

# Third Northern Mariana Islands Constitutional Convention **Pre-Convention Committee**

Second Floor, Joeten Dandan Center Caller Box 10007, Saipan, MP 96950 Tel. No.: (670) 235-0843 • Fax No.: (670) 235-0842

April 10, 1995

Via Facsimile - 202-835-8136 Arnold H. Leibowitz, Esq. 888 Sixteenth Street, N.W., Suite 507 Washington, D.C. 2006-4103

Dear Mr. Leibowitz:

Thank you for your letter of March 21, 1995, expressing interest in providing legal consultant to the Third Constitutional Convention.

Enclosed is a copy of the Notification of Proposed Action with Respect to Retaining Legal Consultants. Because the deadline was April 3, 1995, it is recommended that you submit a formal proposal no later than Thursday, April 13th (Saipan Time).

The Subcommittee on Legal is responsible for reviewing all legal services proposals and will be in touch with you if it need additional information. Delegate Carlos S. Camacho is the Chair of the Subcommittee.

The Pre-Convention Committee Office is located at Joeten Dandan Commercial Center, Dandan, telephone No. 235-0843 and fax no. 235-0842.

Sincerely,

HERMAN T. GUERRERO Chair

cc: Chair, Subcommittee on Legal Members, Pre-Convention Committee

- Dr. Carlos S. Camacho, Chair, Saipan Delegation
- Justo S. Quitugua, Chair, Rota Delegation
  James M. Mendiola, Chair, Tinian Delegation

- Henry U. Hofschneider, Member
- Victor B. Hocog, Member
   Bernadita T. Soman, Momber
- Bernadita T. Seman, Member

<sup>Esther S. Fleming, Vice Chair
Joaquin P. Villagomez, Secretary</sup> 

March 29, 1995

# SAIPAN DELEGATION PRE-CONVENTION COMMITTEE THIRD CNMI CONSTITUTIONAL CONVENTION

# NOTIFICATION OF PROPOSED ACTION WITH RESPECT TO RETAINING LEGAL CONSULTANTS

Pursuant to the authority vested in the Pre-Convention Committee as described in Public Law 9-18, the Pre-Convention Committee seeks to retain legal consultants for the Third Constitutional Convention. The review and selection process will occurs after consultation and input from the delegations from Saipan, Tinian. and Rota through their representatives to the Pre-Convention Committee.

The Saipan Delegation anticipates that the Pre-Convention Committee will take this action as soon as possible after April 6, 1995 in order to permit effective planning for and organization of the Convention.

For purposes of efficient consideration of the various proposals, formal and informal, that the Saipan Delegation has received to date, any interested persons are requested to submit information in a uniform format, as outlined below. This information may be the same as that already submitted to the Committee or may be different but it should be organized under the six topics for ready comparison.

- 1. Name of the lawyer or lawyers responsible for directing the legal services to be provided to the Pre-Convention Committee and the Convention.
- 2. Statement as to how the requirements of the Convention would be staffed during:
  - a) the Pre-Convention period from April 6, 1995 possibly through June 5, 1995, which is the last date for convening the Convention; and
  - b) the Convention period from June 5, 1995 possibly through August 19, 1995, which is the last date authorized for Convention proceedings.
- 3. The total dollar amount to be paid in compensation for lawyer services for:
  - a) the Pre-Convention period
  - b) the Convention period
- 4. Description of possible requirements for experts to augment the legal team from time to time during the Convention and estimate of cost for these options.
- 5. Description of possible requirements for non-lawyer staff (researchers, paralegals, secretaries, clerks, messengers) to support the legal team during the Convention

and estimate of cost if this staff support is not available through government or volunteer sources arranged by the Pre-Convention Committee.

6. Description of equipment required to support the legal team during the Convention and estimate of cost if this equipment is not available through government or volunteer sources arranged by the Pre-Convention Committee.

\* \* \* \* \* \* \* \* \* \*

Please send this information by fax no later than <u>Monday, April 3, 1995</u> to the Pre-Convention Committee, attention of:

> Chairman, Pre-Convention Committee Third CNMI Constitutional Convention Second Floor, Joeten Dandan Commercial Center Saipan, MP 96950

Fax No. (670) 664-4759

Contact Person: Herman T. Guerrero Tel No. (670) 322-7784 or 322-5091-95

Thank you.

