

Received from Canyon 11/28
11/28 m.

THE WHITE HOUSE
WASHINGTON

November 14, 1979

on
11/30

TO: Jeff. memo sent
to Arnie
11/30
K

✓ MEMORANDUM FOR STU EIZENSTAT

FROM: JEFFREY FARROW JFF

SUBJECT: Northern Mariana Islands Commission on Federal Laws

xc: Best
Davi
Katt
(file)

As requested, I had Mike Cardozo review this matter and he has cleared the propriety of Phil Burton, Jim Joseph and I serving as the U.S. resident members of the Northern Mariana Islands Commission on Federal Laws.

Because of issues such as the impact of fisheries laws which have developed since the creation of the Commonwealth in January 1978, it is important that this already funded commission begin to function as soon as possible. Accordingly, I have drafted the attached memorandum of recommendation for you.

I should note that the territorial policy task force can be expected to recommend the creation of either one territory-wide or individual territory commissions to serve the same function for the Virgin Islands, Guam and Samoa. While I favor one commission so that recommendations can be uniform, the unique status of the N.M.I. established by the Covenant mandates an individual body for those islands.

Jeff: Point out by asterisk in some other way the circumstances which are recommendations differ from Andrews:

Stu 11/29

Stu:
I have (by asterik) and attached my earlier memo for your reference.

JFF

THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR ARNIE MILLER

FROM: STU EIZENSTAT

SUBJECT: Northern Mariana Islands Commission on Federal Laws

The 1976 Covenant to establish the Commonwealth of the Northern Mariana Islands required the appointment of a seven member Commission on Federal Laws. The panel is to make recommendations to the Congress as to which Federal laws should be applicable and which inapplicable to the territory within one year of termination of the current United Nations trusteeship.

According to Section 504 of P.L. 92-241, "The Commission will consist of seven persons (at least four of whom will be citizens of the Trust Territory of the Pacific Islands who are and have been for at least five years domiciled continuously in the Northern Mariana Islands at the time of their appointment) who will be representative of the federal, local, private and public interests in the applicability of laws to the Northern Mariana Islands."

I recommend that the President appoint the following people to the panel. My recommendations differ in two instances from those submitted by Secretary Andrus (whose department has assumed jurisdiction for the N.M.I. due to their assigned responsibility for other territories). My office has discussed these with Interior and Peggy Rainwater of your staff.

1. James A. Joseph, Under Secretary of the Interior. Mr. Joseph should be designated as Chairman.
 2. Phillip Burton, Congressman from the Sixth District of California. Mr. Burton has been a member of Congress since 1964 and is now the Chairman of the Subcommittee on National Parks and Insular Affairs of the House Interior Committee. Mr. Burton was instrumental in the effort to obtain Congressional approval for the Northern Marianas Covenant. He is a lawyer.
-

3. Jeffrey L. Farrow, who is handling issues concerning the insular areas on my staff.
4. Jesus C. Borja, Assistant Director, Micronesian Legal Services Corporation, Saipan, Mariana Islands. Mr. Borja was graduated from the Georgetown University Law Center in 1974. Mr. Borja was nominated by the Governor of the Northern Mariana Islands.
5. Agnes M. McPhetres, researcher with the Northern Marianas Vocational Advisory Council. Mrs. McPhetres was the Northern Marianas Director for the White House Conference on Handicapped Individuals and the 1978 Chairperson, International Women's Year, for the Trust Territory and the Northern Marianas. Mrs. McPhetres was nominated by the Governor of the Northern Mariana Islands.
6. Edward DLG. Pangelinan, the recently re-elected Northern Mariana Islands Representative to the United States. Mr. Pangelinan was the Chairman of the Marianas Political Status Commission that negotiated the Covenant with the United States. Mr. Pangelinan was nominated by both the Governor and the Legislature of the Northern Mariana Islands.
7. Pedro A. Tenorio, Executive Director of the Northern Mariana Public Lands Corporation. A former N.M.I. Senator, Mr. Tenorio was a member of the Marianas Political Status Commission and headed the office which planned the islands' transition to self-government. Mr. Tenorio was nominated by the Legislature of the Northern Mariana Islands.

