



TERRITORY OF GUAM  
OFFICE OF THE GOVERNOR  
AGAÑA, GUAM 96910  
U.S.A.

MAY 18 REC'D

CARLOS G. CAMACHO  
GOVERNOR

MAY 4 1973

JF

The President of the United States  
The White House  
1600 Pennsylvania Avenue  
Washington, D. C. 20500

Dear Mr. President:

Enclosed herewith for your information and consideration are copies of Executive Order No. 73-16 and Public Law No. 12-17 which I have signed into law at Agana, Guam this 19th day of April, 1973, setting forth the approach this government is taking in the assessment and evaluation of the political status of Guam.

The people of the island of Guam, currently organized in an unincorporated possession of the United States of America, intend to define the political status of Guam through exercise of their right to self-determination. With my issuance and promulgation of Executive Order No. 73-16 and signature of Public Law No. 12-17 the first steps toward this end have been taken. In this regard I invite your comment.

Sincerely yours,

Enclosures ✓

GOVERNMENT OF GUAM  
OFFICE OF THE GOVERNOR  
AGANA, GUAM

EXECUTIVE ORDER NO. 73-16

WHEREAS, the Administration has positive interest in the full review and thorough consideration of public policy proposals, which review and analysis shall serve as a basis for Executive decision-making and the design of the public policy of the Administration; and,

WHEREAS, the general policy of this Administration shall be drafted in behalf of and represent the fundamental interests of the resident inhabitants of this community whose interests and welfare shall be promoted to the utmost and considered paramount; and,

WHEREAS, the people of Guam have a fundamental interest in the establishment of a comprehensive, efficient system for governmental program and fiscal management which furthers the civil government's capacity to plan, finance, and offer the public services and public investments desired by the citizenry and required to advance and protect the well-being of all residents; and,

WHEREAS, the people of Guam have a fundamental interest in the orderly development of the community and thereby have a positive interest in the advancement of their social and economic condition and in the improvement and protection of their environment; and,

WHEREAS, the orderly development of Guam and advancement of resident welfare is dependent upon and linked directly to the capacity and authority of the Government of Guam to plan and carry out plans for community development; and,

WHEREAS, the authority and capacity of the Government of Guam is limited by the current political status of Guam as an organized but unincorporated possession of the United States; and,

WHEREAS, the Administration is committed to a thorough assessment and evaluation of Guam's current political status, and a full examination of all options and alternative forms of political status, and the ultimate exercise of the right of self-determination by the people of Guam to define the political status for Guam, and has noted the Twelfth Guam Legislature's commitment to same by virtue of passage of AN ACT ESTABLISHING A SPECIAL COMMISSION TO REVIEW

DECLASSIFIED  
 Authority EO 12958  
 By SA NARA Date 11/24/05

THE POLITICAL STATUS OF THE TERRITORY OF GUAM; and,

WHEREAS, to insure full review of all proposals for public policy including but not necessarily limited to the annual capital and operating expenditures budget of the Administration, the Development Plan for Guam, and the review of Guam's political status, and to insure full review of all official statements of public policy of the Administration including but not necessarily limited to the State of the Territory Message, the State of the Economy Message and the Governor's Budget Message, and in the interest of developing consistent Administration Policy;

NOW, THEREFORE, by virtue of the authority vested in me by the Organic Act of Guam, it is hereby ordered:

(1) The Governor's Advisory Council, Creation:

That there is created within the Executive Office of the Governor of Guam an executive policy council which shall be identified as The Governor's Advisory Council.

(2) Purpose and Function:

It shall be the purpose and function of The Governor's Advisory Council

- a) To coordinate policy analysis and review within the executive branch thereby assisting the Governor in the design of general governmental policy which, upon endorsement by the Governor, shall serve as the policy framework within which shall occur the direction of the various departments, agencies, divisions, boards, commissions and activities of the executive branch and instrumentalities, including public corporations, of the Government of Guam.
- b) To advise and assist in the review and formulation of the position of the Administration on the political status of Guam.
- c) To advise on and assist in the review and formulation of the Development Plan for Guam and the Public Investment plan of the Government of Guam.
- d) To advise on and assist in the review and formulation of the Annual Capital and Operating Expenditures Budget of the Government of Guam.

