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FM CINCPAC REP GUAM MARIANAS ISLANDS

TO RUEHC /SECSTATE WASHINGTON DC

INFO RUEBWJA/DEPT OF JUSTICE WASHINGTON DC

RUEKJCS/JCS WASHINGTON DC

RUEKJCS/SECDEF WASHINGTON DC

RUEBHGA/DEPT OF INTERIOR WASHINGTON DC

RUEADWW/WHITE HOUSE WASHINGTON DC

BT

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FOR OMSN, INTERIOR FOR DOTA, JUSTICE FOR LEGAL COUNSEL, DOD FOR ISA
AMBASSADOR WILLIAMS SENDS

SUBJ: NSC UNDER SECRETARIES COMMITTEE DRAFT REPORT (U)

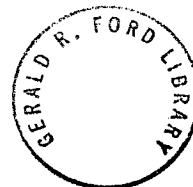
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1. (S) FOLLOWING ARE MY VIEWS ON PROPOSED MEMO FROM UNDER SECRETARIES
COMMITTEE TO PRESIDENT WHICH SHOULD BE USED IN COMMENTING THEREON:

A. REGARDING PROPOSED OBSERVATIONS ON POSSIBLE DESIRABILITY OF
EARLY PLEBISCITE ON COMPACT PRIOR TO CONSTITUTIONAL CONVENTION, TWO
IMPORTANT CONSIDERATIONS APPEAR TO BE OVERLOOKED.

(1) HOWEVER DESIRABLE EARLY PLEBISCITE MIGHT BE, AS PRACTICAL
MATTER IT IS VIRTUALLY IMPOSSIBLE TO ACCOMPLISH THIS IF CONSTITUTIONAL

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CONVENTION IS HELD NEXT APRIL AS PRESENTLY CONTEMPLATED. COMPACT CANNOT BE FULLY COMPLETED BEFORE THIS FALL AT EARLIEST AND MUST THEN GO TO REGULAR SESSION OF CONGRESS OF MICRONESIA MEETING IN JANUARY. THEIR APPROVAL WOULD NOT BE FORTHCOMING IN ALL PROBABILITY UNTIL MARCH. THIS ALLOWS TOTALLY INADEQUATE TIME FOR NECESSARY POLITICAL EDUCATION PROGRAM AND PLEBISCITE BEFORE CONSTITUTIONAL CONVENTION.

(2) APPROVAL BY COM, IF FORTHCOMING, SHOULD GO A LONG WAY TO MEET CONCERNS ON WHICH PROPOSED COMMENTARY BASED SINCE PRINCIPAL OPPOSITION TO COMPACT LIKELY TO COME FROM THAT QUARTER. IF COMPACT DISAPPROVED BY COM WE WILL CLEARLY BE IN DEEP TROUBLE AND WILL HAVE TO TAKE ACTION VIS A VIS CONSTITUTIONAL CONVENTION APPROPRIATE TO CIRCUMSTANCES OF THAT DISAPPROVAL.

B. FIRST TWO POINTS RAISED BY DOD AND JCS ARE PERFECTLY VALID, BUT I QUESTION WHETHER THEY OR CONSIDERATIONS RAISED ABOVE ARE RELEVANT TO MY REQUEST FOR MODIFICATION OF PRESENT INSTRUCTIONS ON SPECIFIC POINTS RAISED IN EARLIER SECTIONS OF PROPOSED MEMO. FIRST POINT IS A CLEAR NON-ISSUE SINCE I HAVE ALREADY ON MY OWN INITIATIVE STRESSED REPEATEDLY THAT COMPACT WILL NOT BE SIGNED UNTIL U.S. LAND REQUIREMENTS SATISFIED. SECOND IS AN INTEGRAL PART OF DRAFT COMPACT.



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C. REGARDING THIRD DOD/JCS POINT, IT WILL OF COURSE BE UP TO PRESIDENT TO DETERMINE HOW HE WISHES COMPACT TO BE CLEARED ONCE WE HAVE IT COMPLETED. WE HAVE NOT YET REACHED THAT STAGE.

2. (S) FYI SALII HAS NOW AGREED TO ANOTHER CARMEL TYPE MEETING OF PRINCIPALS IN GUAM STARTING JUNE 15 TO REVIEW JCFS COMMENTS ON THE COMPACT. I SHOULD HAVE MODIFIED INSTRUCTIONS PRIOR TO THAT TIME.

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