+00	Deceased: 06/19/47
Bla	sa	2348	1244/0029		08/29/96	01/26/59	Guam	Yes*28	Deceased: 01/26/59
Bla		1811	1244/0029		09/15/91	11/22/62	Guam	Ye <b>s</b> 77	Deceased: 11/22/62
Bor		18451	1244/0032	07/21/45	??/??/87	06/??/57	Guam		Transfer to Guam 3/16/48. Deceased: 06/57
Bor		19913	1244/0032	09/22/45	??/??/86	01/04/63	Guam		Deceased 01/04/63
Bor	umacho	19181	1244/0032	07/21/45	09/17/95	06/06/47	Guam		Deceased: 06/06/47
Cał	:hilde	13596	1244/0038	02/13/45	02/04/12	11/12/54	Guam		Deceased: 11/12/54
Can	Dolores	2151	1244/0042	04/16/45	??/??/75	01/16/45	Guam		Deceased: 01/16/45??
Can	lan	17595	1244/0043	02/09/45	09/12/59	10/29/46	Guam		Deceased: 10/29/46
Can	la .	1788	1244/0047	12/05/44	02/15/93	01/23/48	Guam		Deceased: 01/23/48
Сап	iria	14182	1244/0047	12/05/44		09/09/70	Guam		Deceased: 09/09/70
Сап	iria	2188	1244/0047	11/18/44	05/11/77	12/18/64	Guam	Yes 65	
Can	leriana	1991	1244/0047	11/18/44	08/24/99	12/12/49	Guam		Deceased: 12/12/49
Cam	ente	2684	1244/0047	01/06/45	02/08/90	01/10/50	Guam		Deceased: 01/10/50
Cas	Ana	14494	1244/0048	11/18/44	??/??/71	04/12/50	Guam		Deceased: 04/12/50
Cas	emcion	2522	1244/0050	11/17/44	05/15/03	11/07/63	Guam		Deceased: 11/07/63
Cas	Dolores	1528	1244/0050	12/05/44	01/01/73	08/13/60	Guạm		Deceased: 08/13/60
Cas	bha	2975	1244/0051	11/17/44	05/11/95	10/29/76	Guam		Deceased: 10/29/76 (Guam)