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Authority EO 12958  
By MM NARA Date 11/21/05

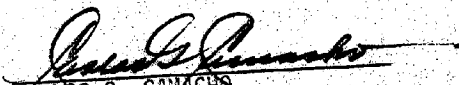
- e) To advise on and assist in the review and formulation of policy statements of the Administration to include but not necessarily limited to the State of the Territory Message, the State of the Economy Message and the Position of the Administration on the Political Status of Guam.
- f) To undertake other such assignments as may from time to time be directed by the Governor.

(3) Organization:


The Governor's Advisory Council shall be convened, as required, by the Governor who shall serve as Chairman. The Governor's Advisory Council shall otherwise consist of nine (9) members who shall be appointed by the Governor and serve at his pleasure. The Director of Budget and Management and the Director of Planning shall serve as Executive Secretaries to the Council.

Issued and promulgated at Agana, Guam, this 19th day of April,

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CARLOS G. CAMACHO  
Governor of Guam

Countersigned:

  
KURT S. MOYLAN  
Lt. Governor of Guam

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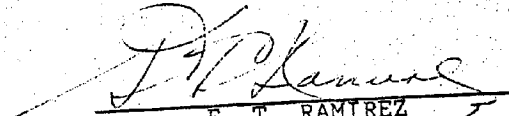
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Authority EO 12958  
By ACT NARA Date 11/21/05

*Bill No. 183  
Date April 21, 1973*

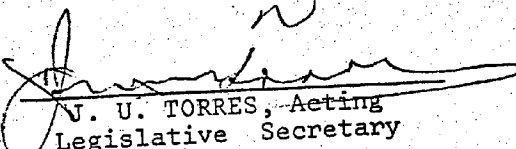
TWELFTH GUAM LEGISLATURE  
1973 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

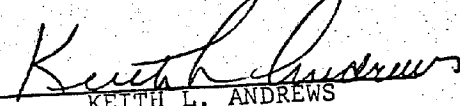
This is to certify that Bill No. 183, "An Act establishing a special commission to review the political status of the territory of Guam", was on the 30th day of March, 1973, duly and regularly passed.

  
F. T. RAMIREZ  
Speaker


ATTESTED:

  
J. U. TORRES, Acting  
Legislative Secretary

This Act was received by the Governor this 10th day  
of April, 1973 at 10:30 o'clock a. M.

  
KEITH L. ANDREWS  
Attorney General of Guam

APPROVED:

  
CARLOS G. CAMACHO  
Governor of Guam

DATED: 4-19-73  
1:45 p.m.

*Public Law  
12-17*

DECLASSIFIED  
Authority EO 12958  
By AD NARA Date: 4/24/05

TWELFTH GUAM LEGISLATURE  
1973 (FIRST) Regular Session

Bill No. 183

Introduced by \_\_\_\_\_  
F. G. Lujan  
P. J. Bordallo  
J. F. Ada  
G. M. Bamba  
P. M. Calvo  
A. L. Cristobal  
J. R. Duenas  
W. D. L. Flores  
C. T. C. Gutierrez.  
A. M. Palomo  
F. T. Ramirez  
J. M. Rivera  
G. R. Salas  
F. R. Santos  
A. A. Sekt  
R. F. Taitano  
E. S. Terlaje  
J. U. Torres  
A. C. Ysrael

AN ACT ESTABLISHING A SPECIAL COMMISSION  
TO REVIEW THE POLITICAL STATUS OF THE  
TERRITORY OF GUAM.

