

REVIEW OF MICRONESIAN STATUS NEGOTIATIONS

CONTENTS

I. BACKGROUND

- A. Description of Trust Territory of the Pacific Islands (TTPI - Micronesia)
- B. Origins of the Trusteeship
- C. Negotiations 1969-1972
- D. Political Pressures in the TTPI - including Pressure for Independence.
- E. Economic Prospects for TTPI.
- F. Assumptions About Mariana Islands (substance & timing)
- G. Next Action Required.

II. U.S. INTERESTS AND NEGOTIATING OBJECTIVES

- A. Basic Purpose
- B. U.S. Interests
 - 1. Strategic
 - 2. Political
 - 3. Economic
- C. Primary (minimum) Negotiating Objectives.
- D. Secondary (flexible) Negotiating Objectives

III. ADVISABILITY OF CONTINUING TO NEGOTIATE WITH JCFS.

- A. Background and Current Problems
- B. Negotiations with District/traditional leadership
- C. Direct Popular Referendum
- D. Continued negotiations with JCFS.
- E. Timing of Negotiations
- F. Recommendations

PHOTOCOPY FROM GERALD FORD LIBRARY



DECLASSIFIED
E.O. 12958, Sec. 3.5
State Dept. Guidelines

NARA, Date 9/14/99

~~SECRET~~
SECURITY INFORMATION

IV. REVIEW U.S. APPROACH

- A. Original goal modified commonwealth but has dropped aside; should it be revived?
- B. Free Association is current course; should U.S. continue?
- C. Micronesians have requested eventual negotiation of independence issue; should U.S. take a position?
- D. Policy with respect to fragmentation of TTPI
- E. Timing.

V. U.S. POSITIONS ON INDEPENDENCE OPTION

- A. Commitment under Trusteeship Agreement
- B. Strategic Imperatives.

VI. RELATIONSHIP OF PUBLIC LAND PROBLEMS TO NEGOTIATING ENVIRONMENT

- A. Importance of Land to Micronesians
- B. Current Legal Status of Public Lands
- C. Current U.S. Negotiating Position
- D. Issues to be resolved
- E. Parties to Land Agreements
- F. Means to Resolve Issues and Meet U.S. Requirements
- G. Relationship of A Public Lands Solution to Marianas Negotiations

VII. U.S. LAND REQUIREMENTS AND RELATED ISSUES

- A. Non-Military Land Requirements
- B. U.S. Military Land Requirements (Justification and Rationale)
- C. Related Land Issues
 - 1. Return of Public Lands
 - 2. Survival of Micronesian Leases
 - 3. Survival of U.S. Strategic Rights
 - 4. Land Survey Requirement in Palau
 - 5. Possibility of No Agreement on Palau Land Requirements

PHOTOCOPY FROM GERALD FORD LIBRARY



VIII U.S. FINANCIAL ASSISTANCE

- A. Close or arms length relationship, e.g., quid pro quo arrangement.
- B. Costs over 15, 25, 50 years.
- C. Range of Recommended Financial proposal.
- D. Financial arrangements in event of termination.

IX. U. N. PROBLEMS

X. TRANSITIONAL PROBLEMS

- A. Constitutional Convention
- B. Political Education
- C. Timing of Transitional Phase
- D. Structure and sequence of plebiscite or plebiscites.

XI. CONGRESSIONAL LIAISON

- A. Role of Congress in approval process
- B. Congressional thoughts on financial relationship

XII. RECOMMENDATIONS

- A. Negotiating "procedure and strategy"
- B. Executive action (including new negotiating instructions - see attachment)
- C. Legislative action.

ANNEXES

- A. DOD JUSTIFICATION FOR MILITARY LAND REQUIREMENTS IN THE PALAUS
- B. DOD ASSESSMENT OF U.S. STRATEGIC INTEREST AND OBJECTIVES IN MICRONESIA

ATTACHMENT: Recommended new negotiating instructions.

PHOTOCOPY FROM GERALD FORD LIBRARY