Because of sensitive issues which have developed since the creation of the Commonwealth in 1977, it is important that this already funded panel begin to function as soon as possible. Accordingly, I request your expeditious handling of this matter.



United States Department of the Interior

OFFICE OF THE SECRETARY
WASHINGTON, D.C. 20240

053127

JUL 30 1973

MEMORANDUM

TO: The President

FROM: Secretary

SUBJECT: Presidential Appointments to the Northern Mariana Islands
Commission on Federal Laws

The Covenant to Establish a Commonwealth of the Northern Mariana Islands (Public Law 92-241), requires the creation of the above Commission. Section 501 provides in pertinent part that:

The President will appoint a Commission on Federal Laws to survey the laws of the United States and to make recommendations to the United States Congress [as to their applicability to the Northern Marianas]... The Commission will consist of seven persons (at least four of whom will be citizens of the Trust Territory of the Pacific Islands who are and have been for at least five years domiciled continuously in the Northern Mariana Islands at the time of their appointment) who will be representative of the federal, local, private and public interests in the applicability of laws of the United States to the Northern Mariana Islands.

I recommend that you appoint the following people to the Northern Mariana Islands Commission of Federal Laws:

1. James A. Joseph, Under Secretary of the Interior. Mr. Joseph should be designated as Chairman.

2. Phillip Burton, Congressman from the Sixth District of California. Mr. Burton has been a member of Congress since 1964 and is now the Chairman of the Subcommittee on National Parks and Insular Affairs of the House Interior Committee. Mr. Burton was instrumental in the effort to obtain Congressional approval for the Northern Marianas Covenant. He is a lawyer.

THE WHITE HOUSE
WASHINGTON

DATE: 10/4

TIME: _____

CLEARED THROUGH BERT

We should check the appropriateness of
someone on WOT staff serving on
this Commission - would he have to
review Commission's work ultimately if
it comes to WOT? conflict? - we
should check w/ Counsel's office - Cotten
or Cardozo

3. Philip C. Sorensen, professor of law at the Ohio State University. Mr. Sorensen was the lieutenant governor of Nebraska from 1965 to 1967.

4. Jesus C. Borja, Assistant Director, Micronesian Legal Services Corporation, Saipan, Mariana Islands. Mr. Borja was graduated from the Georgetown University Law Center in 1974. Mr. Borja was nominated by the Governor of the Northern Mariana Islands.

5. Agnes M. McPhetres, researcher with the Northern Marianas Vocational Advisory Council. Mrs. McPhetres was the Northern Marianas Director for the White House Conference on Handicapped Individuals and the 1978 Chairperson, International Women's Year, for the Trust Territory and the Northern Marianas. Mrs. McPhetres was nominated by the Governor of the Northern Mariana Islands.

6. Edward DLG. Pangelinan, Northern Mariana Islands Representative to the United States. Mr. Pangelinan was the Chairman of the Marianas Political Status Commission that negotiated the Covenant with the United States. Mr. Pangelinan was nominated by both the Governor and the Legislature of the Northern Mariana Islands.

7. Jesus R. Sablan, vice president and general manager of J.C. Tenorio Enterprises, Saipan, Mariana Islands. Mr. Sablan has an undergraduate degree in business economics. Mr. Sablan was nominated by the Northern Marianas Legislature.

I believe these seven individuals will provide the proper balance required for the Commission. Their appointments will meet the statutory requirements outlined by the law and permit the important task of reviewing the application of Federal laws to go forward.

A further note. Since your friend Mr. Paul Austin, has recommended a Mr. Joseph F. Screen to be a member of this Commission, and I have not, an explanation is necessary.

Mr. Joseph F. Screen, is a United States citizen who has resided in the Northern Marianas for several years and who is now in private business there. Mr. Screen, who is well known to us as a former official of the Government of American Samoa and later the Government of the Trust Territory, would unquestionably prove knowledgeable about the area and he would, given his current employment, be representative of "private interests," which are among those the statute requires. His appointment, however, would have to displace one of the three non-Micronesians referred to above, because he is not a citizen of the Trust Territory. I think it important that the Under Secretary of the Interior serve, for this Department has a responsibility for the Northern Marianas; Congressman Barton is anxious to serve on this Commission, and I have confirmed this in a recent conversation.

