

Bill

Territory of Guam

OFFICE OF THE GOVERNOR

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THE WHITE HOUSE

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BILL DANIEL
Governor

June 21, 1961

PERSONAL

To President John F. Kennedy
The White House
Washington, D. C.

Dear Mr. President:

We take great pleasure in forwarding to you a copy of our message to the Legislature of Guam, given at the opening of the current session.

This message, which outlines in general our program, was extremely well received and we are advised that we will have full cooperation by the members of that worthy body.

We have been working extremely hard since our arrival. This great opportunity you have given us is truly the greatest honor and privilege we have ever had.

Best personal regards.

Respectfully yours,

Bill Daniel
Governor William Daniel

Enclosure

ADDRESS
OF
GOVERNOR BILL DANIEL
TO THE
SIXTH LEGISLATURE OF GUAM
SECOND PORTION - - - FIRST REGULAR SESSION
JUNE 12, 1961

MR. SPEAKER, HONORABLE MEMBERS OF THE SIXTH LEGISLATURE
OF GUAM, DISTINGUISHED GUESTS, FELLOW COUNTRYMEN:

This, my first official address to you, the elected
representatives of the great people of Guam, is indeed a golden
moment for me. Though we have been here only a short time, we
feel very much at home and definitely a part of you. We are
very conscious of the countless ways you have manifested your
loyalty, your gracious hospitality, and in short, your whole-
hearted adoption of us, prior to, and since our arrival. With
humility and gratitude, we pledge anew our dedicated desire as
your Chief Executive to live and serve GOD'S GREAT GEM - GUAM ---
in such an acceptable way as will be worthy of your faith and
His blessings.

PAGE 7

Having been here only a short time, I have as yet to know all of the many facets and problems now facing us; thus I ask your indulgence and patience. However, since arrival on the island I have not confined myself to the desk in my office. Conversely, my esteemed friend and our dedicated Secretary, the Honorable Manuel F. L. Guerrero, and I have been going 10 to 12 hours a day visiting and inspecting the various institutions, departments and other places both governmental and private. I have not as yet covered the whole area, but am beginning to realize the magnitude of its scope and the ever-growing demands for services upon our government by our people. Many, if not all of the needs which confront us stem from our fast growing population.

With this expansion and progress come a corresponding increase in the problems and needs which must be met by our Territorial Government. So shall it ever be as long as Guam continues to grow and progress. States and territories do not stand still; they go forward, and, be assured, Dear Friends, GUAM IS GOING FORWARD.

To me this historic island

PAGE 3

is a symbol of the frontier of freedom. Indeed, many of you have traveled the wilderness road and rebelled against imperialists to establish a government of, by, for, and with the people.

Guam has been, and is now a frontier for economic, human, and political freedom. That is why this, our strategic and furthestmost outpost plays such an important role in the affairs of our nation. It is our challenging privilege and grave responsibility to develop this frontier of freedom not only for the good of our own territory and our own people, but for the security and good of the nation. It will be our desire to increase local self-government as much as possible. In point, I feel our Non-Voting Representative Bill is long overdue and I will assist in any way to see its adoption in the United States Congress. Therefore, let us keep our government close to the people. In order to meet the challenge of this territory and a people who are ready for a new era of progress and advancement, I present this, my first, but quite incomplete, observations and recommendations to the Legislature:

I. PUBLIC CONFIDENCE

As indicated in my inaugural remarks, I consider of foremost importance that our government be in consideration of all the people of this great island. Moreover, I want to stress the absolute necessity of honesty and integrity, dedication and loyalty, of our public officials and employees so as to justify the full and complete confidence of all the people in our government, both Territorial and National. Kindly be ever mindful that my responsibility as Governor is not only to all of the people of Guam, but also to the President of the United States and to the United States Congress. In keeping with the true spirit of the New Frontier, there can be no clocks or time-card punchers for many of us.

II. EDUCATION

The improvement of public education of the children in the elementary, secondary, and the college levels, in this territory, has been and will continue to be one of my principal concerns. This is so because we fully realize that the strength of Democracy -

PAGE 5

particularly that special brand of American Democracy which we cherish and have sworn to defend - is rooted and stems from an educated, enlightened, liberty-loving citizenry.

To attain desired educational goals we must, to the best of our ability, strive to make the College of Guam a "four-year institution" in more than name only. The accomplishment of this goal requires that the provisions which we make for the College, in the very near future, should be two-fold: As I see it, first, we must meet the College's pressing need for more space. It appears that, in order to do so, we must build an additional classroom unit. Such unit should follow the plan of the present structure.

Secondly, provision must be made for additional equipment and for augmenting the present personnel staff.

The manner in which we meet the plant and staff needs of the College of Guam will determine, in large measure, on how soon the College will become in reality, a four-year institution of higher

PAGE 6

learning. It is anticipated to expand the curriculum to provide a four-year program in both the arts and sciences, thus giving our children and our neighboring island's children the opportunity to complete their four-year college education here at home. I repeat, in essence, from my inaugural speech, "This will alleviate many of our problems on every hand."