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Name		<u>ID No.</u>	<u>Reel/Frame</u>	<u>Card</u> <u>Issued</u>	<u>Birthdate</u>	<u>Date of</u> <u>Death</u>	<u>Place of</u> <u>Birth</u>	<u>Natur-</u> alized	<u>Remarks</u> non – italicized comments appear in record
Cas	agomes	19642	1244/0053	09/01/45	??/??/75	07/23/67	Guam		Deceased: 07/23/67
Cas	faela	1151	1244/0054	11/18/44	02/05/98	03/19/65	Guam	Yes 44	Deceased: 03/19/65
Cas	Vicenta	2798	1244/0055	11/17/44	08/15/78	08/15/55	Guam		Deceased: 08/15/55
Cha:	, Jose	1856	1244/0059	11/16/44	07/07/76	10/21/60	Guam		Deceased: 10/21/60
Con	utau,	2220	1244/0060	11/08/44	06/02/80	03/06/59	Guam	Alle	Deceased: 03/06/59
Fra:								1 may	
Cor		474	1244/0062	12/05/44	02/05/96	04/07/65	Guam		Deceased: 04/07/65
Cru	0	246	1244/0065	11/??/44	04/28/81	08/18/63	Guam 《	Yes*39	Deceased: 08/18/63
Cru	seph	17781	1244/0066	04/27/45	11/17/44	07/03/45	Guam 🊿		Deceased: 07/03/45. Baby
De	iaz	20766	1244/0072	03/05/46	01/01/90		Guam		Farmer
Del	edro	1300	1244/0073	11/14/45	04/08/78	01/28/55	Guam		Deceased: 01/28/55
Del	icente	4951	1244/0073	??/??/??	??/??/95	03/13/63	🔬 Gùan		Deceased: 03/13/63. Transfer from
						Page 1			Sariguan May 13, 1946.
Del	orres	700	1244/0077	??/??/??	??/??/97	04/09/59	Gitam		Deceased: 04/09/59
Del	eleon	19465	1244/0077	09/18/45	06/24/89	06/04/59	Guam		Deceased: 06/04/49
Del	alas	19673	1244/0077	09/18/45	06/??/88	09/17/54	Guẩm		Deceased: 09/17/54
Del		1635	1244/0077	11/17/44	07/07/83	01/14/69	Guam		Deceased: 01/14/69
Del		1659	1244/0078	12/05/44	05/22/06	03/22/48	. Guam		Deceased: 03/22/48
Del	dan	22118	1244/0078	??/??/??	??/??/61	01119757	Guam		Deceased: 01/19/57
Del	Cruz	20682	1244/0078	03/??/44	01/05/84	06/223/50	Guam		Deceased: 06/23/50
Del	Jose	1602	1244/0080	11/18/44	06/10/04	05/2/29750	Guam		Deceased: 05/29/50
Del	ruz Dolores	2874?	1244/0081	??/??/??	08729789	10/15/44	Guam		Deceased: 10/15/44
De1	ose, Diaz	19663	1244/0081	09/18/45	03/03/90		Guam		Laborer-Blacksmith
Del	osepha Muna	19666	1244/0082	09/18/45	04725792	*??/??/54	Guam		Deceased: 1954 (Guam)
Del	.costa,	2223	1244/0082	12/05/44	07/02/01		Guam		Housewife with address in Garapan
Jos									
De	Juan, Diaz	19746	1244/0082	09718745	08/03/95	09/29/66	Guam		Deceased: 09/29/66
De	Sablan,	2161	1244/0084	11/18/44	04/09/85	01/08/50	Guam		Deceased: 01/08/50
Mar			/~~~~						
De	Pedro	2185	1244/0084	77 27/7	05/17/74	12/09/44	Guam		Deceased: 12/09/44
De	Ramona	1585	1244/0085	11717/44	08/29/86	09/06/52	Guam		Deceased: 09/06/52
De	Rita	1584	1244/0085	11/17/44	06/16/72	09/21/60	Guam		Deceased: 09/21/60
De	(Diaz),	2184	1244/0086	12/05/44	05/13/74	11/20/59	Guam		Deceased: 11/20/59
Ruf			1011/0000						
Del		987	1244/0086	11/18/44	12/23/76		Guam		Unemployed with address in Garapan
De	ıel	19111	1244/0087	??/??/??	02/26/78	05/30/62	Guam	Yes 45	Transfer from Angaur 07/21/45.
_		~ ~ ^ ^	1044/0007		10/00/00	11.07.05			Deceased: 05/30/62
De	.an Maria	2040	1244/0087	11/16/44	10/22/82	11/27/65	Guam		Deceased: 11/27/65 (Guam)
Del	ino Trinidad	1809	1244/0088	11/17/44	03/20/91	05/03/46	Guam		Deceased: 05/03/46
Del	onio, Acosta	20729	1244/0088	03/05/46	??/??/75	03/19/56	Guam		Deceased: 03/19/56
De	ın	1089	1244/0089		04/08/81	08/05/62	Guam	Yes 67	Deceased: 08/05/62
Dia	•	1024	1244/0091		04/28/62	01/19/53	Guam		Deceased: 01/19/53
Dim.	Anna	2062	1244/0091	11/17/44	08/11/87	07/09/69	Guam		Deceased: 07/09/69
Due:	:z) Martina	1092	1244/0092	11/16/44	10/??/78	02/07/58	Guam		Deceased: 02/07/58
Fai		1023	1244/0095		02/15/87	02/05/55	Guam		Deceased: 02/05/55
Flo.		208	1244/0104	11/16/44	??/??/84	04/12/54	Guam		Deceased: 04/12/54
Gar	.on, Arriola	21128	1244/0105	12/23/46	08/30/86	09/12/70	Guam		Transfer from Guam, 12/21/46. Deceased: 09/12/70

