

MEMORANDUM

NATIONAL SECURITY COUNCIL

01593

ACTION

February 16, 1972

CONFIDENTIAL

MEMORANDUM FOR:

MR. KISSINGER

FROM:

JOHN H. HOLDRIDGE *JH/H*

SUBJECT:

Your Meeting with Governor of Guam and U. S. High Commissioner for the TTPI Johnston During Your Stop in Guam

You and the President are scheduled to be greeted by the Governor of Guam, Carlos Camacho, and our High Commissioner for the Trust Territory of the Pacific Islands (TTPI), Mr. Edward E. Johnston, on your arrival in Guam en route to Peking. Johnston in his three years as our administrator in the islands has probably performed about as well as his predecessors. But our lackluster administration of the Territories over the past two decades has spread the conviction among the islanders that we are indifferent to their welfare. Their low confidence in us is an important cause of the difficulties Ambassador Haydn Williams is now having in negotiating the future political status of the Trust Territory: the Micronesian insistence on their right to terminate unilaterally any compact of association with us, their position that U. S. leases and options be voided by any termination of the compact, and their reluctance to concede to us control over foreign affairs and defense.

One of the six TTPI districts, the Marianas, is inclined to retain a closer association with the U. S. than the others. The most likely form this would take would be integration with richer, more advanced Guam, by stages over a period of years. We have taken the position with Marianas representatives that we would not begin negotiations with them on their separate status as long as negotiations with representatives of the other five districts are still underway.

Ambassador Williams began the third round of negotiations last October in Hawaii, and succeeded in clarifying some of the differences. The next session in this round gets underway in early April in Micronesia.

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Suggested Talking Points

-- Emphasize the strategic importance we attach to Micronesia and the welfare of its people, and the need for a satisfactory resolution of its future political status.

-- Ask Johnston what reactions he has found among Micronesian leaders to the last round of negotiations last October.

-- Express full confidence in Ambassador Williams as the President's Personal Representative for Micronesian Status Negotiations, and convey appreciation to Mr. Johnston for his cooperation with Ambassador Williams in working toward the early success of these negotiations.

-- (If the Governor of Guam raises the question of a separate status for the Marianas.) We would not force the Marianas to accept the same form of association as the other five TTPI districts, but we cannot begin negotiations with representatives of the Marianas until the negotiations with the other five districts have been completed. What does Governor Camacho think of the possibility of the Marianas' eventual integration with Guam?

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By NAKA Date 1/11/79

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SUBJECT: TALKERS FOR HAK'S MTG WITH GOV. OF GUAM & U.S. COMMISSIONER JOHNSON
DURING STOP OVER GUAM.

REFERENCE: S/S _____ OTHER _____ NOT XEROXED _____

APPTS: PRES _____ HAK _____ TALKER _____ MEMCON _____ DATE REQ. _____

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