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Herman T. Guerrero, Member Saipan Delegation & Pre-Convention Committee

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### ARNOLD H. LEIBOWITZ

Counselor at Law 888 Sixteenth St., NW #507 Washington, D.C. 20006 (202) 835-8253 (202) 835-8136 (fax) 2801 McKinley Place, NW Washington, D.C. 20015 (202) 363-0682 Date of Birth: 7/27/30 Married - four children

# PRESENT POSITION

Attorney in private practice specializing in territorial constitutional issues and immigration law

### PREVIOUS EXPERIENCE

# Constitutional Law

Analyzed local governmental powers in areas of financing, submerged lands, judicial review, executive and legislative action. Taught government budgetary and public finance review issues. Active on public legal questions re: equal employment opportunity, desegregation and immigration. Expert on U.S. and British Commonwealth territorial issues. Legal Adviser to Guam and Virgin Islands Constitutional Conventions. Conducted training sessions for D.C. Constitutional Convention delegates.

# Immigration

Current knowledge of legal and policy issues in immigration and refugee law. Analyzed statutory cases and administrative procedures in detail. Redrafted entire Immigration Code.

### International Investment, Aid, and Trade

Knowledge of international financing. Packaged specific ventures; skilled in drafting and negotiating loan, investment, and guaranty agreements with private and public financial institutions. Familiar with technology transfer devices and joint venture mechanisms. Directed trade adjustment assistance office. Analyzed anti-dumping duties, GSP, and Headnote 3(a) (territories) tariff questions.

#### Domestic Financing and Banking

Familiar with U.S. Government financing mechanisms for economic development, housing and education. Counseled a number of private banks during organizational and operational phases. Familiar with nonprofit private and public financing.

# Management Skills

Managed large public operational financing program both in a centralized and decentralized format. Directed policy organizations operating both internationally and domestically.

### POSITIONS RELD

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Special Counsel, U.S. Senate, Subcommittee on Immigration and Refugee Law. Primary draftsman of the Immigration Reform and Control Act of 1982 and 1983, in consultation with Chairman, other Senators and their staffs.

Special Counsel, Select Commission on Immigration and Refugee Policy, a special U.S. Government commission conducting an overall review of U.S. immigration and refugee policy.

Vice President, Overseas Private Investment Corp., a U.S. Government corporation which encourages private U.S. foreign investment via loans, guarantees, and political risk insurance.

President, Institute of International Law and Economic Development, a private, nonprofit concerned with changing international legal and commonic relationships in developing countries.

Director, Office of Technical Assistance, Economic Development Administration, U.S. Department of Commerce, a grant program to foster economic development. Directed 50-man Washington office with additional personnel in regional and local offices.

General Counsel, U.S.-Puerto Rico Commission on the Status of Puerto Rico. Analyzed present and possible future legal status of the Island.

Associate, Strasser, Speigelberg, Fried, Frank and Kampelman. Specialized in banking and international corporate problems.

Chief, Financial Policy Division, Agency for International Development. Responsible for establishing operating policies for the Agency.

Counsel, Development Loan Fund, a U.S. corporation lending money abroad for economic development. Drafted and negotiated over 70 Loan Agreements with private and government borrowers.

Law Clerk to Judge Luther W. Youngdahl, U.S. District Court, Washington, D.C.

### EDUCATION

Columbia College A.B. Degree 1947-1951 Graduated cum laude; elected to Phi Beta Kappa Yale Law School LL.B Degree 1951-1954 Selected for Yale Law Journal University of Heidelberg, School of Jurisprudence

### COMMUNITY ACTIVITIES

Lecturer on Yiddish Literature (1992-present). Member, Washington Committee on Soviet Jewry (1984-present). Member, Advisory Committee on Block Grants (appointed by Mayor) (1984-1986). Chairperson, Ritual Committee, Temple Sinai (1986-88). Member, Overall Economic Development Committee for Washington, D.C. (appointed by Mayor (1977-1979). Member, Board of Directors, Maret School (1972-74). Member, Board of Directors, Jewish Day School of Greater Washington. Chairman of Personnel Committee (1971-74). Chairperson, Board of Directors of Uplift House, a community service center in Northwest Washington, D.C. Initiated Headstart (1964-66).