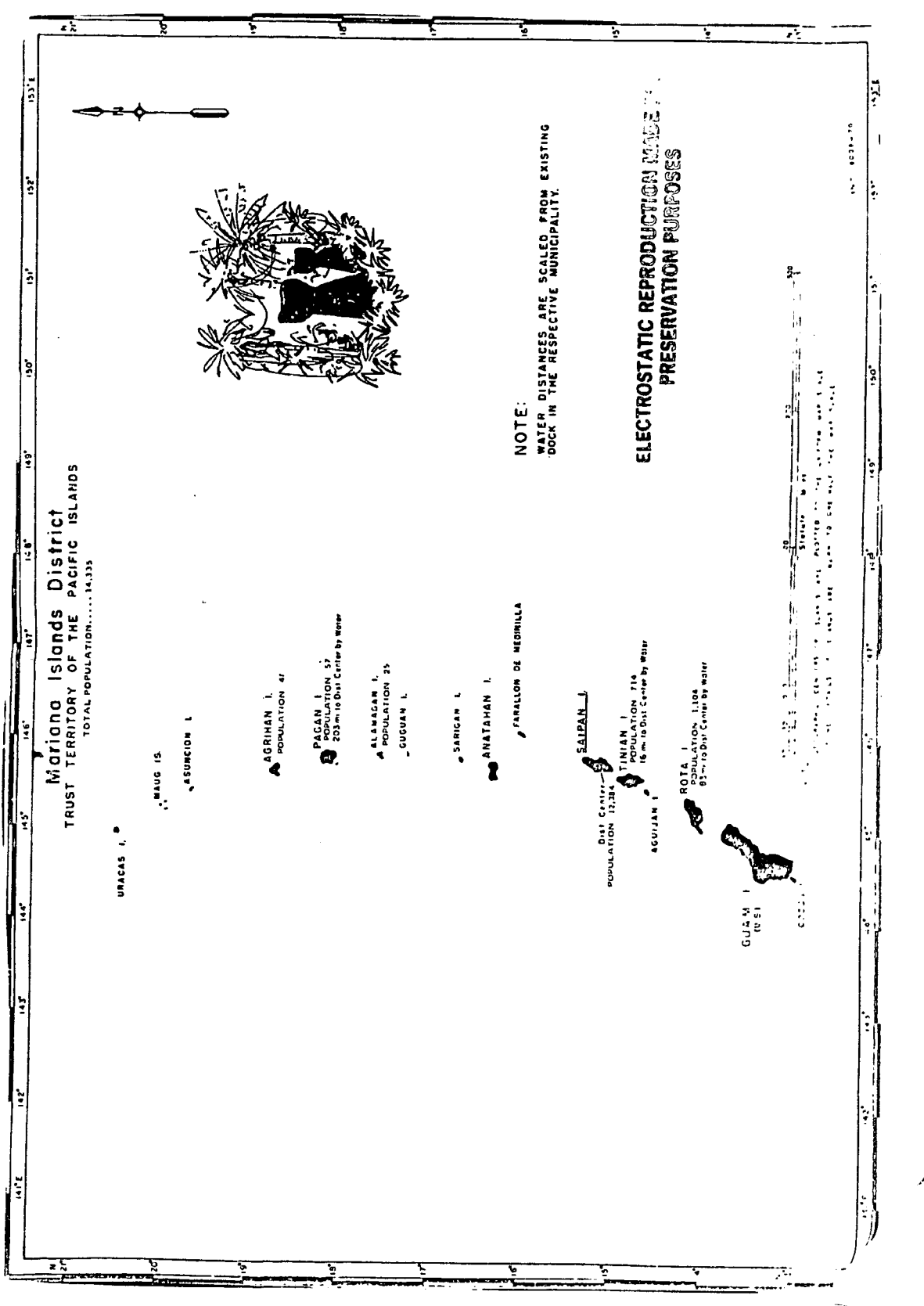
Memorandum to the President

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Mr. Sorenson, it seems to us, ought also to serve, and could bring a perspective to the work of the Commission which would be particularly fresh. He alone has no current Northern Marianas connection; he has no personal or professional prejudices concerning the Northern Marianas and no basis for any biases; he is a lawyer (which Mr. Screen is not), and an academic lawyer at that, and thus especially suited for this kind of study. He would bring a particular strength to the Commission, which neither Mr. Screen nor any of the other six proposed members possess. Mr. Screen's strengths, on the other hand, are likely to be duplicated in large measure by others proposed above, because four will be intimately acquainted with the Northern Marianas, and one of those is also involved in private business there. For these reasons, I have not recommended Mr. Screen to be a member of the this Commission.


CECIL D. ANDRUS

Attachments



THE WHITE HOUSE
WASHINGTON

October 4, 1979

MEMORANDUM FOR STU EIZENSTAT

FROM:

JEFFREY FARROW *JFF*

SUBJECT:

Northern Mariana Islands Commission on Federal Laws

The Covenant to establish the Commonwealth of the Northern Mariana Islands required the establishment of a seven member Commission on Federal Laws. The panel is to make recommendations as to which Federal laws should be applicable and which inapplicable within one year after the termination of the trusteeship. Four of the members are to be citizens of the Trust Territory.

Arnie Miller's office has asked for my recommendations on Interior's nominations and Paul Austin's recommendation of a Saipan businessman. I have consulted with Governor Camacho, the Washington Representative and legislative leaders as well as Interior staff. I have two reservations about the Interior list which I have discussed with Jim Joseph.

