

CINCPACFLT FILE
FF1-1
A9-3
Ser 1368

17 MAR 1954

SECOND ENDORSEMENT on NAVAD Saipan ltr GHNL/wch ser 90 of 25
January 1954

From: Commander in Chief U. S. Pacific Fleet
To: Chief of Naval Operations

Subj: Quarterly Report (OPNAV Report Symbol 5080-2) for
period ending 31 December 1953

Ref: (a) CNO 071442Z of December 1953
(b) CINCPACFLT ltr FF1-1 A1 ser 1046 of 26 February
1954 to NAVAD Saipan

1. Readdressed and forwarded.

2. Naval Administration.

a. The first endorsement hereto makes reference to a conference planned for April to discuss among other things the damage to the dock area in Saipan occasioned by Typhoon Beris. Repair of these facilities is considered essential to the normal operation of the port and necessary to the continuing functioning of the activities presently on Saipan.

b. The progress made in inventorying communication equipment is noted with approval.

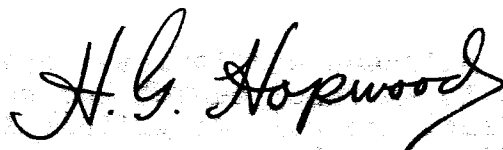
c. The work accomplished in connection with the land exchange program is noted with interest. That positive steps have been taken toward the ultimate consummation of a problem long seeking resolution is deemed commendable. It is stated that the land exchanges accomplished have accrued a fee simple title to the United States Government. This is in error; instead fee simple title has accrued to the Government of the Trust Territory. As of this date no United States owned land is, or has been, available for purposes of making land exchanges.

d. References (a) and (b), have resolved the question raised as to a definite decision on the future location of the Naval Administration Unit Saipan including its medical facilities. The move to Navy Hill has been approved and funds allocated therefor.

e. The use of local revenue funds for financing the rehabilitation of the secondary power distribution system in the villages is approved as an appropriate utilization of these funds.

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3. Local Government - By reference (b) CINCPACFLT advised NAVAD Saipan of the desirability of developing a local transportation system under the cognizance of the Saipan Congress for the purpose of serving indigenous requirements for visiting the hospital.
4. Addendum "J" - The report of the Copra Stabilization Fund reflects a very satisfactory development.
5. By copy hereof Naval Administration Saipan is requested to include the following information in future reports:
 - a. Complete export information including sales of produce to the Air Force on Guam.
 - b. Breakdown of population figures by islands.
6. NAVAD Saipan is further requested to prepare the following:
 - a. Justification to the Chief of Naval Operations via the chain of command for an increase in the indigenous labor allowance indicated in II, A, 4, b., of basic correspondence.
 - b. Report on planning for the future rehabilitation of former residents of Agrihan.
 - c. Plans for utilization or disposition of the Navy cattle herd.
 - d. Action taken in respect to the non-availability of supplies at the student school store.
7. The effort expended and administrative achievement recorded in the progress and improvement during 1953 of the programs under the jurisdiction of the Naval Administration Unit Saipan reflect high standards in performance of duty. The results obtained in the past years administration are noted with considerable satisfaction.



H. G. HOPWOOD
Chief of Staff

Copy to:
COMNAV Marianas
NAVAD Saipan

THE UNITED STATES PACIFIC FLEET
COMMANDER NAVAL FORCES MARIANAS

IN REPLY REFER TO:

45:GAK:au
A9-3
Ser 1226

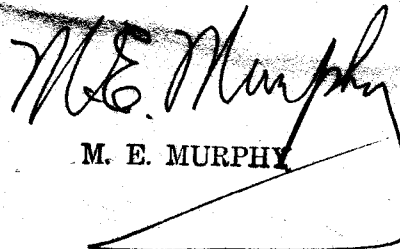
FIRST ENDORSEMENT on NAVAD Saipan ltr GHNL/wch ser 90 of
25 Jan 1954

FEB 16 1954

From: Commander Naval Forces Marianas
To: Commander in Chief U.S. Pacific Fleet

Subj: Quarterly Report (OPNAV Report Symbol 5080-2) period
ending 31 December 1953

1. Forwarded.
2. GENERAL: A conference is planned in April to make plans for the rehabilitation of the islands damaged by typhoon DORIS. This conference will also discuss the damage to the deck area in Saipan.
3. ADMINISTRATION: The improvements made to existing communication facilities and the progress made by the Medical Department in completing all proposed sanitation projects is noted with gratification.


M. E. MURPHY

U. S. NAVAL ADMINISTRATION UNIT
SAIPAN DISTRICT
SAIPAN, MARIANAS ISLANDS

GHNL/wch
Ser 90
25 Jan 1954

From: Naval Administrator, U. S. Naval Administration Unit, Saipan District,
Saipan, Marianas Islands

To: Commander in Chief, U. S. Pacific Fleet

Via: Commander Naval Forces Marianas

Subj: Quarterly Report (OPNAV Report Symbol 5080-2) period ending 31
December 1953

Encl: (1) Subject report

1. Subject report was prepared in accordance with instructions contained
in CNO ltr File Op-215B ser 564P21 of 12 March 1953 to Commander in Chief,
U. S. Pacific Fleet and is forwarded as enclosure (1).

R. D. Law, Jr.
R. D. LAW JR

QUARTERLY REPORT - OPNAV REPORT SYMBOL 5080-2
OCTOBER 1 - DECEMBER 31, 1953

I. GENERAL

A. On 21 October, representatives of Commander in Chief Pacific Fleet Staff with Captain C. T. STRAUB, USN as senior member, visited the existing facilities in connection with proposed move of the installation to Navy Hill area.

On 2 November, the command was visited by Mr. J. A. NUHN, of the CNO budget division, to discuss appropriations and other budgetary matters.

There was a special flight on 2 November to transport a group of 18 Trukese to Saipan where they have now settled with relatives.

On 20 November, a surprise reinspection of the Administration and Material condition of the Naval Administration Unit was conducted by members of Commander Naval Forces Marianas Staff with Captain Mann HAMM as senior inspector. (The regular annual inspection had been held in June).

During the period 4-18 December, Mr. George A. ROMANS and Mr. Carl GOODWIN from the AWCO Honolulu made an extensive wage classification survey of all indigenous employees.

On 10 December, the medical department was inspected by Captain T. F. WEINERT (MC) USN, the Commanding Officer, U. S. Naval Hospital, Guam.