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BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:

Section 1. Legislative findings. The Legislature finds:

1. That the future political status of the United States unincorporated territory of Guam requires a substantial review in order to determine the appropriate political status for the people of Guam;
2. That Guam's status as an unincorporated territory of the United States may or may not be in accordance with the desires of the people of Guam;
3. That a substantial number of political freedoms have been recently granted to Guam including the right to elect a non-voting delegate to the United States House of Representatives; but that other political rights of United States citizens such as the right to elect the President of the United States have been denied to the people of Guam;
4. That there are various alternatives open to the people of Guam with respect to their future political

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 Authority ED 12958  
 By AT NARA Date 1/24/05

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status including incorporated territory, statehood, independence, affiliation with another nation, commonwealth, and disassociated free state, all of which this Legislature is of the consensus should be reviewed by a special commission.

Section 2. Members of Commission: Qualifications and numbers thereof. The Political Status Commission shall be composed of nine (9) commissioners. Each commissioner shall be a member of the Legislature, six (6) of whom shall be members of the majority party within the Legislature, and three (3) of whom shall be members of the minority party. The Speaker of the Legislature shall appoint the majority members and the Minority Leader the minority members.

Section 3. Purposes of Commission. The Commission shall be established for the following purposes:

1. To study and review the present political status of the territory of Guam;
2. To determine by public hearings and review the future political status desired by the people of the territory and to make the necessary recommendations to make such a desire possible;
3. To specifically study the following alternatives for the future political status of Guam:
  - (a) Incorporated territory
  - (b) Statehood
  - (c) Independence
  - (d) Affiliation with another nation
  - (e) Commonwealth or associated free state
  - (f) Unincorporated territory
4. To present this Legislature with a plan and proposal for the implementation of the political status desired by the people of this territory.

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 By MM NARA Date 1/24/05

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5. To review and determine the political economic and social benefits and detriments in implementing the results of the report of the commission.

Section 4. Organizational meeting. The Speaker shall call the first meeting of the Political Status Commission, which meeting shall be held June 1, 1973, and shall devote itself to organizing the Commission, the commissioners to adopt rules of order governing their procedure and to elect a chairman from within their number, the Speaker initially to preside at such organizational meeting until the commissioners have elected their chairman.

Section 5. Report to the Legislature. The Political Status Commission shall within one (1) year from June 1, 1973 report to the Legislature with the results of its study.

Section 6. Authorization for appropriation. There is hereby authorized to be appropriated the sum of One Hundred Fifty Thousand Dollars (\$150,000) for the operation of the Political Status Commission.



**THE WHITE HOUSE OFFICE**

**REFERRAL**

**To:** Department of the Interior  
Under Secretary John Whitaker

**Date:** May 31, 1973

**ACTION REQUESTED**

- Draft reply for:
  - President's signature.
  - Undersigned's signature.
- Memorandum for use as enclosure to reply.
- Direct reply.
- Furnish information copy.
- Suitable acknowledgment or other appropriate handling.
- Furnish copy of reply, if any.
- For your information.
- For comment.

**NOTE**

*Prompt action is essential.*

If more than 72 hours' delay is encountered, please telephone the undersigned immediately, Code 1450.

Basic correspondence should be returned when draft reply, memorandum, or comment is requested.

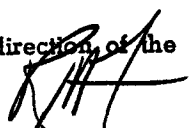
**REMARKS:**

PLEASE RETURN WHITE HOUSE REFERRAL WITH YOUR DRAFT RESPONSE TO RICHARD FAIRBANKS

**Description:**

Letter: \_\_\_\_\_ Telegram: \_\_\_\_\_ Other: \_\_\_\_\_  
**To:** The President  
**From:** Carlos Gamacho - Governor, Territory of Guam  
**Date:** May 4, 1973  
**Subject:** Inviting comment on the approach Guam is taking in the assessment and evaluation of its political status.

By direction of the President:



Richard M. Fairbanks  
Associate Director  
Domestic Council

5-51987

(Copy to remain with correspondence)