1. Jesus Sablan, recommended by the legislature, is objected to by the Washington Representative and the Governor. He works for the islands' largest business which is headed by J.C. Tenorio, who lost the governorship to Camacho by a slight margin.

2. Philip Sorensen, the former lieutenant governor of Nebraska, was suggested by friend Jim who was unaware at the time that brother Ted is involved with a major oil project hoping to locate in the N.M.I.

The Washington Representative supports as an alternative to Mr. Sablan former Senator Pedro A. Tenorio, who served on the N.M.I. Status Commission. The Governor suggests legislative staffer Joaquin S. Torres. I recommend Tenorio.

One possible alternative to Sorensen would be Joseph Screen, Austin's friend who is also associated with J.C. Tenorio. I would not recommend this, however, since I believe, as did Cecil Andrus in making his nominations, that we ought to fill the third U.S. slot with someone who has no "personal or professional prejudices concerning the Northern Marianas." I suggest, instead and immodestly, that I serve in view of the interagency nature of many of the concerns this committee will evaluate (such as the fishery law problem).

If you agree, I will draft an appropriate memo to Arnie.

Jeff: You should check with our Counsel's office as to the req. of someone W.H. staff serving on Commission whose recommendations would have to review.

*KC: Katt
Best
Dine*

*Logan
S →*

THE WHITE HOUSE

WASHINGTON

August 23, 1979

MEMORANDUM TO JEFF FARROW

FROM

PEGGY RAINWATER *Peggy*

SUBJECT

The Northern Mariana Islands
Commission

Attached is the memo from Secretary Andrus with his recommendations for the Northern Mariana Commission. I would like to put Joseph Screen on.

Let me know what you think of the list.

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RANDOM
OF CALL

2441 #5
Note #5

Jeff

- YOU WERE CALLED BY— YOU WERE VISITED BY—
- David Cahn
- OF (Organization) on behalf of Gov. of
- PLEASE CALL — PHONE NO. FTS
CODE/EXT.
- WILL CALL AGAIN IS WAITING TO SEE YOU
- RETURNED YOUR CALL WISHES AN APPOINTMENT

MESSAGE Saipan, NMI

7261 (ofc.)