On 13-14 December, typhoon DORIS passed through the Marianas but there was no extensive damage on Saipan. In anticipation of possible high tides and heavy seas, the beach wall in the barracks area was reinforced and withstood the strong winds and high water. It is believed that typhoon DORIS passed directly over the island of Agrihan and destroyed all food and medical stores as well as the coconut trees. The entire population of 112 Carolinians was evacuated to Saipan on 22 December by the USS WHITEHURST (DE-634) which was at that time on a search and rescue mission for a missing R4D-8 plane reported lost in the typhoon.

B. There were no changes affecting the status of the Saipan District during the quarter. For record purposes, the transfer of Administrative responsibility for the Saipan District of the Trust Territory of the Pacific Islands from the Department of Interior to the Department of the Navy for the remainder of the Marianas Islands (less Rota) was received as an enclosure to OPNAV NOTICE 5430 of 4 December 1953, and was published pursuant to Presidential Executive Order 10470 of 17 July 1953.

II. GOVERNMENT AND ADMINISTRATION

A. Naval Administration.

1. Functional Organization Structure.

No changes.

2. Administration.

a. Proclamations, orders, directives, regulations.

An amendment to Section 338 of the Code of the Trust Territory of the Pacific Islands pertaining to the service of legal process on absent defendants was published by Commander Naval Forces Marianas on 2 November 1953 as Executive Order No. 1, file A17 serial 8501. Executive Order No. 2 pertaining to amendments to several sections of the code, primarily on land issues, was also published on 2 November 1953 file A17, serial 8502. Both orders have been translated into the native language for public dissemination. See ADDENDA "E" and "F".

The Naval Administration published District Order No. 9-13 on 1 December 1953 which was approved by Commander Naval Forces Marianas on 21 December 1953. The District Order was on the subject of semi-annual inspections of privately owned motor vehicles. (See ADDENDUM "G").

b. Political.

(1) Field Trips.

One Field Trip was made to the Northern Marianas Islands utilizing the USS LSM 448. See ADDENDA "A" and "B" for details.

(2) Discussions with local government.

Meetings between the Mayor of the Municipality of Saipan and Representatives of Naval Administration Unit were held during the month of December for the purpose of preparing local legislation for the Saipan Congress on the subject of control of local business hours and practices. Similar discussions were held concerning the increase of beer allowances to beer licensees. Naval Administration Medical Representatives have continued their discussions with local government officials in regards to sanitation improvements of the indigenous populace.

(3) Problems.

There are no outstanding problems.

3. Judicial.

a. Courts and penal administration, insane.

Courts. The last Calendar Call, listed as ADDENDUM "K" in the Quarterly Report for July 1 - September 30, 1953, extended throughout the current quarter (See ADDENDUM "H" of this report for details). The Trial Division of the Saipan Court of Appeals heard and disposed of six (6) felony cases and three (3) civil actions as indicated in ADDENDUM "I". This cleared the criminal side of its docket and left only two (2) civil actions pending on the civil side. At the end of the reporting period there is every indication that the civil side of the docket will be completed during the first few days of the next quarter.

Penal Administration: The Warden of the Saipan District Prison has promulgated several new rules and regulations for the Saipan District Prison. The rules and regulations have been put into writing and posted about the District Prison. Such was promulgated to insure better security and a higher degree of discipline within the prison.

Insane: There were no major changes in the treatment, care and personnel furnished the insane during the reporting period. During the present quarter one (1) new patient was committed to the neuro-psychiatric ward by the District Court. This patient was committed for observation and was released along with two (2) other patients in accordance with decisions made by the District Psychiatric Board which met during and after the close of the last reporting period. At the close of this quarter there are four (4) patients committed for treatment and care in the ward.

b. Problems.

Courts: No major problems.

Penal Administration: No major problems.

Insane: No major problems.

4. Operations.

a. Port Operations.

Naval and indigenous personnel unloaded approximately a total of 1250 long tons of general cargo which included vehicles, stores, provisions and supplies. The amount of cargo carried and handled by Navy to the Naval Administrative Unit by month was as follows:

October - 625 long tons - 1483 measured tons
November - 287 long tons - 746 measured tons
December - 338 long tons - 915 measured tons

b. Logistics.

Logistics have changed only slightly. The loss of the Navy logistic plane while engaged in air-search and rescue operations in December has upset regular logistic flights, reducing flights from three to two flights per week; however, the regular three flight schedule per week will be resumed soon.

Logistic support between Saipan and Tinian has continued as usual during the quarter, with both LCM boats in use except for the month of December when LCM No. 2 was taken from the water for repairs. It will be returned to use shortly. At that time LCM No. 1 will undergo major repairs to the bottom. This work will be done by personnel at Saipan.

Labor: By early summer most of the present Navy complement for Operations will be rotated, leaving this Command with a serious shortage. Arrangements must be made to provide trained replacements immediately. There is need for an increase in the indigenous labor allowance to adjust for any losses of Navy personnel which cannot be replaced.

Piers: The Garapan Boat Dock. Additional damage occurred due to Typhoon DORIS. A great deal of the present "fill" was washed into the channel by wave action. Major repairs in the near future are necessary for continued use of this dock facility.

Able Dock. This facility is not usable in its present condition. The water approach has sufficient depth to accommodate C3 type vessels, but the dock surface has deteriorated beyond repair. The "I" beam piling supports are still in fair condition, and the cross members, in many cases, are salvageable. No facilities exist at this station to undertake rehabilitation.

Baker dock. This facility is not usable. It was of a temporary construction and has deteriorated beyond repair.

Charlie Dock. Typhoon DORIS caused a great deal of damage to this facility. Several stringers were washed away and present piling must be replaced. Complete rehabilitation is beyond this command. These repairs must be accomplished soon if this dock is to continue to be used effectively. Temporary repairs will be undertaken by this command until a major overhaul can be accomplished by outside sources.

c. Communications.

Interim measures have been taken to improve present communication facilities while waiting for authorization to complete the new facilities. Two new antenna systems have been installed which have been a vast improvement. Three TCK's and one TBE have been moved to the present Radio Building and put into operation. One of the back rooms has been rewired for outlets and lighting fixtures and made into a teletype repair shop.

