

JMW:mm1: 3/19/74

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ALTERNATIVE U.S. COURSES OF ACTION SHOULD JCFS BALK AT
REACHING AGREEMENT

1. Possible JCFS moves.
 - a. Stick on money and refuse to discuss anything else (the November position).
 - b. Stick on termination or both money and termination and refuse to talk further.
 - c. Stick on money or termination or both and agree to proceed only on basis that Titles II and III be reopened..
 - d. Same but agree to proceed reserving position on money or termination only.
2. Possible U.S. Counter-moves:
 - a. In response to 1,a:
 - (1) Endeavor to find out if it is money alone that bothers JCFS or something deeper and if latter try to smoke it out.
 - (2) If money only, press unreasonableness of JCFS position to extreme, ^{attempt} ~~attempt~~ to bridge gap to limit of instructions subject to agreement on remaining titles.
 - (3) If gap unbridgeable notwithstanding all efforts suggest indefinite postponement of talks during which U.S. will reassess entire position and desirability of trying to proceed under present system.



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E.O. 12958, Sec. 3.5

State Dept. Guidelines

By KTR, NARA, Date 9/22/99

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c - In response to 1, c:

(1) See separate paper.

(2) If gap unbridgeable notwithstanding all efforts suggest indefinite postponement of talks during which U.S. will reassess entire position and desirability of trying to proceed under present position.

d.- In response to 1, d:

(1) Proceed to negotiate out other items.

(2) Secure agreement if possible on draft compact language, leaving only blanks to be filled in for money and/or years.

(3) Go to limits of U.S. fall back positions and if still unsuccessful

(a) Determine limits of JCFS position.

(b) If not entirely unreasonable agree to seek new instructions.

(c) If continuing unreasonable, same as courses above.

3 - Alternative U.S. positions in event of impasse and indefinite recess.

a - Let situation cool for a reasonable period, observing reactions in TTPI and elsewhere, and then have another shot at resuming discussion on basis of old instructions (pros and cons).

b - Report to President that negotiations cannot be carried out on basis old instructions and suggest new approach among following alternatives.

(1) Abandon all efforts and let Trusteeship continue for at least another five years and perhaps indefinitely before renewing efforts (pros and cons)

(2) Put U.S. proposal to people of Micronesia in a "take it or leave it" plebiscite (pros and cons).



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- (3) Issue Secretarial Order establishing joint U.S.-Micronesian Commission (made up of both legislative and executive representatives on both sides) to explore matter again (pros and cons).
- (4) Postpone further negotiations until Micronesians have established new government under new constitution and can send in truly representative negotiators (pros and cons).
- (5) Ask NSC to reassess U.S. military needs and their urgency with a view to making substantial concessions or changes in U.S. policy vis-a-vis TTPI (pros and cons).
- (6) Hold back further concessions to TTPI, e.g., CIP, Public Land return, approval of new constitution, etc. (pros and cons).
- (7) In all the foregoing push ahead as rapidly as possible with Marianas negotiations.

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