7220 (Home)

RECEIVED BY IMPORTANT! DATE TIME

63-109

STANDARD FORM 63 (Rev. 8-76)
Prescribed by GSA
FPMR (41 CFR) 101-11.6

*USGPO:1978:281-184/14

THE WHITE HOUSE
WASHINGTON

Northern Mariana Islands
Commission on Federal Laws

✓ Jim Joseph

✓ Phil Burton

~~Philip Soreason~~ or ~~Joseph Soreen~~
is actually called Philip

✓ Jesus Borja

✓ Agnes McPhetres

✓ Ed Pangelinan

~~Jesus Sablan~~ or Pedro Tenorio

✓ ~~Joseph~~ Tenorio

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- 695-7782
- 695-4888
- 821-2487

PPV

477-9711

RESUME

Joaquin S. Torres
P. O. Box 32
Saipan, CM 96950

PERSONAL DATA

Date of Birth: May 26, 1947
Place of Birth: Saipan, CM
Marital Status: Married
Wife: Susan Carol Torres
Children: Three (3)

EDUCATION

1961-1965 Mt. Carmel High School (Saipan) - Graduated
1965-1969 Rockhurst College (Kansas City, MO) - Graduated, BA Political Science
1975-1976 NCC School of Law (San Francisco, CA) - One Year (One Year
Education Leave)
1972 Training and Observation, Hawaii Legislative Reference Bureau
1978 Training and Observation, Hawaii State Legislature

EMPLOYMENT

1966-1969 Library Aide, Rockhurst College Library, Kansas City, MO
1970 Classroom Teacher, Marianas High School, Saipan
1970-1976 Legislative Liaison Officer, Marianas
1977-1978 Special Prosecutor, GNMI Attorney General's Office
1979-Present Assistant Administrative Officer, Northern Marianas Commonwealth
Legislature

ORGANIZATIONAL, POLITICAL OR COMMUNITY INVOLVEMENT

1965-1969 Foreign Student Club, Rockhurst College
1967-1968 Pre-Legal Club, Rockhurst College
1967 Alpha Delta Gamma Fraternity, Rockhurst College
1971-1973 Member, Mariana Islands District Community Action Agency's
Board of Directors
1972-1976 Member, 24th and 25th Saipan Municipal Council
1973 General Chairman, Liberation Day Committee for District
Administration
1973 Vice-Chairman, Education for Self-Government Task Force
1974 Secretary, 7th Pacific Conference of Legislators
1976 Delegate, NMI Constitutional Convention
1977-1979 Member, Board of Elections
1977 Admitted to practice law as a Trial Assistant in courts of the
Trust Territory
1978-Present President, PTA, Garapan School

PUBLICATIONS

Feasibility Study re: Full-time Legislature
Municipal Tax Laws
Report on Legalized Gambling in NMI
Codified Municipal Laws of Rota and Tinian

Office of the Representative to the United States
Commonwealth of the Northern Mariana Islands

PHONE: (202) 466-5324
TELEX: MARIANAS 64561



SUITE 700
1016 SIXTEENTH STREET, N.W.
WASHINGTON, D.C. 20036

August 22, 1979

Mr. Jeffrey Farrow
Consultant on Domestic Policy
Domestic Policy Staff
Room 420
Old Executive Office Building
Washington, D.C. 20503

Dear Jeff:

I regret very much the delay in sending to you the enclosed documents which I promised during our meeting last week. For your information and reference are copies of the Covenant and related legislative history, the Constitution of the Northern Marianas and a map of the Marianas Archipelago.

Of particular interest to you is Section 504 of the Covenant (P.L. 94-241) which relates to the matter of the establishment of the Commission on Federal Laws. The membership of the Commission as I mentioned to you will be appointed by President Carter which will consist of four persons from the Northern Marianas and three from the United States. As I understand it the nomination for the membership in the Commission was submitted to the White House by Secretary Andrus as of the first week of this month. I have been given the impression from friends in the Department of Interior that the recommendation to the President will most likely fall on the desk of Mr. Stuart E. Eizenstat. I hope that if your time permits, you will look into this matter.