Incentives, pride, and dedication to Guam and its future must enlarge to halt the annual loss of so much of the "cream of our crop" of young people to the States and other areas. We need them here to assume their rightful places of leadership and stewardship for their beloved Homeland, thus reducing the enormous annual costs of off-island recruits.

As I am told, the public school system is faced with the same problems as faced by the college. The constantly increasing student population increases the need for teachers, books, and equipment. This is no different from most all Stateside schools. In addition to the needs for additional buildings, we are still

faced with the need for replacement of the temporary buildings in which many of our children are still housed. I feel sure the Department of Education is constantly endeavoring to improve the educational program which is being provided for our children, and through your generous support has been able to move steadily ahead. Still more, however, needs to be done.

More and more emphasis is and should be placed on VOCATIONAL EDUCATION. In addition to the commercial programs now being offered in our high schools and college, Vocational Education is currently being provided for high school students with the following programs:

1. HOME ECONOMICS
2. VOCATIONAL AGRICULTURE
3. DISTRIBUTIVE EDUCATION
4. DIVERSIFIED OCCUPATIONS
5. VOCATIONAL AUTO MECHANICS (AT THE TRADE SCHOOL)
6. VOCATIONAL ELECTRICITY (AT THE TRADE SCHOOL)

PAGE 3

Expansion of the program is strongly recommended to meet

(1) immediate needs, and (2) long range requirements.

I have observed the non-profit workshop center established since October, 1959 to take care of our disabled citizens who could not enter the labor market, but who could work under sheltered conditions. I am in full support of continuing this Center to help the disabled citizens who are willing to rehabilitate themselves.

My commendations on your interest and compassion for the mentally retarded and the fine program now in operation. This must be continued. Yet, it has been estimated that there are in Guam more than one thousand disabled persons whose needs have not yet been met. Each year between three and four hundred local persons incur disabilities through accidents, disease and the process of aging. A good start has been made. Much remains to be done. The world over knows of my personal interest and charitable programs for the handicapped, underprivileged, and unfortunate ones. Coincidentally,

PAGE 9

at this very writing, on our Plantacion Ranch in Texas, my Annual All-Day, All-Free, Crippled Children's Party for 2,500 of these dear little ones of all creeds and nationalities is being staged. I repeat, again from my Inaugural Address, "When we do it unto the least of them, we do it unto our Heavenly Father - The Master of us all "

III. AGRICULTURE

Undeniably, most things of material value emanate from the soil. Thus, agriculture, farming, ranching, and all related subjects, including beef cattle, dairy cattle, hogs, poultry, fruit, local products and all others must be reinstated with prominence in our future thinking and economy. Recorded history as late as the Japanese occupation, reflects that this island is subject to be self-sustaining. Yet today, this generation has removed itself so far from the soil that we are importing 90% of our food and sustenance. The service economy, resulting from the presence of the military, makes this understandable; however, we

PAGE 10

must be realistic and plan for the future when this existing system might suddenly end.

Furthermore, it is folly to think we can build up a true and stable economy on our beloved island with the major portion of our income being channeled into other countries for these importations. WE MUST BEGIN TO KEEP SOME OF THIS MONEY AT HOME.

Thus, let us strongly concentrate our efforts to return to the soil by encouraging victory gardens, truck farming, cattle raising and all other means of agriculture economy for this territory. Simultaneously, we must carefully plan for the proper marketing and disposition of these products; first by feeding our respective families, then with assurance of sufficient and consistent quality and quantity of agricultural products in meeting the demands of the various commercial and military outlets. The most modern methods including reclamation and conservation of our lands, natural resources, fish and wildlife, as well as the cultivation and utilization of our vast waste acreages, soil

PAGE 11

analysis, improved pastures by seeding and fertilizing, impounding of water, rotation of crops, selective breeding, water pollution, are only a few of the many approaches that should be made. The upbreeding and then crossbreeding of our native cattle is imperative.

IV. MAINTENANCE

One of the most shocking things I have seen in my many inspections of the island has been the lack of proper MAINTENANCE. This applies to public buildings, roads, right-of-ways, rolling stock, heavy equipment, lands, etc. NO STRUCTURE IS ANY BETTER THAN THE MAINTENANCE IT RECEIVES. Capital investments and improvements are costly items to the taxpayers and are designed to last through the years, and no government, including ours, can afford to repeatedly replace or rebuild these within periods considerably less than their amortized life.

With pride, let us now begin a diligent and detailed program of maintenance of our public owned property entrusted to us

just as though they were our personal homes, automobiles, etc. Moreover, I urge a continuous cleanup, paintup, fixup campaign by private citizens and property owners as well as for our public owned properties.