Various pieces of equipment have been received and are being put into operation. Three model 19 Teletype machines have been received, one in operation; two model 14 Typing Reperfs, one in operation; two RBG receivers, both in operation; two RBC receivers, one in operation; a FRA Converter, which is nearly ready for operation, a GY/58 Keyer, which is being prepared for operation, and a Class 16 and 17 material system has been received and set up. The spare parts boxes are nearly complete and that needed is on order. Various

and mobile radio units are ready for installation and arrangements have been made to install a teletype machine in the Administration Building. Other pieces of equipment needed to complete requirements have been or are being ordered.

Inventories of equipment are being completed. All equipment has been plant accounted and logs have been made of this equipment. The inventory of spare parts boxes has been approximately two-thirds completed.

Communications personnel is sufficient with the reporting aboard of a RMSN and a RMC as the new Radioman-in-Charge. Two Telemen have been added to personnel, however, one is due for rotation shortly. A constant in-training program is being conducted and all personnel are participating.

d. Problems.

No major problems have been encountered.

5. Public Safety.

a. Law enforcement.

Four (4) women have been enlisted in the Insular Constabulary on a temporary basis to provide a full-time matron over women prisoners now confined in the District Prison. The District Attorney prepared evidence gathered by the Special Investigation Section of the Insular Constabulary and completed trials in five (5) felony cases. The prosecution was successful in all cases tried. There were no felony cases left pending at the close of this quarter. Numerous misdemeanor cases have been filed with and heard by the District Court during this quarter. ADDENDUM "I" lists all cases coming before the courts for hearing during this quarter. Law enforcement has been very effective during the reporting period.

b. Preventive Programs.

During the reporting period, approximately five miles of major highways have been cleared of all overgrowth. All areas heretofore cleared of overgrowth were kept in a cleaned condition during this quarter. Many new traffic signs have replaced old or broken down signs. During the latter portion of this period approximately one hundred new signs have been manufactured for the purpose of replacing signs along 2-W Highway which carries much of the Island traffic between Chalan Kanoa Village, District Headquarter's Area, Tanapag Harbor, and Naval Technical Training Unit.

The Fire Department has continued with its program of practicing fire drills which was instituted last quarter.

c. Problems. No major problems.

6. Land.

a. Surveys, recording, plotting.

Appraisals	510
Tracings and maps prepared	2,717
Japanese documents translated	12,538
Mosaics prepared	7
Homestead compliance investigations	221
Cross reference, parcels of land indexed	15,840

Land claims received	1,050
Hearings conducted	1,172
Claims investigated, field	1,110
Title determinations completed	1,033
Revocable permits issued	644
Revocable permits cancelled	685
Homesteads granted	77
Claims pending	17
Land exchange agreements completed	31

NOTE: The above figures are accumulated totals and cover suburban land on Tinian and Saipan. Uninhabited islands are not reported.

Of the 5,172 acres of land formerly owned by indigenes on Saipan, 4,332 acres have been returned. An additional 13,553 acres of public land are presently used by indigenes on Saipan and Tinian.

Report on Rota Island will be made by department of the Interior.

Programs. In the course of the third quarter, work was commenced on the Land Exchange Program. Those parties to whom possession of their land had been denied for military purposes, have been given first order priority in this program. There are a total of eighty-five parties concerned in the Military Retained Areas. To date, thirty-one of these parties have signed Exchange Agreements which gives the United States Government fee simple title to the retained areas and gives the private party concerned fee simple title to government land of a comparable value elsewhere on the island. The value of the land has been appraised on a basis of stability and accessibility to the civic and commercial centers. It is understood by the parties accepting the exchange parcels that all easements presently in effect will remain so upon their acceptance of the agreement.

With the above mentioned program well underway, this command is in the process of initiating the work for the title determinations of Garapan City. There is a considerable desire among those people who inhabited Garapan City before World War II to establish their permanent residence there once more. Title determinations for all the urban lots involved will have to be made.

Problems. One of the more serious problems faced is disposition of the tract in the East District of Saipan known as the Sabanna Papago. The area involved in this tract totals approximately 1590 hectares. The whole tract is being claimed by the Cabrera Family. The problem to this command arises from the fact that this land is excellent grazing country for cattle. Since the case is now before the Saipan Court of Appeals, many of those who are in line to exchange property that they have in the retained areas, would rather wait for the adjudication of this case. If after the case has been decided, and if the property is no longer contested, of course many people will ask for property in the Sabanna Papago. The legal aspects of the case will be discussed below.

On 15 November 1953 the case of "Cabrera Vs the Trust Territory of the Pacific Islands" was commenced in the Trust Territory Court of Appeals (Trial Division). The plaintiff is represented by Guam Attorneys; the Government is represented by Mr. John A. Wood, Claims Examiner of the Saipan Land and Claims Office, and by Mr. Dean Emery, District Attorney of Saipan. The trial proceeded through December 18, 1953, whereupon the case was continued until January 5, 1954. It is anticipated that the case will be finished by early January, and that the decision of the trial Judge will be filed by January 15, 1954. The case is complex with regard to both facts and law. Also, the case is important inasmuch as it involves title to ONE THOUSAND FIVE HUNDRED AND NINETY (1590) hectares of land, approximately one-sixth of the Island of Saipan, and involves legal principles of far reaching effect. The plaintiff claims title through his ancestor, who filed a possessory title information for the land in question in 1897, at which time Spain held Saipan. The plaintiff's predecessors in title continued to occupy the land until sometime during the German

administration of the island, when the German authorities in Saipan issued an order that the owners of large tracts of land must clear or cultivate such lands under penalty of confiscation of such lands in exchange for smaller tracts. The plaintiff's predecessors failed to obey this order and the lands in question were confiscated and a much smaller tract was given them in exchange. This confiscation was not contested until after the Japanese Government succeeded the German Government. The salient question involved is the right of the present government of Saipan (Trust Territory of the Pacific Islands) to recognize and rely upon the official acts of the German Government, outlined above. Although it is too early to speak authoritatively, it is anticipated that the decision of the court will uphold the Government's contention that it has the right to recognize the official acts of the German Government. Documentary evidence and oral testimony in support of the Government's position are ready for introduction upon the courts reconvening January 5, 1954.

Summary. There has been no inspection or investigation of the inhabited islands in the Northern Marianas.

Of the 5,172 acres of land formerly owned by the indigenes of Saipan, 4,332 acres have been returned for private use. An additional 13,553 acres of public land are presently being used by the indigenes of Saipan and Tinian on a temporary basis.

