

T.T. Council



THE PRESIDENT'S PERSONAL REPRESENTATIVE
FOR MICRONESIAN STATUS NEGOTIATIONS
WASHINGTON, D.C. 20240

April 10, 1980

MEMORANDUM FOR WALLACE GREEN

FROM: Peter R. Rosenblatt

SUBJECT: "Second Level CIP"

Every year the United States, as Administering Authority, is required to submit a report to the United Nations Trusteeship Council on its stewardship in Micronesia. The report is centered around our responses to statements made by the Trusteeship Council in its previous year's statement. With the exception of certain portions of the report which are better done in Washington, the bulk of it is prepared by the TT Government and submitted to your office for a final going-over before being submitted to the Trusteeship Council in anticipation of its next session.

Preparation of this year's report has followed the usual procedure. The next Trusteeship Council meeting will take place in the middle of May and the report is now in preparation, most of it having been submitted by the TT Government. Portions have been sent to us for our comments and clearance.

We must all be aware by this time of the immensely unfavorable impact which the High Commissioner's unauthorized declaration of a "Second Level CIP" program has had on the negotiations. As I've mentioned to you, I had tremendous difficulty in getting the High Commissioner to withdraw it, and he only did so at the opening session of the Saipan II round of negotiations, seven months after his original announcement. I am attaching, for your information, that portion of the draft summary record of Saipan II which reflects the High Commissioner's statement.

Apart from the High Commissioner's Saipan II statement I am not aware that the TTG or the USG has ever made any explanation to the Micronesian authorities (when the TTG consulted in preparing this program) of the whole Second-Level CIP story, of the unauthorized character of the announcements of the program and of the fact that the USG was at no time committed thereto. On the contrary, Second-Level CIP has been referred to in the United Nations and, evidently to the Micronesians, as a good plan for which, unfortunately, funding is just now lacking.

This is very well illustrated by the following extract from the TTG's draft submitted to OTA for inclusion in this year's report to the Trusteeship Council (the underlined quoted material is a portion of last year's Trusteeship Council statement and the non-underlined quote is the TTG's proposed response):

"The Council notes with interest that the Administering Authority hopes that all capital improvement projects prepared in 1976 will be completed before termination of the Trusteeship. The Council regrets that the second-level capital improvement programme has been abandoned for lack of funds; it notes with interest the Deputy High Commissioner's statement that some of these projects might be carried out under the regular improvement programme and other federal programmes.

"The Council hopes nevertheless that the Administering Authority will consider whether further elements of the second-level capital development program ought to be revived and carried out."

"The Second-Level CIP continues to be a document which the Administering Authority refers to for project identification and implementation. The categorical assistance programs that the TTPI receives from various federal assistance programs is utilized, to the extent possible, to develop the projects identified in the Second-Level CIP. Additionally, the entities have initiated discussions with the U. S. negotiators to incorporate and include the Second-Level CIP as a component of the post-Trusteeship Agreement."

In light of the foregoing is it any wonder that the U. S. Trusteeship Council, much less the Micronesians, are confused about the extent to which the alleged program was initially authorized by the U. S. Government and the extent to which it now retains any official status? May I suggest that it may now still be appropriate for the Department to furnish the High Commissioner with definitive instructions with respect to the need for a formal communication to the Micronesians on the status of the so-called "Second-Level CIP" program?



Peter R. Rosenblatt

Attachment

cc: Honorable James Joseph

bc: Ron Cogswell
Russ Surber
✓ Jeff Farrow