MEMORANDUM NATIONAL SECURITY COUNCI CONFIDENTIAL-October 21, 1977 ACTION MEMORANDUM FOR: ZBIGNIEW BRZEZINSKI FROM: SUBJECT: Micronesia Status Negotiations Attached is a status report to the President on Micronesia status negotiations. You may wish to forward it as is or incorporate it in the weekly report. I understand the Machalle have beene a Communerath by default. Shouldn't me toll the President CONFIDENTIAL - GDS NO. States fee arm to the form of the first of the states of the st MEMORANDUM

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THE WHITE HOUSE WASHINGTON

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MEMORANDUM FOR:

THE PRESIDENT

FROM:

ZBIGNIEW BRZEZINSKI

SUBJECT:

Micronesia Status Negotiations

Formal negotiations on the future of the political status of Micronesia will resume October 24 in Hawaii. In accordance with PD-11, our fundamental aims are: (1) a political status of free association under which the U.S. will have responsibility for defense and foreign affairs; (2) a single future political status for all parts of Micronesia, with common links among the districts; (3) Micronesian agreement on their own institutions of internal self-government in the post-trusteeship period; and (4) termination of the trusteeship status by 1981. I thought you would be interested in where we stand:

- -- Unofficial, roundtable meetings with the Micronesians in Hawaii and in Guam aired outstanding problems, allowed us to overcome the unfortunate CIA incident and established the framework for a new round of negotiations.
- -- The appointment of Peter R. Rosenblatt as your Personal Representative to conduct Micronesian status negotiations was well received on the Hill and in the region.
- -- After extensive discussions between our experts and Micronesian leaders, a compromise bill establishing a 200-mile zone for marine resources was adopted by the Congress of Micronesia and approved by High Commissioner Adrian Winkel. This bill removes a major sore point affecting US-Micronesian relations and is a hopeful step for the future economic development of the region.

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-- Another open issue -- a new air route between Tokyo and Saipan -- has also been resolved through U.S. negotiations with Japan, which was much appreciated by the Micronesians.

-- We have dealt with the desire of several Micronesian districts to negotiate separate status arrangements with us by proposing a two-tier approach. On the multilateral tier, the U.S. will negotiate with a combined Micronesian delegation on issues affecting all of Micronesia; on the bilateral tier, we will negotiate with the Marshall Islands, with Palau and with the Congress of Micronesia (representing the four central districts of Kosrae, Ponape, Truk and Yap) on issues of specific district interest.

The main U.S. objectives which Ambassador Rosenblatt will pursue at the forthcoming round of negotiations are to:

- -- Pursue each of the three Micronesian parties to agree to preserve common links among them in the post-trusteeship period, thereby averting a complete administrative separation and simplifying the discharge of continuing U.S. responsibilities in the area.
- -- Come to an understanding on the division of topics between the multilateral negotiations and the bilateral negotiations and on the pace of the talks.

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