

DECLASSIFIED

Authority **EO 12958** NODIS
 By **R. J. NARA** Date **1-21-05**



Department of State

TELEGRAM

SECRET

O 271700Z AUG 69 ZFF-4
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 TO SECSTATE WASHDC IMMEDIATE 8369
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 S E C R E T USUN 2797

CONTROL: 6345Q
 RECD: August 27, 1969
 3:54 P.M.

NODIS

FOR THE UNDERSECRETARY AND DE PALMA AND STEVENSON

SUBJ: TRUSTEESHIP AGREEMENT (TTPI)

1. I HAVE JUST BEEN APPROSED OF THE LATEST PROPOSAL WITHIN THE EXECUTIVE BRANCH FOR ARRANGEMENTS TO TERMINATE THE TRUSTEESHIP AGREEMENT CONCERNING THE TTPI AND ESTABLISH A NEW STATUS FOR THE AREA.
2. WHILE I FULLY SHARE THE CONCERN THAT THE US RETAIN ITS PRESENCE IN THE AREA, I THINK WE MUST DO SO IN A WAY WHICH IS CONSISTENT WITH OUR INTERNATIONAL LEGAL OBLIGATIONS AND OUR MORAL AND POLITICAL TRADITIONS, AND WHICH DOES NOT SOW THE SEEDS OF FUTURE UNREST AND INSTABILITY IN THESE ISLANDS. I BELIEVE THIS CAN BE DONE, BUT FEAR I MUST CONCLUDE THAT THE ARRANGEMENTS NOW BEING PROPOSED ARE SERIOUSLY WANTING IN THESE RESPECTS.
3. THE U.S. IS OBLIGATED BY THE CHARTER AND THE TRUSTEESHIP AGREEMENT TO ACCORD IN DUE COURSE INDIPENDENCE OR SOME OTHER ARRANGEMENT CONSTITUTING A FUL MEASURE OF SELF-GOVERNMENT. THE PROPOSED ARRANGEMENTS, IN PROVIDING FOR AN APPOINTED GOVERNOR, APPLYING LAWS OF THE UNITED STATES TO THE MICRONESIANS AND RETAINING FUNDAMENTAL POWERS OF GOVERNMENT IN CONGRESS, CANNOT REASONABLY BE DESCRIBED AS A "FULL MEASURE OF SELF-GOVERNMENT." AN EXPRESS OR IMPLIED RIGHT TO OPT OUT LATER WOULD OF COURSE PROVIDE A BASIS FOR DEFENDING SUCH A SYSTEM, SINCE IT WOULD IMPLY CONTINUING MICRONESIAN CONSENT. BUT MERE ACCEPTANCE BY THE MICRONESIANS AT THE OUTSET OF A PERMANENT ARRANGEMENT FALLING SHORT OF SELF-GOVERNMENT WILL NOT ALTER THE FACT OF U.S. VIOLATION OF ITS INTERNATIONAL OBLIGATIONS UNDER THE CHARTER AND THE TRUSTEESHIP AGREEMENT.
4. THE DIRECT CONSEQUENCES FOR THE U.S. WITHIN THE UN OF THE PROPOSED COURSE OF ACTION, WHILE ONLY PART OF THE PICTURE, WOULD ALONE JUSTIFY RECONSIDERATION OF OUR POSITION. THESE CONSEQUENCES WOULD INVOLVE

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NOT MERELY THE RISK OF CONDEMNATORY RESOLUTIONS AND
 AT THE END OF THE LINE AN ADVERSE OPINION BY THE ICJ
 BUT ENORMOUS DAMAGE TO THE MORAL AND POLITICAL AUTHORITY
 OF THE UNITED STATES IN THE ORGANIZATION.
 FINALLY, THE FALLOUT IN MICRONESIA OF ALL THIS INTER-
 NATIONAL UPROAR MIGHT BE SO DISTURBING AS TO UPSET
 THE STABLE BASIS THERE FOR OUR LONG TERM PRESENCE
 WHICH IT IS OUR PRIMARY OBJECT TO PRESERVE.

5. I URGE IN THE STRONGEST POSSIBLE MANNER THAT THE
 CURRENT COURSE BE RECONSIDERED. GP-3

YOST

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