

MEMORANDUM

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THE WHITE HOUSE
WASHINGTON

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June 16, 1977

MEMORANDUM FOR: HAMILTON JORDAN
FROM: ZBIGNIEW BRZEZINSKI
SUBJECT: Micronesia Negotiator ^{ZB}

We need to move urgently to select the President's Personal Representative for Micronesia Status Negotiations. We initiated consultations with the Micronesians May 18-21; a second round of talks is scheduled for late July. We need a Chief Negotiator to manage the task of hammering out a comprehensive negotiating strategy that all interested agencies can support. At present there is some confusion over the state-of-play on this appointment. Some weeks ago I sent a memo to the President offering some reservations to the State recommendation that Eugene McAuliffe be named to this post and suggesting several alternatives, including Barry Carter (a San Francisco lawyer who formerly served on the NSC staff) and Phil Trezise (former Assistant Secretary of State for Economic Affairs who is now at Brookings).

McAuliffe is out of the running at this stage, but we have the following candidates:

- Barry Carter has inquired whether he is "still in the running".
- State now recommends Peter Rosenblatt for the position.
- Interior has proposed that Phil Manhard be elevated to Chief Negotiator, or, alternatively, that John Havelock be considered for that assignment.

Rosenblatt is a Washington lawyer with previous foreign policy experience at AID and on the White House staff. He is interested in the assignment, but is prepared to assume the responsibility only on a part-time basis. Although Haydn Williams was a part-time negotiator, I believe that the

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tempo of negotiations will increase, and this will consequently be a full time job. Thus I have doubts about Rosenblatt unless he is prepared to devote full time to this at least for the next year.

As for Manhard, by all accounts he acquitted himself reasonably well at the Honolulu consultations. He is a professional, knows the issues, and has some empathy for the Micronesians. He is not a "new face", however, and neither State nor Defense would endorse his selection.

John Havelock is an unknown quantity. He is a lawyer and is currently serving as Director of Legal Studies at the University of Alaska. He has no previous foreign policy experience, and no personal familiarity with the issues in the Micronesian negotiations.

I still believe that Barry Carter or Phil Trezise have superior qualifications to the individuals recommended by State and Interior.

RECOMMENDATION:

That you raise this issue with the President, and urge early selection of Barry Carter or Phil Trezise as Chief Negotiator.

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MEMORANDUM

NATIONAL SECURITY COUNCIL

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ACTION
June 13, 1977

MEMORANDUM FOR: ZBIGNIEW BRZEZINSKI
FROM: MIKE ARMACOST MA
SUBJECT: Micronesia Negotiator

We face considerable confusion with respect to the selection of the President's Special Representative for Micronesian Status Negotiations. I have been unable to find out precisely where things stand. The most recent developments are these:

-- Barry Carter, who was one of our candidates, has inquired whether he is "still in the running" for the job.

-- State has recommended Peter Rosenblatt (Tab A) for the position.

-- Interior has proposed (Tab B) that Phil Manhard be elevated to Chief Negotiator, or, alternatively, that John Havelock be considered for the assignment.

Rosenblatt is a Washington lawyer with previous foreign policy experience at AID and on the White House staff. He is interested in the assignment, but is prepared to assume the responsibility only on a part-time basis. Although Haydn Williams was a part-time negotiator, I believe that the tempo of negotiations will increase, and this will consequently be a full time job. Thus I have doubts about Rosenblatt unless he is prepared to devote full time to this at least for the next year.

As for Manhard, by all accounts he acquitted himself reasonably well at the Honolulu consultations. He is a professional, knows the issues, and has some empathy for the Micronesians. He is not a "new face", however, and neither State nor Defense would endorse his selection.

John Havelock is an unknown quantity. He is a lawyer and is currently serving as Director of Legal Studies at the University of Alaska. He has

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no previous foreign policy experience, and no personal familiarity with the issues in the Micronesian negotiations.

Barry Carter is obviously still interested, and in my judgment has superior qualifications to these other candidates -- as does Phil Trezise, who would be ideal if he could be released from his obligations at Brookings.

We need to move expeditiously on this matter. The next round of consultations with the Micronesians is scheduled for late July. Under the circumstances, I would suggest that you get in touch with Ham Jordan, alert him to the fact that Interior and State have offered new recommendations for this position, and urge him to raise with the President whether there are any problems with the NSC's earlier suggestion of getting Barry Carter on board quickly.

RECOMMENDATION:

That you sign the memorandum to Hamilton Jordan at Tab I.

Handwritten notes:
S. G. P. 10 17
R. L. [unclear]
J. [unclear]

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THE SECRETARY OF STATE
WASHINGTON

June 8, 1977

CONFIDENTIAL

MEMORANDUM FOR: Dr. Zbigniew Brzezinski
FROM: Cyrus Vance
SUBJECT: Micronesian Negotiator

I recommend Peter Rosenblatt for the position as the President's Special Representative for Micronesian Negotiations. We have the informal concurrence of the Department of Defense. Rosenblatt is currently in private law practice in Washington and has had foreign policy experience at AID and on the White House staff, as well as with several groups in a private capacity. He would serve, like the last Special Representative, on a part-time basis.