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Name		ID No.	<u>Reel/Frame</u>	Card	<u>Birthdate</u>	<u>Date of</u>	<u>Place of</u>	<u>Natur-</u>	<u>Remarks</u> non - italicized comments
				Issued		Death	Birth	alized	appear in record
Gue	l.	922	1244/0105	01/06/45	10/22/94	01/17/59	🛰 Guam		Deceased: 01/17/59
Gue	laria	2317	1244/0105	11/17/44	01/11/91	09/13/52	Guam		Deceased: 09/13/52
Gue	'enorio	813	1244/0106	11/17/44	02/11/80	11/11/53	Guam		Deceased: 11/11/53 (Guam)
Gue	ufina	1977	1244/0106	11/17/44	01/04/05	01/04/57	Guam		Deceased: 01/04/57
Gog	a	2515	1244/0107	11/17/44	12/05/86	12/15/66	Guam	Yes 106	Deceased: 12/15/66
Gog	ian	2845	1244/0107	11/16/44	01/03/70	04/13/48	Guam	7	Deceased: 04/13/48
Hab		528	1244/0109	11/17/44	07/05/71	03/03/47	Guam 🧃		Deceased: 03/03/47
Ich	i Jose	6020	1244/0110	06/15/45	11/27/85	09/04/50	Japan 《		Transfered from Guam 06/15/45.
							1		<pre>&gt; Deceased: 09/04/50</pre>
Ich	Sn. Migel	17603	1244/0110	06/15/45	11/27/04		Guam	- T	Transfer from Guam 6/15/45
Iga	-	325	1244/0110	11/18/44	??/??/94	06/14/52	Guam		Deceased: 06/14/52
Iga		464	1244/0111	11/18/44	??/??/98	01/07/64	🔬 Gham		Deceased: 01/07/64
lic	, Jose	1508	1244/0112	11/17/44	02/02/84	??/??/68***	Guan	Yes*92	Deceased on or about 1968 (Guam)
Ila	Brigitta	1809	1244/0120	11/17/44	10/08/91	03/20/68	Guam	Yes*70	Deceased: 03/20/68
Ila	Dilgitta	2160	1244/0120	12/05/44	08/14/86	05/25/58	Guam		Deceased: 05/25/58
Ili	.aco	2860	1244/0120	04/16/45	01/15/95	03/08/58	Guam		Deceased: 03/08/58
Ken	aco	21461	1244/0130	05/16/47	10/23/08	02/02/58	Korea		Transfer from Rota, 05/14/47. Deceased:
Ken		21401	1244/0150	03/10/4/	10/25/00		Norea		02/09/58
77 1 -3		1701	1244/0132	11/18/44	12/22/95	11,09/59	Guam		Deceased: 11/09/59
Kid	ion					1100,55			Laborer with address in Garapan
Kid		1857	1244/0133	??/??/??	07/21/78	01/02764	Guam		Deceased: 01/02/64
Kim	(SO	21346	1244/0134	03/27/47	05/11/09	01/02/64	Korea	Yes 84	
Kis	L	1924	1244/0134	11/16/44	10/15/92		Guam	168 04	Deceased: 07/07/63
Kit		19487	1244/0135	09/13/45	2?/??/92	11/08/50	Guam		Deceased: 11/08/50
Kog	·lahe	882	1244/0135	11/16/44	\$147792	« TO\06\69	Guam		Deceased: 10/06/69
Lec	ia Sablan	21445	1244/0139	05/16/47	04/10/73		Guam		Transferred from Rota
Liz	Carmen	14491	1244/0147	11/16/44	08/31785	11/23/46	Guam		Deceased: 11/23/46
Liz	lan	1598	1244/0148	14916744	06/10/90	12/09/47	Guam		Deceased: 12/09/47
Liz	esa	2342	1244/0151		??/??/97	01/12/71	Guam	Yes 111	Deceased: 01/12/71
Agu	ıria	1168	1246/0009		05/05/94		Guam		Gave Garapan as address.
Ald	ita	18317	1246/0013	07/21/45	01/15/08		Guam		Transfer from Angaur 07/21/45
Cab	, Rosa	866	1246/0067	11715×44	10/30/03		Guam	Yes 74	Gave Garapan as address.
Cam		19720	1246/0072	10/19/45	??/??/95		Guảm		Gave Ponape as address
Car	losa	2385	1246/0089	11/18/44	11/04/86		Guam	Yes 104	-
Cas	Anna	1469	1246/0094	11/18/44	01/12/98		Guam		Gave Garapàn as address.
Cel	Jablan	22422	1246/0102	10/18/50	02/25/50		Guam		Baby
Con	1, Maria	2221	1246/0111	10/17/44	·04/20/86		Guam		Gave Garapan as address.
Con	Taitano	19624	1246/0112	09/18/45	08/30/95		Guam	Yes	Gave Pagan as address.
Cru	<sup>7</sup> irginia	17787	1246/0119	02/13/45	06/16/24		Guam		Transfer from Guam
De	Villagomez	11410	1246/0130	02/27/45	07/23/44		Guam		Baby. Transfer from Guam
Idy									-
De	Sn Nicolas,	1407	1246/0130	12/05/44	11/16/14		Guam		Gave Garapan as address.
Jua		,							
Dia		864	1246/0147	11/16/44	08/05/91	Yes	Guam		Gave Garapan as address.
					10/10/26	ies			Gave Japan as address.
Dia	ia Internetio	21049	1246/0148	10/24/46			Japan	VeetCA	
Gue	intos, Josefa	2112	1246/0163	11/18/44	02/29/09		Guam	Yes*64	Gave Garapan as address.
Tud	rrero	14224	1246/0163		10/14/94		Guam	Yes*91	-
Ich	1. Migel	17244	1246/0169	06/15/45	08/07/21		Guam		Transfer from Guam 06/15/45. Gave Guam
									as address.

