

THE WHITE HOUSE

WASHINGTON

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~~SECRET~~

MEMORANDUM FOR

The Secretary of State
The Secretary of Defense
The Attorney General
The Secretary of the Interior
The Secretary of Commerce
The Secretary of Transportation
The Director, Office of Management and Budget
Special Representative for Micronesian
 Status Negotiations
Chairman, Joint Chiefs of Staff
Director of Central Intelligence

SUBJECT: Summary of Conclusions from the PRC Meeting on
Micronesia Status Negotiations

Attached is a summary of the conclusions reached at the PRC meeting to review negotiating guidelines for the next round of status talks which was held in the White House Situation Room on April 4 at 3:30.

Zbigniew Brzezinski

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E.O. 13526, SEC. 1.5(a)
WHITE HOUSE GUIDELINES, AUGUST 25, 1997
BY J NARS DATE 8/3/99

THE WHITE HOUSE
WASHINGTON~~SECRET~~ACTION

MEMORANDUM FOR: THE PRESIDENT

FROM: ZBIGNIEW BRZEZINSKI

SUBJECT: PD on Micronesian Status Negotiations

The Policy Review Committee met on April 4 to consider refinement to the negotiating guidelines for the Micronesian status talks which you had approved last May. The principles are self-explanatory. They are designed to protect our essential defense and security interests for at least 15 years. While under this approach the Micronesians will acquire responsibility for managing their foreign affairs, they will be obliged to consult with you on any decisions which impinge on our defense and security interests, and will be required to refrain from actions which would be in our judgment incompatible with those interests and responsibilities. The Micronesians will secure the right to unilaterally terminate the free association agreement, but even if they exercise this right, U.S. defense authority and responsibilities will continue through the full 15 year term. In that event, moreover, we will be relieved of the obligation of providing financial payments at the originally negotiated level.

RECOMMENDATION:

That you approve the attached PD. There is some urgency to this matter since negotiations are scheduled to commence Friday, April 7.

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THE WHITE HOUSE
WASHINGTON

April 7, 1978

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Presidential Directive/NSC-34

TO: The Vice President
The Secretary of State
The Secretary of Defense

ALSO: The Attorney General
The Secretary of Interior
The Secretary of Commerce
The Secretary of Transportation
The United States Representative to the
United Nations
The Director, Office of Management and Budget
The Director of Central Intelligence
The Chairman, Joint Chiefs of Staff
The Office of Micronesian Status Negotiations

SUBJECT: Micronesian Status Negotiations (U)

In pursuit of the objectives set forth in PD/NSC-11 (May 5, 1977), the President has authorized the U.S. negotiator to seek the agreement of the Micronesian delegations to free association arrangements embodying these principles:

1. An agreement of free association will be concluded on a government-to-government basis and executed prior to termination of the United Nations trusteeship.
2. The agreement of free association will be put to a U.N. observed plebiscite in which the peoples of Micronesia shall freely exercise their right of self determination.
3. The peoples of Micronesia will enjoy full internal self-government.
4. Constitutional arrangements for the governance of Micronesia shall be in accord with the political status of free association as set forth in these principles.

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F99-178

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5. The United States will have full authority and responsibility for security and defense matters in or relating to Micronesia, including the establishment of necessary military facilities and the exercise of appropriate operating rights. The peoples of Micronesia will refrain from actions which the U.S. determines to be incompatible with its authority and responsibility for security and defense matters in or relating to Micronesia. This authority and responsibility will be assured for 15 years, and thereafter as mutually agreed. Specific land arrangements will remain in effect according to their terms which shall be negotiated prior to the end of the Trusteeship Agreement.

6. Consistent with the status of free association, the peoples of Micronesia will have authority and responsibility for their foreign affairs including marine resources. They will consult with the United States in the exercise of this authority and will refrain from actions which the United States determines to be incompatible with its authority and responsibility for security and defense matters in or relating to Micronesia. The United States may agree to act on behalf of the peoples of Micronesia in the area of foreign affairs as may be mutually agreed from time to time.

7. The agreement will permit unilateral termination of the free association political status by the processes through which it was entered and set forth in the agreement and subject to the continuation of the United States defense authority and responsibility as set forth in Principle 5.

8. Should the United States terminate the free association relationship, its economic assistance to Micronesia shall continue at the levels and for the term initially agreed. If the agreement is otherwise terminated, the United States shall no longer be obligated to provide the amounts of economic assistance for the remainder of the term initially agreed. United States economic assistance shall be subject to the appropriation authority of its Congress.

Aside from the modifications contained in these principles, the negotiating guidelines contained in PD/NSC-11 remain in force.

Zbigniew Brzezinski

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Statement of agreed principles for free association
and of the mutual rights of the peoples of Micro-
nesia and the United States.

1. An agreement of free association will be concluded on a government-to-government basis and executed prior to termination of the United Nations trusteeship.
2. The agreement of free association will be put to a UN observed plebiscite in which the peoples of Micronesia shall freely exercise their right of self determination.
3. The peoples of Micronesia will enjoy full internal self-government.
4. Constitutional arrangements for the governance of Micronesia shall be in accord with the political status of free association as set forth in these principles.
5. The United States will have full authority and responsibility for security and defense matters in or relating to Micronesia. This authority and responsibility will be assured for 15 years, and thereafter as mutually agreed. Specific land arrangements will remain in effect according to their terms which shall be negotiated prior to the end of the Trusteeship Agreement.
6. Consistent with the status of free association, the peoples of Micronesia will have authority and responsibility for their foreign affairs including marine resources. They will undertake to consult with

the United States in the exercise of this authority and to refrain from actions which the United States determines to be incompatible with its authority and responsibility for security and defense matters in or relating to Micronesia. The United States may agree to act on behalf of the peoples of Micronesia in the area of foreign affairs as may be mutually agreed from time to time.

7. The agreement will permit unilateral termination of the free association political status by the processes through which it was entered and set forth in the agreement and subject to the continuation of United States defense authority and responsibility as set forth in Principle 5.

8. Should the United States terminate the free association relationship, its economic assistance to Micronesia shall continue at the levels and for the term initially agreed. If the agreement is otherwise terminated, the amounts of economic assistance from the United States shall be renegotiated for the remainder of the term initially agreed. United States economic assistance shall be subject to the appropriation authority of its Congress.