7. Public Works.

a. Projects.

During the quarter the relocation of Naval Administration Unit facilities to Navy Hill was approved. CNO dispatch 071442Z December 1953 allocated funds in the amount of \$250,000.00 to finance necessary rehabilitation as follows:

36101 - Public Works buildings and shops, Public Quarters and barracks	\$180,000.00
36102 - School, Legal, and Administration Buildings	20,000.00
36103 - Power and water supply and distribution and roads	30,000.00
36104 - Hospital and Supply facilities	20,000.00

This dispatch cancelled the following project orders, which had unobligated balances as listed:

36700 - Rehabilitation of Public Works buildings and shops, and public quarters	\$27,397.23
36702 - Rehabilitation of Hospital facilities	3,821.15
36703 - Rehabilitation of Supply Department facilities	17,132.72

The following project orders were extended to 30 June 1954:

36701 - Rehabilitation of utilities	\$98,450.00
36704 - Rehabilitation of water supply and distribution and leprosarium on Tinian	2,900.00
36705 - Repair generator in Island Power Plant	7,500.00

Preliminary designs and partial material lists are now being prepared by the Base Development Section of COMNAVMARIANAS. Arrival of technical personnel from this section is anticipated during the month of January 1954 to study the various phases of the rehabilitation.

During the quarter, work continued on the rehabilitation of the power distribution system and the telephone system. Rehabilitation of the POL system began. This work is being accomplished by personnel on TAD from the Public Works Center, Naval Base, Marianas, assisted by personnel from the Naval Administration Unit. However, only that work which was required, regardless of the future location of the Naval Administration Unit was prosecuted, until a definite decision was made regarding the proposal to move the Unit to Navy Hill.

imately 75% complete, on an overall basis. The power line rights-of-way have been cleared, but the rapid growth of the native vegetation indicates this will be a continuing process in the future. Work on the telephone system has been completed.

The majority of work on the POL system should be completed by 1 February 1954. However, it will be necessary for station forces to install some pumping equipment. It was originally believed this equipment was available in the Marianas area, but it has been necessary to order from the United States, and, its delivery date not being firm, will require station forces to install.

The telephone trunk from "C" dock to the Navy Hill area was rehabilitated and is in service. Further, the NAS Kobler-Chalan Kanoa line rehabilitation was completed.

In view of the effects of both Typhoon NINA and the relocation to Navy Hill, previous designs for the sewage disposal and collection system require revision. It is anticipated that COMNAVMARIANAS Base Development Section personnel scheduled to visit Saipan in January 1954 will collect sufficient field data to permit re-design of the system. As a consequence, no work has been accomplished on this portion of the project.

The project order for rehabilitation of medical facilities was cancelled by CNO dispatch O71442Z of December 1953. However, it has been necessary to continue with certain projects; especially in view of the fact that the future location of the hospital is still under study.

The project for rehabilitation of supply facilities was also cancelled by CNO dispatch O71442Z of December 1953. However, it is planned to locate the Navy Exchange laundry building in the former Navy Laundry building at Navy Hill. Previously prepared plans can be used with only very minor changes since the basic building types are the same.

b. Inspections - condition.

(1) Public works facilities - buildings and shops.

There is no change in general condition of buildings since the last report. Only very necessary maintenance work has been accomplished in view of the relocation of the shops to the Navy Hill area.

(2) Equipment.

Considering the situation under which present equipment must be operated, its condition remains generally good. The grease rack has been moved inside the garage and with additional greasing equipment on hand, and permanent assignment of personnel to this work, the condition of the equipment should improve.

A revised equipment allowance was processed, but additional justification was required. Such justification has been processed.

(3) Roads.

No change in condition since submission of the last report.

(4) Power.

No change from the previous report, since rehabilitation of the primary power distribution system is still progressing. The rehabilitation of the primary power distribution system should be completed by 15 March 1954.

An estimate for rehabilitation of the secondary distribution system in the villages, for approximately \$10,000.00, has been received. It is anticipated that this work will be financed from local revenue funds and will be accomplished during the next half.

The approval of relocation of NAVAD facilities to the Navy Hill area has changed the present plan for future development of the island-wide water system. Completion of studies to be conducted by COMNAV MARIANAS Base Development Section in the next quarter will formalize this water system development.

During the latter part of the quarter, Navy Technical Training Unit reactivated four (4) springs in the Northerly section of the island, and are presently feeding the output, through the reactivated Tanapag booster station, to Tanapag reservoir. The water is then distributed to NAVTECHTRAU area by gravity feed. By removing the NAVTECHTRAU consumption from Maui IV well, the salinity of the well should gradually decrease.

During the quarter some improvements were made to the physical facilities at Maui IV well. These consist of a Chrysler motor and booster pump, screen wire, and general area cleanup. A motor driven winch for the elevator has been received, but other work has prevented its installation at the well up to the present time.

A chlorinator was manufactured and installed at Maui I well, to supplement batch chlorination at Iseley reservoir.

General repairs and improvements to the water supply system will continue to be made within station force capabilities, until preparation of the island-wide water supply plan is completed.

A complete re-design of the sewage disposal system, necessitated by relocation to Navy Hill, is in progress for the present station area.

(6) Administrative Structures.

a. Schools.

School facilities, both for indigenous and dependent children, are generally good. It is planned to relocate the dependents school to the Navy Hill area. The major problem the last quarter has been that of sewage disposal at the indigenous schools. Improvements in the shape of more frequent pumping of septic tanks are planned.

b. Hospital

Rehabilitation work on hospital buildings is progressing, even though final decision has not been made as to whether or not the hospital will be relocated to Navy Hill. The former project order was cancelled. Even though considerable rehabilitation has been effected, present buildings will require costly, continuing maintenance.

c. Messing facilities.

There have been no major changes since the previous report. During Typhoon DORIS, however, the seas washed the beach away up to the foundation of the present messhall, but no actual damage was inflicted.

d. Quarters.

Only emergency repairs continue to be effected. Such new furniture as has arrived has been placed in the quarters.

No substantial damage resulted from Typhoon DORIS. However, it was necessary to board up some quarters to prevent water damage during this typhoon. The seas washed the beach away up to the foundation of one barracks, but no structural damage resulted. Damage to the temporary seawall was incurred, but the force of the waves was stopped to some extent, even though the wall would not prevent damage and inundation during heavy seas.

great that an additional barracks is required. Early in the next quarter, it is accordingly planned to relocate a quonset hut to the barracks area to care for this load.

e. Supply and Commissary.