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## **Article XII's Rules For Land Transactions**

- 1. Leasehold interests acquired by non-NMI descent persons are limited to no more than 55 years including renewal rights.
  - a. From January 9, 1978 to January 8, 1986 the limit was 40 years.
- 2. A longer lease (or a freehold interest) may be acquired for a condominium above the first floor of a building on private land.
  - a. From January 9, 1978 to January 8, 1986 this exception did not exist.
- 3. To be Northern Marianas descent, one must have at least 1/4 NM Chamorro or Carolinian blood (or a combination of the two) and be a U.S. citizen or national; or, one must have been adopted by a person of NMI descent prior to reaching the age of 18 years old.
- 4. A full-blooded NM Chamorro or Carolinian person must have been: (a) born or domiciled in the NMI by 1950, and (b) a citizen of the TTPI prior to termination of the Trusteeship for the CNMI.
- 5. A corporation is of NMI descent if: (1) it is incorporated in the CNMI, (2) it has its principal place of business in the CNMI, (3) 100% of its directors are of NMI descent, and (4) 100% of its voting shares are actually owned by NMI descent persons.

a. From January 9, 1978 to January 8, 1986 only 51% of the directors were required to be of NMI descent and only 51% of the voting shares were required to be owned by persons of NMI descent.

- 6. Minors cannot be directors.
  - a. From January 9, 1978 to January 8, 1986 this restriction was not stated.
- No trusts or proxy voting by non-NMI descent persons.
   a. From January 9, 1978 to January 8, 1986 this restriction was not stated.
- Beneficial and legal title (over shares) shall remain in the same person.
   a. From January 9, 1978 to January 8, 1986 this restriction was not stated.
- 9. Violations of the main rule shall make the transaction void *ab initio*.
- 10. A corporation that once qualified as an NMI descent person which loses its qualifications shall immediately have its permanent or long-term interests in land acquired after January 9, 1986 forfeited to the government.

a. From January 9, 1978 to January 8, 1986 this provision, in slightly different words, stated that such interest acquired after the effective date of the Constitution shall be forfeited to the government.

11. The Registrar shall issue regulations to ensure compliance and the legislature may enact enforcement laws and procedures. (Added on January 9, 1986)

#### ARTICLE XII: RESTRICTIONS OF ALIENATION OF LAND

#### Section 1: Alienation of Land.

The acquisition of permanent and long-term interests in real property within the Commonwealth shall be restricted to persons of Northern Marianas descent.

#### Section 2: Acquisition.

The term acquisition used in Section 1 includes acquisition by sale, lease, gift, inheritance or other means. A transfer to a spouse by inheritance is not an acquisition under this section if the owner dies without issue or with issue not eligible to own land in the Northern Mariana Islands. A transfer to a mortgagee by means of a foreclosure on a mortgage is not an acquisition under this section if the mortgagee is a full service bank, Federal Agency or Governmental entity of the Commonwealth and does not hold the permanent or long-term interest in real property for more than ten years beyond the term of the mortgage.

> Commission Comment: 1985 Constitutional Convention Amendment 34 amended Article XII, Section 2.

#### Section 3: Permanent and Long-Term Interests in Real Property.

The term permanent and long-term interests in real property used in Section 1 includes freehold interests and leasehold interests of more than fifty-five years including renewal rights, except an interest acquired above the first floor of a condominium building. Any interests acquired above the first floor of a condominium building is restricted to private lands. Any land transaction in violation of this provision shall be void. This amendment does not apply to existing leasehold agreements.

> Commission Comment: 1985 Constitutional Convention Amendment 35 amended Article XII. Section 3.

#### Section 4: Persons of Northern Marianas Descent.

A person of Northern Marianas descent is a person who is a citizen or national of the United States and who is of at least one-quarter Northern Marianas Chamorro or Northern Marianas Carolinian blood or a combination thereof or an adopted child of a person of Northern Marianas descent if adopted while under the age of eighteen years. For purposes of determining Northern Marianas descent, a person shall be considered to be a full-blooded Northern Marianas Chamorro or Northern Marianas Carolinian if that person was born or domiciled in the Northern Mariana Islands by 1950 and was a citizen of the Trust Territory of the Pacific Islands before the termination of the Trusteeship with respect to the Commonwealth.