# **MISCELLANEOUS**

Contributing Editor, Immigration Policy and Law, a newsletter on immigration (1988-present). Contributing Editor, International Legal Materials, American Society of International Law (1986-present). Editor, Federal Immigration Law Reporter, a legal newsletter (1984-86).

Member, American Immigration Lawyers Association (1986-present). Member, American Bar Association, Subcommittee on Immigration (1984-present).

Practicing Law Institute lecturer on immigration (1981-83). Lectured on immigration and economic development both in the U.S. and abroad.

Member, U.S. Commission to Jamaica (1970-71).

Adjunct Professor, Howard University, School of Business and Public Administration. Taught graduate courses in government regulation of business. Played a major developmental role on school accreditation (1968-76).

Member, Advisory Committee to Puerto Rico Junior College Foundation on Puerto Rico.

Consultant to Asian Development Bank on policies to small island nations (1987-88).

U.S. Army Sergeant 1954-1956 Editor-in-Chief of Army Pacific Command Newspaper Taught college courses in Ancient History and Government

Member, New York State Bar Admitted May 1955 Member, District of Columbia Bar Admitted December 1958

# REPRESENTATIVE PUBLICATIONS

The Immigration Act of 1990 (Prentice Hall Law and Business, 1990) (Coeditor).

Defining Status: A Comprehensive Analysis of U.S. Territorial Relations (Martinus Nijhoff, 1989).

<u>Cases and Materials on Immigration and Refugee Policy</u> (Matthew Bender, 1987). First legal textbook on immigration.

"U.S. Federalism: The States and the Territories," 29 <u>Amer. Univ. Law</u> <u>Rev</u>. 449 (1980).

"The Official Character of Language in the U.S." (National Institute for Education, 1979).

Legal and Political Aspects of Decolonization in the Pacific and the Caribbean (Praeger, 1976).

Federal Recognition of Minority Language Groups (1975).

"English Literacy: Legal Sanction for Discrimination, 45 <u>Notre Dame</u> Lawyer 7 (1969).

Educational Policy and Political Acceptance: The Imposition of English as the Language of Instruction in American Schools, (Center for Applied Linguistics, 1969).

"The Applicability of Federal Law to the Commonwealth of Puerto Rico," 56 <u>Georgetown L.J.</u> 219 (1967). Reprinted in 37 <u>Rev. Jur. de U.P.R.</u> 615 (1968). Quoted by the U.S. Supreme Court. ARNOLD H. LEIBOWITZ\*

\*Also admitted in New York \*\*Also admitted in Maryland **ARNOLD H. LEIBOWITZ** 

LAW OFFICES 888 SIXTEENTH STREET, N.W. SUITE 507 WASHINGTON, D.C. 20006-4103 (202) 835-8253 TELECOPIER: (202) 835-8136 March 21, 1995

Mr. Herman Guerrero Executive Assistant to the Governor Commonwealth of the Northern Marina Islands Saipan, MP 96950

Dear Herman:

Just a note to congratulate you on being elected to the Third Constitutional Convention. It is an exciting opportunity.

As you know, I was counsel to the Guam Constitutional Convention in 1987 and the Virgin Islands Constitutional Convention in 1988. I also provided technical assistance to the District of Columbia Constitutional Convention in 1990.

I think the key to a successful convention, and a successful role for outside counsel, is that the counsel not make this his convention or his constitution. Rather, it is the constitution and product of the delegates. What counsel can do is help the delegates so that they are comfortable with the choices they make, draft language that carries out their desires, and examines for the convention as a whole and the delegates as required particular provisions which may have been used elsewhere in the U.S. and which may now be coming up in the Northern Mariana Islands.

If I can be of any assistance, please let me know. I am enclosing a resume for your records in case that is relevant.

With best personal regards,

Sincerely Leibowitz

Enclosure - resume



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