The galley and messhall, whose construction was necessitated by Typhoon NINA, appear to be satisfactory although dry provisions are still stored in shop stores spaces due to lack of adequate storage space in the galley area.

f. Communications.

The new Communications building has been completed and only the wiring, inside painting, and installation of equipment remain to be done in order to relocate radio facilities. This work will be done and remaining equipment needed to complete facilities will be ordered as soon as authorized by COMNAVMARIANAS.

The water supply system has been extended to the new structure, and sewage disposal facilities have been constructed. In addition, telephone cable has also been strung using Public Works Center, Naval Base Marianas personnel.

Early in the next quarter it is planned to relocate some antennae poles at the present transmitter site, as an interim measure, to attempt to improve radio communication facilities.

(7) POL system.

It is anticipated that Public Works Center, Naval Base Marianas personnel will complete rehabilitation by 1 February 1954. However, necessary booster pumps, originally believed available in the Marianas Area, will have to be ordered from the United States. On their arrival, station forces will make the necessary installation.

(8) Piers, marine equipment, and facilities.

There has been no change since the previous report.

B. Local Government.

1. District and municipal political organizations.

The Congressional Committee mentioned in last quarterly report have presented a plan to reorganize the Saipan Congress into a unicameral body. Under the new plan the Councilmen (11 men elected at large) will be the Legislative body to serve without salary. The Commissioners (15 men elected by district) will be transferred to the Executive Branch and will be responsible to the Mayor. They will receive a salary of \$25.00 a month. The proposed plan is still in discussion stage.

a. Council meetings.

The Saipan Congress met seven times during the quarter. Bills enacted were a supplemental budget for operation of the Municipality and for the purchase of the rolling stock of the Arrow Transportation Company.

b. Council actions - enactments.

See a above.

c. Participation - elections - representation.

Due to a family hardship problem Commissioner Antonio Cabrera resigned. In a special election held in his district, Jose SN Cabrera was elected to fill the unexpired term.

3. Judiciary.

a. Courts.

(1) Cases filed by type - civil, criminal, other.

Seven criminal cases were filed in the Saipan Community Court during this quarter as indicated in ADDENDUM "I". All other Saipan Community Court cases were handled in the District Court which has concurrent jurisdiction.

(2) Cases heard and decided.

See (1) above and ADDENDUM "I".

(3) Cases pending.

See (1) above and ADDENDUM "I".

4. Public Safety.

a. Law enforcement.

The municipal policemen of the Municipality of Saipan continue to help enforce the laws within the municipality. The District Insular Constabulary continues to provide most of the law enforcement for the Municipality of Saipan and it provides all the law enforcement for the Municipality of Tinian.

b. Preventive programs.

The District Insular Constabulary and the Public Safety Officer continue to provide all preventive programs for the local government in the Saipan District.

5. Finance.

a. Taxation - types - sources.

See Section VII-D-2-a for complete details.

b. Administration.

No change.

c. Problems.

None.

III. ECONOMIC CONDITIONS.

A. Agriculture.

1. Administrative supervision.

During December the Native Affairs Officer, Frank L. Brown was on annual leave. Agriculture supervision was taken over by Myron D. MATTESON, CD3, USN. No other changes.

2. Crops, types and quantity.

Approximately three acres of corn have been planted at the Agriculture Station to supplement the ration of the Navy cattle herd.

The Navy cattle herd has increased to 142 animals. Two calves were stillborn and one cow was lost while calving. A local veterinarian is greatly needed.

4. Land tenure and utilization.

See Section II-A-6a and b.

5. Market programs.

Operation Green Thumb is just starting and is being well received by the farmers. A meeting was held on Tinian at which a group of Saipan farmers were also present. A stabilized price list was agreed upon for all produce to be marketed under Operation Green Thumb. A copy of this price list is attached as ADDENDUM "K". A Bonin Islander now residing on Guam, Mr. Fred Savory, was appointed Agent to represent the local farmers in their Guam business contracts.

6. Development programs.

Two new pastures have been fenced for the Navy cattle herd. They border the main highway near Naval Administration headquarters. It is believed that by keeping our Brahamans constantly before the eyes of the indigenes that they will show more interest in the breed.

7. Problems.

Ways and means of training some of our young men as veterinarians.

B. Fishing.

1. Operating programs, local enterprise and market programs.

Due to rough seas no deep sea fishing attempted.

C. Industry, Trade and Commerce.

Exports, destination, amount in dollars: - 90.1 short tons of copra sold to Atkins Kroll, Guam for \$158.00 per ton. Of the proceeds \$9,010.00 went to the Northern Marianas Development Company, and the balance, less expenses, went into the Saipan Copra Stabilization Fund.

For complete picture of 1953 copra production in the District, see ADDENDUM "J".

2. Imports - source and amount in dollars:

<u>Original source</u>	<u>Immediate source</u>	<u>Amount in dollars</u>
U.S.A.	Guam, M. I.	\$30,779.49
Japan	Guam, M. I.	372.95
Hong-Kong	Guam, M. I.	1,301.67
Guam	Guam, M. I.	4,913.61

3. Local enterprise.

a. Number and type.

<u>Number</u>	<u>Type</u>
11	Bakeries
3	Shooting galleries
2	Photo studios
1	Vegetable stand
3	Gas stations
3	Barber Shops
7	Restaurants
1	Fresh provision stand

1	Popcorn stand
1	Laundry
2	Movies
1	Auto repair shop
3	Refreshment stands
1	Cobbler shop
1	Wholesaler
8	Pool halls
3	Beauty shops
1	Jewelry shop
2	Fishing enterprises
1	Clog shop
1	Softdrink stand
2	Butcher shops
1	Snack bar
1	Grocery store
1	Ammunition store
1	Radio shop
96	Retailer shops.

b. Production, sales, employees.