#### Section 5: Corporations.

A corporation shall be considered to be a person of Northern Marianas descent so long as it is incorporated in the Commonwealth, has its principal place of business in the Commonwealth, has directors one-hundred percent of whom are persons of B-334 Northern Marianas descent and has voting shares (i.e. common or preferred) one-hundred percent of which are actually owned by persons of Northern Marianas descent as defined by Section 4. Minors, as defined by applicable laws of the Commonwealth, may not be eligible to become directors of a corporation. No trusts or voting by proxy by persons not of Northern Marianas descent may be permitted. Beneficial title shall not be severed from legal title.

> Commission Comment: 1985 Constitutional Convention Amendment 36 amended Article XII, Section 5.

#### Section 6: Enforcement.

Any transaction made in violation of Section 1 shall be void ab initio. Whenever a corporation ceases to be qualified under Section 5, a permanent or long-term interest in land in the Commonwealth acquired by the Corporation after the effective date of this amendment shall be immediately forfeited without right of redemption to the government of the Commonwealth of the Northern Mariana Islands. The Registrar of Corporation shall issue regulations to ensure compliance and the legislature may enact enforcement laws and procedures.

> Commission Comment: 1985 Constitutional Convention Amendment 36 amended Article XII, Section 6.

#### ARTICLE XIII: EMINENT DOMAIN

Section 1: Eminent Domain Power.

The Commonwealth may exercise the power of eminent domain as provided by law to acquire private property necessary for the accomplishment of a public purpose.

#### Section 2: Limitations.

Private property may not be taken without just compensation. Private land may be taken only if no suitable public land is available for the accomplishment of the public purpose.

#### ARTICLE XIV: NATURAL RESOURCES

#### Section 1: Marine Resources.

The marine resources in waters off the coast of the Commonwealth over which the Commonwealth now or hereafter may have any jurisdiction under United States law shall be managed, controlled, protected and preserved by the legislature.

#### Section 2: Uninhabited Islands.

The island of Managaha shall be maintained as an uninhabited place and used only for cultural and recreational purposes. The

# **Two sides dispute impact** ACIFIC DAILY NEW of federal Article 12 ruling

#### By DAN PHILLIPS Daily News Staff

SAIPAN - Although the Northern Marianas Supreme Court was slammed in a ruling issued by a federal appeals court last Thursday, both sides in a lawsuit that involves Article 12 of the Commonwealth Constitution are confident of future victory.

The U.S. Ninth Circuit Court of Appeals ruled that the CNMI Supreme Court wrongly applied the "resulting trust" theory when finding a violation of Article 12.

Article 12 prohibits people of non-Northern Marianas descent from owning land in the Northern Mariana Islands.

The CNMI Supreme Court had ruled in favor of Rosalia M. Borja and her family, saying that Article 12 was violated when Borja sold the land to Diana C. Ferreira, who bought the land using money supplied by someone who was not of Northern Marianas descent.

The CNMI Supreme Court found that Ferreira was acting as an agent-trustee for the person who provided the money and that a "resulting trust" was created in favor of the person of non-Northern Marianas descent.

The Ninth Circuit disagreed. however, stating that courts in the United States have "refused to find a resulting trust in favor of a person who purchased land under another's name if that person did so in order to accomplish an illegal purpose."

That means if the resulting trust is illegal, there can be no resulting trust. Applied to the Ferreira case, that means investors of non-Northern Marianas descent had no control over what Ferreira did with the land title because no resulting trust was created in favor of those investors

Ferreira's lawyers, the firm of Carlsmith, Ball, Wichman, Murray, Case, Mukai and Ichiki, issued a release yesterday hailing the decision as significant.

According to the release, the "Ninth Circuit's rejection of the resulting trust doctrine is expected to have significance far beyond this case, since the CNMI Supreme Court's application of this doctrine has led to the filing

of many lawsuits based on this theory. ٢Ò

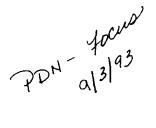
David Nevitt, who has been 2 handling the case for Carlsmith's Saipan office, refused further comment.

Borja's lawyer, Ted Mitchell, said the Ninth Circuit's ruling is only a temporary setback.

The Ninth Circuit did not say E that the result was wrong," he said. "It did not say that the 24 transaction did not violate Article 12. It just said that the reasoning used by the court was wrong.

Mitchell also blasted the Ninth Circuit for ruling on a matter of commonwealth law.

"The Ninth Circuit has no business telling the CNMI Supreme Court how to interpret commonwealth law.The Supreme Court has that authority by virtue of the (Commonwealth) Covenant, as agreed by both the United States and the Northern Marianas." he said. "In my opinion, the Ninth Circuit's ruling is a blatant violation of the Covenant and of the commonwealth's right to self-government."