V. PUBLIC LANDS

I recommend the disposition of certain Guam Government owned lands to homesteaders and small farmers under a detailed and carefully planned program, as a further inducement to "a return to the soil" frontier movement on Guam.

Until this is progressively done, I cannot honestly remove "my tongue from my cheek" as I continue to request and have repeated conferences with our military about the return of several thousands of acres to us in fee simple.

As the child nearing adulthood suffers growing pains, so must we endure with courage and vigilance the changes that are upon us in this year which marks the beginning of the second decade since the inception of the Civil Government in the territory. A great

need than is to concern ourselves with territorial responsibilities as much as with territorial rights.

VI. EXPANSION OF INDUSTRY

I know all of you have been giving much thought to the economic development of our island. I have heard listings of the various disadvantages that we face here which discourage new industries, tourists and new residents, including the unavailability of land, the security clearance, shortage of labor, no natural resources, and many others. These must be faced unselfishly and realistically for the creation of industries in our territory will bring new vigor and horizons to our economic future. All possibilities of creating incentives to industries should be studied. In our area of the Pacific, there are raw products available that can be elaborated here as well as a possibility for an export market being created on a competitive basis. For example, from copra, we can produce soap, margarine, animal feed and other by-products.

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PAGE 14

A. DUTY FREE PORT

Among other assets of our beautiful and historical island of Guam is a duty free port. We are outside the United States custom area; thus no custom duty is assessed on any product or raw material entering Guam. By the same token, Federal Law provides that articles which are grown or manufactured in Guam enter the United States free of custom duty. We must open the doors to capitalize on this in lieu of some insurmountable obstacle over which we would not have any control.

B. INVESTMENT SAFETY

Guam being a territory of the United States, business investments are protected by the laws of the United States that would not otherwise be possible in a foreign country. What an advantage, and how imminent in view of the Cuban illustration staring us in the face!!

C. TRANSPORTATION

By God's endowment Guam is the natural geographic center for this area in transportation. It is presently served by scheduled and non-scheduled

PAGE 15

commercial airlines, by two major shipping lines, and is also the home ports of the Pacific Micronesian Lines which carries passengers and cargo between Guam and the Trust Territory Islands, and our local shipping company, the Pacific Navigation System, Incorporated.

However, in this jet age and since we are the crossroads of the Pacific and the Far East, I feel sure there are many other potentials that can be developed in this field if only given the vision and support to get them underway

VII. CONCERNING THE 1962 BUDGET

The budget now before you, as you well know, was presented by my Honorable predecessor. I have not had time to study it. Pending the completion of the organization of my staff and department heads, I will not be able to present you with a long range program at this time. However, I have an additional expenditure request that was not included in the budget presented in the January session. I will appreciate your close attention to the budgetary needs

PAGE 16

as presented so that our funds may be utilized to the best advantage of the territory. In your January 1962 session, or sooner, if need be, I will present you with my fiscal program.

As you will note, from the Senatorial hearings when I appeared before the Senate Committee upon my nomination as Governor of Guam, I have been asked to comment on certain aspects of the Government of Guam operations. Among others, the items raised were administration, agriculture, fishing, economic, industrial development and the high cost of governmental operation on Guam. The Congress of the United States is taking a good look at the way we conduct our affairs in both our governmental operations and fiscal responsibilities. I support the principal of "pay as you go" as our fiscal policy. I do not believe in deficiency appropriations. Our expenditure should not exceed our income, and a proper portion of our income should be directed to capital improvement of our territory.

VIII. THE NEW FRONTIER

Although we Guamanians still have many problems to solve on our own home front, we of a Democracy instinctively are interested in our fellow man. Knowing the great Christian heritage of the kind hearted people here, I strongly recommend to this honorable body to support those programs of our great President, John F. Kennedy, and the challenges of the NEW FRONTIER.

As a vital American territory and the showcase of the Pacific, we can and will demonstrate to all people everywhere the high principals of our American way of life. "By our Acts they shall know us;" thus, we must continue such services as free high school and college training here. Our students and young professionals, I feel sure, would be more than happy to demonstrate our heart-felt interest in others by helping in this great cause.

IX. OTHER SUBJECTS

Time and space prevent going into countless other matters at this time. Rest assured, however, I will from time to time submit

PAGE 18

special messages to you for specific recommendations on needed legislations and fiscal programs.

X. IN CLOSING

I thank you for this opportunity of bringing the first message of a new administration to the members of this distinguished Legislature. Together we have a great responsibility in promoting the future progress and glory of our territory. This should not be a one-sided relationship between us. I hope you will visit the Governor's Office as I am now visiting you. Although our views may differ from time to time, nevertheless, I will welcome your recommendations. Together, may we be equal to the challenge and worthy of the trust which has been placed in us as Guamanian Americans by the finest people of our nation. To that end, I pledge you my hope and faith and my complete and continuous cooperation. SI YUUS MAASE.