In our meeting last week, I indicated to you that I have a reservation with respect to the selection of one of the candidates from the Northern Mariana Islands, that of Mr. Jesus Sablan. My reservation is strictly based on the nominee's qualifications, experience and understanding of the responsibility, goals and objectives of the Commission. There is another candidate whom I believe to possess the necessary qualifications and competency to perform the duties and responsibilities of the Commission more effectively than Mr. Sablan. That person is Mr. Pete A. Tenorio who served as a Senator in the Northern Marianas Legislature, and Director of the Office of Transition Studies and Planning (an office that was funded by the U.S. Congress and was responsible for the master planning, government organization, constitutional convention and establishment of self-government of the Northern Mariana Islands). Pete Tenorio was also a member of the Marianas Political Status Commission which negotiated the Covenant and was instrumental in promoting the idea for the establishment of the Commission on Federal Laws. I strongly believe that if there is one person that should be included in this Commission, it should be Mr. Tenorio. I bring this matter to your attention because of my deep concern and

the interest of the people of the Northern Mariana Islands that the Commission is a very important body and should be filled by the best talents that the Northern Mariana Islands can offer. Mr. Tenorio's name was highly recommended by the legislature of the Northern Mariana Islands and by my Office but for some reasons which I am not privy, the Department of Interior had bypassed him and instead recommended Mr. Sablan. It is my hope that consideration be given by the White House to reconsider Mr. Tenorio's name for the appointment. It is also my hope that should you be visiting the Northern Marianas in the near future, I believe it is most advisable for you to meet with the nominees to the Commission on Federal Laws. I have serious doubt that the Department of Interior has had the opportunity to interview the various nominees and I believe that the White House staff should seriously consider someone like yourself to conduct such interviews. This would give the White House staff a better perspective for the appointment of the nominees. For your reference, I am enclosing a resume of Mr. Tenorio.

Governor Carlos Camacho has once again asked me to convey to you his interest in meeting you at the Governor's Conference in Honolulu. He is most delighted that you with an island background and sensitivity is holding a key position in the White House. He would like very much to spend some time with you at your convenience during the Honolulu meeting. Mr. Robert Garland of my staff will also be attending the meeting in Honolulu on my behalf, and I have asked him to meet with you should your time permit during that week.

I wish to thank you for the opportunity to visit with you last week. Let me assure you that my office extends its full cooperation on behalf of the Commonwealth. I would consider it a privilege for you to call on us at any time.

With kindest personal regards,

ED.

Edward DLG. Pangelinan
Representative to the United States

enclosure

RESUME OF PEDRO AGULTO TENORIO

Born: August 8, 1941, Saipan, Mariana Islands

Marital Status: Married to Susan O. Tenorio
Two Children - Dean 12 years; Sharilyn 7 years.

Education: Schools and IHL Attended

Elementary: Saipan Elementary School, 1948-1954.

Intermediate School: Saipan Intermediate School, 1954-1957

Pacific Islands Central School, Truk
Eastern Caroline Islands - 1957-1958

George Washington High School, Guam - 1958-1959

Tumon Jr.-Sr. High School, Guam - 1959-1960 - High School Diploma

College of Guam - 1960-1961

University of Hawaii, Honolulu, Hawaii - 1961-1965 - B.A. in Geology

Taught High School Science - Hopwood Jr.-Sr. High School, Saipan -
September 1965- May 1966.

Geologist Trainee - TTPI Public Works - June 1966-August 1966.

Graduate Studies:

East West Center Grantee at University of Hawaii, Honolulu, Hawaii
1966-1968

1969 - Master of Science in Geological Sciences - Hydrology.

1970 - Master of Science in Public Health (Environmental Sciences)

Work Experience and Public Services:

1970-1972 - Staff hydrologist for the Trust Territory of the Pacific
Islands.

1972-1973 - Private consultant in geology and water resources.

1973-1974 - Office manager for engineering and consulting firms
of Thomas J. Davis, Inc., Saipan and Juan C. Tenorio
and Associates, Inc., Saipan.