# CNMI voters pushing for proposed land bill

# **SMART:** Group

leads drive to clarify issues involving land ownership

### By DAN PHILLIPS

Daily News Staff

SAIPAN - More than 1,500 voters signed a petition demanding that lawmakers act on a proposed legislation providing guidelines for the interpretation of a constitutional provision restricting land ownership in the Commonwealth of the Northern Mariana Islands.

Lawsuits involving Article 12, which limits ownership of land to people of Northern Marianas descent, have been blamed for economic problems in the CNML

A bill that takes up some of the leading concerns about litigation involving alleged violations of Article 12 has been passed by the Senate and is now awaiting action in the House.

The bill clarifies the application of the "resulting trust" doctrine in cases involving Article 12, limitations on how much lawyers can charge for work in Article 12-related cases, equitable compensation for anyone losing land due to an Article 12 violation, and a statute of limitations on lawsuits alleging Article 12 violations.

House Speaker Thomas P. Villagomez said House members have some concerns about language in the bill and that it is still under review.

He also said the House is waiting to see what happens to Rep. Stanley T. Torres' bill, which takes up only the legal fees issue. The bill is now on Gov. Larry I. Guerrero's desk.

The petition drive is led by a group calling itself SMART — Saipanese Mobilized on Article Twelve.

Connie Coward, a member of the group, said in a news release the group realizes that the Legislature won't be working much longer this year because it is almost time to pay attention to campaigning for this November's election.

"We want our elected leaders to know how strongly we feel that everything we care about - our culture, our economy, even our personal relationships with each other — is in danger because of the continuing Article 12 crisis," she said.

Soap opera-like conditions continued to surand litigation involving Saipan lawyer Ted Mitchell and multi-millionaire businessman Larry L. Hillblom at a Superior Court hearing, as Mitchell's conspiracy theories were labeled a "fairy tale" by Hillblom's lawyer.

Richard W. Pierce, Hillblom's lawyer, said that Mitchell's theory that Hillblom is the mastermind behind three taxpayer-based cases alleging violations of Article 12 of the Commonwealth Constitution is nothing more than a one-way vendera, a mission bysied Mitchell to get Larry Hillblom.

The Hillblom-Mitchell battle has spilled over into the U.S. District Court, where Hillblom has

filed a lawsuit alleging that Mitchell used illegal extortionist tactics against Hillblom.

At a hearing involving one of the Article 12-related cases on

inesday, Pierce asked Preung Judge Alex C. Castro not to allow Mitchell to interview Hillblom or to gain access to Hillblom's financial records, asserting constitutionally-guaranteed privacy rights.



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MITCHELL

Mitchell, meanwhile argued that in this instance, Hillblom's right to privacy \*cannot be presumed to override or limit this court's authority to obtain all evidence pertainto the matters at hand."

ierce countered by saying that Mitchell has the burden to show why the court should allow him to violate Hillblom's privacy rights.

Castro took the arguments under consideration and is expected to rule soon.

Since the three taxpayer-based lawsuits were dismissed in March, Judges Castro and Miguel

S. Demapan have given Mitchell an opportuni-to pursue his belief that the taxpayers were y fronts for Hillblom.

Mitchell's justification for the inquiry is seeing that the parties responsible for the three cases be made to pay the legal expenses involved, which have piled up beyond \$100,000.

## Could they win by losing?

On Wednesday, Mitchell went further with his theory, saying that the evidence he has gathered so far suggests that Hillblom and DFS Saipan Ltd. (formerly Duty Free Shoppers) conspired to filed the cases, get a court judgement against themselves and then seek return of the property from the government.

The lawsuits, two filed in the name of Lorenzo M. Ayuyu of Rota and the other in the name of Mario Taitano of Saipan, claimed that if land deals occurred that violated Article 12, the Commonwealth Constitution mandates that the property be returned to the government.

-ticle 12 restricts ownership of Northern ianas land to people of Northern Marianas descent.

211

# Mitchell, Hillblom loust n court

By DAN PHILLIPS Daily News Staff

# awsuits: Court feud

Continued from Page 1

Mitchell disagrees that the properties in question should be forfeited to the government.

But he said that in cases where land is forfeited, the Constitution provides that the government has the power to return the property to the corporation that lost if the loss of the land causes "undue hardship," and if the corporation meets the requirements of Article 12.

Pierce responded by calling Mitchell's theory a "fairy tale" that has no evidence behind it.

He said that DFS asked the court to dismiss the case, saying, "If Duty Free wanted a judgment against itself, why would it move for dismissal?"

