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MEMORANDUM

*T. Williams*  
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## NATIONAL SECURITY COUNCIL

ACTIONCONFIDENTIAL

October 23, 1971

MEMORANDUM FOR: GENERAL HAIG

FROM: JOHN A. FROEBE, JR. *JAF*

SUBJECT: Your Meeting with Ambassador Hummel  
Monday, October 25 at 10:30 a.m.

You have agreed to meet with Ambassador Arthur W. Hummel, Jr., Director of the Office of Negotiations on Micronesia Political Status, on Monday, October 25 at 10:30 a.m. to discuss the possibility of White House support for Secretary Morton's planned trip to the Trust Territory in November. (A letter to you from Ambassador Hayden Williams, the President's Personal Representative for the negotiations, asking the support is at Tab A.) Ambassador Williams requests that Secretary Morton's trip be considered a White House mission, and that DOD be asked to provide an aircraft, since the Secretary's travel budget is too small to finance the trip.

Ambassador Williams argues that Secretary Morton's tour of the Trust Territory, which would begin about November 10, would be highly useful in building on the progress which our negotiating team, headed by Williams, achieved in the round of talks held with Micronesia leaders in Hawaii earlier this month. Williams succeeded in inducing the Micronesians to explore the practicalities of the sensitive problems at issue -- land, Federal powers, and unilateral termination -- and avoided a confrontation on the Micronesians' Four Demands, thus frustrating the efforts of the Micronesia radicals. He did not find it necessary to go beyond the first of our four negotiating positions approved by the President (a modified Commonwealth, with concessions limited to restraint on the exercise of eminent domain and federal supremacy but not including the circumscribed unilateral termination of Position 2). The next round will take place some time after the first of the year. Secretary Morton has agreed to make the trip, if a DOD aircraft is provided.

I agree on the usefulness of the Secretary's trip to the negotiations. It would help offset the image of U.S. Government indifference implicit in Interior's substantial shortcomings in administering the Trust Territory.

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This has reduced Micronesian confidence in our competence and good faith and thus complicates the negotiations. However, the White House label on Mr. Morton's visit should, I believe, be downplayed to avoid raising excessive expectations of what is to follow in possible U. S. largesse or improved administration, or to imply a positive Presidential approval for the sub-standard character of our present administration there.

Suggested Talking Points

- Ask Mr. Hummel for a brief review of the just-completed round of negotiations.
- State that you agree in principle with the need for Secretary Morton's trip and its billing as a White House mission, but that you will have to investigate the availability of a DOD aircraft.
- Suggest to Mr. Hummel that the Secretary's trip, his first to Micronesia, be represented as an orientation visit made at the President's request in order to minimize the possible adverse consequences mentioned above.

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