<u>Establishments</u>	<u>Sales</u>	<u>Employees other than owner</u>
Bakeries	\$5,555.44	11
Shooting galleries	304.82	1
Photo studios	430.00	1
Vegetable stand	133.50	
Gas Stations	10,660.20	3
Barber shops	610.43	1
Restaurants	3,778.07	5
Fresh Provision stand	393.25	1
Popcorn stand	670.00	1
Laundry	425.75	3
Movies	3,749.61	8
Auto Repair Shop	300.00	2
Refreshment stands	779.54	3
Cobbler Shop	150.00	1
Wholesaler	9,824.49	
Pool halls	1,437.30	8
Beauty shops	970.36	1
Jewelry Shop	195.70	1
Fishing enterprises	700.00	2
Clog shop	150.00	
Soft drink stand	278.75	2
Butcher shops	540.00	2
Snack bar	786.00	1
Grocery Store	800.00	1
Ammunition store	423.00	
Radio Shop	285.00	
Cock fights	1,000.00	4
Bato Game	400.00	1
Retailers	285,952.19	75

4. Customs regulations and duties.

No change.

5. Development programs.

No change.

D. Other resources.

None.

E. Problems.

A. Public Health and Sanitation.

1. Facilities.

+ See Section VII-E for complete details. ✓

2. Staffing and Training Programs.

See Section VII-E for complete details.

3. Public health conditions and problems.

See Section VII-E for complete details.

4. Sanitation programs and problems.

See Section VII-E for complete details.

B. Labor, employment and wage information.

On 4 December, Government personnel from AWCO Honolulu arrived on Saipan to study wage stabilization of the indigenous personnel employed by the Government of the Saipan District. Information was obtained from NAVAD Labor Office and from various Department Heads and indigenous employees on Saipan and Tinian.

C. Community Development and Welfare Problems.

The evacuees from Agrihan island left homeless by Typhoon DORIS were given shelter, food and clothing by the Saipan Welfare Society to the extent of \$200.00. Refreshments were distributed among the people after their debarkation from Agrihan.

D. Social Problems.

No change.

E. Indigenous cultural factors.

See copies of "Voice of Information" appended as ADDENDUM "L"

F. Development programs.

No change.

G. Extent and distribution of missionary activities.

The Catholic and Baptist Missions are continuing to fulfill the spiritual needs of both the Indigenous and American personnel. According to information obtained by the Catholic Pastor of Saipan, a Highschool for boys and girls will be established in the near future.

V. EDUCATIONAL CONDITIONS.

A. Policies and programs.

Regular sessions for all children in the Saipan District opened in September, most of the schools opening 8 September. Due to lack of a building in the new village of San Jose on Tinian the school there did not open until 21 September. The field trip scheduled for the last of August did not depart in time to get the teacher to Agrihan to open 8 September. School opened on that island 14 September. Due to the destruction caused by Typhoon DORIS the middle of December all residents were removed from Agrihan about the middle of the month and the pupils have been enrolled in the schools of Saipan.

intermediate school. Twelve young men and women are enrolled. This program if continued should help greatly in meeting the constant need for teachers.

At the request of the Parent-Teacher Association of the intermediate school the faculty ruled that no more school parties would be held at night.

Student banking continues as follows:

Intermediate school		
Number of depositors		118
Total deposits this quarter		\$802.82
Chalan Kanoa Elementary School		
Number of depositors		260
Total deposits this quarter		\$1,807.81

A student store operated by ninth grade students was opened at the intermediate school. Its main purpose is to make available to the students a light lunch during the intermission. So far due to inability to get supplies only chocolate milk has been on sale.

B. Organization and facilities.

No changes have been made in the organization and facilities. The effects of Typhoon DORIS will require the erection of a new school building to serve the Tanapag-San Roque area. Materials are being collected and the Board of Education has requested that the site of the old Japanese school at San Roque be made available for the new building. Request has also been made for certain quonsets in the immediate area, the material to be used in the construction of the new building. The new building will contain three classrooms, an office and supply room, and washrooms.

The school for American dependent children opened at the same time the other schools opened. No change has been made in the housing provided. Statistics covering attendance, etc., are included in Section VII-F of this report.

C. Curriculum.

Curriculum development continues. More reading material is being written in the classrooms under the direction of the Education Specialist in both Chamorro and English. In the intermediate school courses of study in ninth grade social studies, eighth and ninth grade general science, and seventh, eighth, and ninth grade homemaking and sewing are being worked on or have been completed. These courses include the basic outline, posters, teacher and student aids, and a great deal in the way of teaching materials.

D. Scholarships and programs external to district.

Number of Students	School	Location
34	George Washington High School	Guam
11	Father Duenas Memorial High School	Guam
1	Father Duenas Junior College	Guam
1	Notre Dame Academy	Guam
2	Our Lady of Guam Academy	Guam
17	Pacific Island Central School	Truk
2	University of Hawaii	Honolulu
2	University of Oregon	Eugene, Oregon
1	Marquette University	Milwaukee, Wisconsin
2	Capuchin Brothers School	Garrison, New York
1	St. Patrick's Seminary	Menlo Park, Calif.
1	University of Sidney	Sidney, Australia
2	School of Medical Assistants	Suva, Fiji Islands

A. Coordinated programs

1. Accomplished, or underway.

The services of an Air Force vetermanian were requested twice during the quarter to render emergency assistance to Navy owned livestock on Tinian.

The Air Force and units of the Naval air arm on Guam made frequent lifts of produce from the islands of Saipan and Tinian for consumption at messes of military activities on Guam. This service is greatly appreciated and is helpful in maintaining the local economy at a high level.

B. Joint Actions.

No change.

VII. STATISTICS.

A. Population.

1. Sex, nationality, age groups (1-15, 16-60, over 60)

SEX	LINEAGE	AGE GROUPS		
		(1-15)	(16-60)	(over 60)
M	Chamorro	1095	1095	59
F	Chamorro	1126	1064	71
M	Carolinian	242	304	11
F	Carolinian	225	288	4
M	Japanese	1	7	1
F	Japanese	0	7	0
M	Korean	0	1	0
F	Spaniard	0	3	1
M	German	0	1	0
F	German	0	2	0
M	Filipino	0	4	0
M	Cuban	0	1	0
		<u>2689</u>	<u>2787</u>	<u>147</u>

2. Births - sex.

45 male, 40 female.