## MPLC declines to get involved

The three lawsuits, which involve Hillblom's San Roque beachfront property, the DFS shop in Garapan and the Pacific Islands Club in San Antonio. were dismissed amid suggestions the Marianas Public Land Corp. may intervene and pursue issues identical to those in the previously filed lawsuits involving the same properties.

MPLC, however, decided not to get involved, leaving open the possibility that the cases could be filed again.

Sino then, Mitchell has been

on a hunt to find "the real plaintiffs," a search that he said has been blocked by "obstructionist tactics."

He said the evidence so far has shown that "seven lawyers conspired to put together all three lawsuits and file them in December 1992, then prosecute them."

So far, though, no factual link to Hillblom has surfaced. Mitchell is trying to-find out where the money to pay for the lawsuits originated.

Billing records indicate that the money trail traces back to Saipan lawyer Robert J. O'Connor, a close friend and associate of Hillblom.

Pierce said that Mitchell's "relentless pursuit to show that Hillblom financed, encouraged and urged the suits is of no purpose," and that it is a waste of taxpayers' money.

Mitchell is pursuing the investigation in his capacity as legal counsel for the Marianas Public Land Trust.

Mitchell's cases that allege violations of Article 12 and seek return of property to original landowners have been identified as a significant factor in the downturn of the commonwealth's economy, prompting strong reactions from the community that include proposed legislation to address certain Article 12 legal issues.

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# What Article 12 has done

#### Dear Editor:

Let me start by saying that I am an indigenous resident of Saipan whose been living in Saipan since my return from college three years ago. Before that, I spent my entire life in Saipan.

While in the States at school I

lived with a family that my father knew while he went to school. This family treated me like I was one of their family for the four years I stayed with them.

I had to work very hard in school to maintain the grade point average that I had due to the culture and language differences that I experienced. This time was very difficult at first, but the help of my "new family" and the constant encouragement I received from them made the roughest spots seem much smoother than they continued on page 27

# Letters. . . continued from page 5

would have been without them.

When I graduated at the top of my class my family here in Saipan and my family in the States were very proud and happy for me. Because my family in the US was very wealthy and my Saipan family had spent most of their money to send me through school, they would not have been able to see my graduation had it not been for the generous gift of two tickets from my stateside family for my parents to go and see my "big day".

The day we were to leave the US,

my family there took me aside and told me they wanted to give me a gift to help me get a good start back in Saipan. I told them that my stay with them and the times we shared were a gift that I would never forget and felt very much in their debt all ready. They explained that since they had no children of their own and were financially very well to do that they wanted very much to do that they wanted very much to do this one thing forme. What they did was to give me money to buy land in Saipan and said that I could pay it back whenever I felt able to do so. The important thing to them was that I would be able to have a place of my own when I returned to Saipan.

Upon my return I purchased a nice piece of land and built a small tin house on it just to start with. I married my girlfriend of many years five months after my return and with a good job thought that life was more than I had even hope for. Now, three years later I have two wonderful children, a nice home, and a case against me to take away my land.

Why? What have I, my parents, my wife, my children or my

#### SEPTEMBER 3, 1993 - MARIANAS VARIETY NEWS AND VIEWS-27

family in the States done to deserve this. I'll tell you what we've done wrong. Nothing. So why are we in this position? Because the person I bought the land from knew that I got the money to purchase it from an "outside source" and went to talk to a certain attorney about the situation. This "certain attorney", who is also driven by greed just like the person I purchased the land from, told him that he could get him back "his land" because I was really just a "front" for the people in the States that really owned the land and that violated Article 12.

This is what has happened to an idea (Article 12) that intention has been violated more than the law itself. If you feel what is happening to me is fair then go ahead and continue to worship this self appointed "attorney god" that claims to be supporting the local people. If there was as much honor in what this man is doing as there is money, wouldn't there be other attorneys doing the same thing? I guess some things are just to blatantly wrong for even the other attorneys to accept money for.

Name withheld by request.

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# What Article 12 has done

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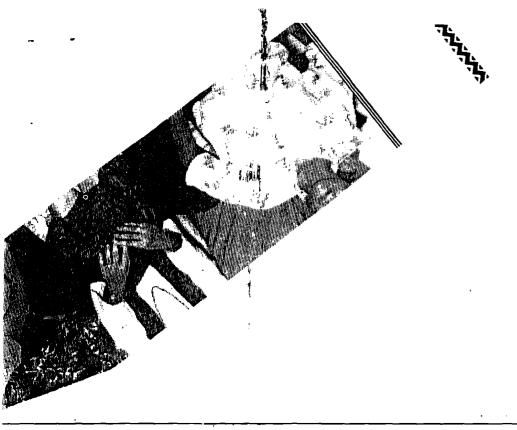
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the States done to I'll tell you what w ng. Nothing. So this position? Bec 1 bought the land

## 28-MARIAN

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# Letters. . . continued from page 5

would have been without them. When I graduated at the top of ny class my family here in Saipan and my family in the States were very proud and happy for me. Because my family in the US was very wealthy and my Saipan famly had spent most of their money to send me through school, they would not have been able to see my graduation had it not been for the generous gift of two tickets from ny stateside family for my parents o go and see my "big day".