Given the President's public statement that the new Administration is giving new importance to the Micronesian negotiations and is committed to the early termination of the Trusteeship, I believe it is necessary that Rosenblatt have the personal rank of Ambassador. Both Phil Manhard, who has been the acting negotiator, and Haydn Williams, the last Special Representative, have held the title of Ambassador. (Manhard's rank comes from his stint in Mauritius.) Sending a new Special Representative without the rank of Ambassador might be resented by the Micronesians, who are particularly sensitive to these nuances, and would make our work much more difficult. Rosenblatt has already received the approval of the Ambassadorial Review Commission (he had been suggested as a candidate for Ambassador to Turkey or Austria).

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I hope that we can have Rosenblatt on board, at least as an "advisor", in time for him to attend the next session of consultations with the Micronesians in mid-July.

A biographic sketch is attached.

Attachment:

Biographic sketch

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PETER R. ROSENBLATT

PRESENT POSITION: Single law practice:

1001 Connecticut Avenue, N. W.
Washington, D. C. 20036

230 Park Avenue
New York, New York 10017

Telephone: (202) 737-8777

Telephone: (212) 679-1455

BORN: September 4, 1933 in New York City

FAMILY: Married Naomi H. Harris 1952; children, Therese born 1957,
Daniel born 1958 and David born 1968.

EDUCATION:

Riverdale Country School, New York, New York, 1950.
Yale University, 1954, B. A.
Yale University Law School, 1957, LLB/JD.

BAR ADMISSIONS: New York, 1959, District of Columbia, 1969.

CAREER HIGHLIGHTS:

1954-55 Teaching assistant, Modern European History,
Yale University.

1957-58 Lieutenant, U. S. Army.

1958 Law clerk, Milton Pollack, Esq., New York, New York.

1959-62 Assistant District Attorney, New York County.

1962-66 Law practice, Stroock & Stroock & Lavan, New York City

1966 Deputy Assistant General Counsel, Near East/So. Asia,
AID, Department of State.

1966-68 White House Staff, Asst. to R. W. Komer, Special
Assistant to the President with responsibilities
for co-ordination of U. S. Government agencies,
principally AID and State, with non-military
responsibilities in Viet Nam.

1968-69 Judicial Officer and Chairman of Board of Contract
Appeals, U. S. Post Office Department. Served
as special assistant to cabinet officer and
headed Department's administrative law system.

- 1969-71 Corporate Vice-President & Director, EDP Technology, Inc.; Chairman, International Development Services, Inc. Senior executive of electronics firm with 300 employees and chaired subsidiary which executed development contracts for AID and multilateral organization in developing countries.
- 1972-present General law practice.

OTHER:

- 1965-66 Secretary, Committee on the Criminal Courts, New York County Lawyers' Assn.
- 1968 Post Office Department Meritorious Service Award
- 1970-72 Special Consultant on political and foreign policy to Senator Edmund S. Muskie during his presidential campaign
- 1971 Fellowship in Middle Eastern Studies, Tel-Aviv University, Israel.
- 1973-present Chairman, Executive Committee, Coalition for a Democratic Majority.
- 1974-76 Middle East Study Group, Democratic Advisory Council of Elected Officials.
- 1976- Board member, Committee on the Present Danger.



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United States Department of the Interior

OFFICE OF THE SECRETARY
WASHINGTON, D.C. 20240

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JUN 10 1977

Memorandum

To: The Special Assistant to the President for National Security Affairs, Dr. Zbigniew Brzezinski

From: The Secretary of the Interior

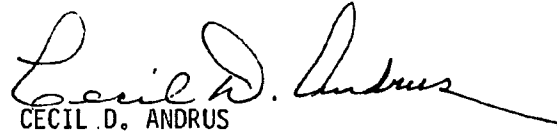
Subject: Appointment of a Chief Negotiator for the Political Status Negotiations with the Trust Territory of the Pacific Islands

Pursuant to Presidential Directive/NSC-11 of 5 May 1977, the President shall designate a Special Representative for the purpose of conducting future political status negotiations with the Trust Territory of the Pacific Islands (Micronesia). Ambassador Philip W. Manhard, currently the acting chief negotiator, has held that position for nearly one year and has performed commendably. I was most favorably impressed by his comments at the Policy Review Committee meeting on PRM-19 and further understand he did an outstanding job as head of the American delegation at the recent discussions with the Micronesians in Honolulu. We believe Manhard has shown even-handedness in dealing with differing points of view among the interested agencies and creativity in his approach to the Micronesians. This Department would welcome the opportunity to continue working with him as Special Representative of the President for Micronesian Status Negotiations.

Should the President decide to appoint someone from outside the Government, I would urge favorable consideration be given to Mr. John Havelock of Alaska. Havelock, 44, was born in Toronto and naturalized by the United States in 1953 after which he served in the military and secured AB and LL.B. degrees from Harvard. He is presently Director of Legal Studies at the University of Alaska in which state he served as Attorney General from 1970 to 1973. He published the book Legal Education for a Frontier Society (University of Alaska Press) in 1975. We understand Havelock could be available promptly. Additional information can be supplied upon request.



Although we have not formally inquired with either Department, we have no reason to believe that either Ambassador Manhard or Mr. Havelock would not be acceptable to the Departments of State and Defense.


CECIL D. ANDRUS