3. Deaths - Age and Sex.

1 male, age 59 years.
 1 male, age 1 year.
 1 male, age 29 years.
 1 male, age 19 years
 1 female, age 53 years
 1 female, age 3 years.
 1 female, age 88 years
 1 female, age 68 years
 1 female, age 16 years
 3 female, stillbirths
 1 male caucasian, age 1 day

4. Emigration: None.

5. Immigration: None.

2689
 2787
 147

 5623

1. Non-indigenous - graded and ungraded.

14 graded, no ungraded (includes scrap-dealers)

2. Indigenous - numbers, sex.

a. Administration - by wage groups and department. Total 279 as

follows:

<u>Graded</u>	<u>Ungraded</u>	<u>Department</u>
2	3	Administration
4	6	Communications
3	2	Supply and Fiscal
10	2	Education
6	8	Native Affairs
70	3	Saipan Medical Department
2	0	Legal
5	0	Political Affairs
7	86	Saipan Public Works
1	9	Operations
0	13	Tinian Public Works
5	0	Tinian Medical Department
1	2	Tinian Agricultural Dept.
29	0	Insular Constabulary
<u>145</u>	<u>134</u>	

b. Local Government - by wage groups and department. Total 72 as

follows:

<u>Graded</u>	<u>Ungraded</u>	<u>Department</u>
4	1	Administration
22	0	Education
2	0	Finance
2	0	Economics
1	7	Public Works
2	5	Utility
0	2	Sanitation
2	0	Legislation
4	0	Public Safety
16	0	Commissioners
<u>55</u>	<u>17</u>	

c. Private enterprise.

According to the Micronesian Metal & Equipment Company's report as of this quarter, they have employed 73 indigenous personnel with an expenditure of \$28,592.64.

Expenditures for wages by Massey Supply Corporation for this quarter was \$750.00 for one man.

C. Penal Actions.

1. Misdemeanors.

a. Committed - number and type.

- 113 traffic violations
- 4 assault and battery
- 1 disturbing the peace
- 1 misconduct in public office
- 2 false arrest
- 1 embezzlement

- 1 drunken and disorderly conduct
- 3 violation of native customs
- 2 trespass
- 2 malicious mischief
- 1 criminal liabel (calumny)

b. Apprehended: 136

c. Heard and decided - 138 (including cases pending from last quarter).

2. Felons:

a. Committed - number and type:

- 3 violations of territorial waters
- 1 engaging in unlawful economic activity
- 1 unlawful act
- 1 burglary

b. Apprehended: 6

c. Heard and decided: 7 (including cases pending from last quarter).

3. Confinement:

a. Jail - new - continuing - released.

<u>New</u>	<u>Continuing</u>	<u>Released</u>
9	12	8

b. Insane Asylum - new - continuing - released.

<u>New</u>	<u>Continuing</u>	<u>Released</u>
1	6	3

4. Pardons and paroles: None.

D. Finance.

1. Administration.

a. Receipts - source.

CNO allotment #36001 \$412,426.00

b. Expenditures - by function and project.

<u>Description</u>	<u>Obj. Class</u>	<u>Expenditures</u>	<u>Outstanding obligations</u>
Per Annum Labor	013	\$15,257.67	.00
Per Diem Labor	016	2,472.39	.00
Indigenous Labor	019	62,290.61	.00
SUB-TOTAL		80,020.67	\$21,904.47
Travel	022		175.00
Printing	063	652.12	-303.45
Luzon Labor	079	799.97	-136.94
Petroleum products	081	31,886.47	.00
Office Supplies	083	755.87	.00
Clothing Supplies	084	238.42	.00
Training Equipment	085	377.70	.00
Other supplies	089	39,716.11	.00
SUB-TOTAL 08 Series		72,974.57	14,214.91 ✓
Other furniture	092	2,799.94	.00
Office equipment	093	151.00	.00
Equipment	099	11,133.89	.00
SUB-TOTAL 09 Series		14,084.83	1,343.78
Subsidies	110	1,569.85	-443.85
Taxes	150	36.60	.00
		\$170,138.61	\$36,753.92

Expenditures through 12/31/53
 Outstanding obligations

170.138.61
 36.753.92
 TOTAL: \$397.608.81

Balance brought forward 9/30/53 \$210.426.00
 Amount authorized 202.000.00
 Total available \$412.426.00
 Total available \$412.426.00
 Total expenditures and obligations (-) 397.608.81
 Balance \$ 14.817.19

2. Local government.

a. Revenue - source and type.

Financial statement of the Municipality Fund - 1 October to
 31 December 1953:

<u>RECEIPTS</u>	<u>TOTAL</u>
Beer tax	\$8,073.60
Soft drink tax	484.20
Tobacco tax	1,330.00
Gasoline tax	1,574.00
Head tax	76.00
Health tax	87.00
Business licenses	80.00
Birth certificates	40.25
Cattle registration	22.50
Death certificates	2.50
Marriage certificates	6.00
Cattle slaughter	250.00
Pig slaughter	205.00
Transfer living space	1.50
Passports	178.00
Vehicle registration	363.50
Rifle registration	5.00
Juke box tax	30.00
Movies	254.55
Bicycle registration	7.00
Drivers license	70.75
Gas net	486.74
Miscellaneous	45.00
TOTAL \$13,821.59	

b. Expenditures - by function and project.

<u>EXPENDITURES</u>	<u>TOTAL</u>
Wages, administration	\$6,147.05
Wages, education	4,984.50
Wages, Congress	302.76
Administration expenses	4,721.63
Education expenses	402.95
Congress expenses	215.30
Commissioners salary	1,200.00
TOTAL \$17,974.19	

1. Infirmery - Saipan

Done
 a. In-patient - There is one (1) infirmery on the island of Saipan, located in the administrative area. This infirmery is staffed by two medical officers, one medical service corps officer (LT McQUEEN MSC USN detached in December 1953, advance orders received on LT HUTCHISON MSC USN as replacement), and eight enlisted hospital corpsmen. There are four indigenous medical practitioners to assist the medical officers. The nursing staff consists of one American nurse (hired by local funds temporarily), twenty-five indigenous nurses and five indigenous male hospital corpsmen. This infirmery is equipped with one hundred and thirty three operating beds and eighteen bassinets. Statistics as to patient load for the fourth quarter are as follows:

<u>Month</u>	<u>Admissions</u>	<u>Discharges</u>	<u>Average Census</u>	<u>Births</u>	<u>Stillbirths</u>
Oct	120	127	78	36	1
Nov	113	120	82	17	1
Dec	106	100	65	32	1

b. Out-patient - Out-patient service to Naval personnel, their dependents, and all other caucasian Civil Service and contractual employees, is given at the infirmery under the direct supervision of the medical officers. Out-patient care for a small number of indigenous personnel is provided also. Out-patient service for indigenes is outlined in paragraph 3 of this sub-heading. Statistics for the fourth quarter ending 31 December 1953 are as follows:

<u>Treatments</u>	<u>Total</u>	<u>Navy</u>	<u>Navy Dependents</u>	<u>Coast Guard</u>	<u>Other U.S. Emp.</u>
Oct	196	109	70	6	11
Nov	168	84	61	13	10
Dec	135	73	44	12	6

Immunizations

October - 1028
 November- 698
 December- 109
TOTAL - 1835

2. Leprosarium, Tinian - The leprosarium has a complement of one hundred operating beds. The staff consists of one medical officer and one enlisted hospital corpsman. An indigenous medical practitioner assists the medical officer. There are two indigenous nurses and one male hospital corpsman. The patients, except for those acutely ill, reside family style in a series of small huts with an occupancy of four persons per hut. Statistics for the fourth quarter of the calendar year are as follows:

a. Patient load - new - continuing - released:

<u>Month</u>	<u>New</u>	<u>Continuing</u>	<u>Released</u>
October	0	44	8
November	0	36	3
December	1	33	4

b. Patients - home of record - As of the last day of the quarter, the home of record was as follows:

<u>Admitted from</u>	<u>Number</u>
Marshalls	3
Palau	4
Ponape	15
Saipan	3
Truk	5
Yap	3
<u>TOTAL</u>	<u>33</u>

3. Out-lying dispensaries and first aid stations:

a. No change.

b. Statistics for the fourth quarter are as follows:

<u>Treatments</u>	<u>Total</u>
October	1699
November	2036
December	3921
TOTAL	7656

<u>Immunizations</u>	
October	182
November	170
December	185
TOTAL	537

Hand 4. Sanitation.

a. Inspections.

All villages on the island of Saipan were inspected during the period covered by this report. Improvement in sanitation measures is noticeable in the business establishments, however, the individual homes leave much to be desired in this report. Owner and/or operators of business establishments were tactfully instructed regarding discrepancies noted and are inspected for these corrections during the next inspection. Home owners are instructed regarding clearing debris, boiling drinking water, and general sanitation precautions regarding privies, etc.

All establishments licensed to serve food and/or drink were inspected each month during the period covered by this report. All of these establishments were prohibited from selling ice drops (frozen mixed flavor, sugar and water) due to high bacterial counts. These samples are taken weekly from each establishment. Special instructions in native language in the form of "hand outs" are being prepared and will be receipted for by the owner and/or operator prior to resumption of sale of these confections, and further infractions will result in cancellation of license.

b. Violations of regulations.

The limited educational program mentioned in the previous report is being carried out, however, due to shortage of personnel and equipment (transportation), this program is still elementary. Violation of sanitation standards are due to ignorance of the most part, willingness and spirit are prevalent and obvious.

c. Preventive programs.

(1) Maintaining general cleanliness of areas around homes and business establishments in the villages.

(2) Screening, spraying, and rat-proofing pit-type privies in the villages.

(3) Rodent control as possible, in the villages. Education of owners to clear areas of harboring sites, trapping and placing of poison baits. This program will take a long period of time to actually enforce to any degree.

(4) Mosquito control is effective so far as material on hand will permit. Supplies are on order but have not as yet been received.

(5) Water supply and source is examined for contamination weekly. Bacteriological examination for the past month of this quarter has been negative for acid and gas formers. However, the system of storage is not considered adequate at this time. It is recommended that metal airtight tanks be installed to prevent contamination by snails and possible amoeba cysts.

This is the first report in which we are able to say the Medical Department is functioning smoothly and efficiently as one should. Our equipment is in good shape and the physical plant, except for outside painting and a few minor repairs, is in good condition. Supplies are coming in better and our over-all stock is now quite adequate; a usage table has now been established.

All of our proposed projects have been completed except for the mass chest x-ray survey that awaits the long-standing request for a photofluoroscopic unit. In the interval, an all-out drive is being made to contact and hospitalize every tuberculosis "suspect". Immunizations are essentially complete on all our indigenous children. The mass of the populace has been "de-wormed". The prenatal clinic is functioning smoothly and with excellent dividends.

A Navy dental officer from Guam was here in October and all military and civilian personnel, as well as their dependents, had the opportunity to obtain his services.

The sanitation problem is tremendously improved. We now have a chief hospital corpsman with an Environmental Sanitation Technique rating who is rapidly improving the standards of sanitation. Our water is now chlorinated for the first time.

The nurse situation is the same as ever and, again, we emphasize the need for two (2) Navy nurses (one an anesthetist). Again, we emphasize our hesitancy to do the surgery and obstetrics on our rather large American populace with only an indigenous anesthetist that has had minimal training.

The census at the Tinian Leprosarium has decreased considerably. We do not feel that installation warrants the full-time services of a Naval medical officer; we believe that medical care of that island can be adequately taken care of by one (1) practitioner, with frequent visits by one of the Saipan medical officers.

The patient census has dropped consistently; we attribute this to improved sanitation, prenatal care and mass "de-worming". We recently had a mild epidemic of infectious hepatitis. We have seen no new cases recently. The entire American populace was given Gamma Globulin.

Deaths for the quarter totaled thirteen (13), in contrast to twenty-one (21) for the previous quarter (tuberculosis, far advanced - five (5); stillbirths - three (3); accidental - two (2); prematurity - one (1); coronary occlusion - one (1); malnutrition - one (1).

Three patients were transferred to the U. S. Naval Hospital, Guam during the quarter.

F. EDUCATION.

1. Number of schools and type - public and private.

Public intermediate	1
Public elementary	7
Private elementary	2

2. Number of teachers.

a. Non-indigenous by type of school.

Intermediate school	4
Public elementary	0
Private elementary	2

b. Indigenous by type of school.

Intermediate school	6
Public elementary	24
Private elementary	0

Public elementary Male 358
Female 350

4. Missionary Activities.

a. Schools.

San Jose Elementary, grades 1-4, Tinian.
Our Lady of Mount Carmel elementary, grades 1 and 2, Saipan.

b. Enrollment:

Male 53
Female 69

5. Schools for American Dependent Children.

Number of Teachers 2 American.
Total enrollments Male - 21;
Female - 14.

Transfers out Male - 5
Female - 2

Average daily attendance - 31