The day we were to leave the US,

my family there took me aside and told me they wanted to give me a gift to help me get a good start back in Saipan. I told them that my stay with them and the times we shared were a gift that I would never forget and felt very much in their debt all ready. They explained that since they had no children of their own and were financially very well to do that they wanted very much to do this one thing for me. What they did was to give me money to buy land in baipan and said that I could pay it back whenever I felt able to do so. The important thing to them was that I would be able to have a place of my own when I returned to Saipan.

Upon my return I purchased a nice piece of land and built a small tin house on it just to start with. I married my girlfriend of many years five months after my return and with a good job thought that life was more than I had even hope for. Now, three years later I have two wonderful children, a nice home, and a case against me to take away my land.

Why? What have I, my parents, my wife, my children or my

family in the States done to deserve this. I'll tell you what we've done wrong. Nothing. So why are we in this position? Because the person I bought the land from knew that I got the money to purchase it from an "outside source" and went to talk to a certain attorney about the situation. This "certain attorney", who is also driven by greed just like the person I purchased the land from, told him that he could get him back "his land" because I was really just a "front" for the people in the States that really owned the land and that violated Article 12.

FRIDAY, SEPTEMBER 3, 1993 - MARIANAS VARIETY NEWS AND VIEWS-27

This is what has happened to ar idea (Article 12) that intentior has been violated more than the law itself. If you feel what is happening to me is fair then go ahead and continue to worshir this self appointed "attorney god' that claims to be supporting the local people. If there was as much honor in what this man is doing a there is money, wouldn't there be other attorneys doing the same thing? I guess some things are just to blatantly wrong for even the other attorneys to accer money for.

Name withheld by request.

MARIANAS VARIAN

FRIDAY, SEPTEMBER 3, 1993 - MARIANAS VARIETY NEWS AND VIEWS-24

# Solons told to get SMART on Article 12

IN THE latest sign that CNMI citizens want the Article 12 crisis solved now, more than 1,500 local esidents have signed a petition alling on legislators to act on the risis before ending their legislaive session on Capitol Hill.

The petition-signers call themelves "SMART," which stands for Saipanese Mobilized on Article 2." The petition reads as follows: "It's time to act. Legislators must olve the Article 12 crisis. We the ndersigned, US citizens and resients of the CNMI, call upon our egislature to act without delay to olve the Article 12 crisis and stop te lawsuits.

This crisis must be solved before ur economy is nuned and more copie lose their jobs. It must be lived before our international puration as a secure place to do is destroyed. It must be als \_\_\_\_\_\_\_fore we lose faith in each ther and in our word of honor. We ant our legislators to face this oblem now, and pass legislation -:fore leaving Capitol Hill to cam-

ign for re-election." The names of those who have gred the petition so far, fill three II pages of this newspaper, benning on page ---.

Marian Aldan-Pierce, a spokestison for SMART, said that as of uursday afternoon, over, 1,500 cal residents had signed the petiair and that more are adding their mes every day.

We want our elected leaders to the strongly we feel that trything we care about — our ture, our economy, even our sonal relationships with each er — is in danger because of the tinuing Article 12 crisis," said ty DIg. Nielsen of SMART.

The Legislature has come a long in recognizing the problem, ling hearings and drafting legtion," said another spokesper-. Connie B. Coward. "But now, very few days remaining in legislative session, we want to know that we expect them to pass the Article 12 bill now before them, and the governor to sign it, before they start campaigning." she added.

Coward was referring to Senate Bill 8-124, which has passed the Senate and is now awaiting action by the House.

SB-8124 attacks the crisis from various angles: it would put a cap on the size of legal fees in Article 12 lawsuits, and would fairly compensate the losing parties in Article 12 cases for the cost of improvements on their land, the new law would also establish the Legislature's intended application of the "resulting trust" doctrine to Article 12 cases, and create a statue of limitations 440% Sable to the tiling of Article 12 lawsuits.



S.M.A.R.T. people at work; Connie B. Coward (left), Marian Aldan-Pierce and Lucy DLG Nielsen count more than 1,500 signatures by local residents on pettions.

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