1974-1976 - Senator, Congress of Micronesia

Member of the following Committees and Commissions:

1. Senate Ways and Means Committee
2. Senate Education and Social Committee
3. Senate Resources and Development Committee.
4. Joint Committee on Program and Budget
5. COM Joint Committee on Future Status
6. Marianas Political Status Commission

April 1976-May 1976 - Member, 4th Northern Mariana Islands Legislature

MAY 1978

May 1976 to ~~PRESENT~~ - Director, Office of Transition Studies and Planning

Scope of Responsibilities: Development of Comprehensive Plans for NMI for the following areas:

1. Socioeconomic Development Plan.
2. Physical Master Plan.
3. Government Organization Plan.
4. Federal Programs Evaluation
5. Salary and Personnel Classification Plan

JUN 1978-~~PRESENT~~ ^{JUN 1979} : SPECIAL ADVISOR FOR EXECUTIVE AND FEDERAL RELATIONS, NORTHERN MARIANAS COMMONWEALTH LEGISLATURE

Publications:

1. Tenorio, P. A., Whitehead, H.C. and Young, R. H. F. - Identification of Irrigation Return Water in the Subsurface - Water quality; Water Resources Research Center, Technical Report No. 33, University of Hawaii - 1970.
2. Tenorio, P. A. "Hydrologic-Data Network Design Concepts Pertinent to Ground-Water Resources Inventory in the Hawaiian Islands," A Master's Thesis, University of Hawaii, 1969.
3. Tenorio, P.A. "The Effects of Return Irrigation Water on the Basal Lens in Kahuku Plantation, Oahu, and Pioneer Mill and Hawaiian Commercial and Sugar Company Plantations on Maui", A Master's Thesis, University of Hawaii, 1970.
4. Tenorio, P. A., Young, R. H. F., Burbank, N. C., Jr., and Lau, L. Stephen, "Identification of Irrigation Return Water in the Sub-surface, Phase III., Kahuku, Oahu and Kahului and Lahaina, Maui", Water Resources Research Center, University of Hawaii, Technical Report No. 44, 1970.
5. Tenorio, Pedro A., "Evaluation of the Groundwater Resources at Isley Field Region and Other Areas for Planning and Development, Saipan, Mariana Islands, 1973," Tenorio's Environmental Engineering, A Report to the District Administrator, Marianas.

- 6. "Saipan Island Water Plan", Thomas J. Davis, Inc. (Saipan) - Principal Author - Contract Final Report submitted to the District Administrator, 1973.

Favorite Activity: Deep sea fishing, including trolling and "bottom" fishing.



Commonwealth of the Northern Mariana Islands
Office of the Governor

Saipan, Mariana Islands 96950

Cable Address:
Gov. NMJ Saipan

SEP 10 1979

Mr. Jeffrey Farrow
Consultant on Territorial
Policy
Domestic Policy Staff
The White House
Washington, D.C.

Dear Jeff:

I hope that you had a pleasant flight back to D.C.

Further to our discussion on the Federal Law Review Commission, enclosed is Mr. Joaquin S. Torres's resume for your review and recommendation to the President. I am once again strongly recommending that Mr. Torres be appointed as one of the members based on his academic and work experience and his objectiveness.

I believe that Mr. Torres (Jack) will be a tremendous asset, not only to the Commonwealth of the Northern Marianas, but to the Federal Law Review Commission and I would sincerely appreciate your assistance in recommending him strongly to President Carter. I would strongly recommend, in order of importance, Mr. Jesus C. Borja, Ms. Agnes McPhetres, Mr. Joaquin S. Torres and Edward Pangelinan or Joseph Screen.

I'm sorry that your stay on Saipan was very limited, but I hope that you will be able to visit again soon.

Sincerely yours,

CARLOS S. CAMACHO
Governor

Enclosure

CC: Mr. Joaquin S. Torres

JP

RESUME

Joaquin S. Torres
P. O. Box 32
Saipan, CM 96950

PERSONAL DATA

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Place of Birth: Saipan, CM
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1974 Secretary, 7th Pacific Conference of Legislators
1976 Delegate, NMI Constitutional Convention
1977-1979 Member, Board of Elections
1977 Admitted to practice law as a Trial Assistant in courts of the
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1978-Present President, PTA, Garapan School

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